109TH CONGRESS 1ST SESSION H.R. 2520

To provide for the collection and maintenance of human cord blood stem cells for the treatment of patients and research, and to amend the Public Health Service Act to authorize the C.W. Bill Young Cell Transplantation Program.

IN THE HOUSE OF REPRESENTATIVES

May 23, 2005

Mr. SMITH of New Jersey (for himself, Mr. BARTON of Texas, Mr. DAVIS of Alabama, Mr. DELAY, Mr. DEAL of Georgia, Mr. BLUNT, Mr. TOWNS, Mr. Davis of Kentucky, Ms. Foxx, Mr. Shimkus, Mr. Stupak, Mr. RENZI, Mr. CANTOR, Mr. PAYNE, Mr. GREEN of Wisconsin, Mr. McIn-TYRE, Mr. FERGUSON, Mr. NORWOOD, Ms. MILLENDER-MCDONALD, Mr. EVERETT, Mr. KENNEDY of Minnesota, Mr. CONYERS, Mr. BOUSTANY, Mr. LIPINSKI, Mr. ADERHOLT, Mr. BURGESS, Mr. WELDON of Florida, Mr. PENCE, Mrs. MYRICK, Mr. RYUN of Kansas, Mr. PITTS, Mr. MCCAUL of Texas, Mr. WAMP, Mr. CHABOT, Mr. MURPHY, Mr. INGLIS of South Carolina, Mr. TERRY, Mr. FORTENBERRY, Mr. NEUGEBAUER, Mr. STEARNS, Mr. WALSH, Mr. MCCOTTER, Mr. FOSSELLA, Mrs. JO ANN DAVIS of Virginia, Mr. HASTINGS of Washington, Mrs. DRAKE, Ms. HART, Mr. BURTON of Indiana, Mr. KING of New York, Mr. HAYWORTH, Mr. SULLIVAN, Mr. FITZPATRICK of Pennsylvania, Mr. GUTKNECHT, Mr. Shadegg, Mr. Akin, Mr. Souder, Mr. Hayes, Mr. Boozman, Mr. Doo-LITTLE, Mr. PRICE of Georgia, Mr. MEEK of Florida, Mr. KLINE, Mr. FORD, Mr. Hyde, Mrs. Musgrave, Mr. Forbes, Mr. Sam Johnson of Texas, Mr. TANCREDO, Mr. DANIEL E. LUNGREN of California, Mr. MARSHALL, MS. ESHOO, Mr. SODREL, Mr. PUTNAM, Mr. CANNON, Mr. LINCOLN DIAZ-BALART of Florida, Mr. CLAY, Ms. ROS-LEHTINEN, Mr. MCHENRY, and Mr. FRANKS of Arizona) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To provide for the collection and maintenance of human

cord blood stem cells for the treatment of patients and research, and to amend the Public Health Service Act to authorize the C.W. Bill Young Cell Transplantation Program.

Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Stem Cell Therapeutic5 and Research Act of 2005".

6 SEC. 2. CORD BLOOD INVENTORY.

7 (a) IN GENERAL.—The Secretary of Health and 8 Human Services shall enter into one-time contracts with 9 qualified cord blood stem cell banks to assist in the collec-10 tion and maintenance of 150,000 units of high-quality 11 human cord blood to be made available for transplantation 12 through the C.W. Bill Young Cell Transplantation Pro-13 gram and to carry out the requirements of subsection (b). 14 (b) REQUIREMENTS.—The Secretary shall require 15 each recipient of a contract under this section—

16 (1) to acquire, tissue-type, test, cryopreserve,
17 and store donated units of human cord blood ac18 quired with the informed consent of the donor in a
19 manner that complies with applicable Federal and
20 State regulations;

(2) to make cord blood units that are collected
pursuant to this section or otherwise and meet all

1	applicable Federal standards available to transplant
2	centers for stem cell transplantation;
3	(3) to make cord blood units that are collected,
4	but not appropriate for clinical use, available for
5	peer-reviewed research;
6	(4) to submit data in a standardized format, as
7	required by the Secretary, for the C.W. Bill Young
8	Cell Transplantation Program; and
9	(5) to submit data for inclusion in the stem cell
10	therapeutic outcomes database maintained under
11	section 379A of the Public Health Service Act, as
12	amended by this Act.
13	(c) Application.—To seek to enter into a contract
14	under this section, a qualified cord blood stem cell bank
15	shall submit an application to the Secretary at such time,
16	in such manner, and containing such information as the
17	Secretary may reasonably require. At a minimum, an ap-
18	plication for a contract under this section shall include an
19	assurance that the applicant—
20	(1) will participate in the C.W. Bill Young Cell
21	Transplantation Program for a period of at least 10
22	years; and
23	(2) in the event of abandonment of this activity
24	prior to the expiration of such period, will transfer
25	the units collected pursuant to this section to an-

1	other qualified cord blood stem cell bank approved
2	by the Secretary to ensure continued availability of
3	cord blood units.
4	(d) DURATION OF CONTRACTS.—
5	(1) IN GENERAL.—The Secretary may not enter
6	into any contract under this section for a period
7	that—
8	(A) exceeds 3 years; or
9	(B) ends after September 30, 2010.
10	(2) EXTENSIONS.—Subject to paragraph
11	(1)(B), the Secretary may extend the period of a
12	contract under this section to exceed a period of 3
13	years if—
14	(A) the Secretary finds that 150,000 units
15	of high-quality human cord blood have not yet
16	been collected pursuant to this section; and
17	(B) the Secretary does not receive an ap-
18	plication for a contract under this section from
19	any qualified cord blood stem cell bank that has
20	not previously entered into a contract under
21	this section or the Secretary determines that
22	the outstanding inventory need cannot be met
23	by the one or more qualified cord blood stem
24	cell banks that have submitted an application
25	for a contract under this section.

(e) REGULATIONS.—The Secretary may promulgate
 regulations to carry out this section.

3 (f) DEFINITIONS.—In this section:

4 (1) The term "C.W. Bill Young Cell Transplan-5 tation Program" means the C.W. Bill Young Cell 6 Transplantation Program under section 379 of the 7 Public Health Service Act, as amended by this Act. 8 (2) The term "cord blood donor" means a 9 mother who has delivered a baby and consents to do-10 nate the neonatal blood remaining in the placenta 11 and umbilical cord after separation from the new-12 born baby.

13 (3) The term "human cord blood unit" means
14 the neonatal blood collected from the placenta and
15 umbilical cord.

16 (4) The term "qualified cord blood stem cell
17 bank" has the meaning given to that term in section
18 379(b) of the Public Health Service Act, as amended
19 by this Act.

20 (5) The term "Secretary" means the Secretary21 of Health and Human Services.

22 (g) AUTHORIZATION OF APPROPRIATIONS.—

(1) FISCAL YEAR 2006.—Any amounts appropriated to the Secretary for fiscal year 2004 or 2005
for the purpose of assisting in the collection or

1	maintenance of human cord blood shall remain avail-
2	able to the Secretary until the end of fiscal year
3	2006 for the purpose of carrying out this section.
4	(2) SUBSEQUENT FISCAL YEARS.—There are
5	authorized to be appropriated to the Secretary
6	\$15,000,000 for each of fiscal years 2007, 2008,
7	2009, and 2010 to carry out this section. Amounts
8	appropriated pursuant to this paragraph shall re-
9	main available for obligation through the end of fis-
10	cal year 2010.
11	SEC. 3. C.W. BILL YOUNG CELL TRANSPLANTATION PRO-
12	GRAM.
13	(a) NATIONAL PROGRAM.—Section 379 of the Public
14	Health Service Act (42 U.S.C. 274k) is amended—
15	(1) in the section heading, by striking " NA-
16	TIONAL REGISTRY" and inserting "NATIONAL
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1/	PROGRAM'';
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	PROGRAM'';
18	PROGRAM ''; (2) in subsection (a)—
18 19	PROGRAM "; (2) in subsection (a)— (A) in the matter preceding paragraph (1),
18 19 20	PROGRAM "; (2) in subsection (a)— (A) in the matter preceding paragraph (1), by striking "The Secretary shall by contract"
18 19 20 21	 PROGRAM"; (2) in subsection (a)— (A) in the matter preceding paragraph (1), by striking "The Secretary shall by contract" and all that follows through the end of such
 18 19 20 21 22 	 PROGRAM"; (2) in subsection (a)— (A) in the matter preceding paragraph (1), by striking "The Secretary shall by contract" and all that follows through the end of such matter and inserting "The Secretary, acting

1 C.W. Bill Young Cell Transplantation Program 2 that has the purpose of increasing the number 3 of transplants for recipients suitably matched to 4 biologically unrelated donors of bone marrow 5 and cord blood, and that meets the require-6 ments of this section. The Secretary may award 7 a separate contract to perform each of the 8 major functions of the Program described in 9 paragraphs (1) and (2) of subsection (b) if 10 deemed necessary by the Secretary to operate 11 an effective and efficient system. The Secretary 12 shall conduct a separate competition for the ini-13 tial establishment of the cord blood functions of 14 the Program. The Program shall be under the 15 general supervision of the Secretary. The Sec-16 retary shall establish an Advisory Council to ad-17 vise, assist, consult with, and make rec-18 ommendations to the Secretary on matters re-19 lated to the activities carried out by the Pro-20 gram. The members of the Advisory Council 21 shall be appointed in accordance with the fol-22 lowing:";

(B) in paragraph (1), by striking "except
that" and all that follows and inserting "except
that—

"(A) such limitations shall not apply to the 1 2 Chair of the Advisory Council (or the Chair-3 elect) or to the member of the Advisory Council 4 who most recently served as the Chair; and 5 "(B) 1 additional consecutive 2-year term may be served by any member of the Advisory 6 7 Council who has no employment, governance, or 8 financial affiliation with any donor center, re-9 cruitment group, transplant center, or cord 10 blood stem cell bank."; 11 (C) by amending paragraph (4) to read as 12 follows: 13 "(4) The membership of the Advisory Council— 14 "(A) shall include as voting members a 15 balanced number of representatives including 16 representatives of marrow donor centers and 17 marrow transplant centers, representatives of 18 cord blood stem cell banks and participating 19 birthing hospitals, recipients of a bone marrow 20 transplant and cord blood transplants, persons 21 who require such transplants, family members 22 of such a recipient or family members of a pa-23 tient who has requested the assistance of the 24 Program in searching for an unrelated donor of 25 bone marrow or cord blood, persons with exper-

1	tise in blood stem cell transplantation including
2	cord blood, persons with expertise in typing,
3	matching, and transplant outcome data anal-
4	ysis, persons with expertise in the social
5	sciences, and members of the general public;
6	and
7	"(B) shall include as nonvoting members
8	representatives from the Department of De-
9	fense Marrow Donor Recruitment and Research
10	Program operated by the Department of the
11	Navy, the Division of Transplantation of the
12	Health Resources and Services Administration,
13	the Food and Drug Administration, and the
14	National Institutes of Health."; and
15	(D) by adding at the end the following:
16	"(5) Members of the Advisory Council shall be
17	chosen so as to ensure objectivity and balance and
18	reduce the potential for conflicts of interest. The
19	Secretary shall establish bylaws and procedures—
20	"(A) to prohibit any member of the Advi-
21	sory Council who has an employment, govern-
22	ance, or financial affiliation with a donor cen-
23	ter, recruitment group, transplant center, or
24	cord blood stem cell bank from participating in
25	any decision that materially affects the center,

1	recruitment group, transplant center, or cord
2	blood stem cell bank; and
3	"(B) to limit the number of members of
4	the Advisory Council with any such affiliation.
5	"(6) The Secretary, acting through the Advi-
6	sory Council, shall submit to the Congress—
7	"(A) an annual report on the activities car-
8	ried out under this section; and
9	"(B) not later than 6 months after the
10	date of the enactment of the Stem Cell Thera-
11	peutic and Research Act of 2005, a report of
12	recommendations on the scientific factors nec-
13	essary to define a cord blood unit as a high-
14	quality unit.";
15	(3) by amending subsection (b) to read as fol-
16	lows:
17	"(b) FUNCTIONS.—
18	"(1) BONE MARROW FUNCTIONS.—With respect
19	to bone marrow, the Program shall—
20	"(A) operate a system for listing, search-
21	ing, and facilitating the distribution of bone
22	marrow that is suitably matched to candidate
23	patients;
24	"(B) carry out a program for the recruit-
25	ment of bone marrow donors in accordance with

1 subsection (c), including with respect to increas-2 ing the representation of racial and ethnic minority groups (including persons of mixed an-3 4 cestry) in the enrollment of the Program; 5 "(C) maintain and expand medical emer-6 gency contingency response capabilities in con-7 cert with Federal programs for response to 8 threats of use of terrorist or military weapons 9 that can damage marrow, such as ionizing radi-10 ation or chemical agents containing mustard, so 11 that the capability of supporting patients with 12 marrow damage from disease can be used to 13 support casualties with marrow damage; 14 "(D) carry out informational and edu-15 cational activities in accordance with subsection 16 (c); 17 "(E) at least annually update information 18 to account for changes in the status of individ-19 uals as potential donors of bone marrow; "(F) provide for a system of patient advo-20 21 cacy through the office established under sub-22 section (d); 23 "(G) provide case management services for 24 any potential donor of bone marrow to whom 25 the Program has provided a notice that the po-

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tential donor may be suitably matched to a particular patient (which services shall be provided through a mechanism other than the system of patient advocacy under subsection (d)), and conduct surveys of donors and potential donors to determine the extent of satisfaction with such services and to identify ways in which the services can be improved;

"(H) with respect to searches for unrelated 9 10 donors of bone marrow that are conducted 11 through the system under subparagraph (A), 12 collect, analyze, and publish data on the num-13 ber and percentage of patients at each of the 14 various stages of the search process, including 15 data regarding the furthest stage reached, the 16 number and percentage of patients who are un-17 able to complete the search process, and the 18 reasons underlying such circumstances;

"(I) support studies and demonstration
and outreach projects for the purpose of increasing the number of individuals who are willing to be marrow donors to ensure a genetically
diverse donor pool;

24 "(J) conduct and support research to im-25 prove the availability, efficiency, safety, and

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1	cost of transplants from unrelated donors and
2	the effectiveness of Program operations; and
3	"(K) assist qualified cord blood stem cell
4	banks in the Program in accordance with para-
5	graph (3).
6	Subsections (c) through (e) apply with respect to
7	each entity awarded a contract under this section
8	with respect to bone marrow.
9	"(2) CORD BLOOD FUNCTIONS.—With respect
10	to cord blood, the Program shall—
11	"(A) operate a system for identifying,
12	matching, and facilitating the distribution of
13	donated cord blood units that are suitably
14	matched to candidate patients and meet all ap-
15	plicable Federal and State regulations (includ-
16	ing informed consent and Food and Drug Ad-
17	ministration regulations) from a qualified cord
18	blood stem cell bank;
19	"(B) allow transplant physicians, other ap-
20	propriate health care professionals, and patients
21	to search by means of electronic access all avail-
22	able cord blood units listed in the Program;
23	"(C) allow transplant physicians and other
24	appropriate health care professionals to ten-

1 tatively reserve a cord blood unit for transplan-2 tation; "(D) support studies and demonstration 3 4 and outreach projects for the purpose of in-5 creasing cord blood donation to ensure a geneti-6 cally diverse collection of cord blood units; and 7 "(E) coordinate with the Secretary to 8 carry out information and educational activities 9 for the purpose of increasing cord blood dona-10 tion and promoting the availability of cord 11 blood units as a transplant option. 12 "(3) SINGLE POINT OF ACCESS.—If the Sec-13 retary enters into a contract with more than one en-14 tity to perform the functions outlined in this sub-15 section, the Secretary shall establish procedures to 16 ensure that health care professionals and patients 17 are able to obtain, consistent with the functions de-18 scribed in paragraphs (1)(A) and (2)(A), cells from 19 adult donors and cord blood units through a single 20 point of access. "(4) DEFINITION.—The term 'qualified cord 21 22 blood stem cell bank' means a cord blood stem cell 23 bank that— "(A) has obtained all applicable Federal 24

and State licenses, certifications, registrations

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1	(including pursuant to the regulations of the
2	Food and Drug Administration), and other au-
3	thorizations required to operate and maintain a
4	cord blood stem cell bank;
5	"(B) has implemented donor screening,
6	cord blood collection practices, and processing
7	methods intended to protect the health and
8	safety of donors and transplant recipients to
9	improve transplant outcomes, including with re-
10	spect to the transmission of potentially harmful
11	infections and other diseases;
12	"(C) is accredited by an accreditation body
13	recognized pursuant to a public process by the
14	Secretary;
15	"(D) has established a system of strict
16	confidentiality to protect the identity and pri-
17	vacy of patients and donors in accordance with
18	existing Federal and State law; and
19	"(E) has established a system for encour-
20	aging donation by a genetically diverse group of
21	donors.";
22	(4) in subsection (c)—
23	(A) in paragraph (1), by striking "The
24	Registry shall carry out a program for the re-
25	cruitment" and inserting "With respect to bone

1	marrow, the Program shall carry out a program
2	for the recruitment";
3	(B) in paragraph (2)(A)—
4	(i) in the matter preceding clause (i),
5	by striking the first sentence and inserting
6	"In carrying out the program under para-
7	graph (1), the Program shall carry out in-
8	formational and educational activities, in
9	coordination with organ donation public
10	awareness campaigns operated through the
11	Department of Health and Human Serv-
12	ices, for purposes of recruiting individuals
13	to serve as donors of bone marrow and
14	shall test and enroll with the Program po-
15	tential donors."; and
16	(ii) in clause (ii), by striking ", in-
17	cluding providing updates"; and
18	(C) in paragraph (3), by striking "the
19	availability, as a potential treatment option, of
20	receiving a transplant of bone marrow from an
21	unrelated donor" and inserting "transplants
22	from unrelated donors as a treatment option
23	and resources for identifying and evaluating
24	other therapeutic alternatives";
25	(5) in subsection (d)—

1	(A) in paragraph (1), by striking "The
2	Registry shall" and inserting "With respect to
3	bone marrow, the Program shall";
4	(B) in paragraph (2)(C), by inserting "and
5	assist with information regarding third party
6	payor matters" after "ongoing search for a
7	donor'';
8	(C) in subparagraphs (C), (D), and (E) of
9	paragraph (2), by striking the term "subsection
10	(b)(1)" each place such term appears and in-
11	serting "subsection (b)(1)(A)";
12	(D) in paragraph $(2)(F)$ —
13	(i) by redesignating clause (v) as
14	clause (vi); and
15	(ii) by inserting after clause (iv) the
16	following:
17	"(v) Information concerning issues
18	that patients may face after a transplant
19	regarding continuity of care and quality of
20	life."; and
21	(E) in paragraph (3)(B), by striking "Of-
22	fice may" and inserting "Office shall";
23	(6) in the matter preceding paragraph (1) in
24	subsection (e), by striking "the Secretary shall" and

inserting "with respect to bone marrow, the Sec retary shall";

3 (7) by amending subsection (f) to read as fol-4 lows:

5 "(f) COMMENT PROCEDURES.—The Secretary shall
6 establish and provide information to the public on proce7 dures under which the Secretary shall receive and consider
8 comments from interested persons relating to the manner
9 in which the Program is carrying out the duties of the
10 Program.";

11 (8) by amending subsection (g) to read as fol-12 lows:

"(g) CONSULTATION.—In developing policies affecting the Program, the Secretary shall consult with the Advisory Council, the Department of Defense Marrow Donor
Recruitment and Research Program operated by the Department of the Navy, and the board of directors of each
entity awarded a contract under this section.";

19 (9) in subsection (h)—

20 (A) by striking "APPLICATION.—" and in21 serting "CONTRACTS.—";

(B) by striking "To be eligible" and inserting the following:
"(1) APPLICATION.—To be eligible"; and

25 (C) by adding at the end the following:

"(2) CONSIDERATIONS.—In awarding contracts
 under this section, the Secretary shall give substan tial weight to the continued safety of donors and pa tients and other factors deemed appropriate by the
 Secretary."; and

6 (10) by striking subsection (l).

7 (b) STEM CELL THERAPEUTIC OUTCOMES DATA8 BASE.—Section 379A of the Public Health Service Act (42
9 U.S.C. 274l) is amended to read as follows:

10 "SEC. 379A. STEM CELL THERAPEUTIC OUTCOMES DATA-11 BASE.

12 "(a) ESTABLISHMENT.—The Secretary shall by con-13 tract establish and maintain a scientific database of infor-14 mation relating to patients who have been recipients of 15 stem cell therapeutics product (including bone marrow, 16 cord blood, or other such product) from a biologically un-17 related donor.

18 "(b) INFORMATION.—The outcomes database shall include information with respect to patients described in 19 20subsection (a), transplant procedures, and such other in-21 formation as the Secretary determines to be appropriate, 22 to conduct an ongoing evaluation of the scientific and clin-23 ical status of transplantation involving recipients of bone marrow from biologically unrelated donors and recipients 24 25 of a stem cell therapeutics product.

1 "(c) ANNUAL REPORT ON PATIENT OUTCOMES.— 2 The Secretary shall require the entity awarded a contract 3 under this section to submit to the Secretary an annual 4 report concerning patient outcomes with respect to each 5 transplant center, based on data collected and maintained 6 by the entity pursuant to this section.

7 "(d) PUBLICLY AVAILABLE DATA.—The outcomes 8 database shall make relevant scientific information not 9 containing individually identifiable information available 10 to the public in the form of summaries and data sets to encourage medical research and to provide information to 11 transplant programs, physicians, patients, entities award-12 13 ed a contract under section 379 donor registries, and cord blood stem cell banks.". 14

(c) DEFINITIONS.—Part I of title III of the Public
Health Service Act (42 U.S.C. 274k et seq.) is amended
by inserting after section 379A the following:

18 "SEC. 379A-1. DEFINITIONS.

19 "In this part:

20 "(1) The term 'Advisory Council' means the ad21 visory council established by the Secretary under
22 section 379(a)(1).

23 "(2) The term 'bone marrow' means the cells24 found in adult bone marrow and peripheral blood.

"(3) The term 'outcomes database' means the
 database established by the Secretary under section
 379A.

4 "(4) The term 'Program' means the C.W. Bill
5 Young Cell Transplantation Program established
6 under section 379.".

7 (d) AUTHORIZATION OF APPROPRIATIONS.—Section
8 379B of the Public Health Service Act (42 U.S.C. 274m)
9 is amended to read as follows:

10 "SEC. 379B. AUTHORIZATION OF APPROPRIATIONS.

"(a) IN GENERAL.—For the purpose of carrying out
this part, there are authorized to be appropriated
\$28,000,000 for fiscal year 2006 and \$32,000,000 for
each of fiscal years 2007 through 2010.

15 "(b) EMERGENCY CONTINGENCY RESPONSE CAPA-16 BILITIES.—In addition to the amounts authorized to be 17 appropriated under subsection (a), there is authorized to 18 be appropriated \$2,000,000 for the maintenance and ex-19 pansion of emergency contingency response capabilities 20 under section 379(b)(1)(C).".

(e) CONFORMING AMENDMENTS.—Part I of title III
of the Public Health Service Act (42 U.S.C. 274k et seq.)
is amended—

24 (1) in the title heading, by striking "NA25 TIONAL BONE MARROW DONOR REG-

1	ISTRY" and inserting "C.W. BILL YOUNG
2	CELL TRANSPLANTATION PROGRAM";
3	and
4	(2) in section 379, as amended by this sec-
5	tion-
6	(A) in subsection (a), by striking the term
7	"board" each place such term appears and in-
8	serting "Advisory Council";
9	(B) in subjction (c)—
10	(i) in the matter preceding subpara-
11	graph (A) in paragraph (1) , by striking
12	"Such program" and inserting "Such re-
13	cruitment program";
14	(ii) in paragraph (2), by striking
15	"program under paragraph (1)" and in-
16	serting "recruitment program under para-
17	graph (1) "; and
18	(iii) in paragraph (3), by striking
19	"program under paragraph (1)" and in-
20	serting "recruitment program under para-
21	graph (1)";
22	(C) in subsection $(d)(2)(E)$, by striking
23	"Registry program" and inserting "Program";
24	(D) in subsection (e)—

(i) in the matter preceding paragraph 1 2 (1), by striking "participating in the pro-3 gram, including the Registry," and insert-4 ing "participating in the Program, including"; and 5 (ii) in paragraph (6), by striking "the 6 program" and inserting "the Program"; 7 and 8 (E) by striking the term "Registry" each 9 10 place such term appears and inserting "Pro-11 gram".

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