# H. R. 4833

# AN ACT

To reform the management of Indian Trust Funds, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "American Indian Trust Fund Management Reform Act
- 6 of 1994".

### 1 (b) Table of Contents for

### 2 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definitions.

### TITLE I—RECOGNITION OF TRUST RESPONSIBILITY

- Sec. 101. Affirmative action required.
- Sec. 102. Responsibility of Secretary to account for the daily and annual balances of Indian trust funds.
- Sec. 103. Payment of interest on individual Indian money accounts.
- Sec. 104. Authority for payment of claims for interest owed.

### TITLE II—INDIAN TRUST FUND MANAGEMENT PROGRAM

- Sec. 201. Purpose.
- Sec. 202. Voluntary withdrawal from trust funds program.
- Sec. 203. Judgment funds.
- Sec. 204. Technical assistance.
- Sec. 205. Grant program.
- Sec. 206. Return of withdrawn funds.
- Sec. 207. Savings provision.
- Sec. 208. Report to Congress.
- Sec. 209. Regulations.

### TITLE III—SPECIAL TRUSTEE FOR AMERICAN INDIANS

- Sec. 301. Purposes.
- Sec. 302. Office of Special Trustee for American Indians.
- Sec. 303. Authorities and functions of the special trustee.
- Sec. 304. Reconciliation report.
- Sec. 305. Staff and consultants.
- Sec. 306. Advisory board.

### TITLE IV—AUTHORIZATION OF APPROPRIATIONS

Sec. 401. Authorization of appropriations.

### 3 SEC. 2. DEFINITIONS.

- 4 For the purposes of this Act:
- 5 (1) The term "Special Trustee" means the Spe-
- 6 cial Trustee for American Indians appointed under
- 7 section 302.
- 8 (2) The term "Indian tribe" means any Indian
- 9 tribe, band, nation, or other organized group or com-
- munity, including any Alaska Native village or re-

gional or village corporation as defined in or estab-1 2 lished pursuant to the Alaska Native Claims Settlement Act (85 Stat. 688), which is recognized as eli-3 gible for the special programs and services provided by the United States to Indians because of their sta-6 tus as Indians. (3) The term "Secretary" means the Secretary 7 of the Interior. 8 (4) The term "Office" means the Office of Spe-9 cial Trustee for American Indians established by 10 11 section 302. (5) The term "Bureau" means the Bureau of 12 Indian Affairs within the Department of the Inte-13 14 rior. (6) The term "Department" means the Depart-15 ment of the Interior. 16 TITLE I—RECOGNITION OF 17 TRUST RESPONSIBILITY 18 19 SEC. 101. AFFIRMATIVE ACTION REQUIRED. 20 The first section of the Act of June 24, 1938 (25) U.S.C. 162a), is amended by adding at the end the follow-22 ing new subsection: "(d) The Secretary's proper discharge of the trust re-23 sponsibilities of the United States shall include (but are 25 not limited to) the following:

| 1  | "(1) Providing adequate systems for accounting              |
|----|---|
| 2  | for and reporting trust fund balances.                      |
| 3  | "(2) Providing adequate controls over receipts              |
| 4  | and disbursements.  |
| 5  | "(3) Providing periodic, timely reconciliations             |
| 6  | to assure the accuracy of accounts.                         |
| 7  | "(4) Determining accurate cash balances.                    |
| 8  | "(5) Preparing and supplying account holders                |
| 9  | with periodic statements of their account perform-          |
| 10 | ance and with balances of their account which shall         |
| 11 | be available on a daily basis.                              |
| 12 | "(6) Establishing consistent, written policies              |
| 13 | and procedures for trust fund management and ac-            |
| 14 | counting.   |
| 15 | "(7) Providing adequate staffing, supervision,              |
| 16 | and training for trust fund management and ac-              |
| 17 | counting.   |
| 18 | "(8) Appropriately managing the natural re-                 |
| 19 | sources located within the boundaries of Indian res-        |
| 20 | ervations and trust lands.".                                |
| 21 | SEC. 102. RESPONSIBILITY OF SECRETARY TO ACCOUNT            |
| 22 | FOR THE DAILY AND ANNUAL BALANCES OF                        |
| 23 | INDIAN TRUST FUNDS.   |
| 24 | (a) REQUIREMENT TO ACCOUNT.—The Secretary                   |
| 25 | shall account for the daily and annual balance of all funds |

- 1 held in trust by the United States for the benefit of an
- 2 Indian tribe or an individual Indian which are deposited
- 3 or invested pursuant to the Act of June 24, 1938 (25
- 4 U.S.C. 162a).
- 5 (b) Periodic Statement of Performance.—Not
- 6 later than 20 business days after the close of a calendar
- 7 quarter, the Secretary shall provide a statement of per-
- 8 formance to each Indian tribe and individual with respect
- 9 to whom funds are deposited or invested pursuant to the
- 10 Act of June 24, 1938 (25 U.S.C. 162a). The statement,
- 11 for the period concerned, shall identify—
- 12 (1) the source, type, and status of the funds;
- 13 (2) the beginning balance;
- 14 (3) the gains and losses;
- 15 (4) receipts and disbursements; and
- 16 (5) the ending balance.
- 17 (c) Annual Audit.—The Secretary shall cause to be
- 18 conducted an annual audit on a fiscal year basis of all
- 19 funds held in trust by the United States for the benefit
- 20 of an Indian tribe or an individual Indian which are depos-
- 21 ited or invested pursuant to the Act of June 24, 1938 (25
- 22 U.S.C. 162a), and shall include a letter relating to the
- 23 audit in the first statement of performance provided under
- 24 subsection (b) after the completion of the audit.

### 1 SEC. 103. PAYMENT OF INTEREST ON INDIVIDUAL INDIAN

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| ) | MONIEV ACCOUNTS |
| _ | MONEY ACCOUNTS. |

- 3 (a) PAYMENT OF INTEREST.—The first section of the
- 4 Act of February 12, 1929 (25 U.S.C. 161a), is amended—
- 5 (1) by striking out "That all" and inserting in
- 6 lieu thereof "That (a) all"; and
- 7 (2) by adding after subsection (a) (as des-
- 8 ignated by paragraph (1) of this subsection) the fol-
- 9 lowing:
- 10 "(b) All funds held in trust by the United States and
- 11 carried in principal accounts on the books of the United
- 12 States Treasury to the credit of individual Indians shall
- 13 be invested by the Secretary of the Treasury, at the re-
- 14 quest of the Secretary of the Interior, in public debt secu-
- 15 rities with maturities suitable to the needs of the fund in-
- 16 volved, as determined by the Secretary of the Interior, and
- 17 bearing interest at rates determined by the Secretary of
- 18 the Treasury, taking into consideration current market
- 19 yields on outstanding marketable obligations of the United
- 20 States of comparable securities.".
- 21 (b) WITHDRAWAL AUTHORITY.—The second sen-
- 22 tence of subsection (a) of the first section of the Act of
- 23 June 24, 1938 (25 U.S.C. 162a) is amended by inserting
- 24 "to withdraw from the United States Treasury and" after
- 25 "prescribe,".

| 1  | (c) TECHNICAL CORRECTION.—The second sub-                    |
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| 2  | section (b) of the first section of the Act of June 24, 1938 |
| 3  | (25 U.S.C. 162a), as added by section 302 of Public Law      |
| 4  | 101-644 (104 Stat. 4667), is hereby redesignated as sub-     |
| 5  | section (c).   |
| 6  | (d) Effective Date.—The amendment made by                    |
| 7  | subsection (a) shall apply to interest earned on amounts     |
| 8  | deposited or invested on or after the date of the enactment  |
| 9  | of this Act.   |
| 10 | SEC. 104. AUTHORITY FOR PAYMENT OF CLAIMS FOR IN             |
| 11 | TEREST OWED.   |
| 12 | The Secretary shall make payments to an individual           |
| 13 | Indian in full satisfaction of any claim of such individual  |
| 14 | for interest on amounts deposited or invested on behalf      |
| 15 | of such individual before the date of enactment of this Act  |
| 16 | retroactive to the date that the Secretary began investing   |
| 17 | individual Indian monies on a regular basis, to the extent   |
| 18 | that the claim is identified—                                |
| 19 | (1) by a reconciliation process of individual In-            |
| 20 | dian money accounts, or                                      |
| 21 | (2) by the individual and presented to the Sec-              |
| 22 | retary with supporting documentation, and is veri-           |
| 23 | fied by the Secretary pursuant to the Department's           |
| 24 | policy for addressing accountholder losses.                  |

# 1 TITLE II—INDIAN TRUST FUND 2 MANAGEMENT PROGRAM

| 3  | SEC. 201. PURPOSE.   |
|----|--|
| 4  | The purpose of this title is to allow tribes an oppor-     |
| 5  | tunity to manage tribal funds currently held in trust by   |
| 6  | the United States and managed by the Secretary through     |
| 7  | the Bureau, that, consistent with the trust responsibility |
| 8  | of the United States and the principles of self-determina- |
| 9  | tion, will—  |
| 10 | (1) give Indian tribal governments greater con-            |
| 11 | trol over the management of such trust funds; or           |
| 12 | (2) otherwise demonstrate how the principles of            |
| 13 | self-determination can work with respect to the man-       |
| 14 | agement of such trust funds, in a manner consistent        |
| 15 | with the trust responsibility of the United States.        |
| 16 | SEC. 202. VOLUNTARY WITHDRAWAL FROM TRUST FUNDS            |
| 17 | PROGRAM.   |
| 18 | (a) IN GENERAL.—An Indian tribe may, in accord-            |
| 19 | ance with this section, submit a plan to withdraw some     |
| 20 | or all funds held in trust for such tribe by the United    |
| 21 | States and managed by the Secretary through the Bureau.    |
| 22 | (b) Approval of Plan.—The Secretary shall ap-              |
| 23 | prove such plan within 90 days of receipt and when ap-     |
| 24 | proving the plan, the Secretary shall obtain the advice of |

25 the Special Trustee or prior to the appointment of such

- 1 Special Trustee, the Director of the Office of Trust Fund
- 2 Management within the Bureau. Such plan shall meet the
- 3 following conditions:
- 4 (1) Such plan has been approved by the appro-5 priate Indian tribe and is accompanied by a resolu-
- 6 tion from the tribal governing body approving the
- 7 plan.
- 8 (2) The Secretary determines such plan to be 9 reasonable after considering all appropriate factors, 10 including (but not limited to) the following:
- 11 (A) The capability and experience of the 12 individuals or institutions that will be managing 13 the trust funds.
- (B) The protection against substantial lossof principal.
- 16 (c) Dissolution of Trust Responsibility.—Be-
- 17 ginning on the date funds are withdrawn pursuant to this
- 18 section, any trust responsibility or liability of the United
- 19 States with respect to such funds shall cease except as
- 20 provided for in section 207 of this title.
- 21 SEC. 203. JUDGMENT FUNDS.
- 22 (a) IN GENERAL.—The Secretary is authorized to ap-
- 23 prove plans under section 202 of this title for the with-
- 24 drawal of judgment funds held by the Secretary.

| 1  | (b) Limitation.—Only such funds held by the Sec-        |
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| 2  | retary under the terms of the Indian Judgment Funds Use |
| 3  | or Distribution Act (25 U.S.C. 1401) or an Act of Con-  |
| 4  | gress which provides for the secretarial management of  |
| 5  | such judgment funds shall be included in such plans.    |
| 6  | (c) SECRETARIAL DUTIES.—In approving such plans,        |
| 7  | the Secretary shall ensure—                             |
| 8  | (1) that the purpose and use of the judgment            |
| 9  | funds identified in the previously approved judgment    |
| 10 | fund plan will continue to be followed by the Indian    |
| 11 | tribe in the management of the judgment funds; and      |
| 12 | (2) that only funds held for Indian tribes may          |
| 13 | be withdrawn and that any funds held for individual     |
| 14 | tribal members are not to be included in the plan.      |
| 15 | SEC. 204. TECHNICAL ASSISTANCE.                         |
| 16 | The Secretary shall—                                    |
| 17 | (1) directly or by contract, provide Indian tribes      |
| 18 | with technical assistance in developing, implement-     |
| 19 | ing, and managing Indian trust fund investment          |
| 20 | plans; and  |
| 21 | (2) among other things, ensure that legal, fi-          |
| 22 | nancial, and other expertise of the Department of       |
| 23 | the Interior has been made fully available in an advi-  |
| 24 | sory capacity to the Indian tribes to assist in the de- |

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vestment plans.

velopment, implementation, and management of in-

| 3  | SEC. 205. GRANT PROGRAM.                                 |
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| 4  | (a) GENERAL AUTHORITY.—The Secretary is author-          |
| 5  | ized to award grants to Indian tribes for the purpose of |
| 6  | developing and implementing plans for the investment of  |
| 7  | Indian tribal trust funds.                               |
| 8  | (b) Use of Funds.—The purposes for which funds           |
| 9  | provided under this section may be used include (but are |
| 10 | not limited to)—   |
| 11 | (1) the training and education of employees re-          |
| 12 | sponsible for monitoring the investment of trust         |
| 13 | funds;   |
| 14 | (2) the building of tribal capacity for the invest-      |
| 15 | ment and management of trust funds;                      |
| 16 | (3) the development of a comprehensive tribal            |
| 17 | investment plan;   |
| 18 | (4) the implementation and management of                 |
| 19 | tribal trust fund investment plans; and                  |
| 20 | (5) such other purposes related to this title that       |
| 21 | the Secretary deems appropriate.                         |
| 22 | SEC. 206. RETURN OF WITHDRAWN FUNDS.                     |
| 23 | Subject to such conditions as the Secretary may pre-     |
| 24 | scribe, any Indian tribe which has withdrawn trust funds |
| 25 | may choose to return any or all of the trust funds such  |
|    |  |

- 1 tribe has withdrawn by notifying the Secretary in writing
- 2 of its intention to return the funds to the control and man-
- 3 agement of the Secretary.

### 4 SEC. 207. SAVINGS PROVISION.

- 5 By submitting or approving a plan under this title,
- 6 neither the tribe nor the Secretary shall be deemed to have
- 7 accepted the account balance as accurate or to have
- 8 waived any rights regarding such balance and to seek com-
- 9 pensation.

### 10 SEC. 208. REPORT TO CONGRESS.

- 11 The Secretary shall, beginning one year after the date
- 12 of the enactment of this Act, submit an annual report to
- 13 the Committee on Natural Resources of the House of Rep-
- 14 resentatives and the Committee on Indian Affairs of the
- 15 Senate on the implementation of programs under this title.
- 16 Such report shall include recommendations (if any) for
- 17 changes necessary to better implement the purpose of this
- 18 title.

### 19 SEC. 209. REGULATIONS.

- 20 (a) IN GENERAL.—Not later than 12 months after
- 21 the date of enactment of this title, the Secretary shall pro-
- 22 mulgate final regulations for the implementation of this
- 23 title. All regulations promulgated pursuant to this title
- 24 shall be developed by the Secretary with the full and active

- 1 participation of the Indian tribes with trust funds held by2 the Secretary and other affected Indian tribes.
- 3 (b) Effect.—The lack of promulgated regulations 4 shall not limit the effect of this title.

## 5 TITLE III—SPECIAL TRUSTEE

### **FOR AMERICAN INDIANS**

### 7 SEC. 301. PURPOSES.

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- The purposes of this title are—
- (1) to provide for more effective management of, and accountability for the proper discharge of, the Secretary's trust responsibilities to Indian tribes and individual Indians by establishing in the Department of the Interior an Office of Special Trustee for American Indians to oversee and coordinate reforms within the Department of practices relating to the management and discharge of such responsibilities;
  - (2) to ensure that reform of such practices in the Department is carried out in a unified manner and that reforms of the policies, practices, procedures and systems of the Bureau, Minerals Management Service, and Bureau of Land Management, which carry out such trust responsibilities, are effective, consistent, and integrated; and
  - (3) to ensure the implementation of all reforms necessary for the proper discharge of the Secretary's

| 1  | trust responsibilities to Indian tribes and individual       |
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| 2  | Indians.   |
| 3  | SEC. 302. OFFICE OF SPECIAL TRUSTEE FOR AMERICAN IN-         |
| 4  | DIANS.   |
| 5  | (a) Establishment.—There is hereby established               |
| 6  | within the Department of the Interior the Office of Special  |
| 7  | Trustee for American Indians. The Office shall be headed     |
| 8  | by the Special Trustee who shall report directly to the Sec- |
| 9  | retary.  |
| 10 | (b) Special Trustee.—  |
| 11 | (1) Appointment.—The Special Trustee shall                   |
| 12 | be appointed by the President, by and with the ad-           |
| 13 | vice and consent of the Senate, from among individ-          |
| 14 | uals who possess demonstrated ability in general             |
| 15 | management of large governmental or business enti-           |
| 16 | ties and particular knowledge of trust fund manage-          |
| 17 | ment, management of financial institutions, and the          |
| 18 | investment of large sums of money.                           |
| 19 | (2) Compensation.—The Special Trustee shall                  |
| 20 | be paid at a rate determined by the Secretary to be          |
| 21 | appropriate for the position, but not less than the          |
| 22 | rate of basic pay payable at Level II of the Execu-          |
| 23 | tive Schedule under section 5313 of title 5, United          |
| 24 | States Code.   |
| 25 | (c) Termination of Office.—                                  |

- (1) CONDITIONED UPON IMPLEMENTATION OF REFORMS.—The Special Trustee, in proposing a termination date under section 303(a)(2)(C), shall ensure continuation of the Office until all reforms identified in the strategic plan have been implemented to the satisfaction of the Special Trustee.
  - (2) 30-day notice.—Thirty days prior to the termination date proposed in the plan submitted under this section, the Special Trustee shall notify the Secretary and the Congress in writing of the progress in implementing the reforms identified in the plan. The Special Trustee, at that time, may recommend the continuation, or the permanent establishment, of the Office if the Special Trustee concludes that continuation or permanent establishment is necessary for the efficient discharge of the Secretary's trust responsibilities.
  - (3) TERMINATION DATE.—The Office shall terminate 180 legislative days after the date on which the notice to the Congress under paragraph (2) is provided, unless the Congress extends the authorities of the Special Trustee. For the purposes of this session, a legislative day is a day on which either House of the Congress is in session.

### 1 SEC. 303. AUTHORITIES AND FUNCTIONS OF THE SPECIAL

| _  | SEC. 300. ACTIONITIES AND PUNCTIONS OF THE STEERE        |
|----|--|
| 2  | TRUSTEE.   |
| 3  | (a) Comprehensive Strategic Plan.—                       |
| 4  | (1) IN GENERAL.—The Special Trustee shall                |
| 5  | prepare and, after consultation with Indian tribes       |
| 6  | and appropriate Indian organizations, submit to the      |
| 7  | Secretary and the Committee on Natural Resources         |
| 8  | of the House of Representatives and the Committee        |
| 9  | on Indian Affairs of the Senate, within one year         |
| 10 | after the initial appointment is made under section      |
| 11 | 302(b), a comprehensive strategic plan for all phases    |
| 12 | of the trust management business cycle that will en-     |
| 13 | sure proper and efficient discharge of the Sec-          |
| 14 | retary's trust responsibilities to Indian tribes and in- |
| 15 | dividual Indians in compliance with this Act.            |
| 16 | (2) PLAN REQUIREMENTS.—The plan prepared                 |
| 17 | under paragraph (1) shall include the following:         |
| 18 | (A) Identification of all reforms to the poli-           |
| 19 | cies, procedures, practices and systems of the           |
| 20 | Department, the Bureau, the Bureau of Land               |
| 21 | Management, and the Minerals Management                  |
| 22 | Service necessary to ensure the proper and effi-         |
| 23 | cient discharge of the Secretary's trust respon-         |
| 24 | sibilities in compliance with this Act.                  |
| 25 | (B) Provisions for opportunities for Indian              |

tribes to assist in the management of their

trust accounts and to identify for the Secretary options for the investment of their trust accounts, in a manner consistent with the trust responsibilities of the Secretary, in ways that will help promote economic development in their communities.

(C) A timetable for implementing the reforms identified in the plan, including a date for the proposed termination of the Office.

### (b) Duties.—

(1) General oversight of reform efforts.—The Special Trustee shall oversee all reform efforts within the Bureau, the Bureau of Land Management, and the Minerals Management Service relating to the trust responsibilities of the Secretary to ensure the establishment of policies, procedures, systems and practices to allow the Secretary to discharge his trust responsibilities in compliance with this Act.

### (2) Bureau of Indian Affairs.—

(A) MONITOR RECONCILIATION OF TRUST ACCOUNTS.—The Special Trustee shall monitor the reconciliation of tribal and Individual Indian Money trust accounts to ensure that the Bureau provides the account holders, with a

| 1  | fair and accurate accounting of all trust ac-   |
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| 2  | counts.   |
| 3  | (B) INVESTMENTS.—The Special Trustee            |
| 4  | shall ensure that the Bureau establishes appro- |
| 5  | priate policies and procedures, and develops    |
| 6  | necessary systems, that will allow it—          |
| 7  | (i) properly to account for and invest          |
| 8  | as well as maximize, in a manner consist-       |
| 9  | ent with the statutory restrictions imposed     |
| 10 | on the Secretary's investment options, the      |
| 11 | return on the investment of all trust fund      |
| 12 | monies, and                                     |
| 13 | (ii) to prepare accurate and timely re-         |
| 14 | ports to account holders (and others, as re-    |
| 15 | quired) on a periodic basis regarding al        |
| 16 | collections, disbursements, investments,        |
| 17 | and return on investments related to their      |
| 18 | accounts.                                       |
| 19 | (C) OWNERSHIP AND LEASE DATA.—The               |
| 20 | Special Trustee shall ensure that the Bureau    |
| 21 | establishes policies and practices to maintain  |
| 22 | complete, accurate, and timely data regarding   |
| 23 | the ownership and lease of Indian lands.        |
| 24 | (3) Bureau of Land Management.—The              |
| 25 | Special Trustee shall ensure that the Bureau of |

- Land Management establishes policies and practices adequate to enforce compliance with Federal requirements for drilling, production, accountability, environmental protection, and safety with respect to the lease of Indian lands.
  - (4) MINERALS MANAGEMENT SERVICE.—The Special Trustee shall ensure that the Minerals Management Service establishes policies and practices to enforce compliance by lessees of Indian lands with all requirements for timely and accurate reporting of production and payment of lease royalties and other revenues, including the audit of leases to ensure that lessees are accurately reporting production levels and calculating royalty payments.

### (c) COORDINATION OF POLICIES.—

- (1) IN GENERAL.—The Special Trustee shall ensure that—
  - (A) the policies, procedures, practices, and systems of the Bureau, the Bureau of Land Management, and the Minerals Management Service related to the discharge of the Secretary's trust responsibilities are coordinated, consistent, and integrated, and
  - (B) the Department prepares comprehensive and coordinated written policies and proce-

| 1  | dures for each phase of the trust management        |
|----|---|
| 2  | business cycle.                                     |
| 3  | (2) Standardized procedures.—The Special            |
| 4  | Trustee shall ensure that the Bureau imposes stand- |
| 5  | ardized trust fund accounting procedures throughout |
| 6  | the Bureau.   |
| 7  | (3) Integration of Ledger with invest-              |
| 8  | MENT SYSTEM.—The Special Trustee shall ensure       |
| 9  | that the trust fund investment, general ledger, and |
| 10 | subsidiary accounting systems of the Bureau are in- |
| 11 | tegrated and that they are adequate to support the  |
| 12 | trust fund investment needs of the Bureau.          |
| 13 | (4) Integration of Land Records, Trust              |
| 14 | FUNDS ACCOUNTING, AND ASSET MANAGEMENT SYS-         |
| 15 | TEMS AMONG AGENCIES.—The Special Trustee shall      |
| 16 | ensure that—  |
| 17 | (A) the land records system of the Bureau           |
| 18 | interfaces with the trust fund accounting sys-      |
| 19 | tem, and  |
| 20 | (B) the asset management systems of the             |
| 21 | Minerals Management Service and the Bureau          |
| 22 | of Land Management interface with the appro-        |
| 23 | priate asset management and accounting sys-         |

tems of the Bureau, including ensuring that—

1 (i) the Minerals Management Service 2 establishes policies and procedures that 3 will allow it to properly collect, account for, 4 and disburse to the Bureau all royalties 5 and other revenues generated by produc-6 tion from leases on Indian lands; and

- (ii) the Bureau of Land Management and the Bureau provide Indian landholders with accurate and timely reports on a periodic basis that cover all transactions related to leases of Indian resources.
- (5) Trust management program budget.—

(A) Development and submission.—
The Special Trustee shall develop for each fiscal year, with the advice of program managers of each office within the Bureau of Indian Affairs, Bureau of Land Management and Minerals Management Service that participates in trust management, including the management of trust funds or natural resources, or which is charged with any responsibility under the comprehensive strategic plan prepared under subsection (a) of this section, a consolidated Trust Management program budget proposal that would enable the Secretary to efficiently and ef-

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| 1  | fectively discharge his trust responsibilities and |
| 2  | to implement the comprehensive strategic plan,     |
| 3  | and shall submit such budget proposal to the       |
| 4  | Secretary, the Director of the Office of Manage-   |
| 5  | ment and Budget, and to the Congress.              |
| 6  | (B) Duty of certain program man-                   |
| 7  | AGERS.—Each program manager participating          |
| 8  | in trust management or charged with respon-        |
| 9  | sibilities under the comprehensive strategic       |
| 10 | plans shall transmit his office's budget request   |
| 11 | to the Special Trustee at the same time as such    |
| 12 | request is submitted to his superiors (and be-     |
| 13 | fore submission to the Office of Management        |
| 14 | and Budget) in the preparation of the budget of    |
| 15 | the President submitted to the Congress under      |

(C) CERTIFICATION OF ADEQUACY OF REQUEST.—The **BUDGET** Special Trustee shall—

section 1105(a) of title 31, United States Code.

- (i) review each budget request submitted under subparagraph (B);
- (ii) certify in writing as to the adequacy of such request to discharge, effectively and efficiently, the Secretary's trust

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| 1  | responsibilities and to implement the com-                 |
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| 2  | prehensive strategic plan; and                             |
| 3  | (iii) notify the program manager of                        |
| 4  | the Special Trustee's certification under                  |
| 5  | clause (ii).   |
| 6  | (D) Maintenance of Records.—The                            |
| 7  | Special Trustee shall maintain records of cer-             |
| 8  | tifications made under paragraph (3)(B).                   |
| 9  | (E) Limitation on reprogramming or                         |
| 10 | TRANSFER.—No program manager shall sub-                    |
| 11 | mit, and no official of the Department of the              |
| 12 | Interior may approve or otherwise authorize, a             |
| 13 | reprogramming or transfer request with respect             |
| 14 | to any funds appropriated for trust manage-                |
| 15 | ment which is included in the Trust Manage-                |
| 16 | ment Program Budget unless such request has                |
| 17 | been approved by the Special Trustee.                      |
| 18 | (d) PROBLEM RESOLUTION.—The Special Trustee                |
| 19 | shall provide such guidance as necessary to assist Depart- |
| 20 | ment personnel in identifying problems and options for re- |
| 21 | solving problems, and in implementing reforms to Depart-   |
| 22 | ment, Bureau, Bureau of Land Management, and Min-          |
| 23 | erals Management Service policies, procedures, systems     |
| 24 | and practices.   |

- 1 (e) Special Trustee Access.—The Special Trust-
- 2 ee, and his staff, shall have access to all records, reports,
- 3 audits, reviews, documents, papers, recommendations, files
- 4 and other material, as well as to any officer and employee,
- 5 of the Department and any office or bureau thereof, as
- 6 the Special Trustee deems necessary for the accomplish-
- 7 ment of his duties under this Act.
- 8 (f) Annual report.—The Special Trustee shall re-
- 9 port to the Secretary and the Committee on Natural Re-
- 10 sources of the House of Representatives and the Commit-
- 11 tee on Indian Affairs of the Senate each year on the
- 12 progress of the Department, the Bureau, the Bureau of
- 13 Land Management, and the Minerals Management Service
- 14 in implementing the reforms identified in the comprehen-
- 15 sive strategic plan under subsection (a)(1) and in meeting
- 16 the timetable established in the strategic plan under sub-
- 17 section (a)(2)(C).
- 18 SEC. 304. RECONCILIATION REPORT.
- 19 The Secretary shall transmit to the Committee on
- 20 Natural Resources of the House of Representatives and
- 21 the Committee on Indian Affairs of the Senate, by May
- 22 31, 1996, a report identifying for each tribal trust fund
- 23 account for which the Secretary is responsible a balance
- 24 reconciled as of September 30, 1995. In carrying out this

section, the Secretary shall consult with the Special Trustee. The report shall include— 3 (1) a description of the Secretary's methodology in reconciling trust fund accounts; (2) attestations by each account holder that— 5 (A) the Secretary has provided the account 6 7 holder with as full and complete accounting as possible of the account holder's funds to the 8 9 earliest possible date, and that the account 10 holder accepts the balance as reconciled by the 11 Secretary; or 12 (B) the account holder disputes the bal-13 ance of the account holder's account as reconciled by the Secretary and statement explain-14 ing why the account holder disputes the Sec-15 16 retary's reconciled balance; and 17 (3) a statement by the Secretary with regard to 18 each account balance disputed by the account holder 19 outlining efforts the Secretary will undertake to re-20 solve the dispute. 21 SEC. 305. STAFF AND CONSULTANTS. 22 (a) STAFF.—The Special Trustee may employ such staff as the Special Trustee deems necessary. The Special 23 Trustee may request staff assistance from within the De-

- 26 partment and any office or Bureau thereof as the Special Trustee deems necessary. (b) CONTRACTS.—To the extent and in such amounts 3 as may be provided in advance by appropriations Acts, the Special Trustee may enter into contracts and other arrangements with public agencies and with private persons and organizations for consulting services and make such 8 payments as necessary to carry out the provisions of this title. SEC. 306. ADVISORY BOARD. (a) Establishment and Membership.—Notwithstanding any other provision of law, the Special Trustee
- 11 shall establish an advisory board to provide advice on all matters within the jurisdiction of the Special Trustee. The advisory board shall consist of nine members, appointed 15 by the Special Trustee after consultation with Indian 16 tribes and appropriate Indian organizations, of which— 18 (1) five members shall represent trust fund ac-19 count holders, including both tribal and Individual
  - Indian Money accounts;
- 21 (2) two members shall have practical experience 22 in trust fund and financial management;
- 23 (3) one member shall have practical experience 24 in fiduciary investment management; and

|    | 27  |
|----|---|
| 1  | (4) one member, from academia, shall have               |
| 2  | knowledge of general management of large organiza-      |
| 3  | tions.  |
| 4  | (b) TERM.—Each member shall serve a term of two         |
| 5  | years.  |
| 6  | (c) FACA.—The advisory board shall not be subject       |
| 7  | to the Federal Advisory Committee Act.                  |
| 8  | (d) TERMINATION.—The Advisory Board shall termi-        |
| 9  | nate upon termination of the Office of Special Trustee. |
| 10 | TITLE IV—AUTHORIZATION OF                               |
| 11 | <b>APPROPRIATIONS</b>                                   |
|    |   |

- 12 SEC. 401. AUTHORIZATION OF APPROPRIATIONS.
- 13 There is authorized to be appropriated such sums as
- 14 may be necessary to carry out the provisions of this Act.

Passed the House of Representatives October 3, 1994.

Attest:

Clerk.

# 103d CONGRESS H. R. 4833

# AN ACT

To reform the management of Indian Trust Funds, and for other purposes.