108TH CONGRESS 1ST SESSION

H. R. 2179

To enhance the authority of the Securities and Exchange Commission to investigate, punish, and deter securities laws violations, and to improve its ability to return funds to defrauded investors, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 21, 2003

Mr. Baker (for himself, Mr. Oxley, Mr. Tiberi, Mr. Ose, and Mrs. Kelly) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To enhance the authority of the Securities and Exchange Commission to investigate, punish, and deter securities laws violations, and to improve its ability to return funds to defrauded investors, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "The Securities Fraud
 - 5 Deterrence and Investor Restitution Act of 2003".

SEC. 2. RECOVERY BY COMMISSION OF SECURITIES LAW

- 2 JUDGMENTS.
- 3 Title III of the Sarbanes-Oxley Act of 2002 is amend-
- 4 ed by adding after section 308 (15 U.S.C. 7246) the fol-
- 5 lowing new section:

6 "SEC. 309. RECOVERY OF SECURITIES LAW JUDGMENTS;

- 7 REMOVAL OF STATE LAW IMPEDIMENTS.
- 8 "If in any judicial or administrative action brought
- 9 by the Commission under the securities laws the Commis-
- 10 sion obtains a judgment or order (either by litigation or
- 11 settlement) against any person based upon an alleged
- 12 fraudulent, deceptive, or manipulative act or practice in
- 13 violation of such laws or the rules or regulations there-
- 14 under, the Commission may obtain the foreclosure and
- 15 forced sale of any property owned in whole or in part by
- 16 that person, or by any person to whom such ownership
- 17 was transferred without adequate consideration, to satisfy
- 18 that judgment or order in a Federal or State court not-
- 19 withstanding any homestead provision of any State con-
- 20 stitution or any other State law that exempts or protects
- 21 property from either foreclosure and forced sale under any
- 22 process of court or from any lien thereon for the payment
- 23 of debts.".
- 24 SEC. 3. CIVIL ENFORCEMENT PROVISIONS.
- 25 (a) Authority To Impose Civil Penalties in
- 26 Cease and Desist Proceedings.—

1	(1) Under the securities act of 1933.—
2	Section 8A of the Securities Act of 1933 (15 U.S.C
3	77h-1) is amended by adding at the end the fol-
4	lowing new subsection:
5	"(g) Authority to Impose Money Penalties.—
6	"(1) Grounds for imposing.—In any cease-
7	and-desist proceeding under subsection (a), the
8	Commission may impose a civil penalty on a person
9	if it finds, on the record after notice and opportunity
10	for hearing, that—
11	"(A) such person—
12	"(i) is violating or has violated any
13	provision of this title, or any rule or regu-
14	lation thereunder; or
15	"(ii) is or was a cause of the violation
16	of any provision of this title, or any rule or
17	regulation thereunder; and
18	"(B) such penalty is in the public interest
19	"(2) Maximum amount of Penalty.—
20	"(A) First tier.—The maximum amount
21	of penalty for each act or omission described in
22	subsection (1) shall be \$100,000 for a natural
23	person or \$250,000 for any other person.
24	"(B) Second Tier.—Notwithstanding
25	paragraph (A), the maximum amount of pen-

1	alty for each such act or omission shall be
2	\$500,000 for a natural person or \$1,000,000
3	for any other person if the act or omission de-
4	scribed in subsection (1) involved fraud, deceit,
5	manipulation, or deliberate or reckless dis-
6	regard of a regulatory requirement.
7	"(C) Third tier.—Notwithstanding para-
8	graphs (A) and (B), the maximum amount of
9	penalty for each such act or omission shall be
10	\$1,000,000 for a natural person or $$2,000,000$
11	for any other person if—
12	"(i) the act or omission described in
13	subsection (1) involved fraud, deceit, ma-
14	nipulation, or deliberate or reckless dis-
15	regard of a regulatory requirement; and
16	"(ii) such act or omission directly or
17	indirectly resulted in substantial losses or
18	created a significant risk of substantial
19	losses to other persons or resulted in sub-
20	stantial pecuniary gain to the person who
21	committed the act or omission.
22	"(3) EVIDENCE CONCERNING ABILITY TO
23	PAY.—In any proceeding in which the Commission
24	may impose a penalty under this section, a respond-

ent may present evidence of the respondent's ability

1	to pay such penalty. The Commission may, in its
2	discretion, consider such evidence in determining
3	whether such penalty is in the public interest. Such
4	evidence may relate to the extent of such person's
5	ability to continue in business and the collectability
6	of a penalty, taking into account any other claims of
7	the United States or third parties upon such per-
8	son's assets and the amount of such person's as-
9	sets.".
10	(2) Under the securities exchange act
11	OF 1934.—Subsection (a) of section 21B of the Secu-
12	rities Exchange Act of 1934 (15 U.S.C. 78u–2(a))
13	is amended—
14	(A) by striking "(a) Commission Author-
15	ITY TO ASSESS MONEY PENALTIES.—In any
16	proceeding" and inserting the following:
17	"(a) Commission Authority To Assess Money
18	Penalties.—
19	"(1) In general.—In any proceeding";
20	(B) by redesignating paragraphs (1)
21	through (4) of such subsection as subpara-
22	graphs (A) through (D), respectively; and
23	(C) by adding at the end of such sub-
24	section the following new paragraph:

1	"(2) Cease-and-desist proceedings.—In
2	any proceeding instituted pursuant to section 21C of
3	this title against any person, the Commission may
4	impose a civil penalty if it finds, on the record after
5	notice and opportunity for hearing, that such
6	person—
7	"(A) is violating or has violated any provi-
8	sion of this title, or any rule or regulation
9	thereunder; or
10	"(B) is or was a cause of the violation of
11	any provision of this title, or any rule or regula-
12	tion thereunder.".
13	(3) Under the investment company act of
14	1940.—Paragraph (1) of section 9(d) of the Invest-
15	ment Company Act of 1940 (15 U.S.C. 80a-
16	9(d)(1)) is amended—
17	(A) by striking "(1) AUTHORITY OF COM-
18	MISSION.—In any proceeding" and inserting the
19	following:
20	"(1) AUTHORITY OF COMMISSION.—
21	"(A) IN GENERAL.—In any proceeding";
22	(B) by redesignating subparagraphs (A)
23	through (D) of such paragraph as clauses (i)
24	through (iv), respectively; and

1	(C) by adding at the end of such para-
2	graph the following new subparagraph:
3	"(B) Cease-and-desist proceedings.—
4	In any proceeding instituted pursuant to sub-
5	section (f) against any person, the Commission
6	may impose a civil penalty if it finds, on the
7	record after notice and opportunity for hearing
8	that such person—
9	"(i) is violating or has violated any
10	provision of this title, or any rule or regu-
11	lation thereunder; or
12	"(ii) is or was a cause of the violation
13	of any provision of this title, or any rule or
14	regulation thereunder.".
15	(4) Under the investment advisers act of
16	1940.—Paragraph (1) of section 203(i) of the Invest-
17	ment Advisers Act of 1940 (15 U.S.C. 80b-3(i)(1))
18	is amended—
19	(A) by striking "(1) Authority of com-
20	MISSION.—In any proceeding" and inserting the
21	following:
22	"(1) Authority of commission.—
23	"(A) IN GENERAL.—In any proceeding";

1	(B) by redesignating subparagraphs (A)
2	through (D) of such paragraph as clauses (i)
3	through (iv), respectively; and
4	(C) by adding at the end of such para-
5	graph the following new subparagraph:
6	"(B) Cease-and-desist proceedings.—
7	In any proceeding instituted pursuant to sub-
8	section (k) against any person, the Commission
9	may impose a civil penalty if it finds, on the
10	record after notice and opportunity for hearing,
11	that such person—
12	"(i) is violating or has violated any
13	provision of this title, or any rule or regu-
14	lation thereunder; or
15	"(ii) is or was a cause of the violation
16	of any provision of this title, or any rule or
17	regulation thereunder.".
18	(b) Increased Maximum Civil Money Pen-
19	ALTIES.—
20	(1) Securities act of 1933.—Section 20(d)(2)
21	of the Securities Act of 1933 (15 U.S.C. 77t(d)(2))
22	is amended—
23	(A) in subparagraph (A)(i)—
24	(i) by striking "\$5,000" and inserting
25	"\$100,000"; and

1	(ii) by striking "\$50,000" and insert-
2	ing "\$250,000";
3	(B) in subparagraph (B)(i)—
4	(i) by striking "\$50,000" and insert-
5	ing "\$500,000"; and
6	(ii) by striking "\$250,000" and in-
7	serting "\$1,000,000"; and
8	(C) in subparagraph (C)(i)—
9	(i) by striking "\$100,000" and insert-
10	ing "\$1,000,000"; and
11	(ii) by striking "\$500,000" and in-
12	serting "\$2,000,000".
13	(2) Securities exchange act of 1934.—
14	(A) Penalties.—Section 32 of the Securi-
15	ties Exchange Act of 1934 (15 U.S.C. 78ff) is
16	amended—
17	(i) in subsection (b), by striking
18	"\$100" and inserting "\$10,000"; and
19	(ii) in subsection (c)—
20	(I) in paragraph (1)(B), by strik-
21	ing "\$10,000" and inserting
22	"\$500,000"; and
23	(II) in paragraph (2)(B), by
24	striking "\$10,000" and inserting
25	''\$500,000''.

1	(B) Insider trading.—Section 21A(a)(3)
2	of the Securities Exchange Act of 1934 (15
3	U.S.C. 78u-1(a)(3)) is amended by striking
4	"\$1,000,000" and inserting "\$2,000,000".
5	(C) Administrative proceedings.—Sec-
6	tion 21B(b) of the Securities Exchange Act of
7	1934 (15 U.S.C. 78u-2(b)) is amended—
8	(i) in paragraph (1)—
9	(I) by striking "\$5,000" and in-
10	serting "\$100,000"; and
11	(II) by striking "\$50,000" and
12	inserting "\$250,000";
13	(ii) in paragraph (2)—
14	(I) by striking "\$50,000" and in-
15	serting "\$500,000"; and
16	(II) by striking "\$250,000" and
17	inserting "\$1,000,000"; and
18	(iii) in paragraph (3)—
19	(I) by striking "\$100,000" and
20	inserting "\$1,000,000"; and
21	(II) by striking "\$500,000" and
22	inserting "\$2,000,000".
23	(D) Civil Actions.—Section 21(d)(3)(B)
24	of the Securities Exchange Act of 1934 (15
25	U.S.C. 78u(d)(3)(B)) is amended—

1	(i) in clause (i)—
2	(I) by striking "\$5,000" and in-
3	serting "\$100,000"; and
4	(II) by striking "\$50,000" and
5	inserting "\$250,000";
6	(ii) in clause (ii)—
7	(I) by striking "\$50,000" and in-
8	serting "\$500,000"; and
9	(II) by striking "\$250,000" and
10	inserting "\$1,000,000"; and
11	(iii) in clause (iii)—
12	(I) by striking "\$100,000" and
13	inserting "\$1,000,000"; and
14	(II) by striking "\$500,000" and
15	inserting "\$2,000,000".
16	(3) Investment company act of 1940.—
17	(A) Ineligibility.—Section 9(d)(2) of the
18	Investment Company Act of 1940 (15 U.S.C.
19	80a-9(d)(2)) is amended—
20	(i) in subparagraph (A)—
21	(I) by striking "\$5,000" and in-
22	serting "\$100,000"; and
23	(II) by striking "\$50,000" and
24	inserting "\$250,000";
25	(ii) in subparagraph (B)—

1	(I) by striking "\$50,000" and in-
2	serting "\$500,000"; and
3	(II) by striking "\$250,000" and
4	inserting "\$1,000,000"; and
5	(iii) in subparagraph (C)—
6	(I) by striking "\$100,000" and
7	inserting "\$1,000,000"; and
8	(II) by striking "\$500,000" and
9	inserting "\$2,000,000".
10	(B) Enforcement of investment com-
11	PANY ACT.—Section 42(e)(2) of the Investment
12	Company Act of 1940 (15 U.S.C. 80a-
13	41(e)(2)) is amended—
14	(i) in subparagraph (A)—
15	(I) by striking "\$5,000" and in-
16	serting "\$100,000"; and
17	(II) by striking "\$50,000" and
18	inserting "\$250,000";
19	(ii) in subparagraph (B)—
20	(I) by striking "\$50,000" and in-
21	serting "\$500,000"; and
22	(II) by striking "\$250,000" and
23	inserting "\$1,000,000"; and
24	(iii) in subparagraph (C)—

1	(I) by striking "\$100,000" and
2	inserting "\$1,000,000"; and
3	(II) by striking "\$500,000" and
4	inserting "\$2,000,000".
5	(4) Investment advisers act of 1940.—
6	(A) Registration.—Section 203(i)(2) of
7	the Investment advisers Act of 1940 (15 U.S.C.
8	80b-3(i)(2)) is amended—
9	(i) in subparagraph (A)—
10	(I) by striking "\$5,000" and in-
11	serting "\$100,000"; and
12	(II) by striking "\$50,000" and
13	inserting "\$250,000";
14	(ii) in subparagraph (B)—
15	(I) by striking "\$50,000" and in-
16	serting "\$500,000"; and
17	(II) by striking "\$250,000" and
18	inserting "\$1,000,000"; and
19	(iii) in subparagraph (C)—
20	(I) by striking "\$100,000" and
21	inserting "\$1,000,000"; and
22	(II) by striking "\$500,000" and
23	inserting "\$2,000,000".
24	(B) Enforcement of investment ad-
25	VISERS ACT.—Section 209(e)(2) of the Invest-

```
1
             ment advisers Act of 1940 (15 U.S.C. 80b-
 2
             9(e)(2)) is amended—
 3
                      (i) in subparagraph (A)—
                          (I) by striking "$5,000" and in-
 4
 5
                      serting "$100,000"; and
                          (II) by striking "$50,000" and
 6
                      inserting "$250,000";
 7
 8
                      (ii) in subparagraph (B)—
 9
                           (I) by striking "$50,000" and in-
10
                      serting "$500,000"; and
11
                           (II) by striking "$250,000" and
12
                      inserting "$1,000,000"; and
13
                      (iii) in subparagraph (C)—
14
                           (I) by striking "$100,000" and
15
                      inserting "$1,000,000"; and
                           (II) by striking "$500,000" and
16
17
                      inserting "$2,000,000".
18
        (c) AUTHORITY TO OBTAIN FINANCIAL RECORDS.—
19
   Section 21(h) of the Securities Exchange Act of 1934 (15
20
   U.S.C. 78u(h)) is amended—
21
             (1) by striking paragraphs (2) through (8);
             (2) in paragraph (9), by striking "(9)(A)" and
22
23
        all that follows through "(B) The" and inserting
        "(3) The";
24
```

1 (3) by inserting after paragraph (1), the following:

"(2) Access to financial records.—

"(A) IN GENERAL.—Notwithstanding section 1105 or 1107 of the Right to Financial Privacy Act of 1978, the Commission may obtain access to and copies of, or the information contained in, financial records of any person held by a financial institution, including the financial records of a customer, without notice to that person, when it acts pursuant to a subpoena authorized by a formal order of investigation of the Commission and issued under the securities laws or pursuant to an administrative or judicial subpoena issued in a proceeding or action to enforce the securities laws.

"(B) Nondisclosure of requests.—If the Commission so directs in its subpoena, no financial institution, or officer, director, partner, employee, shareholder, representative or agent of such financial institution, shall, directly or indirectly, disclose that records have been requested or provided in accordance with subparagraph (A), if the Commission finds reason to believe that such disclosure may—

1	"(i) result in the transfer of assets or
2	records outside the territorial limits of the
3	United States;
4	"(ii) result in improper conversion of
5	investor assets;
6	"(iii) impede the ability of the Com-
7	mission to identify, trace, or freeze funds
8	involved in any securities transaction;
9	"(iv) endanger the life or physical
10	safety of an individual;
11	"(v) result in flight from prosecution;
12	"(vi) result in destruction of or tam-
13	pering with evidence;
14	"(vii) result in intimidation of poten-
15	tial witnesses; or
16	"(viii) otherwise seriously jeopardize
17	an investigation or unduly delay a trial.
18	"(C) Transfer of records to govern-
19	MENT AUTHORITIES.—The Commission may
20	transfer financial records or the information
21	contained therein to any government authority,
22	if the Commission proceeds as a transferring
23	agency in accordance with section 1112 of the
24	Right to Financial Privacy Act of 1978 (12
25	U.S.C. 3412), except that a customer notice

shall not be required under subsection (b) or (c) 1 2 of that section 1112, if the Commission deter-3 mines that there is reason to believe that such 4 notification may result in or lead to any of the factors identified under clauses (i) through 6 (viii) of subparagraph (B) of this paragraph."; 7 (4) by striking paragraph (10); and 8 (5) by redesignating paragraphs (11), (12), and 9 (13) as paragraphs (4), (5), and (6), respectively. 10 SEC. 4. AUTHORITY TO ACCEPT PRIVILEGED AND PRO-11 TECTED INFORMATION. 12 Section 24 of the Securities Exchange Act of 1934 (15 U.S.C. 78x) is amended— 13 14 (1) by redesignating subsection (e) as sub-15 section (f); and 16 (2) by inserting after subsection (d) the fol-17 lowing new subsection: 18 "(e) Authority to Accept Privileged and Pro-TECTED INFORMATION.—Notwithstanding any other pro-19 20 vision of law, whenever the Commission and any person 21 agree in writing to terms pursuant to which such person will produce or disclose to the Commission any document 23 or information that is subject to any Federal or State law privilege, or to the protection provided by the work product doctrine, such production or disclosure shall not con-

- 1 stitute a waiver of the privilege or protection as to any
- 2 person other than the Commission.".
- 3 SEC. 5. ACCESS TO GRAND JURY INFORMATION.
- 4 Title VI of the Sarbanes-Oxley Act of 2002 is amend-
- 5 ed by adding at the end thereof the following new section:
- 6 "SEC. 605. ACCESS TO GRAND JURY INFORMATION.
- 7 "(a) Disclosure of Certain Matters Occur-
- 8 RING BEFORE GRAND JURY FOR USE IN ENFORCING SE-
- 9 CURITIES LAWS.—
- 10 "(1) In general.—Upon motion of an attor-
- 11 ney for the government, a court may direct disclo-
- sure of matters occurring before a grand jury during
- an investigation of conduct that may constitute a
- violation of any provision of the securities laws to
- identified personnel of the Commission for use in re-
- lation to any matter within the jurisdiction of the
- 17 Commission.
- 18 "(2) Finding of substantial need re-
- 19 QUIRED.—A court may issue an order under para-
- 20 graph (1) only upon a finding of a substantial need
- in the public interest.
- 22 "(b) Restricted Use of Information.—A person
- 23 to whom a matter has been disclosed under this section
- 24 shall not use such matter other than for the purpose for
- 25 which such disclosure was authorized.

- 1 "(c) Definition.—As used in this section, the terms
- 2 'attorney for the government' and 'grand jury information'
- 3 have the meanings given to those terms in section 3322
- 4 of title 18, United States Code.".

5 SEC. 6. NATIONWIDE SERVICE OF PROCESS.

- 6 (a) SECURITIES ACT OF 1933.—Section 22(a) of the
- 7 Securities Act of 1933 (15 U.S.C. 77v(a)) is amended by
- 8 inserting after the second sentence the following: "In any
- 9 action or proceeding instituted by the Commission under
- 10 this title in a United States district court for any judicial
- 11 district, subpoenas issued by or on behalf of such court
- 12 to compel the attendance of witnesses or the production
- 13 of documents or tangible things (or both) may be served
- 14 in any other district. Such subpoenas may be served and
- 15 enforced without application to the court or a showing of
- 16 cause, notwithstanding the provisions of rule 45(b)(2),
- 17 (c)(3)(A)(ii), and (c)(3)(B)(iii) of the Federal Rules of
- 18 Civil Procedure.".
- 19 (b) Securities Exchange Act of 1934.—Section
- 20 27 of the Securities Exchange Act of 1934 (15 U.S.C.
- 21 78aa) is amended by inserting after the second sentence
- 22 the following: "In any action or proceeding instituted by
- 23 the Commission under this title in a United States district
- 24 court for any judicial district, subpoenas issued by or on
- 25 behalf of such court to compel the attendance of witnesses

- 1 or the production of documents or tangible things (or
- 2 both) may be served in any other district. Such subpoenas
- 3 may be served and enforced without application to the
- 4 court or a showing of cause, notwithstanding the provi-
- 5 sions of rule 45(b)(2), (c)(3)(A)(ii), and (c)(3)(B)(iii) of
- 6 the Federal Rules of Civil Procedure.".
- 7 (c) Investment Company Act of 1940.—Section
- 8 44 of the Investment Company Act of 1940 (15 U.S.C.
- 9 80a-43) is amended by inserting after the fourth sentence
- 10 the following: "In any action or proceeding instituted by
- 11 the Commission under this title in a United States district
- 12 court for any judicial district, subpoenas issued by or on
- 13 behalf of such court to compel the attendance of witnesses
- 14 or the production of documents or tangible things (or
- 15 both) may be served in any other district. Such subpoenas
- 16 may be served and enforced without application to the
- 17 court or a showing of cause, notwithstanding the provi-
- 18 sions of rule 45(b)(2), (c)(3)(A)(ii), and (c)(3)(B)(iii) of
- 19 the Federal Rules of Civil Procedure.".
- 20 (d) Investment Advisers Act of 1940.—Section
- 21 214 of the Investment Advisers Act of 1940 (15 U.S.C.
- 22 80b-14) is amended by inserting after the third sentence
- 23 the following: "In any action or proceeding instituted by
- 24 the Commission under this title in a United States district
- 25 court for any judicial district, subpoenas issued by or on

1	behalf of such court to compel the attendance of witnesses
2	or the production of documents or tangible things (or
3	both) may be served in any other district. Such subpoenas
4	may be served and enforced without application to the
5	court or a showing of cause, notwithstanding the provi-
6	sions of rule $45(b)(2)$, $(c)(3)(A)(ii)$, and $(c)(3)(B)(iii)$ of
7	the Federal Rules of Civil Procedure.".
8	SEC. 7. AUTHORITY TO CONTRACT WITH PRIVATE COUN-
9	SEL FOR LEGAL SERVICES TO COLLECT DE-
10	LINQUENT JUDGMENTS AND ORDERS.
11	Subsection (b) of section 4 of the Securities Exchange
12	Act of 1934 (15 U.S.C. 78d(b)) is amended—
13	(1) in the subsection heading by striking "AND
14	Leasing Authority.—" and inserting ", Leasing
15	Authority, and Contracting Authority.—";
16	and
17	(2) by adding at the end of such subsection the
18	following new paragraph:
19	"(4) Contracting authority.—
20	"(A) In General.—Notwithstanding any
21	other provision of law, the Commission is au-
22	thorized to enter into contracts to retain private
23	legal counsel to furnish legal services, including
24	representation in litigation, negotiation, com-
25	promise, and settlement, in the case of any

1 claim of indebtedness resulting from any judg-2 ment or order (either by litigation or settlement) obtained by the Commission in any judi-3 4 cial action or administrative proceeding brought by or on behalf of the Commission. Private 6 counsel retained under this paragraph may rep-7 resent the Commission in such debt collection 8 matters to the same extent as the Commission 9 may represent itself. 10 "(B) TERMS AND CONDITIONS OF CON-11 TRACT.—Each such contract shall include such 12 terms and conditions as the Commission con-13 siders necessary and appropriate, and shall in-14 clude provisions specifying— "(i) the amount of the fee to be paid 15 16 to the private counsel under such contract 17 or the method for calculating that fee; 18 "(ii) that the Commission retains the 19 authority to represent itself, resolve a dis-20 pute, compromise a claim, end collection 21 efforts, and refer a matter to other private 22 counsel or to the Attorney General; and 23 "(iii) that the Commission may termi-24 nate either the contract or the private

counsel's representation of the Commission

in particular cases for any reason, including for the convenience of the Commission.

- "(C) Payment of fees.—Notwithstanding section 3302(b) of title 31, United States Code, a contract under this paragraph may provide that fees and costs incurred by private counsel under such contracts are payable from the amounts recovered.
- "(D) Competition Requirements.—
 Nothing in this paragraph shall relieve the
 Commission of the competition requirements set
 forth in title III of the Federal Property and
 Administrative Services Act of 1949 (41 U.S.C.
 251 et seq.).
- "(E) Counterclaims.—In any action to recover indebtedness which is brought on behalf of the Commission by private counsel retained under this paragraph, no counterclaim may be asserted against the Commission unless the counterclaim is served directly on the Commission. Such service shall be made in accordance with the rules of procedure of the court in which the action is brought.".

1 SEC. 8. FAIR ACT AMENDMENTS.

- 2 (a) Civil Penalties.—Section 308(a) of the Sar-
- 3 banes-Oxley Act of 2002 (15 U.S.C. 7246(a)) is amended
- 4 to read as follows;
- 5 "(a) Civil Penalties To Be Used for the Re-
- 6 LIEF OF VICTIMS.—If in any judicial or administrative ac-
- 7 tion brought by the Commission under the securities laws
- 8 (as such term is defined in section 3(a)(47) of the Securi-
- 9 ties Exchange Act of 1934 (15 U.S.C. 78c(a)(47))) the
- 10 Commission obtains pursuant to such laws a civil penalty
- 11 against any person, such civil penalty monies shall, on the
- 12 motion or at the direction of the Commission, be added
- 13 to and become part of a fund for the benefit of the victims
- 14 of such violation.".
- 15 (b) Additional Provisions.—Section 308 of the
- 16 Sarbanes-Oxley Act of 2002 (15 U.S.C. 7246) is further
- 17 amended—
- 18 (1) by redesignation subsections (c), (d), and
- (e) as subsections (e), (f), and (g), respectively; and
- 20 (2) by inserting the following after subsection
- 21 (b):
- 22 "(c) CIVIL PENALTIES AND DISGORGEMENT FUNDS
- 23 IN ACTIONS BROUGHT BY STATES.—If a State or political
- 24 subdivision of a State establishes, as a result of an agree-
- 25 ment or judgment obtained by such State or political sub-
- 26 division, any requirements for brokers or dealers (includ-

- 1 ing government securities brokers and dealers) relating to
- 2 capital, custody, margin, financial responsibility, record-
- 3 keeping, bonding, or financial or operational reporting or
- 4 disclosure that differ from or are in addition to the re-
- 5 quirements in those areas established under the securities
- 6 laws (as such term is defined in section 3(a)(47) of the
- 7 Securities Exchange Act of 1934 (15 U.S.C. 78c(a)(47))),
- 8 or by the Commission or by any national securities ex-
- 9 change or self-regulatory organization under such laws,
- 10 and such agreement or judgment includes civil penalties
- 11 or an order requiring disgorgement, the amount of such
- 12 penalty or disgorgement shall be remitted to the Commis-
- 13 sion for distribution in accordance with subsection (a).
- 14 "(d) Undistributed Funds To Be Used for In-
- 15 VESTOR EDUCATION.—In any judicial or administrative
- 16 action in which a fund is created pursuant to subsection
- 17 (a) or in which the Commission had obtained
- 18 disgorgement, if the Commission determines (due to the
- 19 size of the fund to be distributed, the number of investors,
- 20 the nature of the underlying violation, or for other rea-
- 21 sons) that it would be infeasible to distribute such fund
- 22 or disgorgement to the victims of the violation, or if after
- 23 distribution of the fund or disgorgement to victims there
- 24 are excess monies remaining, the Commission may move
- 25 for an order in a judicial action, or may issue an order

- 1 in an administrative proceeding, requiring that the undis-
- 2 tributed amount of the fund or disgorgement be used for
- 3 investor education programs administered by an estab-
- 4 lished not-for-profit or governmental organization whose
- 5 purposes include investor education and financial lit-

6 eracy.".

 \bigcirc