# TO EXPAND THE BOUNDARIES OF THE GETTYSBURG NATIONAL MILITARY PARK TO INCLUDE THE WILLS HOUSE

JULY 17, 2000.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. Young of Alaska, from the Committee on Resources, submitted the following

## REPORT

[To accompany H.R. 2435]

[Including cost estimate of the Congressional Budget Office]

The Committee on Resources, to whom was referred the bill (H.R. 2435) to expand the boundaries of the Gettysburg National Military Park to include the Wills House, and for other purposes, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Strike out all after the enacting clause and insert in lieu thereof the following:

## SECTION 1. WILLS HOUSE ADDED TO PARK.

The Act entitled "An Act to revise the boundary of the Gettysburg National Military Park in the Commonwealth of Pennsylvania, and for other purposes" approved August 17, 1990 (16 U.S.C. 430g-4 et seq.) is amended-

- (1) in section 1
  - (A) by redesignating subsection (b) as subsection (c);
  - (B) by inserting after subsection (a) the following:
- "(b) ADDITIONAL LANDS.—In addition to the lands identified in subsection (a), the park shall also include the property commonly known as the Wills House located in the Borough of Gettysburg and identified as Tract P02-1 on the map entitled 'Gettysburg National Military Park' numbered MARO 305/80,011 Segment 2, and dated April 1981, revised May 14, 1999."; and
  - (C) in subsection (c), as so redesignated, by striking "in subsection (a)"
  - and inserting "in subsections (a) and (b)"; and (2) in section 2, by striking "1(b)" each place it appears and inserting "1(c)".

## PURPOSE OF THE BILL

The purpose of H.R. 2435 is to expand the boundaries of Gettysburg National Military Park to include the Wills House.

## BACKGROUND AND NEED FOR LEGISLATION

H.R. 2435 would expand the boundaries of Gettysburg National Military Park to include the Wills House located within the Borough of Gettysburg, Pennsylvania. The Wills House has great historical significance in regard to the Civil War, the Battle of Gettysburg, and particularly to Abraham Lincoln. It was at the Wills House where President Lincoln penciled in the last revisions and stayed before his famous Gettysburg Address.

The National Park Service desires the property, currently owned by the Eisenhower Society, to be part of Gettysburg National Military Park. The Eisenhower Society has indicated that it would be a willing seller if the Park Service were to acquire this property. The Borough of Gettysburg also supports the acquisition of the

Wills House by the Park Service.

The Wills House sits some distance away from the current Military Park boundary. As such, this parcel of land and structure are not "adjacent to" other park lands within the meaning of the statute (16 U.S.C.A. §460*l*–9) which allows the Secretary of the Interior to make minor boundary adjustments under certain conditions. Because this parcel does not meet all the conditions, Congressional authorization is required to expand the Military Park's boundaries.

## COMMITTEE ACTION

H.R. 2435 was introduced on July 1, 1999, by Congressman William F. Goodling (R–PA). This bill was referred to the Committee on Resources, and within the Committee to the Subcommittee on National Parks and Public Lands. On July 15, 1999, the Subcommittee met to consider the bill. An amendment in the nature of a substitute was offered by Congressman James V. Hansen (R–UT) which eliminated some confusing language in regard to acquisition authority by the Secretary of the Interior. The amendment was adopted by voice vote and the bill, as amended, was ordered favorably reported to the Full Committee by voice vote. On August 4, 1999, the Full Resources Committee met to consider H.R. 2435. No further amendments were offered and the bill, as amended, was then ordered favorably reported to the House of Representatives by voice vote.

## COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Regarding clause 2(b)(1) of rule X and clause 3(c)(1) of rule XIII of the Rules of the House of Representatives, the Committee on Resources' oversight findings and recommendations are reflected in the body of this report.

#### CONSTITUTIONAL AUTHORITY STATEMENT

Article I, section 8 of the Constitution of the United States grants Congress the authority to enact this bill.

#### COMPLIANCE WITH HOUSE RULE XIII

1. Cost of Legislation. Clause 3(d)(2) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out this bill. However, clause 3(d)(3)(B) of that rule provides

that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill prepared by the Director of the Congressional Budget Office under sec-

tion 402 of the Congressional Budget Act of 1974.

2. Congressional Budget Act. As required by clause 3(c)(2) of rule XIII of the Rules of the House of Representatives and section 308(a) of the Congressional Budget Act of 1974, this bill does not contain any new budget authority, spending authority, credit authority, or an increase or decrease in revenues or tax expenditures.

- 3. Government Reform Oversight Findings. Under clause 3(c)(4) of rule XIII of the Rules of the House of Representatives, the Committee has received no report of oversight findings and recommendations from the Committee on Government Reform on this bill.
- 4. Congressional Budget Office Cost Estimate. Under clause 3(c)(3) of rule XIII of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for this bill from the Director of the Congressional Budget Office:

U.S. Congress, CONGRESSIONAL BUDGET OFFICE, Washington, DC, September 10, 1999.

Hon. Don Young, Chairman, Committee on Resources, House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: The Congressional Budget Office has prepared the enclosed cost estimate for H.R. 2435, a bill to expand the boundaries of the Gettysburg National Military Park to include the Wills House, and for other purposes.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Deborah Reis.

Sincerely,

Barry B. Anderson (For Dan L. Crippen, Director).

Enclosure.

H.R. 2435—A bill to expand the boundaries of the Gettysburg National Military Park to include the Wills House

Assuming appropriation of the necessary amounts, CBO estimates that implementing H.R. 2435 would cost the federal government about \$4 million over the 2000-2004 period. The bill would not affect direct spending or receipts; therefore, pay-as-you-go procedures would not apply. H.R. 2435 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act and would have no significant impact on the budgets of state, local, or tribal governments.

H.R. 2435 would expand the boundaries of the Gettysburg National Military Park in Pennsylvania to include the Wills House, a building located outside of the park in the borough of Gettysburg.

Based on information provided by the National Park Service

(NPS) and assuming appropriation of the necessary amounts, CBO estimates that the federal government would spend about \$3 million over the next three or four years to acquire and renovate the Wills House and to develop appropriate interpretive exhibits. In addition, the NPS would spend between \$100,000 and \$400,000 annually beginning in fiscal year 2000 to operate the site. Operating expenses after fiscal year 2004 would be about \$400,000 annually.

The CBO staff contact is Deborah Reis. This estimate was approved by Paul N. Van de Water, Assistant Director for Budget Analysis.

# COMPLIANCE WITH PUBLIC LAW 104-4

This bill contains no unfunded mandates.

PREEMPTION OF STATE, LOCAL, OR TRIBAL LAW

This bill is not intended to preempt State, local, or tribal law.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3(e) of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

# **ACT OF AUGUST 17, 1990**

AN ACT To revise the boundary of Gettysburg National Military Park in the Commonwealth of Pennsylvania, and for other purposes.

\* \* \* \* \* \* \*

# SECTION 1. GETTYSBURG NATIONAL MILITARY PARK BOUNDARY REVISION.

(a) \* \* \*

(b) Additional Lands.—In addition to the lands identified in subsection (a), the park shall also include the property commonly known as the Wills House located in the Borough of Gettysburg and identified as Tract P02–1 on the map entitled "Gettysburg National Military Park" numbered MARO 305/80,011 Segment 2, and dated April 1981, revised May 14, 1999.

[(b)] (c) LANDS EXCLUDED FROM THE PARK.—Lands and interests in lands outside of the boundary so depicted as "Park Boundary" on the map referred to [in subsection (a)] in subsections (a) and (b) are hereby excluded from the park and shall be disposed of in accordance with the provisions of section 2(c).

# SEC. 2. ACQUISITION AND DISPOSAL OF LANDS.

(a) \* \* \* \*

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(c) CONVEYANCE OF LANDS EXCLUDED FROM PARK.—(1) The Secretary is authorized, in accordance with applicable existing law, to exchange Federal lands and interests excluded from the park pursuant to section [1(b)] 1(c) for the purpose of acquiring lands within the park boundary.

\* \* \* \* \* \* \*

(d) RELINQUISHMENT OF LEGISLATIVE JURISDICTION TO PENNSYL-VANIA.—With respect to any lands over which the United States exercises exclusive or concurrent legislative jurisdiction and which are excluded from the park pursuant to section [1(b)] 1(c), the Sec-

retary may relinquish to the State of Pennsylvania such exclusive or concurrent legislative jurisdiction by filing with the Governor a notice of relinquishment to take effect upon acceptance thereof, unless otherwise provided by the laws of the State.

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