

**Union Calendar No. 254**108<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION**H. CON. RES. 393****[Report No. 108-441]**

Establishing the congressional budget for the United States Government for fiscal year 2005 and setting forth appropriate budgetary levels for fiscal years 2004 and 2006 through 2009.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 19, 2004

Mr. NUSSLE, from the Committee on the Budget, reported the following concurrent resolution; which was committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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**CONCURRENT RESOLUTION**

Establishing the congressional budget for the United States Government for fiscal year 2005 and setting forth appropriate budgetary levels for fiscal years 2004 and 2006 through 2009.

1        *Resolved by the House of Representatives (the Senate*  
2        *concurring),*

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**  
 2 **FOR FISCAL YEAR 2005.**

3 (a) DECLARATION.—The Congress declares that the  
 4 concurrent resolution on the budget for fiscal year 2005  
 5 is hereby established and that the appropriate budgetary  
 6 levels for fiscal years 2004 and 2006 through 2009 are  
 7 set forth.

8 (b) TABLE OF CONTENTS.—The table of contents for  
 9 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2005.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

Sec. 101. Recommended levels and amounts.

Sec. 102. Major functional categories.

TITLE II—RECONCILIATION AND REPORT SUBMISSIONS

Sec. 201. Reconciliation in the House of Representatives.

Sec. 202. Submission of report on savings to be used for members of the  
 Armed Forces in Iraq and Afghanistan.

TITLE III—RESERVE FUNDS AND CONTINGENCY PROCEDURE

Subtitle A—Reserve Funds for Legislation Assumed in Budget Aggregates

Sec. 301. Deficit-neutral reserve fund for health insurance for the uninsured.

Sec. 302. Deficit-neutral reserve fund for the Family Opportunity Act.

Sec. 303. Deficit-neutral reserve fund for Military Survivors' Benefit Plan.

Sec. 304. Reserve fund for pending legislation.

Subtitle B—Contingency Procedure

Sec. 311. Contingency procedure for surface transportation.

TITLE IV—BUDGET ENFORCEMENT

Sec. 401. Restrictions on advance appropriations.

Sec. 402. Emergency legislation.

Sec. 403. Compliance with section 13301 of the Budget Enforcement Act of  
 1990.

Sec. 404. Application and effect of changes in allocations and aggregates.

TITLE V—SENSE OF THE HOUSE

Sec. 501. Sense of the House on spending accountability.

Sec. 502. Sense of the House on entitlement reform.

1           **TITLE I—RECOMMENDED**  
 2           **LEVELS AND AMOUNTS**

3   **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4           The following budgetary levels are appropriate for  
 5 each of fiscal years 2004 through 2009:

6           (1) FEDERAL REVENUES.—For purposes of the  
 7 enforcement of this resolution:

8           (A) The recommended levels of Federal  
 9 revenues are as follows:

10                           Fiscal                   year                   2004:

11                           \$1,272,966,000,000.

12                           Fiscal                   year                   2005:

13                           \$1,457,215,000,000.

14                           Fiscal                   year                   2006:

15                           \$1,619,835,000,000.

16                           Fiscal                   year                   2007:

17                           \$1,721,568,000,000.

18                           Fiscal                   year                   2008:

19                           \$1,818,559,000,000.

20                           Fiscal                   year                   2009:

21                           \$1,922,133,000,000.

22           (B) The amounts by which the aggregate  
 23 levels of Federal revenues should be reduced are  
 24 as follows:

25                           Fiscal year 2004: –\$179,000,000.

1 Fiscal year 2005: \$19,919,000,000.

2 Fiscal year 2006: \$34,346,000,000.

3 Fiscal year 2007: \$33,376,000,000.

4 Fiscal year 2008: \$27,231,000,000.

5 Fiscal year 2009: \$30,927,000,000.

6 (2) NEW BUDGET AUTHORITY.—For purposes  
7 of the enforcement of this resolution, the appropriate  
8 levels of total new budget authority are as follows:

9 Fiscal year 2004: \$1,952,700,000,000.

10 Fiscal year 2005: \$2,010,338,000,000.

11 Fiscal year 2006: \$2,071,186,000,000.

12 Fiscal year 2007: \$2,193,395,000,000.

13 Fiscal year 2008: \$2,311,770,000,000.

14 Fiscal year 2009: \$2,431,782,000,000.

15 (3) BUDGET OUTLAYS.—For purposes of the  
16 enforcement of this resolution, the appropriate levels  
17 of total budget outlays are as follows:

18 Fiscal year 2004: \$1,911,235,000,000.

19 Fiscal year 2005: \$2,007,926,000,000.

20 Fiscal year 2006: \$2,083,910,000,000.

21 Fiscal year 2007: \$2,169,446,000,000.

22 Fiscal year 2008: \$2,277,071,000,000.

23 Fiscal year 2009: \$2,393,946,000,000.

1           (4) DEFICITS (ON-BUDGET).—For purposes of  
2 the enforcement of this resolution, the amounts of  
3 the deficits (on-budget) are as follows:

4                   Fiscal year 2004: \$638,269,000,000.

5                   Fiscal year 2005: \$550,711,000,000.

6                   Fiscal year 2006: \$464,075,000,000.

7                   Fiscal year 2007: \$447,878,000,000.

8                   Fiscal year 2008: \$458,512,000,000.

9                   Fiscal year 2009: \$471,813,000,000.

10           (5) DEBT SUBJECT TO LIMIT.—Pursuant to  
11 section 301(a)(5) of the Congressional Budget Act  
12 of 1974, the appropriate levels of the public debt are  
13 as follows:

14                   Fiscal year 2004: \$7,436,000,000,000.

15                   Fiscal year 2005: \$8,087,000,000,000.

16                   Fiscal year 2006: \$8,675,000,000,000.

17                   Fiscal year 2007: \$9,244,000,000,000.

18                   Fiscal year 2008: \$9,823,000,000,000.

19                   Fiscal year 2009: \$10,419,000,000,000.

20           (6) DEBT HELD BY THE PUBLIC.—The appro-  
21 priate levels of debt held by the public are as follows:

22                   Fiscal year 2004: \$4,385,000,000,000.

23                   Fiscal year 2005: \$4,775,000,000,000.

24                   Fiscal year 2006: \$5,060,000,000,000.

25                   Fiscal year 2007: \$5,312,000,000,000.

1 Fiscal year 2008: \$5,560,000,000,000.

2 Fiscal year 2009: \$5,807,000,000,000.

3 **SEC. 102. MAJOR FUNCTIONAL CATEGORIES.**

4 The Congress determines and declares that the ap-  
5 propriate levels of new budget authority and outlays for  
6 fiscal years 2004 through 2009 for each major functional  
7 category are:

8 (1) National Defense (050):

9 Fiscal year 2004:

10 (A) New budget authority,  
11 \$461,544,000,000.

12 (B) Outlays, \$451,125,000,000.

13 Fiscal year 2005:

14 (A) New budget authority,  
15 \$419,634,000,000.

16 (B) Outlays, \$447,114,000,000.

17 Fiscal year 2006:

18 (A) New budget authority,  
19 \$442,400,000,000.

20 (B) Outlays, \$439,098,000,000.

21 Fiscal year 2007:

22 (A) New budget authority,  
23 \$464,000,000,000.

24 (B) Outlays, \$445,927,000,000.

25 Fiscal year 2008:

1 (A) New budget authority,  
2 \$486,149,000,000.

3 (B) Outlays, \$465,542,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,  
6 \$508,369,000,000.

7 (B) Outlays, \$487,186,000,000.

8 (2) Homeland Security (100):

9 Fiscal year 2004:

10 (A) New budget authority,  
11 \$29,559,000,000.

12 (B) Outlays, \$24,834,000,000.

13 Fiscal year 2005:

14 (A) New budget authority,  
15 \$34,102,000,000.

16 (B) Outlays, \$29,997,000,000.

17 Fiscal year 2006:

18 (A) New budget authority,  
19 \$33,548,000,000.

20 (B) Outlays, \$33,298,000,000.

21 Fiscal year 2007:

22 (A) New budget authority,  
23 \$35,160,000,000.

24 (B) Outlays, \$35,635,000,000.

25 Fiscal year 2008:

1 (A) New budget authority,  
2 \$36,520,000,000.

3 (B) Outlays, \$36,979,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,  
6 \$40,420,000,000.

7 (B) Outlays, \$38,401,000,000.

8 (3) International Affairs (150):

9 Fiscal year 2004:

10 (A) New budget authority,  
11 \$43,604,000,000.

12 (B) Outlays, \$29,281,000,000.

13 Fiscal year 2005:

14 (A) New budget authority,  
15 \$26,529,000,000.

16 (B) Outlays, \$32,848,000,000.

17 Fiscal year 2006:

18 (A) New budget authority,  
19 \$27,776,000,000.

20 (B) Outlays, \$30,017,000,000.

21 Fiscal year 2007:

22 (A) New budget authority,  
23 \$27,927,000,000.

24 (B) Outlays, \$26,714,000,000.

25 Fiscal year 2008:

1 (A) New budget authority,  
2 \$28,077,000,000.

3 (B) Outlays, \$25,323,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,  
6 \$28,228,000,000.

7 (B) Outlays, \$25,099,000,000.

8 (4) General Science, Space, and Technology  
9 (250):

10 Fiscal year 2004:

11 (A) New budget authority,  
12 \$22,822,000,000.

13 (B) Outlays, \$21,897,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,  
16 \$22,813,000,000.

17 (B) Outlays, \$22,453,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,  
20 \$22,927,000,000.

21 (B) Outlays, \$22,683,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,  
24 \$23,042,000,000.

25 (B) Outlays, \$22,743,000,000.

1 Fiscal year 2008:  
2 (A) New budget authority,  
3 \$23,157,000,000.  
4 (B) Outlays, \$22,763,000,000.

5 Fiscal year 2009:  
6 (A) New budget authority,  
7 \$23,274,000,000.  
8 (B) Outlays, \$22,863,000,000.

9 (5) Energy (270):

10 Fiscal year 2004:  
11 (A) New budget authority,  
12 \$2,323,000,000.  
13 (B) Outlays, \$59,000,000.

14 Fiscal year 2005:  
15 (A) New budget authority,  
16 \$2,863,000,000.  
17 (B) Outlays, \$1,201,000,000.

18 Fiscal year 2006:  
19 (A) New budget authority,  
20 \$2,604,000,000.  
21 (B) Outlays, \$1,397,000,000.

22 Fiscal year 2007:  
23 (A) New budget authority,  
24 \$2,583,000,000.  
25 (B) Outlays, \$1,040,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,

3 \$2,629,000,000.

4 (B) Outlays, \$662,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,

7 \$2,285,000,000.

8 (B) Outlays, \$891,000,000.

9 (6) Natural Resources and Environment (300):

10 Fiscal year 2004:

11 (A) New budget authority,

12 \$32,021,000,000.

13 (B) Outlays, \$30,210,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,

16 \$31,212,000,000.

17 (B) Outlays, \$30,868,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,

20 \$31,568,000,000.

21 (B) Outlays, \$31,911,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,

24 \$31,897,000,000.

25 (B) Outlays, \$32,153,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,

3 \$32,101,000,000.

4 (B) Outlays, \$32,128,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,

7 \$32,777,000,000.

8 (B) Outlays, \$32,804,000,000.

9 (7) Agriculture (350):

10 Fiscal year 2004:

11 (A) New budget authority,

12 \$19,908,000,000.

13 (B) Outlays, \$18,434,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,

16 \$21,087,000,000.

17 (B) Outlays, \$20,501,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,

20 \$23,374,000,000.

21 (B) Outlays, \$22,310,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,

24 \$24,278,000,000.

25 (B) Outlays, \$23,199,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,

3 \$24,042,000,000.

4 (B) Outlays, \$22,957,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,

7 \$24,903,000,000.

8 (B) Outlays, \$23,956,000,000.

9 (8) Commerce and Housing Credit (370):

10 Fiscal year 2004:

11 (A) New budget authority,

12 \$17,077,000,000.

13 (B) Outlays, \$12,748,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,

16 \$10,792,000,000.

17 (B) Outlays, \$5,782,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,

20 \$10,242,000,000.

21 (B) Outlays, \$6,842,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,

24 \$9,727,000,000.

25 (B) Outlays, \$4,769,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,  
3 \$9,705,000,000.

4 (B) Outlays, \$3,190,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,  
7 \$9,580,000,000.

8 (B) Outlays, \$2,740,000,000.

9 (9) Transportation (400):

10 Fiscal year 2004:

11 (A) New budget authority,  
12 \$62,937,000,000.

13 (B) Outlays, \$59,280,000,000.

14 Fiscal year 2005:

15 (A) New budget authority,  
16 \$65,021,000,000.

17 (B) Outlays, \$61,988,000,000.

18 Fiscal year 2006:

19 (A) New budget authority,  
20 \$66,075,000,000.

21 (B) Outlays, \$64,204,000,000.

22 Fiscal year 2007:

23 (A) New budget authority,  
24 \$68,263,000,000.

25 (B) Outlays, \$66,131,000,000.

1 Fiscal year 2008:

2 (A) New budget authority,

3 \$69,578,000,000.

4 (B) Outlays, \$67,545,000,000.

5 Fiscal year 2009:

6 (A) New budget authority,

7 \$70,445,000,000.

8 (B) Outlays, \$68,452,000,000.

9 (10) Community and Regional Development  
10 (450):

11 Fiscal year 2004:

12 (A) New budget authority,

13 \$13,758,000,000.

14 (B) Outlays, \$15,443,000,000.

15 Fiscal year 2005:

16 (A) New budget authority,

17 \$11,867,000,000.

18 (B) Outlays, \$14,233,000,000.

19 Fiscal year 2006:

20 (A) New budget authority,

21 \$11,655,000,000.

22 (B) Outlays, \$12,484,000,000.

23 Fiscal year 2007:

24 (A) New budget authority,

25 \$11,715,000,000.

1 (B) Outlays, \$11,616,000,000.

2 Fiscal year 2008:

3 (A) New budget authority,  
4 \$11,692,000,000.

5 (B) Outlays, \$11,392,000,000.

6 Fiscal year 2009:

7 (A) New budget authority,  
8 \$11,752,000,000.

9 (B) Outlays, \$11,510,000,000.

10 (11) Education, Training, Employment, and  
11 Social Services (500):

12 Fiscal year 2004:

13 (A) New budget authority,  
14 \$89,463,000,000.

15 (B) Outlays, \$86,405,000,000.

16 Fiscal year 2005:

17 (A) New budget authority,  
18 \$92,523,000,000.

19 (B) Outlays, \$90,492,000,000.

20 Fiscal year 2006:

21 (A) New budget authority,  
22 \$93,596,000,000.

23 (B) Outlays, \$92,878,000,000.

24 Fiscal year 2007:

1 (A) New budget authority,  
2 \$94,243,000,000.

3 (B) Outlays, \$93,365,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$94,738,000,000.

7 (B) Outlays, \$93,975,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$95,366,000,000.

11 (B) Outlays, \$94,685,000,000.

12 (12) Health (550):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$236,822,000,000.

16 (B) Outlays, \$235,551,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$245,095,000,000.

20 (B) Outlays, \$244,936,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$252,639,000,000.

24 (B) Outlays, \$252,495,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$266,117,000,000.

3 (B) Outlays, \$265,196,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$284,970,000,000.

7 (B) Outlays, \$284,222,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$304,034,000,000.

11 (B) Outlays, \$303,460,000,000.

12 (13) Medicare (570):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$269,567,000,000.

16 (B) Outlays, \$268,759,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$288,166,000,000.

20 (B) Outlays, \$289,126,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$322,974,000,000.

24 (B) Outlays, \$322,549,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$362,759,000,000.

3 (B) Outlays, \$363,016,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$387,838,000,000.

7 (B) Outlays, \$387,858,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$414,278,000,000.

11 (B) Outlays, \$413,853,000,000.

12 (14) Income Security (600):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$329,744,000,000.

16 (B) Outlays, \$336,074,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$337,318,000,000.

20 (B) Outlays, \$341,716,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$335,387,000,000.

24 (B) Outlays, \$339,098,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$340,140,000,000.

3 (B) Outlays, \$342,945,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$352,809,000,000.

7 (B) Outlays, \$355,046,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$361,830,000,000.

11 (B) Outlays, \$363,465,000,000.

12 (15) Social Security (650):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$13,396,000,000.

16 (B) Outlays, \$13,396,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$15,094,000,000.

20 (B) Outlays, \$15,094,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$16,589,000,000.

24 (B) Outlays, \$16,589,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$18,049,000,000.

3 (B) Outlays, \$18,049,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$19,988,000,000.

7 (B) Outlays, \$19,988,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$21,989,000,000.

11 (B) Outlays, \$21,989,000,000.

12 (16) Veterans Benefits and Services (700):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$61,179,000,000.

16 (B) Outlays, \$59,858,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$70,536,000,000.

20 (B) Outlays, \$68,563,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$68,501,000,000.

24 (B) Outlays, \$67,597,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$66,621,000,000.

3 (B) Outlays, \$66,007,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$69,842,000,000.

7 (B) Outlays, \$69,459,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$70,506,000,000.

11 (B) Outlays, \$70,106,000,000.

12 (17) Administration of Justice (750):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$29,932,000,000.

16 (B) Outlays, \$30,103,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$30,139,000,000.

20 (B) Outlays, \$30,025,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$27,430,000,000.

24 (B) Outlays, \$28,036,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$27,480,000,000.

3 (B) Outlays, \$27,744,000,000.

4 Fiscal year 2008:

5 (A) New budget authority,  
6 \$27,616,000,000.

7 (B) Outlays, \$27,540,000,000.

8 Fiscal year 2009:

9 (A) New budget authority,  
10 \$27,755,000,000.

11 (B) Outlays, \$27,621,000,000.

12 (18) General Government (800):

13 Fiscal year 2004:

14 (A) New budget authority,  
15 \$23,806,000,000.

16 (B) Outlays, \$24,540,000,000.

17 Fiscal year 2005:

18 (A) New budget authority,  
19 \$17,198,000,000.

20 (B) Outlays, \$17,916,000,000.

21 Fiscal year 2006:

22 (A) New budget authority,  
23 \$17,419,000,000.

24 (B) Outlays, \$17,392,000,000.

25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$17,573,000,000.  
3 (B) Outlays, \$17,401,000,000.  
4 Fiscal year 2008:  
5 (A) New budget authority,  
6 \$17,230,000,000.  
7 (B) Outlays, \$17,075,000,000.  
8 Fiscal year 2009:  
9 (A) New budget authority,  
10 \$17,383,000,000.  
11 (B) Outlays, \$17,044,000,000.  
12 (19) Net Interest (900):  
13 Fiscal year 2004:  
14 (A) New budget authority,  
15 \$240,471,000,000.  
16 (B) Outlays, \$240,471,000,000.  
17 Fiscal year 2005:  
18 (A) New budget authority,  
19 \$270,698,000,000.  
20 (B) Outlays, \$270,698,000,000.  
21 Fiscal year 2006:  
22 (A) New budget authority,  
23 \$318,909,000,000.  
24 (B) Outlays, \$318,909,000,000.  
25 Fiscal year 2007:

1 (A) New budget authority,  
2 \$364,463,000,000.  
3 (B) Outlays, \$364,463,000,000.  
4 Fiscal year 2008:  
5 (A) New budget authority,  
6 \$398,574,000,000.  
7 (B) Outlays, \$398,574,000,000.  
8 Fiscal year 2009:  
9 (A) New budget authority,  
10 \$427,464,000,000.  
11 (B) Outlays, \$427,464,000,000.  
12 (20) Allowances (920):  
13 Fiscal year 2004:  
14 (A) New budget authority, \$0.  
15 (B) Outlays, \$0.  
16 Fiscal year 2005:  
17 (A) New budget authority,  
18 \$50,000,000,000.  
19 (B) Outlays, \$24,850,000,000.  
20 Fiscal year 2006:  
21 (A) New budget authority, \$0.  
22 (B) Outlays, \$18,600,000,000.  
23 Fiscal year 2007:  
24 (A) New budget authority, \$0.  
25 (B) Outlays, \$5,100,000,000.

1 Fiscal year 2008:

2 (A) New budget authority, \$0.

3 (B) Outlays, \$1,000,000,000.

4 Fiscal year 2009:

5 (A) New budget authority, \$0.

6 (B) Outlays, \$250,000,000.

7 (21) Undistributed Offsetting Receipts (950):

8 Fiscal year 2004:

9 (A) New budget authority,  
10 - \$47,233,000,000.

11 (B) Outlays, - \$47,233,000,000.

12 Fiscal year 2005:

13 (A) New budget authority,  
14 - \$52,349,000,000.

15 (B) Outlays, - \$52,475,000,000.

16 Fiscal year 2006:

17 (A) New budget authority,  
18 - \$54,427,000,000.

19 (B) Outlays, - \$54,477,000,000.

20 Fiscal year 2007:

21 (A) New budget authority,  
22 - \$62,642,000,000.

23 (B) Outlays, - \$63,767,000,000.

24 Fiscal year 2008:

1 (A) New budget authority,  
2 –\$65,485,000,000.

3 (B) Outlays, –\$66,147,000,000.

4 Fiscal year 2009:

5 (A) New budget authority,  
6 –\$60,856,000,000.

7 (B) Outlays, –\$59,893,000,000.

8 **TITLE II—RECONCILIATION AND**  
9 **REPORT SUBMISSIONS**

10 **SEC. 201. RECONCILIATION IN THE HOUSE OF REPRESENT-**  
11 **ATIVES.**

12 (a) SUBMISSIONS PROVIDING FOR THE ELIMINATION  
13 OF WASTE, FRAUD, AND ABUSE.—(1) Not later than July  
14 15, 2004, the House committees named in paragraph (2)  
15 shall submit their recommendations to the House Com-  
16 mittee on the Budget. After receiving those recommenda-  
17 tions, the House Committee on the Budget shall report  
18 to the House a reconciliation bill carrying out all such rec-  
19 ommendations without any substantive revision.

20 (2) INSTRUCTIONS.—

21 (A) COMMITTEE ON AGRICULTURE.—The  
22 House Committee on Agriculture shall report  
23 changes in laws within its jurisdiction sufficient to  
24 reduce the level of direct spending for that com-  
25 mittee by \$110,000,000 in outlays for fiscal year

1 2005 and \$371,000,000 in outlays for the period of  
2 fiscal years 2005 through 2009.

3 (B) COMMITTEE ON EDUCATION AND THE  
4 WORKFORCE: INSTRUCTION TO PROVIDE FAIRNESS  
5 IN FEDERAL WORKERS COMPENSATION.—The House  
6 Committee on Education and the Workforce shall re-  
7 port changes in laws within its jurisdiction sufficient  
8 to reduce the level of direct spending for that com-  
9 mittee by \$5,000,000 in outlays for fiscal year 2005  
10 and \$43,000,000 in outlays for the period of fiscal  
11 years 2005 through 2009.

12 (C) COMMITTEE ON ENERGY AND COM-  
13 MERCE.—The House Committee on Energy and  
14 Commerce shall report changes in laws within its ju-  
15 risdiction sufficient to reduce the level of direct  
16 spending for that committee by \$410,000,000 in  
17 outlays for fiscal year 2005 and \$2,185,000,000 in  
18 outlays for the period of fiscal years 2005 through  
19 2009.

20 (D) COMMITTEE ON GOVERNMENT REFORM: IN-  
21 STRUCTION TO INCREASE RESOURCES TO AUTHOR-  
22 IZE INFORMATION SHARING TO ALLOW FEDERAL  
23 BENEFIT PROGRAMS LIMITED ACCESS TO FEDERAL  
24 AND STATE ADMINISTRATIVE DATA TO VERIFY ELI-  
25 GIBILITY.—The House Committee on Government

1 Reform shall report changes in laws within its juris-  
2 diction sufficient to reduce the level of direct spend-  
3 ing for that committee by \$170,000,000 in outlays  
4 for fiscal year 2005 and \$2,365,000,000 in outlays  
5 for the period of fiscal years 2005 through 2009.

6 (E) COMMITTEE ON WAYS AND MEANS.—The  
7 House Committee on Ways and Means shall report  
8 changes in laws within its jurisdiction sufficient to  
9 reduce the deficit by \$1,126,000,000 for fiscal year  
10 2005 and \$8,269,000,000 for the period of fiscal  
11 years 2005 through 2009.

12 (b) SUBMISSION PROVIDING FOR THE EXTENSION OF  
13 EXPIRING TAX RELIEF.—(1) The House Committee on  
14 Ways and Means shall report a reconciliation bill not later  
15 than October 1, 2004, that consists of changes in laws  
16 within its jurisdiction sufficient to reduce revenues by not  
17 more than \$13,182,000,000 for fiscal year 2005 and by  
18 not more than \$137,580,000,000 for the period of fiscal  
19 years 2005 through 2009.

20 (2) If a reconciliation bill, as reported pursuant to  
21 paragraph (1), does not increase the deficit for fiscal year  
22 2005 or for the period of fiscal years 2005 though 2009  
23 above the levels permitted in such paragraph, the chair-  
24 man of the House Committee on the Budget may revise  
25 the reconciliation instructions under this section to permit

1 the Committee on Ways and Means to increase the level  
2 of direct spending outlays, make conforming adjustments  
3 to the revenue instruction to decrease the reduction in rev-  
4 enues, and make conforming changes in allocations to the  
5 Committee on Ways and Means and in budget aggregates.

6 **SEC. 202. SUBMISSION OF REPORT ON DEFENSE SAVINGS.**

7       In the House, not later than May 15, 2004, the Com-  
8 mittee on Armed Services shall submit to the Committee  
9 on the Budget its findings that identify \$2,000,000,000  
10 in savings from (1) activities that are determined to be  
11 of a low priority to the successful execution of current  
12 military operations; or (2) activities that are determined  
13 to be wasteful or unnecessary to national defense. Funds  
14 identified should be reallocated to programs and activities  
15 that directly contribute to enhancing the combat capabili-  
16 ties of the U.S. military forces with an emphasis on force  
17 protection, munitions and surveillance capabilities. For  
18 purposes of this subsection, the report by the Committee  
19 on Armed Services shall be inserted in the Congressional  
20 Record by the chairman of the Committee on the Budget  
21 not later than May 21, 2004.

1 **TITLE III—RESERVE FUNDS AND**  
2 **CONTINGENCY PROCEDURE**  
3 **Subtitle A—Reserve Funds for Leg-**  
4 **islation Assumed in Budget Ag-**  
5 **gregates**

6 **SEC. 301. DEFICIT-NEUTRAL RESERVE FUND FOR HEALTH**  
7 **INSURANCE FOR THE UNINSURED.**

8 In the House, if legislation is reported, or if an  
9 amendment thereto is offered or a conference report there-  
10 on is submitted, that provides health insurance for the un-  
11 insured, the chairman of the Committee on the Budget  
12 may make the appropriate adjustments in allocations and  
13 aggregates to the extent such measure is deficit neutral  
14 in fiscal year 2005 and for the period of fiscal years 2005  
15 through 2009.

16 **SEC. 302. DEFICIT-NEUTRAL RESERVE FUND FOR THE FAM-**  
17 **ILY OPPORTUNITY ACT.**

18 In the House, if the Committee on Energy and Com-  
19 merce reports legislation, or if an amendment thereto is  
20 offered or a conference report thereon is submitted, that  
21 provides medicaid coverage for children with special needs  
22 (the Family Opportunity Act), the chairman of the Com-  
23 mittee on the Budget may make the appropriate adjust-  
24 ments in allocations and aggregates to the extent such

1 measure is deficit neutral in fiscal year 2005 and for the  
2 period of fiscal years 2005 through 2009.

3 **SEC. 303. DEFICIT-NEUTRAL RESERVE FUND FOR MILITARY**  
4 **SURVIVORS' BENEFIT PLAN.**

5 In the House, if the Committee on Armed Services  
6 reports legislation, or if an amendment thereto is offered  
7 or a conference report thereon is submitted, that increases  
8 survivors' benefits under the Military Survivors' Benefit  
9 Plan, the chairman of the Committee on the Budget may  
10 make the appropriate adjustments in allocations and ag-  
11 gregates to the extent such measure is deficit neutral re-  
12 sulting from a change other than to discretionary appro-  
13 priations in fiscal year 2005 and for the period of fiscal  
14 years 2005 through 2009.

15 **SEC. 304. RESERVE FUND FOR PENDING LEGISLATION.**

16 In the House, for any bill, including a bill that pro-  
17 vides for the safe importation of FDA-approved prescrip-  
18 tion drugs or places limits on medical malpractice litiga-  
19 tion, that has passed the House in the first session of the  
20 108th Congress and, after the date of adoption of this con-  
21 current resolution, is acted on by the Senate, enacted by  
22 the Congress, and presented to the President, the chair-  
23 man of the Committee on the Budget may make the ap-  
24 propriate adjustments in the allocations and aggregates  
25 to reflect any resulting savings from any such measure.

## 1 **Subtitle B—Contingency Procedure**

### 2 **SEC. 311. CONTINGENCY PROCEDURE FOR SURFACE** 3 **TRANSPORTATION.**

4 (a) IN GENERAL.—If the Committee on Transpor-  
 5 tation and Infrastructure of the House reports legislation,  
 6 or if an amendment thereto is offered or a conference re-  
 7 port thereon is submitted, that provides new budget au-  
 8 thority for the budget accounts or portions thereof in the  
 9 highway and transit categories as defined in sections  
 10 250(e)(4)(B) and (C) of the Balanced Budget and Emer-  
 11 gency Deficit Control Act of 1985 in excess of the fol-  
 12 lowing amounts:

13 (1) for fiscal year 2004: \$41,569,000,000,

14 (2) for fiscal year 2005: \$42,657,000,000,

15 (3) for fiscal year 2006: \$43,635,000,000,

16 (4) for fiscal year 2007: \$45,709,000,000,

17 (5) for fiscal year 2008: \$46,945,000,000, or

18 (6) for fiscal year 2009: \$47,732,000,000,

19 the chairman of the Committee on the Budget may adjust  
 20 the appropriate budget aggregates and increase the alloca-  
 21 tion of new budget authority to such committee for fiscal  
 22 year 2004, for fiscal year 2005, and for the period of fiscal  
 23 years 2005 through 2009 to the extent such excess is off-  
 24 set by a reduction in mandatory outlays from the Highway  
 25 Trust Fund or an increase in receipts appropriated to

1 such fund for the applicable fiscal year caused by such  
2 legislation or any previously enacted legislation.

3 (b) ADJUSTMENT FOR OUTLAYS.—For fiscal year  
4 2004 or 2005, in the House, if a bill or joint resolution  
5 is reported, or if an amendment thereto is offered or a  
6 conference report thereon is submitted, that changes obli-  
7 gation limitations such that the total limitations are in ex-  
8 cess of \$40,116,000,000 for fiscal year 2004 or  
9 \$41,204,000,000 for fiscal year 2005 for programs,  
10 projects, and activities within the highway and transit cat-  
11 egories as defined in sections 250(e)(4)(B) and (C) of the  
12 Balanced Budget and Emergency Deficit Control Act of  
13 1985, and if legislation has been enacted that satisfies the  
14 conditions set forth in subsection (a) for such fiscal year,  
15 the chairman of the Committee on the Budget may in-  
16 crease the allocation of outlays and appropriate aggregates  
17 for such fiscal year for the committee reporting such  
18 measure by the amount of outlays that corresponds to  
19 such excess obligation limitations, but not to exceed the  
20 amount of such excess that was offset pursuant to sub-  
21 section (a).

1                   **TITLE IV—BUDGET**  
2                   **ENFORCEMENT**

3 **SEC. 401. RESTRICTIONS ON ADVANCE APPROPRIATIONS.**

4           (a) **IN GENERAL.**—(1) In the House, except as pro-  
5 vided in subsection (b), an advance appropriation may not  
6 be reported in a bill or joint resolution making a general  
7 appropriation or continuing appropriation, and may not  
8 be in order as an amendment thereto.

9           (2) Managers on the part of the House may not agree  
10 to a Senate amendment that would violate paragraph (1)  
11 unless specific authority to agree to the amendment first  
12 is given by the House by a separate vote with respect  
13 thereto.

14           (b) **LIMITATION.**—In the House, an advance appro-  
15 priation may be provided for fiscal year 2006 or 2007 for  
16 programs, projects, activities or accounts identified in the  
17 joint explanatory statement of managers accompanying  
18 this resolution under the heading “Accounts Identified for  
19 Advance Appropriations” in an aggregate amount not to  
20 exceed \$23,568,000,000 in new budget authority.

21           (c) **DEFINITION.**—In this subsection, the term “ad-  
22 vance appropriation” means any discretionary new budget  
23 authority in a bill or joint resolution making general ap-  
24 propriations or continuing appropriations for fiscal year

1 2005 that first becomes available for any fiscal year after  
2 2005.

3 **SEC. 402. EMERGENCY LEGISLATION.**

4 (a) EXEMPTION OF OVERSEAS CONTINGENCY OPER-  
5 ATIONS.—In the House, if a bill or joint resolution is re-  
6 ported, or an amendment is offered thereto or a conference  
7 report is filed thereon, that makes supplemental appro-  
8 priations for fiscal year 2005 for contingency operations  
9 related to the global war on terrorism, then the new budg-  
10 et authority, new entitlement authority, outlays, and re-  
11 ceipts resulting therefrom shall not count for purposes of  
12 sections 302, 303, and 401 of the Congressional Budget  
13 Act of 1974 for the provisions of such measure that are  
14 designated pursuant to this subsection as making appro-  
15 priations for such contingency operations.

16 (b) EXEMPTION OF EMERGENCY PROVISIONS.—In  
17 the House, if a bill or joint resolution is reported, or an  
18 amendment is offered thereto or a conference report is  
19 filed thereon, that designates a provision as an emergency  
20 requirement pursuant to this section, then the new budget  
21 authority, new entitlement authority, outlays, and receipts  
22 resulting therefrom shall not count for purposes of sec-  
23 tions 302, 303, 311, and 401 of the Congressional Budget  
24 Act of 1974.

25 (c) DESIGNATIONS.—

1           (1) GUIDANCE.—In the House, if a provision of  
2 legislation is designated as an emergency require-  
3 ment under subsection (b), the committee report and  
4 any statement of managers accompanying that legis-  
5 lation shall include an explanation of the manner in  
6 which the provision meets the criteria in paragraph  
7 (2). If such legislation is to be considered by the  
8 House without being reported, then the committee  
9 shall cause the explanation to be published in the  
10 Congressional Record in advance of floor consider-  
11 ation.

12           (2) CRITERIA.—

13           (A) IN GENERAL.—Any such provision is  
14 an emergency requirement if the underlying sit-  
15 uation poses a threat to life, property, or na-  
16 tional security and is—

17                   (i) sudden, quickly coming into being,  
18 and not building up over time;

19                   (ii) an urgent, pressing, and compel-  
20 ling need requiring immediate action;

21                   (iii) subject to subparagraph (B), un-  
22 foreseen, unpredictable, and unanticipated;  
23 and

24                   (iv) not permanent, temporary in na-  
25 ture.

1 (B) UNFORESEEN.—An emergency that is  
2 part of an aggregate level of anticipated emer-  
3 gencies, particularly when normally estimated in  
4 advance, is not unforeseen.

5 **SEC. 403. COMPLIANCE WITH SECTION 13301 OF THE BUDG-**  
6 **ET ENFORCEMENT ACT OF 1990.**

7 (a) IN GENERAL.—In the House, notwithstanding  
8 section 302(a)(1) of the Congressional Budget Act of  
9 1974 and section 13301 of the Budget Enforcement Act  
10 of 1990, the joint explanatory statement accompanying  
11 the conference report on any concurrent resolution on the  
12 budget shall include in its allocation under section 302(a)  
13 of the Congressional Budget Act of 1974 to the Committee  
14 on Appropriations amounts for the discretionary adminis-  
15 trative expenses of the Social Security Administration.

16 (b) SPECIAL RULE.—In the House, for purposes of  
17 applying section 302(f) of the Congressional Budget Act  
18 of 1974, estimates of the level of total new budget author-  
19 ity and total outlays provided by a measure shall include  
20 any discretionary amounts provided for the Social Security  
21 Administration.

22 **SEC. 404. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
23 **CATIONS AND AGGREGATES.**

24 (a) APPLICATION.—Any adjustments of allocations  
25 and aggregates made pursuant to this resolution shall—

1           (1) apply while that measure is under consider-  
2           ation;

3           (2) take effect upon the enactment of that  
4           measure; and

5           (3) be published in the Congressional Record as  
6           soon as practicable.

7           (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
8           GREGATES.—Revised allocations and aggregates resulting  
9           from these adjustments shall be considered for the pur-  
10          poses of the Congressional Budget Act of 1974 as alloca-  
11          tions and aggregates contained in this resolution.

12          (c) BUDGET COMMITTEE DETERMINATIONS.—For  
13          purposes of this resolution—

14               (1) the levels of new budget authority, outlays,  
15               direct spending, new entitlement authority, revenues,  
16               deficits, and surpluses for a fiscal year or period of  
17               fiscal years shall be determined on the basis of esti-  
18               mates made by the appropriate Committee on the  
19               Budget; and

20               (2) such chairman may make any other nec-  
21               essary adjustments to such levels to carry out this  
22               resolution.

1 **TITLE V—SENSE OF THE HOUSE**

2 **SEC. 501. SENSE OF THE HOUSE ON SPENDING ACCOUNT-**  
3 **ABILITY.**

4 It is the sense of the House that—

5 (1) authorizing committees should actively en-  
6 gage in oversight utilizing—

7 (A) the plans and goals submitted by exec-  
8 utive agencies pursuant to the Government Per-  
9 formance and Results Act of 1993; and

10 (B) the performance evaluations submitted  
11 by such agencies (that are based upon the Pro-  
12 gram Assessment Rating Tool which is designed  
13 to improve agency performance);

14 in order to enact legislation to eliminate waste,  
15 fraud, and abuse to ensure the efficient use of tax-  
16 payer dollars;

17 (2) all Federal programs should be periodically  
18 reauthorized and funding for unauthorized programs  
19 should be level-funded in fiscal year 2005 unless  
20 there is a compelling justification;

21 (3) committees should submit written justifica-  
22 tions for earmarks and should consider not funding  
23 those most egregiously inconsistent with national  
24 policy;



1 the Government dependency of means-tested entitle-  
2 ment program participants;

3 (5) evaluate the costs of, and justifications for,  
4 nonmeans-tested, nonretirement-related entitlement  
5 programs; and

6 (6) identify and utilize resources that have con-  
7 ducted cost-benefit analyses of participants in mul-  
8 tiple means- and nonmeans-tested entitlement pro-  
9 grams to understand their cumulative costs and col-  
10 lective benefits.



Union Calendar No. 254

108<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

**H. CON. RES. 393**

[Report No. 108-441]

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**CONCURRENT RESOLUTION**

Establishing the congressional budget for the  
United States Government for fiscal year 2005  
and setting forth appropriate budgetary levels for  
fiscal years 2004 and 2006 through 2009.

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MARCH 19, 2004

Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed