## 109TH CONGRESS 1ST SESSION

# H. R. 3127

To impose sanctions against individuals responsible for genocide, war crimes, and crimes against humanity, to support measures for the protection of civilians and humanitarian operations, and to support peace efforts in the Darfur region of Sudan, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

June 30, 2005

Mr. Hyde (for himself, Mr. Payne, Mr. Smith of New Jersey, Mr. Lantos, Mr. Royce, Mr. Tancredo, Mr. Wolf, Ms. Jackson-Lee of Texas, Mr. Rangel, and Mr. Capuano) introduced the following bill; which was referred to the Committee on International Relations

## A BILL

To impose sanctions against individuals responsible for genocide, war crimes, and crimes against humanity, to support measures for the protection of civilians and humanitarian operations, and to support peace efforts in the Darfur region of Sudan, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Darfur Peace and Ac-
- 5 countability Act of 2005".

1	SEC. 2. DEFINITIONS.
2	In this Act:
3	(1) Appropriate congressional commit-
4	TEES.—The term "appropriate congressional com-
5	mittees" means the Committee on International Re-
6	lations of the House of Representatives and the
7	Committee on Foreign Relations of the Senate.
8	(2) Government of Sudan.—
9	(A) IN GENERAL.—The term "Government
10	of Sudan" means the National Congress Party,
11	formerly known as the National Islamic Front,
12	government in Khartoum, Sudan, or any suc-
13	cessor government formed on or after the date
14	of the enactment of this Act (including the coa-
15	lition National Unity Government agreed upon
16	in the Comprehensive Peace Agreement for
17	Sudan, signed in Nairobi, Kenya on January 9,
18	2005), except that such term does not include
19	the Government of Southern Sudan.
20	(B) Officials of the government of
21	SUDAN.—The term "Government of Sudan",
22	when used with respect to an official of the
23	Government of Sudan, does not include an indi-
24	vidual—
25	(i) who was not a member of such

government prior to July 1, 2005; or

1	(ii) who is a member of the Govern-
2	ment of Southern Sudan.
3	(3) Sudan north-south peace agree-
4	MENT.—The term "Sudan North-South Peace
5	Agreement" means the comprehensive peace agree-
6	ment signed by the Government of Sudan and the
7	Sudan People's Liberation Movement/Army (SPLM/
8	A) in Nairobi, Kenya, on January 9, 2005.
9	SEC. 3. FINDINGS.
10	Congress makes the following findings:
11	(1) On July 22, 2004, the House of Represent-
12	atives and the Senate declared that the atrocities oc-
13	curring in the Darfur region of Sudan are genocide.
14	(2) On September 9, 2004, Secretary of State
15	Colin L. Powell stated before the Committee on For-
16	eign Relations of the Senate, "[w]hen we reviewed
17	the evidence compiled by our team, along with other
18	information available to the State Department, we
19	concluded that genocide has been committed in
20	Darfur and that the Government of Sudan and the
21	[Janjaweed] bear responsibility—and genocide may
22	still be occurring".
23	(3) On September 21, 2004, in an address be-
24	fore the United Nations General Assembly, Presi-
25	dent George W. Bush affirmed the Secretary of

- State's finding and stated, "[a]t this hour, the world is witnessing terrible suffering and horrible crimes in the Darfur region of Sudan, crimes my government has concluded are genocide".
- (4) On July 30, 2004, the United Nations Security Council passed Security Council Resolution 1556, calling upon the Government of Sudan to disarm the Janjaweed militias and to apprehend and bring to justice Janjaweed leaders and their associates who have incited and carried out violations of human rights and international humanitarian law, and establishing a ban on the sale or supply of arms and related material of all types, including the provision of related technical training or assistance, to all nongovernmental entities and individuals, including the Janjaweed.
  - (5) On September 18, 2004, the United Nations Security Council passed Security Council Resolution 1564, determining that the Government of Sudan had failed to meet its obligations under Security Council Resolution 1556, calling for a military flight ban in and over the Darfur region, demanding the names of Janjaweed militiamen disarmed and arrested for verification, establishing an International Commission of Inquiry on Darfur to inves-

- tigate violations of international humanitarian and human rights laws, and threatening sanctions should the Government of Sudan fail to fully comply with Security Council Resolutions 1556 and 1564, including such actions as to affect Sudan's petroleum sector or individual members of the Government of Sudan.
  - (6) On February 1, 2005, the United Nations released the Report of the International Commission of Inquiry on Darfur, which had been submitted to the United Nations Secretary-General on January 25, 2005.
  - (7) The Report of the International Commission of Inquiry on Darfur established that the "Government of the Sudan and the Janjaweed are responsible for serious violations of international human rights and humanitarian law amounting to crimes under international law," that "these acts were conducted on a widespread and systematic basis, and therefore may amount to crimes against humanity," and that Sudanese officials and other individuals may have acted with "genocidal intent".
  - (8) The Report of the International Commission of Inquiry on Darfur further notes that, pursuant to its mandate and in the course of its work, the

- Commission had collected information relating to individual perpetrators of acts constituting "violations of international human rights law and international humanitarian law, including crimes against humanity and war crimes" and that a sealed file containing the names of those individual perpetrators had been delivered to the United Nations Secretary-General.
  - (9) On March 24, 2005, the United Nations Security Council passed Security Council Resolution 1590, establishing the United Nations Mission in Sudan (UNMIS), consisting of up to 10,000 military personnel and 715 civilian police and tasked with supporting implementation of the Sudan North-South Peace Agreement and "closely and continuously liais[ing] and coordinat[ing] at all levels with the African Union Mission in Sudan (AMIS) with a view towards expeditiously reinforcing the effort to foster peace in Darfur".
  - (10) On March 29, 2005, the United Nations Security Council passed Security Council Resolution 1591, extending the military embargo established by Security Council Resolution 1556 to all the parties to the N'djamena Ceasefire Agreement and any other belligerents in the states of North Darfur, South Darfur, and West Darfur, calling for an asset

- freeze and travel ban against those individuals who impede the peace process, constitute a threat to stability in Darfur and the region, commit violations of international humanitarian or human rights law or other atrocities, or violate the military embargo, and establishing a Panel of Experts to assist in monitoring compliance with Security Council Resolutions 1556 and 1591.
- 9 (11) On March 31, 2005, the United Nations 10 Security Council passed Security Council Resolution 11 1593, referring the situation in Darfur since July 1, 12 2002, to the prosecutor of the International Crimi-13 nal Court and calling on the Government of Sudan and all parties to the conflict to cooperate fully with 14 15 the Court, while recognizing that "[s]tates not party 16 to the Rome Statute have no obligation under the 17 [S]tatute".

### 18 SEC. 4. SENSE OF CONGRESS.

- 19 It is the sense of Congress that—
- (1) the atrocities unfolding in the Darfur region
  of Sudan have been and continue to be genocide;
  - (2) the African Union should rapidly expand the size and amend the mandate of the African Union Mission in Sudan (AMIS) to authorize such action as may be necessary to protect civilians and

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- humanitarian operations, and deter violence in the
  Darfur region without delay;
- (3) the international community, including the United Nations, the North Atlantic Treaty Organi-zation (NATO), the European Union, and the United States, should immediately act to mobilize sufficient political, military, and financial resources to support the expansion of the African Union Mis-sion in Sudan so that it achieves the size, strength, and capacity necessary for protecting civilians and humanitarian operations, and ending the continued violence in the Darfur region;
  - (4) if an expanded and reinforced African Union Mission in Sudan fails to stop genocide in the Darfur region, the international community should take additional, dispositive measures to prevent and suppress acts of genocide in the Darfur region;
  - (5) acting under Article 5 of the Charter of the United Nations, the United Nations Security Council should call for suspension of the Government of Sudan's rights and privileges of membership by the General Assembly until such time as the Government of Sudan has honored pledges to cease attacks upon civilians, demobilize the Janjaweed and associated militias, and grant free and unfettered access

1 for deliveries of humanitarian assistance in the 2 Darfur region;

> (6) pursuant to the adoption of resolutions on July 22, 2004, by both the House of Representatives and the Senate, and the declaration on September 9, 2004, by former Secretary of State Colin Powell that the atrocities unfolding in Darfur, Sudan, are genocide, and notwithstanding the American Servicemembers' Protection Act of 2002 (title II of the 2002 Public Law 107–206), the United States should render assistance to the efforts of the International Criminal Court (ICC) to bring to justice persons accused of genocide, war crimes, or crimes against humanity in Darfur, Sudan, provided that assurances have been received by the United Nations Security Council or the ICC that no current or former United States Government official or employee (including any contractor), member of the United States Armed Forces, or United States national will be subject to prosecution by the ICC in connection with those efforts:

(7) the United States should not provide assistance to the Government of Sudan, other than assistance necessary for the implementation of the Sudan North-South Peace Agreement, the support of the

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- southern regional government in Sudan, or for humanitarian purposes in Sudan, until such time as the Government of Sudan has honored pledges to cease attacks upon civilians, demobilize the Janjaweed and associated militias, and grant free and unfettered access for deliveries of humanitarian assistance in the Darfur region;
  - (8) the President should seek to assist members of the Sudanese diaspora in the United States by establishing a student loan forgiveness program for those individuals who commit to return to southern Sudan for a period of not less than five years for the purpose of contributing professional skills needed for the reconstruction of southern Sudan;
  - (9) the President should appoint a Presidential Envoy for Sudan to provide stewardship of efforts to implement the Sudan North-South Peace Agreement, seek ways to bring stability and peace to the Darfur region, address instability elsewhere in Sudan and northern Uganda, and pursue a truly comprehensive peace throughout the region;
  - (10) the international community should strongly condemn attacks against humanitarian workers and demand that all armed groups in the Darfur region, including the forces of the Govern-

1	ment of Sudan, the Janjaweed, associated militias
2	the Sudan Liberation Movement/Army (SLM/A), the
3	Justice and Equality Movement (JEM), and all
4	other armed groups to refrain from such attacks;
5	(11) the United States should fully support the
6	Sudan North-South Peace Agreement and urge
7	rapid implementation of its terms; and
8	(12) the Sudan People's Liberation Movement
9	should seek to play a constructive role in bringing
10	about a political settlement to the crisis in the
11	Darfur region.
12	SEC. 5. SANCTIONS IN SUPPORT OF PEACE IN DARFUR.
13	(a) Blocking of Assets and Restriction on
14	VISAS.—Section 6 of the Comprehensive Peace in Sudar
15	Act of 2004 (Public Law 108–497; 50 U.S.C. 1701 note)
16	is amended—
17	(1) in the heading of subsection (b), by insert-
18	ing "of Appropriate Senior Officials of the
19	SUDANESE GOVERNMENT" after "Assets";
20	(2) by redesignating subsections (c) through (e)
21	as subsections (d) through (f), respectively; and
22	(3) by inserting after subsection (b) the fol-
23	lowing new subsection.

1 "(c) Blocking of Assets and Restriction on

2 Visas of Certain Individuals Identified by the

3 President.—

"(1) Blocking of Assets.—Beginning on the date that is 30 days after the date of the enactment of the Darfur Peace and Accountability Act of 2005, and in the interest of contributing to peace in Sudan, the President shall, consistent with the authorities granted in the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.), block the assets of any individual who the President determines is responsible, either by commission or omission, for acts of genocide, war crimes, or crimes against humanity in Sudan, including the family members or any associates of such individual to whom assets or property of such individual was transferred on or after July 1, 2002.

"(2) RESTRICTION ON VISAS.—Beginning on the date that is 30 days after the date of the enactment of the Darfur Peace and Accountability Act of 2005, and in the interest of contributing to peace in Sudan, the President shall deny visas and entry to any individual who the President determines is responsible, either by commission or omission, for acts of genocide, war crimes, or crimes against humanity

- 1 in Sudan, including the family members or any asso-
- 2 ciates of such individual to whom assets or property
- 3 of such individual was transferred on or after July
- 4 1, 2002.".
- 5 (b) Waiver.—Section 6(d) of the Comprehensive
- 6 Peace in Sudan Act of 2004 (as redesignated by sub-
- 7 section (a)) is amended by adding at the end the following
- 8 new sentence: "The President may waive the application
- 9 of paragraph (1) or (2) of subsection (c) with respect to
- 10 an individual if, prior to exercising the waiver, the Presi-
- 11 dent transmits to the appropriate congressional commit-
- 12 tees a notification of the waiver which includes the name
- 13 of the individual and the reasons for the waiver.".
- 14 SEC. 6. ADDITIONAL AUTHORITIES TO DETER AND SUP-
- 15 PRESS GENOCIDE IN DARFUR.
- 16 (a) United States Assistance to Support
- 17 AMIS.—Section 7 of the Comprehensive Peace in Sudan
- 18 Act of 2004 (Public Law 108–497; 50 U.S.C. 1701 note)
- 19 is amended—
- 20 (1) by striking "Notwithstanding" and insert-
- 21 ing "(a) General Assistance.—Notwithstanding";
- 22 and
- 23 (2) by adding at the end the following new sub-
- 24 section:

- 1 "(b) Assistance to Support AMIS.—Notwith-
- 2 standing any other provision of law, the President is au-
- 3 thorized to provide assistance, on such terms and condi-
- 4 tions as the President may determine and in consultation
- 5 with the appropriate congressional committees, to rein-
- 6 force the deployment and operations of an expanded Afri-
- 7 can Union Mission in Sudan (AMIS) with the mandate,
- 8 size, strength, and capacity to protect civilians and hu-
- 9 manitarian operations, stabilize the Darfur region of
- 10 Sudan and, as necessary, dissuade and deter air attacks
- 11 directed against civilians and humanitarian workers, in-
- 12 cluding but not limited to providing assistance in the areas
- 13 of logistics, transport, communications, material support,
- 14 technical assistance, training, command and control, aerial
- 15 surveillance, and intelligence.".
- 16 (b) NATO ASSISTANCE TO SUPPORT AMIS.—The
- 17 President shall instruct the United States Permanent
- 18 Representative to the North Atlantic Treaty Organization
- 19 (NATO) to use the voice, vote, and influence of the United
- 20 States at NATO to advocate NATO reinforcement of the
- 21 African Union Mission in Sudan (AMIS), upon the request
- 22 of the African Union, including but not limited to the pro-
- 23 vision of assets to dissuade and deter offensive air strikes
- 24 directed against civilians and humanitarian workers in the
- 25 Darfur region of Sudan and other logistical, transpor-

- 1 tation, communications, training, technical assistance,
- 2 command and control, aerial surveillance, and intelligence
- 3 support.
- 4 (c) Denial of Entry at United States Ports
- 5 TO CERTAIN CARGO SHIPS OR OIL TANKERS.—Section
- 6 6(b)(2)(C) of the Sudan Peace Act (Public Law 107–245;
- 7 50 U.S.C. 1701 note) is amended by inserting ", including
- 8 by prohibiting the entry at United States ports to cargo
- 9 ships or oil tankers engaged in business or trade activities
- 10 in the oil sector of Sudan or involved in the shipment of
- 11 goods for use by the armed forces of Sudan," after "access
- 12 to oil revenues".
- 13 (d) Prohibition on Assistance to Countries in
- 14 VIOLATION OF UNITED NATIONS SECURITY COUNCIL
- 15 Resolutions 1556 and 1591.—
- 16 (1) Prohibition.—United States assistance
- 17 (other than humanitarian assistance) may not be
- provided to a country that is in violation of the em-
- bargo on military assistance with respect Sudan im-
- 20 posed pursuant to United Nations Security Council
- 21 Resolutions 1556 (July 30, 2004) and 1591 (March
- 29, 2005).
- 23 (2) WAIVER.—The President may waive the ap-
- 24 plication of paragraph (1) if the President deter-
- 25 mines and certifies to the appropriate congressional

1 committees that it is in the national interest of the

2 United States to do so.

toward this end;

## 3 SEC. 7. MULTILATERAL EFFORTS.

4 The President shall direct the United States Perma-

5 nent Representative to the United Nations to use the voice

6 and vote of the United States to urge the adoption of a

7 resolution by the United Nations Security Council which—

(1) supports the expansion of the African Union Mission in Sudan (AMIS) so that it achieves the mandate, size, strength, and capacity needed to protect civilians and humanitarian operations, and dissuade and deter fighting and violence in the Darfur region of Sudan, and urges member states of the United Nations to accelerate political, material, financial, and other assistance to the African Union

(2) reinforces efforts of the African Union to negotiate peace talks between the Government of Sudan, the Sudan Liberation Movement/Army (SLM/A), the Justice and Equality Movement (JEM), and associated armed groups in the Darfur region, calls on the Government of Sudan, the SLM/A, and the JEM to abide by their obligations under the N'Djamena Ceasefire Agreement of April 8, 2004 and subsequent agreements, urges all parties

- to engage in peace talks without preconditions and seek to resolve the conflict, and strongly condemns all attacks against humanitarian workers in the Darfur region;
  - (3) imposes sanctions against the Government of Sudan, including sanctions against individual members of the Government of Sudan, and entities controlled or owned by officials of the Government of Sudan or the National Congress Party in Sudan;
  - (4) calls upon those member states of the United Nations that continue to undermine efforts to foster peace in Sudan by providing military assistance and equipment to the Government of Sudan, the SLM/A, the JEM, and associated armed groups in the Darfur region in violation of the embargo on such assistance and equipment, as called for in United Nations Security Council Resolutions 1556 (July 30, 2004) and 1591 (March 29, 2005), to immediately cease and desist; and
  - (5) acting under Article 5 of the Charter of the United Nations, calls for suspension of the Government of Sudan's rights and privileges of membership by the General Assembly until such time as the Government of Sudan has honored pledges to cease attacks upon civilians, demobilize the Janjaweed and

1 associated militias, and grant free and unfettered ac-2 cess for deliveries of humanitarian assistance in the 3 Darfur region. SEC. 8. REPORTS. 5 (a) Report on Sanctions in Support of Peace IN DARFUR.—Section 8 of the Sudan Peace Act (Public Law 107–245; 50 U.S.C. 1701 note) is amended— (1) by redesignating subsection (c) as sub-8 9 section (d); and (2) by inserting after subsection (b) the fol-10 11 lowing new subsection: 12 "(c) Report on Sanctions in Support of Peace IN DARFUR.—Not later than 30 days after the date of the enactment of the Darfur Peace and Accountability Act 14 15 of 2005, and in conjunction with reports required under subsections (a) and (b) of this section thereafter, the Sec-16 retary of State shall prepare and submit to the appropriate congressional committees a report regarding sanctions imposed under subsections (a) through (d) of section 19 6 of the Comprehensive Peace in Sudan Act of 2004, in-20 21 cluding— 22 "(1) a description of each sanction imposed 23 under such provisions of law; and 24 "(2) the name of the individual or entity sub-

ject to the sanction, if applicable.".

- 1 (b) Report on Stabilization in Sudan.—Not
- 2 later than 30 days after the date of enactment of this Act,
- 3 the Secretary of State shall submit to the appropriate con-
- 4 gressional committees a report, to be prepared in conjunc-
- 5 tion with the Secretary of Defense, on—
- 6 (1) efforts to deploy an African Union Mission
- 7 in Sudan (AMIS) with the size, strength and capac-
- 8 ity necessary to stabilize the Darfur region of Sudan
- 9 and protect civilians and humanitarian operations;
- 10 (2) the needs of AMIS to ensure success, in-
- cluding in the areas of housing, transport, commu-
- 12 nications, equipment, technical assistance, training,
- command and control, intelligence, and such assist-
- ance as is necessary to dissuade and deter air at-
- 15 tacks directed against civilians and humanitarian
- workers; and
- 17 (3) the current level of United States assistance
- and other assistance provided to AMIS, and a re-
- 19 quest for additional United States assistance, if nec-
- essary.
- 21 SEC. 9. DEFINITION.
- 22 (a) Comprehensive Peace in Sudan Act of
- 23 2004.—Section 2(2) of the Comprehensive Peace in
- 24 Sudan Act of 2004 (50 U.S.C. 1701 note) is amended to
- 25 read as follows:

1	"(2) Government of Sudan.—
2	"(A) IN GENERAL.—The term 'Govern-
3	ment of Sudan' means the National Congress
4	Party, formerly known as the National Islamic
5	Front, government in Khartoum, Sudan, or any
6	successor government formed on or after the
7	date of the enactment of the Darfur Peace and
8	Accountability Act of 2005 (including the coali-
9	tion National Unity Government agreed upon in
10	the Comprehensive Peace Agreement for Sudan,
11	signed in Nairobi, Kenya on January 9, 2005),
12	except that such term does not include the Gov-
13	ernment of Southern Sudan.
14	"(B) Officials of the government of
15	SUDAN.—The term 'Government of Sudan',
16	when used with respect to an official of the
17	Government of Sudan, does not include an indi-
18	vidual—
19	"(i) who was not a member of such
20	government prior to July 1, 2005; or
21	"(ii) who is a member of the Govern-
22	ment of Southern Sudan.".
23	(b) Sudan Peace Act.—Section 12(b) of the Sudan
24	Peace Act (50 U.S.C. 1701 note) is amended to read as
25	follows:

- 1 "(b) GOVERNMENT OF SUDAN DEFINED.—In this
- 2 section, the term 'Government of Sudan' means the Na-
- 3 tional Congress Party, formerly known as the National Is-
- 4 lamic Front, government in Khartoum, Sudan, or any suc-
- 5 cessor government formed on or after the date of the en-
- 6 actment of the Darfur Peace and Accountability Act of
- 7 2005 (including the coalition National Unity Government
- 8 agreed upon in the Comprehensive Peace Agreement for
- 9 Sudan, signed in Nairobi, Kenya on January 9, 2005),
- 10 except that such term does not include the Government
- 11 of Southern Sudan. Such term, when used with respect
- 12 to an official of the Government of Sudan, does not in-
- 13 clude an individual who was not a member of such govern-
- 14 ment prior to July 1, 2005, or an individual who is a mem-
- 15 ber of the Government of Southern Sudan.".

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