107TH CONGRESS 2D SESSION

S. 3134

To amend titles 23 and 49, United States Code, to encourage economic growth in the United States by increasing transportation investments in rural areas, and for other purposes.

IN THE SENATE OF THE UNITED STATES

OCTOBER 17, 2002

Mr. Baucus (for himself, Mr. Crapo, and Mr. Craig) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

A BILL

To amend titles 23 and 49, United States Code, to encourage economic growth in the United States by increasing transportation investments in rural areas, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Maximum Economic
- 5 Growth for America Through Rural Transportation In-
- 6 vestment Act" or the "MEGA Rural Act".

1	SEC. 2. ASSISTANCE IN OVERCOMING ECONOMIC AND DE-
2	MOGRAPHIC BARRIERS.
3	(a) In General.—Title 23, United States Code, is
4	amended by inserting after section 138 the following:
5	" \S 139. Assistance in overcoming economic and demo-
6	graphic barriers
7	"(a) Definitions.—In this section:
8	"(1) High-growth state.—The term 'high-
9	growth State' means a State that has a population
10	according to the 2000 Census that is at least 25
11	percent greater than the population for the State ac-
12	cording to the 1990 Census.
13	"(2) High-population-density state.—The
14	term 'high-population-density State' means a State
15	in which the number of individuals per principal ar-
16	terial mile is greater than 75 percent of the number
17	of individuals per principal arterial mile in the 50
18	States and the District of Columbia, as determined
19	using population according to the 2000 Census.
20	"(3) Highway statistics.—
21	"(A) IN GENERAL.—The term 'Highway
22	Statistics' means the Highway Statistics pub-
23	lished by the Federal Highway Administration
24	for the most recent calendar or fiscal year for
25	which data are available, which most recent cal-
26	endar or fiscal year shall be determined as of

- the first day of the fiscal year for which any calculation using the Highway Statistics is made.
- "(B) TERMS.—Any reference to a term that is used in the Highway Statistics is a reference to the term as used in the Highway Statistics as of September 30, 2002.
 - "(4) Low-income State.—The term 'low-income State' means a State that, according to Table PS-1 of the Highway Statistics, has a per capita income that is less than the national average per capita income.
 - "(5) Low-population-density State' means a State in which the number of individuals per principal arterial mile is less than 75 percent of the number of individuals per principal arterial mile in the 50 States and the District of Columbia, as determined using population according to the 2000 Census.
 - "(6) National average per capita income' means the average per capita income for the 50 States and the District of Columbia, as specified in the Highway Statistics.

1	"(7) Principal arterial miles.—The term
2	'principal arterial miles', with respect to a State,
3	means the principal arterial miles (including Inter-
4	state and other expressway or freeway system miles)
5	in the State, as specified in Table HM-20 of the
6	Highway Statistics.
7	"(8) State.—The term 'State' means each of
8	the 50 States.
9	"(9) State with extensive road owner-
10	SHIP.—The term 'State with extensive road owner-
11	ship' means a State that owns more than 80 percent
12	of the total Federal-aid and non-Federal-aid mileage
13	in the State according to Table HM–14 of the High-
14	way Statistics.
15	"(b) Establishment.—There is established a pro-
16	gram to assist States that face certain economic and de-
17	mographic barriers in meeting transportation needs.
18	"(c) Allocation of Funds.—For each of fiscal
19	years 2004 through 2009, funds made available to carry
20	out this section shall be allocated as follows:
21	"(1) Low-income states.—For each fiscal
22	year, each low-income State shall receive an alloca-
23	tion under this paragraph that is equal to the prod-
24	uct obtained by multiplying—
25	"(A) \$600,000,000; and

1	"(B) the ratio that—
2	"(i) the difference between—
3	"(I) the national average per
4	capita income; and
5	"(II) the per capita income of the
6	low-income State; bears to
7	"(ii) the sum of the differences deter-
8	mined under clause (i) for all low-income
9	States.
10	"(2) High-growth states.—For each fiscal
11	year, each high-growth State shall receive an alloca-
12	tion under this paragraph that is equal to the prod-
13	uct obtained by multiplying—
14	"(A) \$75,000,000; and
15	"(B) the ratio that—
16	"(i) the percentage by which the pop-
17	ulation of the high-growth State according
18	to the 2000 Census exceeds the population
19	of the high-growth State according to the
20	1990 Census; bears to
21	"(ii) the sum of the percentages deter-
22	mined under clause (i) for all high-growth
23	States.
24	"(3) Low-population-density states.—

1	"(A) In General.—Subject to subpara-
2	graph (B), for each fiscal year, each low-popu-
3	lation-density State shall receive an allocation
4	under this paragraph that is equal to the prod-
5	uct obtained by multiplying—
6	"(i) \$625,000,000; and
7	"(ii) the ratio that—
8	"(I) the quotient obtained by
9	dividing—
10	"(aa) the number of prin-
11	cipal arterial miles in the State;
12	by
13	"(bb) the population of the
14	low-population-density State ac-
15	cording to the 2000 Census;
16	bears to
17	"(II) the sum of the quotients
18	determined under subclause (I) for all
19	low-population-density States.
20	"(B) MAXIMUM ALLOCATION.—
21	"(i) In general.—If the allocation
22	for a low-population-density State under
23	subparagraph (A) is greater than
24	\$35,000,000, the allocation of the low-pop-

1	ulation-density State shall be reduced to
2	\$35,000,000.
3	"(ii) Use of excess allocations.—
4	"(I) Reallocation.—Subject to
5	subclause (II), the funds in addition
6	to the \$35,000,000 that would have
7	been allocated to a low-population-
8	density State but for clause (i) shall
9	be reallocated among the low-popu-
10	lation-density States that were allo-
11	cated less than \$35,000,000 under
12	subparagraph (A) in accordance with
13	the proportionate shares of those low-
14	population-density States under sub-
15	paragraph (A).
16	"(II) Additional realloca-
17	TIONS.—If a reallocation under sub-
18	clause (I) would result in the receipt
19	by any low-population-density State of
20	an amount greater than \$35,000,000
21	under this paragraph—
22	"(aa) the allocation for the
23	low-population-density State shall
24	be reduced to \$35,000,000; and

1	"(bb) the amounts in excess
2	of \$35,000,000 shall be subject
3	to 1 or more further reallocations
4	in accordance with that subclause
5	so that no low-population-density
6	State is allocated more than
7	\$35,000,000 under this para-
8	graph.
9	"(4) High-population-density states.—
10	"(A) In general.—Subject to subpara-
11	graph (B), for each fiscal year, each high-popu-
12	lation-density State shall receive an allocation
13	under this paragraph that is equal to the prod-
14	uct obtained by multiplying—
15	"(i) \$625,000,000; and
16	"(ii) the ratio that—
17	"(I) the quotient obtained by
18	dividing—
19	"(aa) the population of the
20	high-population-density State ac-
21	cording to the 2000 Census; by
22	"(bb) the number of prin-
23	cipal arterial miles in the State;
24	bears to

1	"(II) the sum of the quotients
2	determined under subclause (I) for all
3	high-population-density States.
4	"(B) MAXIMUM ALLOCATION.—
5	"(i) In general.—If the allocation
6	for a high-population-density State under
7	subparagraph (A) is greater than
8	\$35,000,000, the allocation of the high-
9	population-density State shall be reduced
10	to \$35,000,000.
11	"(ii) Use of excess allocations.—
12	"(I) Reallocation.—Subject to
13	subclause (II), the funds in addition
14	to the \$35,000,000 that would have
15	been allocated to a high-population-
16	density State but for clause (i) shall
17	be reallocated among the high-popu-
18	lation-density States that were allo-
19	cated less than \$35,000,000 under
20	subparagraph (A) in accordance with
21	the proportionate shares of those
22	high-population-density States under
23	subparagraph (A).
24	"(II) Additional realloca-
25	TIONS.—If a reallocation under sub-

1	clause (I) would result in the receipt
2	by any high-population-density State
3	of an amount greater than
4	\$35,000,000 under this paragraph—
5	"(aa) the allocation for the
6	high-population-density State
7	shall be reduced to \$35,000,000;
8	and
9	"(bb) the amounts in excess
10	of \$35,000,000 shall be subject
11	to 1 or more further reallocations
12	in accordance with that subclause
13	so that no high-population-den-
14	sity State is allocated more than
15	\$35,000,000 under this para-
16	graph.
17	"(5) States with extensive road owner-
18	SHIP.—For each fiscal year, each State with exten-
19	sive road ownership shall receive an allocation under
20	this paragraph that is equal to the product obtained
21	by multiplying—
22	"(A) \$75,000,000; and
23	"(B) the ratio that—
24	"(i) the total Federal-aid and non-
25	Federal-aid mileage owned by each State

1	with extensive road ownership according to
2	Table HM-14 of the Highway Statistics;
3	bears to
4	"(ii) the sum of the mileages deter-
5	mined under clause (i) for all States with
6	extensive road ownership.
7	"(d) Treatment of Allocated Funds.—
8	"(1) In General.—Subject to paragraph (2),
9	funds allocated to a State under this section for a
10	fiscal year shall be treated for program administra-
11	tive purposes as if the funds—
12	"(A) were funds apportioned to the State
13	under sections $104(b)(1)$, $104(b)(2)$, $104(b)(3)$,
14	104(b)(4), and 144; and
15	"(B) were apportioned to the State in the
16	same ratio that the State is apportioned funds
17	under the sections specified in paragraph (1)
18	for the fiscal year.
19	"(2) Program administrative purposes.—
20	Program administrative purposes referred to in
21	paragraph (1)—
22	"(A) include—
23	"(i) the Federal share;
24	"(ii) availability for obligation; and

1	"(iii) except as provided in subpara-
2	graph (B), applicability of deductions; and
3	"(B) exclude—
4	"(i) calculation of the minimum guar-
5	antee under section 105; and
6	"(ii) applicability of the deduction for
7	the future strategic highway research pro-
8	gram under section 104(m).".
9	(b) Assistance in Overcoming Economic and
10	Demographic Barriers.—For the program to provide
11	assistance in overcoming economic and demographic bar-
12	riers under section 139 of title 23, United States Code,
13	there is authorized to be appropriated out of the Highway
14	Trust Fund (other than the Mass Transit Account)
15	\$2,000,000,000 for each of fiscal years 2004 through
16	2009.
17	(c) Conforming Amendment.—The analysis for
18	subchapter I of chapter 1 of title 23, United States Code,
19	is amended by inserting after the item relating to section
20	138 the following:
	"139. Assistance in overcoming economic and demographic barriers.".
21	SEC. 3. RURAL LOCAL ROADS SAFETY PILOT PROGRAM.
22	(a) Definitions.—In this section:
23	(1) In general.—
24	(A) ELIGIBLE ACTIVITY.—

1	(i) In general.—The term "eligible
2	activity' means a project or activity that—
3	(I) is carried out only on public
4	roads that are functionally classified
5	as rural local roads or rural minor
6	collectors (and is not carried out on a
7	Federal-aid highway); and
8	(II) provides a safety benefit.
9	(ii) Inclusions.—The term "eligible
10	activity" includes—
11	(I) a project or program such as
12	those described in section 133(d)(1) of
13	title 23, United States Code;
14	(II) road surfacing or resur-
15	facing;
16	(III) improvement or mainte-
17	nance of local bridges;
18	(IV) road reconstruction or im-
19	provement;
20	(V) installation or improvement
21	of signage, signals, or lighting;
22	(VI) a maintenance activity that
23	provides a safety benefit (including re-
24	pair work, striping, surface marking,
25	or a similar safety precaution); or

1	(VII) acquisition of materials for
2	use in projects described in any of
3	subclauses (I) through (VI).
4	(B) Program.—The term "program"
5	means the rural local roads safety pilot pro-
6	gram established under subsection (b).
7	(C) STATE.—The term "State" does not
8	include the District of Columbia or Puerto
9	Rico.
10	(2) Other terms.—Except as otherwise pro-
11	vided, terms used in this section have the meanings
12	given those terms in title 23, United States Code.
13	(b) Establishment.—The Secretary shall establish
14	a rural local roads safety pilot program to carry out eligi-
15	ble activities.
16	(c) Allocation of Funds With Respect to
17	STATES.—For each fiscal year, funds made available to
18	carry out this section shall be allocated by the Secretary
19	to the State transportation department in each of the
20	States in the ratio that—
21	(1) the relative share of the State under section
22	105 of title 23, United States Code, for a fiscal year;
23	bears to
24	(2) the total shares of all 50 States under that
25	section for the fiscal year.

1	(d) Allocation of Funds Within States.—Each
2	State that receives funds under subsection (c) shall allo-
3	cate those funds within the State as follows:
4	(1) Counties.—Except as provided in para-
5	graph (2) and subject to paragraph (3), a State
6	shall allocate to each county in the State an amount
7	in the ratio that—
8	(A) the public road miles within the county
9	that are functionally classified as rural local
10	roads or rural minor collectors; bears to
11	(B) the total of all public road miles within
12	all counties in the State that are functionally
13	classified as rural local roads or rural minor
14	collectors.
15	(2) Alternative formula for alloca-
16	TION.—Paragraph (1) shall not apply to a State if
17	the State transportation department certifies to the
18	Secretary that the State has in effect an alternative
19	formula or system for allocation of funds received
20	under subsection (c) (including an alternative for-
21	mula or system that permits allocations to political
22	subdivisions or groups of political subdivisions, in
23	addition to individual counties, in the State) that—
24	(A) was developed under the authority of
25	State law; and

- 1 (B) provides that funds allocated to the 2 State transportation department under this sec-3 tion will be allocated within the State in accord-4 ance with a program that includes selection by 5 local governments of eligible activities funded 6 under this section.
 - (3) Administrative expenses.—Before allocating amounts under paragraph (1) or (2), as applicable, a State transportation department may retain not more than 10 percent of an amount allocated to the State transportation department under subsection (c) for administrative costs incurred in carrying out this section.

(e) Project Selection.—

- (1) By COUNTY.—If an allocation of funds within a State is made under subsection (d)(1), counties within the State to which the funds are allocated shall select eligible activities to be carried out using the funds.
- (2) By STATE ALTERNATIVE.—If an allocation of funds within a State is made under subsection (d)(2), eligible activities to be carried out using the funds shall be selected in accordance with the State alternative.

- 1 (f) FEDERAL SHARE.—The Federal share of the cost
- 2 of an eligible activity carried out under this section shall
- 3 be 100 percent.
- 4 (g) Report.—Not later than January 1, 2009, after
- 5 providing States, local governments, and other interested
- 6 parties an opportunity for comment, the Secretary shall
- 7 submit to the Committee on Environment and Public
- 8 Works of the Senate and the Committee on Transpor-
- 9 tation and Infrastructure of the House of Representatives
- 10 a report that—
- 11 (1) describes progress made in carrying out the
- 12 program; and
- 13 (2) includes recommendations as to whether the
- program should be continued or modified.
- 15 (h) CONTRACT AUTHORITY.—Funds made available
- 16 to carry out this section shall be available for obligation
- 17 in the same manner as if the funds were apportioned
- 18 under chapter 1 of title 23, United States Code, except
- 19 that the Federal share of the cost of an eligible activity
- 20 under this section shall be determined in accordance with
- 21 this section.
- 22 (i) Authorization of Appropriations.—There is
- 23 authorized to be appropriated out of the Highway Trust
- 24 Fund (other than the Mass Transit Account) to carry out

- 1 this section \$200,000,000 for each of fiscal years 2004
- 2 through 2009.
- 3 SEC. 4. MINIMUM LEVEL OF FUNDING FOR ELDERLY AND
- 4 DISABLED PROGRAM.
- 5 Section 5310 of title 49, United States Code, is
- 6 amended—
- 7 (1) in subsection (b), in the first sentence, by
- 8 striking the period at the end and inserting the fol-
- 9 lowing: ", provided that, for fiscal years 2004, 2005,
- and 2006, each State shall receive annually, of the
- amounts apportioned under this section, a minimum
- of double the amount apportioned to the State in fis-
- 13 cal year 2003 or \$1,000,000, whichever is greater,
- and that for fiscal years 2007, 2008, and 2009, each
- 15 State shall receive annually, of the amounts appor-
- tioned under this section, a minimum equal to the
- minimum required to be apportioned to the State for
- 18 fiscal year 2006 plus \$500,000."; and
- 19 (2) by adding at the end the following:
- 20 "(k) Amounts for Operating Assistance.—
- 21 Amounts made available under this section may be used
- 22 for operating assistance.
- "(1) AVAILABLE FUNDS.—Notwithstanding any other
- 24 provision of law, of the aggregate amounts made available
- 25 by and appropriated under this chapter, the amount made

- 1 available to provide transportation services to elderly indi-
- 2 viduals and individuals with disabilities under this section
- 3 in each of fiscal years 2004 through 2009, shall be not
- 4 less than the amount necessary to match the minimum
- 5 apportionment levels required by subsection (b).".
- 6 SEC. 5. MINIMUM LEVEL OF FUNDING FOR RURAL PRO-
- 7 GRAM.
- 8 Section 5311 of title 49, United States Code, is
- 9 amended—
- 10 (1) in subsection (c), in the first sentence, by
- striking the period at the end and inserting the fol-
- lowing: ", provided that none of the 50 States shall
- receive, from the amounts annually apportioned
- under this section, an apportionment of less than
- 15 \$5,000,000 for each of fiscal years 2004, 2005, and
- 16 2006, and \$5,500,000 for each of fiscal years 2007,
- 17 2008, and 2009."; and
- 18 (2) by adding at the end the following:
- 19 "(k) Amounts.—Notwithstanding any other provi-
- 20 sion of law, of the aggregate amounts made available by
- 21 and appropriated under this chapter, the amount made
- 22 available for the program established by this section in
- 23 each of fiscal years 2004 through 2009 shall be not less
- 24 than the sum of—

- 1 "(1) the amount made available for all States 2 for such purpose for fiscal year 2003; and
- 3 "(2)(A) for each of fiscal years 2004, 2005, and
- 4 2006, the amount equal to the difference between
- 5 \$5,000,000 and the apportionment for fiscal year
- 6 2003, for each of those individual States that were
- 7 apportioned less than \$5,000,000 under this section
- 8 for fiscal year 2003; or
- 9 "(B) for each of fiscal years 2007, 2008, and
- 10 2009, the amount equal to the difference between
- \$5,500,000 and the apportionment for fiscal year
- 12 2003, for each of those individual States that were
- apportioned less than \$5,500,000 under this section
- for fiscal year 2003.".

15 SEC. 6. ESSENTIAL BUS SERVICE.

- 16 (a) IN GENERAL.—Chapter 53 of title 49, United
- 17 States Code, is amended by adding at the end the fol-
- 18 lowing:

19 "§ 5339. Essential bus service

- 20 "(a) In General.—The Secretary shall establish a
- 21 program under which States shall provide essential bus
- 22 service between rural areas and primary airports, as de-
- 23 fined in section 47102, and between rural areas and sta-
- 24 tions for intercity passenger rail service, and appropriate
- 25 intermediate or nearby points.

- "(b) Eligible Activities.—Eligible activities under 1 2 the program established by this section shall include— 3 "(1) planning and marketing for intercity bus 4 transportation; 5 "(2) capital grants for intercity bus shelters, 6 park and ride facilities, and joint use facilities; "(3) operating grants, including direct assist-7 8 ance, purchase of service agreements, user-side sub-9 sidies, demonstration projects, and other means; and 10 "(4) enhancement of connections between bus 11 service and commercial air passenger service and 12 intercity passenger rail service. "(c) AVAILABILITY OF FUNDS.—Amounts made 13 14 available pursuant to this section shall remain available 15 until expended. "(d) RELATIONSHIP TO SECTION 5311.—Amounts 16 for the program established by this section shall be appor-18 tioned to the States in the same proportion as amounts
- 21 "(e) Funds.—Notwithstanding any other provision

apportioned to the States under section 5311. Section

- 22 of law, of the aggregate amounts made available by and
- 23 appropriated under this chapter—

5311(j) applies to this section.

19

20

1	"(1) for fiscal years 2004, 2005, and 2006,
2	\$30,000,000 of the total for each fiscal year shall be
3	for the implementation of this section; and
4	"(2) for fiscal years 2007, 2008, and 2009,

5 \$35,000,000 of the total for each fiscal year shall be

6 for the implementation of this section.".

7 (b) TECHNICAL AND CONFORMING AMENDMENT.—

8 The table of sections for chapter 53 of title 49, United

States Code, is amended by adding at the end the fol-

10 lowing:

"5339. Essential bus service.".

SEC. 7. MINIMUM LEVEL OF FUNDING FOR URBANIZED

- 12 AREAS WITH A POPULATION OF LESS THAN
- 13 200,000.
- 14 (a) MINIMUM APPORTIONMENT.—Section 5336(a)(1)
- 15 of title 49, United States Code, is amended by striking
- 16 "mile; and" and inserting the following: "mile,
- 17 provided that the apportionments under this para-
- 18 graph shall be modified to the extent required so
- 19 that urbanized areas that are eligible under this
- 20 paragraph and are located in a State in which all ur-
- 21 banized areas in the State eligible under this para-
- 22 graph collectively receive apportionments totaling
- 23 less than \$5,000,000 in any of fiscal years 2004,
- 24 2005, or 2006, or less than \$5,500,000 in any of fis-
- 25 cal years 2007, 2008, or 2009, shall each have their

- 1 apportionments increased, proportionately, to the ex-
- 2 tent that, collectively, all of the urbanized areas in
- 3 the State that are eligible under this paragraph re-
- 4 ceive, of the amounts apportioned annually under
- 5 this paragraph, \$5,000,000 for each of fiscal years
- 6 2004, 2005, and 2006, and \$5,500,000 for each of
- fiscal years 2007, 2008, and 2009; and".
- 8 (b) Funds.—Section 5307 of title 49, United States
- 9 Code, is amended by adding at the end the following:
- 10 "(o) Funds.—Notwithstanding any other provision
- 11 of law, of the aggregate amounts made available by and
- 12 appropriated under this chapter, in each of fiscal years
- 13 2004 through 2009, the amount made available for the
- 14 program established by this section shall be not less than
- 15 the sum of—
- 16 "(1) the amount made available for such pur-
- pose for fiscal year 2003; and
- 18 "(2) the amount equal to the sum of the in-
- 19 crease in apportionments for that fiscal year over
- fiscal year 2003, to urbanized areas with a popu-
- 21 lation of less than 200,000, in affected States, at-
- tributable to the operation of section 5336(a)(1).".

1 SEC. 8. LEVEL PLAYING FIELD FOR GOVERNMENT SHARE.

- 2 (a) IN GENERAL.—Chapter 53 of title 49, United
- 3 States Code (as amended by section 6) is amended by add-
- 4 ing at the end the following:

5 "§ 5340. Government share

- 6 "With respect to amounts apportioned or otherwise
- 7 distributed for fiscal year 2004 and each subsequent fiscal
- 8 year, the Government share of eligible transit project costs
- 9 or eligible operating costs, shall be the greater of—
- 10 "(1) the share applicable under other provisions
- of this chapter; or
- "(2) the share that would apply, in the State in
- which the transit project or operation is located, to
- a highway project under section 133 of title 23.".
- 15 (b) Technical and Conforming Amendment.—
- 16 The table of sections for chapter 53 of title 49, United
- 17 States Code, is amended by adding at the end the fol-
- 18 lowing:

"5340. Government share.".

19 SEC. 9. INTEREST CREDITED TO MASS TRANSIT ACCOUNT.

- Section 9503(f)(2) of the Internal Revenue Code of
- 21 1986 (relating to the Highway Trust Fund) is amended
- 22 by striking the period at the end and inserting the fol-
- 23 lowing: ", provided that after September 30, 2003, inter-

- 1 est accruing on the balance in the Mass Transit Account
- 2 shall be credited to such account.".

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