109TH CONGRESS 1ST SESSION

H. R. 354

To amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to provide standards and procedures to guide both State and local law enforcement agencies and law enforcement officers during internal investigations, interrogation of law enforcement officers, and administrative disciplinary hearings, to ensure accountability of law enforcement officers, to guarantee the due process rights of law enforcement officers, and to require States to enact law enforcement discipline, accountability, and due process laws.

IN THE HOUSE OF REPRESENTATIVES

January 25, 2005

Mr. Ramstad introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to provide standards and procedures to guide both State and local law enforcement agencies and law enforcement officers during internal investigations, interrogation of law enforcement officers, and administrative disciplinary hearings, to ensure accountability of law enforcement officers, to guarantee the due process rights of law enforcement officers, and to require States to enact law enforcement discipline, accountability, and due process laws.

1 Be it enacted by the Senate and House of Representa-2 tives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** This Act may be cited as the "State and Local Law 4 Enforcement Discipline, Accountability, and Due Process Act of 2005". 6 SEC. 2. FINDINGS AND DECLARATION OF PURPOSE AND 8 POLICY. 9 (a) FINDINGS.—Congress finds that— 10 (1) the rights of law enforcement officers to en-11 gage in political activity or to refrain from engaging 12 in political activity, except when on duty, or to run 13 as candidates for public office, unless such service is 14 found to be in conflict with their service as officers, 15 are activities protected by the first amendment of 16 the United States Constitution, as applied to the 17 States through the 14th amendment of the United 18 States Constitution, but these rights are often vio-19 lated by the management of State and local law en-20 forcement agencies; 21 (2) a significant lack of due process rights of 22 law enforcement officers during internal investiga-23 tions and disciplinary proceedings has resulted in a 24 loss of confidence in these processes by many law

enforcement officers, including those unfairly tar-

- geted for their labor organization activities or for their aggressive enforcement of the laws, demoralizing many rank and file officers in communities and States;
 - (3) unfair treatment of officers has potentially serious long-term consequences for law enforcement by potentially deterring or otherwise preventing officers from carrying out their duties and responsibilities effectively and fairly;
 - (4) the lack of labor-management cooperation in disciplinary matters and either the perception or the actuality that officers are not treated fairly detrimentally impacts the recruitment of and retention of effective officers, as potential officers and experienced officers seek other careers which has serious implications and repercussions for officer morale, public safety, and labor-management relations and strife and can affect interstate and intrastate commerce, interfering with the normal flow of commerce;
 - (5) there are serious implications for the public safety of the citizens and residents of the United States which threatens the domestic tranquility of the United States because of a lack of statutory protections to ensure—

1	(i) the due process and political rights of
2	law enforcement officers;
3	(ii) fair and thorough internal investiga-
4	tions and interrogations of and disciplinary pro-
5	ceedings against law enforcement officers; and
6	(iii) effective procedures for receipt, review,
7	and investigation of complaints against officers,
8	fair to both officers and complainants; and
9	(6) resolving these disputes and problems and
10	preventing the disruption of vital police services is
11	essential to the well-being of the United States and
12	the domestic tranquility of the Nation.
13	(b) Declaration of Policy.—Congress declares
14	that it is the purpose of this Act and the policy of the
15	United States to—
16	(1) protect the due process and political rights
17	of State and local law enforcement officers and en-
18	sure equality and fairness of treatment among such
19	officers;
20	(2) provide continued police protection to the
21	general public;
22	(3) provide for the general welfare and ensure
23	domestic tranquility; and
24	(4) prevent any impediments to the free flow of
25	commerce, under the rights guaranteed under the

1	United States Constitution and Congress' authority
2	thereunder.
3	SEC. 3. DISCIPLINE, ACCOUNTABILITY, AND DUE PROCESS
4	OF OFFICERS.
5	(a) In General.—Part H of title I of the Omnibus
6	Crime Control and Safe Streets Act of 1968 (42 U.S.C.
7	3781 et seq.) is amended by adding at the end the fol-
8	lowing:
9	"SEC. 820. DISCIPLINE, ACCOUNTABILITY, AND DUE PROC-
10	ESS OF STATE AND LOCAL LAW ENFORCE-
11	MENT OFFICERS.
12	"(a) Definitions.—In this section:
13	"(1) DISCIPLINARY ACTION.—The term 'dis-
14	ciplinary action' means any adverse personnel action,
15	including suspension, reduction in pay, rank, or
16	other employment benefit, dismissal, transfer, reas-
17	signment, unreasonable denial of secondary employ-
18	ment, or similar punitive action taken against a law
19	enforcement officer.
20	"(2) DISCIPLINARY HEARING.—The term 'dis-
21	ciplinary hearing' means an administrative hearing
22	initiated by a law enforcement agency against a law
23	enforcement officer, based on an alleged violation of
24	law, that, if proven, would subject the law enforce-
25	ment officer to disciplinary action.

1	"(3) Emergency suspension.—The term
2	'emergency suspension' means the temporary action
3	by a law enforcement agency of relieving a law en-
4	forcement officer from the active performance of law
5	enforcement duties without a reduction in pay or
6	benefits when the law enforcement agency, or an of-
7	ficial within that agency, determines that there is
8	probable cause, based upon the conduct of the law
9	enforcement officer, to believe that the law enforce-
10	ment officer poses an immediate threat to the safety
11	of that officer or others or the property of others.
12	"(4) Investigation.—The term investiga-
13	tion'—
14	"(A) means an action taken to determine
15	whether a law enforcement officer violated a
16	law by a public agency or a person employed by
17	a public agency, acting alone or in cooperation
18	with or at the direction of another agency, or
19	a division or unit within another agency, re-
20	gardless of a denial by such an agency that any
21	such action is not an investigation; and
22	"(B) includes—
23	"(i) asking questions of any other law
24	enforcement officer or non-law enforcement
25	officer:

1	"(ii) conducting observations;
2	"(iii) reviewing and evaluating re-
3	ports, records, or other documents; and
4	"(iv) examining physical evidence.
5	"(5) Law enforcement officer.—The terms
6	'law enforcement officer' and 'officer' have the
7	meaning given the term 'law enforcement officer' in
8	section 1204, except the term does not include a law
9	enforcement officer employed by the United States,
10	or any department, agency, or instrumentality there-
11	of.
12	"(6) Personnel Record.—The term 'per-
13	sonnel record' means any document, whether in writ-
14	ten or electronic form and irrespective of location,
15	that has been or may be used in determining the
16	qualifications of a law enforcement officer for em-
17	ployment, promotion, transfer, additional compensa-
18	tion, termination or any other disciplinary action.
19	"(7) Public agency and law enforcement
20	AGENCY.—The terms 'public agency' and 'law en-
21	forcement agency' each have the meaning given the
22	term 'public agency' in section 1204, except the

terms do not include the United States, or any de-

partment, agency, or instrumentality thereof.

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1	"(8) Summary Punishment.—The term 'sum-
2	mary punishment' means punishment imposed—
3	"(A) for a violation of law that does not
4	result in any disciplinary action; or
5	"(B) for a violation of law that has been
6	negotiated and agreed upon by the law enforce-
7	ment agency and the law enforcement officer,
8	based upon a written waiver by the officer of
9	the rights of that officer under subsection (i)
10	and any other applicable law or constitutional
11	provision, after consultation with the counsel or
12	representative of that officer.
13	"(b) Applicability.—
14	"(1) In general.—This section sets forth the
15	due process rights, including procedures, that shall
16	be afforded a law enforcement officer who is the
17	subject of an investigation or disciplinary hearing.
18	"(2) Nonapplicability.—This section does
19	not apply in the case of—
20	"(A) an investigation of specifically alleged
21	conduct by a law enforcement officer that, if
22	proven, would constitute a violation of a statute
23	providing for criminal penalties; or

1	"(B) a nondisciplinary action taken in
2	good faith on the basis of the employment re-
3	lated performance of a law enforcement officer.
4	"(c) Political Activity.—
5	"(1) Right to engage or not to engage in
6	POLITICAL ACTIVITY.—Except when on duty or act-
7	ing in an official capacity, a law enforcement officer
8	shall not be prohibited from engaging in political ac-
9	tivity or be denied the right to refrain from engaging
10	in political activity.
11	"(2) Right to run for elective office.—
12	A law enforcement officer shall not be—
13	"(A) prohibited from being a candidate for
14	an elective office or from serving in such an
15	elective office, solely because of the status of
16	the officer as a law enforcement officer; or
17	"(B) required to resign or take an unpaid
18	leave from employment with a law enforcement
19	agency to be a candidate for an elective office
20	or to serve in an elective office, unless such
21	service is determined to be in conflict with or
22	incompatible with service as a law enforcement
23	officer.
24	"(3) Adverse Personnel Action.—An action
25	by a public agency against a law enforcement officer.

1	including requiring the officer to take unpaid leave
2	from employment, in violation of this subsection
3	shall be considered an adverse personnel action with-
4	in the meaning of subsection (a)(1).
5	"(d) Effective Procedures for Receipt, Re-
6	VIEW, AND INVESTIGATION OF COMPLAINTS AGAINST
7	LAW ENFORCEMENT OFFICERS.—
8	"(1) Complaint process.—Not later than 1
9	year after the effective date of this section, each law
10	enforcement agency shall adopt and comply with a
11	written complaint procedure that—
12	"(A) authorizes persons from outside the
13	law enforcement agency to submit written com-
14	plaints about a law enforcement officer to—
15	"(i) the law enforcement agency em-
16	ploying the law enforcement officer; or
17	"(ii) any other law enforcement agen-
18	cy charged with investigating such com-
19	plaints;
20	"(B) sets forth the procedures for the in-
21	vestigation and disposition of such complaints;
22	"(C) provides for public access to required
23	forms and other information concerning the
24	submission and disposition of written com-
25	plaints; and

1	"(D) requires notification to the complain-
2	ant in writing of the final disposition of the
3	complaint and the reasons for such disposition.
4	"(2) Initiation of an investigation.—
5	"(A) IN GENERAL.—Except as provided in
6	subparagraph (B), an investigation based on a
7	complaint from outside the law enforcement
8	agency shall commence not later than 15 days
9	after the receipt of the complaint by—
10	"(i) the law enforcement agency em-
11	ploying the law enforcement officer against
12	whom the complaint has been made; or
13	"(ii) any other law enforcement agen-
14	cy charged with investigating such a com-
15	plaint.
16	"(B) Exception.—Subparagraph (A)
17	does not apply if—
18	"(i) the law enforcement agency deter-
19	mines from the face of the complaint that
20	each allegation does not constitute a viola-
21	tion of law; or
22	"(ii) the complainant fails to comply
23	substantially with the complaint procedure
24	of the law enforcement agency established
25	under this section.

1	"(3) Complainant or victim conflict of
2	INTEREST.—The complainant or victim of the al-
3	leged violation of law giving rise to an investigation
4	under this subsection may not conduct or supervise
5	the investigation or serve as an investigator.
6	"(e) Notice of Investigation.—
7	"(1) In general.—Any law enforcement offi-
8	cer who is the subject of an investigation shall be
9	notified of the investigation 24 hours before the
10	commencement of questioning or to otherwise being
11	required to provide information to an investigating
12	agency.
13	"(2) Contents of Notice given
14	under paragraph (1) shall include—
15	"(A) the nature and scope of the investiga-
16	tion;
17	"(B) a description of any allegation con-
18	tained in a written complaint;
19	"(C) a description of each violation of law
20	alleged in the complaint for which suspicion ex-
21	ists that the officer may have engaged in con-
22	duct that may subject the officer to disciplinary
23	action; and

1 "(D) the name, rank, and command of the 2 officer or any other individual who will be con-3 ducting the investigation. RIGHTS OF LAW ENFORCEMENT OFFICERS 4 PRIOR TO AND DURING QUESTIONING INCIDENTAL TO AN INVESTIGATION.—If a law enforcement officer is subjected to questioning incidental to an investigation that may re-8 sult in disciplinary action against the officer, the following 9 minimum safeguards shall apply: 10 "(1) Counsel and representation.— 11 "(A) IN GENERAL.—Any law enforcement 12 officer under investigation shall be entitled to 13 effective counsel by an attorney or representa-14 tion by any other person who the officer choos-15 es, such as an employee representative, or both, 16 immediately before and during the entire period 17 of any questioning session, unless the officer 18 consents in writing to being questioned outside 19 the presence of counsel or representative.

"(B) PRIVATE CONSULTATION.—During the course of any questioning session, the officer shall be afforded the opportunity to consult privately with counsel or a representative, if such consultation does not repeatedly and unnecessarily disrupt the questioning period.

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- "(C) Unavailability of counsel.—If 1 2 the counsel or representative of the law enforce-3 ment officer is not available within 24 hours of 4 the time set for the commencement of any ques-5 tioning of that officer, the investigating law en-6 forcement agency shall grant a reasonable ex-7 tension of time for the law enforcement officer 8 to obtain counsel or representation.
 - "(2) Reasonable Hours and time.—Any questioning of a law enforcement officer under investigation shall be conducted at a reasonable time when the officer is on duty, unless exigent circumstances compel more immediate questioning, or the officer agrees in writing to being questioned at a different time, subject to the requirements of subsections (e) and (f)(1).
 - "(3) Place of Questioning.—Unless the officer consents in writing to being questioned elsewhere, any questioning of a law enforcement officer under investigation shall take place—
 - "(A) at the office of the individual conducting the investigation on behalf of the law enforcement agency employing the officer under investigation; or

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1	"(B) the place at which the officer under
2	investigation reports for duty.
3	"(4) Identification of Questioner.—Before
4	the commencement of any questioning, a law en-
5	forcement officer under investigation shall be in-
6	formed of—
7	"(A) the name, rank, and command of the
8	officer or other individual who will conduct the
9	questioning; and
10	"(B) the relationship between the indi-
11	vidual conducting the questioning and the law
12	enforcement agency employing the officer under
13	investigation.
14	"(5) Single Questioner.—During any single
15	period of questioning of a law enforcement officer
16	under investigation, each question shall be asked by
17	or through 1 individual.
18	"(6) Reasonable time period.—Any ques-
19	tioning of a law enforcement officer under investiga-
20	tion shall be for a reasonable period of time and
21	shall allow reasonable periods for the rest and per-
22	sonal necessities of the officer and the counsel or
23	representative of the officer, if such person is
24	present.

1	"(7) NO THREATS, FALSE STATEMENTS, OR
2	PROMISES TO BE MADE.—
3	"(A) IN GENERAL.—Except as provided in
4	subparagraph (B), no threat against, false or
5	misleading statement to, harassment of, or
6	promise of reward to a law enforcement officer
7	under investigation shall be made to induce the
8	officer to answer any question, give any state-
9	ment, or otherwise provide information.
10	"(B) Exception.—The law enforcement
11	agency employing a law enforcement officer
12	under investigation may require the officer to
13	make a statement relating to the investigation
14	by explicitly threatening disciplinary action, in-
15	cluding termination, only if—
16	"(i) the officer has received a written
17	grant of use and derivative use immunity
18	or transactional immunity by a person au-
19	thorized to grant such immunity; and
20	"(ii) the statement given by the law
21	enforcement officer under such an immu-
22	nity may not be used in any subsequent
23	criminal proceeding against that officer.
24	"(8) Recording.—

- 1 "(A) IN GENERAL.—All questioning of a
 2 law enforcement officer under an investigation
 3 shall be recorded in full, in writing or by elec4 tronic device, and a copy of the transcript shall
 5 be provided to the officer under investigation
 6 before any subsequent period of questioning or
 7 the filing of any charge against that officer.
- the accuracy of the recording, an officer may utilize a separate electronic recording device, and a copy of any such recording (or the transcript) shall be provided to the public agency conducting the questioning, if that agency so requests.
- "(9) USE OF HONESTY TESTING DEVICES PRO-HIBITED.—No law enforcement officer under investigation may be compelled to submit to the use of a lie detector, as defined in section 2 of the Employee Polygraph Protection Act of 1988 (29 U.S.C. 20 2001).
- 21 "(g) Notice of Investigative Findings and Dis-22 ciplinary Recommendation and Opportunity to
- 23 Submit a Written Response.—
- 24 "(1) NOTICE.—Not later than 30 days after the 25 conclusion of an investigation under this section, the

person in charge of the investigation or the designee of that person shall notify the law enforcement officer who was the subject of the investigation, in writing, of the investigative findings and any recommendations for disciplinary action.

"(2) Opportunity to submit written response.—

"(A) IN GENERAL.—Not later than 30 days after receipt of a notification under paragraph (1), and before the filing of any charge seeking the discipline of such officer or the commencement of any disciplinary proceeding under subsection (h), the law enforcement officer who was the subject of the investigation may submit a written response to the findings and recommendations included in the notification.

"(B) CONTENTS OF RESPONSE.—The response submitted under subparagraph (A) may include references to additional documents, physical objects, witnesses, or any other information that the law enforcement officer believes may provide exculpatory evidence.

"(h) Disciplinary Hearing.—

1	"(1) Notice of opportunity for hear-
2	ING.—Except in a case of summary punishment or
3	emergency suspension (subject to subsection (k)),
4	before the imposition of any disciplinary action the
5	law enforcement agency shall notify the officer that
6	the officer is entitled to a due process hearing by an
7	independent and impartial hearing officer or board.
8	"(2) Requirement of Determination of
9	VIOLATION.—No disciplinary action may be taken
10	against a law enforcement officer unless an inde-
11	pendent and impartial hearing officer or board de-
12	termines, after a hearing and in accordance with the
13	requirements of this subsection, that the law en-
14	forcement officer committed a violation of law.
15	"(3) Time limit.—No disciplinary charge may
16	be brought against a law enforcement officer un-
17	less—
18	"(A) the charge is filed not later than the
19	earlier of—
20	"(i) 1 year after the date on which the
21	law enforcement agency filing the charge
22	had knowledge or reasonably should have
23	had knowledge of an alleged violation of
24	law; or

1	"(ii) 90 days after the commencement
2	of an investigation; or
3	"(B) the requirements of this paragraph
4	are waived in writing by the officer or the coun-
5	sel or representative of the officer.
6	"(4) Notice of Hearing.—Unless waived in
7	writing by the officer or the counsel or representa-
8	tive of the officer, not later than 30 days after the
9	filing of a disciplinary charge against a law enforce-
10	ment officer, the law enforcement agency filing the
11	charge shall provide written notification to the law
12	enforcement officer who is the subject of the charge,
13	of—
14	"(A) the date, time, and location of any
15	disciplinary hearing, which shall be scheduled in
16	cooperation with the law enforcement officer, or
17	the counsel or representative of the officer, and
18	which shall take place not earlier than 30 days
19	and not later than 60 days after notification of
20	the hearing is given to the law enforcement offi-
21	cer under investigation;
22	"(B) the name and mailing address of the
23	independent and impartial hearing officer, or
24	the names and mailing addresses of the inde-

1	pendent and impartial hearing board members;
2	and
3	"(C) the name, rank, command, and ad-
4	dress of the law enforcement officer prosecuting
5	the matter for the law enforcement agency, or
6	the name, position, and mailing address of the
7	person prosecuting the matter for a public
8	agency, if the prosecutor is not a law enforce-
9	ment officer.
10	"(5) Access to documentary evidence and
11	INVESTIGATIVE FILE.—Unless waived in writing by
12	the law enforcement officer or the counsel or rep-
13	resentative of that officer, not later than 15 days be-
14	fore a disciplinary hearing described in paragraph
15	(4)(A), the law enforcement officer shall be provided
16	with—
17	"(A) a copy of the complete file of the pre-
18	disciplinary investigation; and
19	"(B) access to and, if so requested, copies
20	of all documents, including transcripts, records,
21	written statements, written reports, analyses,
22	and electronically recorded information that—
23	"(i) contain exculpatory information;
24	"(ii) are intended to support any dis-
25	ciplinary action; or

1	"(iii) are to be introduced in the dis-
2	ciplinary hearing.
3	"(6) Examination of Physical Evidence.—
4	Unless waived in writing by the law enforcement of-
5	ficer or the counsel or representative of that offi-
6	cer—
7	"(A) not later than 15 days before a dis-
8	ciplinary hearing, the prosecuting agency shall
9	notify the law enforcement officer or the coun-
10	sel or representative of that officer of all phys-
11	ical, non-documentary evidence; and
12	"(B) not later than 10 days before a dis-
13	ciplinary hearing, the prosecuting agency shall
14	provide a reasonable date, time, place, and
15	manner for the law enforcement officer or the
16	counsel or representative of the law enforce-
17	ment officer to examine the evidence described
18	in subparagraph (A).
19	"(7) Identification of witnesses.—Unless
20	waived in writing by the law enforcement officer or
21	the counsel or representative of the officer, not later
22	than 15 days before a disciplinary hearing, the pros-
23	ecuting agency shall notify the law enforcement offi-
24	cer or the counsel or representative of the officer, of

the name and address of each witness for the law

1	enforcement agency employing the law enforcement
2	officer.
3	"(8) Representation.—During a disciplinary
4	hearing, the law enforcement officer who is the sub-
5	ject of the hearing shall be entitled to due process,
6	including—
7	"(A) the right to be represented by counsel
8	or a representative;
9	"(B) the right to confront and examine all
10	witnesses against the officer; and
11	"(C) the right to call and examine wit-
12	nesses on behalf of the officer.
13	"(9) Hearing board and procedure.—
14	"(A) IN GENERAL.—A State or local gov-
15	ernment agency, other than the law enforce-
16	ment agency employing the officer who is sub-
17	ject of the disciplinary hearing, shall—
18	"(i) determine the composition of an
19	independent and impartial disciplinary
20	hearing board;
21	"(ii) appoint an independent and im-
22	partial hearing officer; and
23	"(iii) establish such procedures as
24	may be necessary to comply with this sec-
25	tion.

1	"(B) Peer representation on discipli-
2	NARY HEARING BOARD.—A disciplinary hearing
3	board that includes employees of the law en-
4	forcement agency employing the law enforce-
5	ment officer who is the subject of the hearing,
6	shall include not less than 1 law enforcement
7	officer of equal or lesser rank to the officer who
8	is the subject of the hearing.
9	"(10) Summonses and Subpoenas.—
10	"(A) In general.—The disciplinary hear-
11	ing board or independent hearing officer—
12	"(i) shall have the authority to issue
13	summonses or subpoenas, on behalf of—
14	"(I) the law enforcement agency
15	employing the officer who is the sub-
16	ject of the hearing; or
17	"(II) the law enforcement officer
18	who is the subject of the hearing; and
19	"(ii) upon written request of either
20	the agency or the officer, shall issue a
21	summons or subpoena, as appropriate, to
22	compel the appearance and testimony of a
23	witness or the production of documentary
24	evidence.

1	"(B) EFFECT OF FAILURE TO COMPLY
2	WITH SUMMONS OR SUBPOENA.—With respect
3	to any failure to comply with a summons or a
4	subpoena issued under subparagraph (A)—
5	"(i) the disciplinary hearing officer or
6	board shall petition a court of competent
7	jurisdiction to issue an order compelling
8	compliance; and
9	"(ii) subsequent failure to comply
10	with such a court order issued pursuant to
11	a petition under clause (i) shall—
12	"(I) be subject to contempt of a
13	court proceedings according to the
14	laws of the jurisdiction within which
15	the disciplinary hearing is being con-
16	ducted; and
17	"(II) result in the recess of the
18	disciplinary hearing until the witness
19	becomes available to testify and does
20	testify or is held in contempt.
21	"(11) Closed Hearing.—A disciplinary hear-
22	ing shall be closed to the public unless the law en-
23	forcement officer who is the subject of the hearing
24	requests, in writing, that the hearing be open to
25	specified individuals or to the general public.

1	"(12) Recording.—All aspects of a discipli-
2	nary hearing, including pre-hearing motions, shall be
3	recorded by audio tape, video tape, or transcription.
4	"(13) Sequestration of witnesses.—Either
5	side in a disciplinary hearing may move for and be
6	entitled to sequestration of witnesses.
7	"(14) Testimony under Oath.—The hearing
8	officer or board shall administer an oath or affirma-
9	tion to each witness, who shall testify subject to the
10	laws of perjury of the State in which the disciplinary
11	hearing is being conducted.
12	"(15) Final decision on each charge.—
13	"(A) In general.—At the conclusion of
14	the presentation of all the evidence and after
15	oral or written argument, the hearing officer or
16	board shall deliberate and render a written final
17	decision on each charge.
18	"(B) Final decision isolated to
19	CHARGE BROUGHT.—The hearing officer or
20	board may not find that the law enforcement
21	officer who is the subject of the hearing is liable

for disciplinary action for any violation of law,

as to which the officer was not charged.

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1	"(16) Burden of Persuasion and Standard
2	OF PROOF.—The burden of persuasion or standard
3	of proof of the prosecuting agency shall be—
4	"(A) by clear and convincing evidence as to
5	each charge alleging false statement or rep-
6	resentation, fraud, dishonesty, deceit, moral
7	turpitude, or criminal behavior on the part of
8	the law enforcement officer who is the subject
9	of the charge; and
10	"(B) by a preponderance of the evidence as
11	to all other charges.
12	"(17) Factors of just cause to be consid-
13	ERED BY THE HEARING OFFICER OR BOARD.—A law
14	enforcement officer who is the subject of a discipli-
15	nary hearing shall not be found guilty of any charge
16	or subjected to any disciplinary action unless the
17	disciplinary hearing board or independent hearing
18	officer finds that—
19	"(A) the officer who is the subject of the
20	charge could reasonably be expected to have
21	had knowledge of the probable consequences of
22	the alleged conduct set forth in the charge
23	against the officer;

1	"(B) the rule, regulation, order, or proce-
2	dure that the officer who is the subject of the
3	charge allegedly violated is reasonable;
4	"(C) the charging party, before filing the
5	charge, made a reasonable, fair, and objective
6	effort to discover whether the officer did in fact
7	violate the rule, regulation, order, or procedure
8	as charged;
9	"(D) the charging party did not conduct
10	the investigation arbitrarily or unfairly, or in a
11	discriminatory manner, against the officer who
12	is the subject of the charge, and the charge was
13	brought in good faith; and
14	"(E) the proposed disciplinary action rea-
15	sonably relates to the seriousness of the alleged
16	violation and to the record of service of the offi-
17	cer who is the subject of the charge.
18	"(18) No commission of a violation.—If the
19	officer who is the subject of the disciplinary hearing
20	is found not to have committed the alleged viola-
21	tion—
22	"(A) the matter is concluded;
23	"(B) no disciplinary action may be taken
24	against the officer;

"(C) the personnel file of that officer shall not contain any reference to the charge for which the officer was found not guilty; and

"(D) any pay and benefits lost or deferred during the pendency of the disposition of the charge shall be restored to the officer as though no charge had ever been filed against the officer, including salary or regular pay, vacation, holidays, longevity pay, education incentive pay, shift differential, uniform allowance, lost overtime, or other premium pay opportunities, and lost promotional opportunities.

"(19) Commission of a violation.—

"(A) IN GENERAL.—If the officer who is the subject of the charge is found to have committed the alleged violation, the hearing officer or board shall make a written recommendation of a penalty to the law enforcement agency employing the officer or any other governmental entity that has final disciplinary authority, as provided by applicable State or local law.

"(B) Penalty.—The employing agency or other governmental entity may not impose a penalty greater than the penalty recommended by the hearing officer or board.

1	"(20) Appeal.—Any officer who has been
2	found to have committed an alleged violation may
3	appeal from a final decision of a hearing officer or
4	hearing board to a court of competent jurisdiction or
5	to an independent neutral arbitrator to the extent
6	available in any other administrative proceeding
7	under applicable State or local law, or a collective
8	bargaining agreement.
9	"(i) Waiver of Rights.—
10	"(1) In general.—An officer who is notified
11	that the officer is under investigation or is the sub-
12	ject of a charge may, after such notification, waive
13	any right or procedure guaranteed by this section.
14	"(2) Written waiver.—A written waiver
15	under this subsection shall be—
16	"(A) in writing; and
17	"(B) signed by—
18	"(i) the officer, who shall have con-
19	sulted with counsel or a representative be-
20	fore signing any such waiver; or
21	"(ii) the counsel or representative of
22	the officer, if expressly authorized by sub-
23	section (h).

- 1 "(j) Summary Punishment.—Nothing in this sec-
- 2 tion shall preclude a public agency from imposing sum-
- 3 mary punishment.
- 4 "(k) Emergency Suspension.—Nothing in this
- 5 section may be construed to preclude a law enforcement
- 6 agency from imposing an emergency suspension on a law
- 7 enforcement officer, except that any such suspension
- 8 shall—
- 9 "(1) be followed by a hearing in accordance
- with the requirements of subsection (h); and
- "(2) not deprive the affected officer of any pay
- or benefit.
- 13 "(1) RETALIATION FOR EXERCISING RIGHTS.—There
- 14 shall be no imposition of, or threat of, disciplinary action
- 15 or other penalty against a law enforcement officer for the
- 16 exercise of any right provided to the officer under this sec-
- 17 tion.
- 18 "(m) OTHER REMEDIES NOT IMPAIRED.—Nothing in
- 19 this section may be construed to impair any other right
- 20 or remedy that a law enforcement officer may have under
- 21 any constitution, statute, ordinance, order, rule, regula-
- 22 tion, procedure, written policy, collective bargaining agree-
- 23 ment, or any other source.
- 24 "(n) Declaratory or Injunctive Relief.—A law
- 25 enforcement officer who is aggrieved by a violation of, or

1	is otherwise denied any right afforded by, the Constitution
2	of the United States, a State constitution, this section,
3	or any administrative rule or regulation promulgated pur-
4	suant thereto, may file suit in any Federal or State court
5	of competent jurisdiction for declaratory or injunctive re-
6	lief to prohibit the law enforcement agency from violating
7	or otherwise denying such right, and such court shall have
8	jurisdiction, for cause shown, to restrain such a violation
9	or denial.
10	"(o) Protection of Law Enforcement Officer
11	Personnel Files.—
12	"(1) Restrictions on adverse material
13	MAINTAINED IN OFFICERS' PERSONNEL RECORDS.—
14	"(A) IN GENERAL.—Unless the officer has
15	had an opportunity to review and comment, in
16	writing, on any adverse material included in a
17	personnel record relating to the officer, no law
18	enforcement agency or other governmental enti-
19	ty may—
20	"(i) include the adverse material in
21	that personnel record; or
22	"(ii) possess or maintain control over
23	the adverse material in any form as a per-
24	sonnel record within the law enforcement

1	agency or elsewhere in the control of the
2	employing governmental entity.
3	"(B) RESPONSIVE MATERIAL.—Any re-
4	sponsive material provided by an officer to ad-
5	verse material included in a personnel record
6	pertaining to the officer shall be—
7	"(i) attached to the adverse material;
8	and
9	"(ii) released to any person or entity
10	to whom the adverse material is released in
11	accordance with law and at the same time
12	as the adverse material is released.
13	"(2) Right to inspection of, and restric-
14	TIONS ON ACCESS TO INFORMATION IN, THE OFFI-
15	CER'S OWN PERSONNEL RECORDS.—
16	"(A) In general.—Subject to subpara-
17	graph (B), a law enforcement officer shall have
18	the right to inspect all of the personnel records
19	of the officer not less than annually.
20	"(B) Restrictions.—A law enforcement
21	officer shall not have access to information in
22	the personnel records of the officer if the infor-
23	mation—
24	"(i) relates to the investigation of al-
25	leged conduct that, if proven, would con-

1	stitute or have constituted a definite viola-
2	tion of a statute providing for criminal
3	penalties, but as to which no formal charge
4	was brought;
5	"(ii) contains letters of reference for
6	the officer;
7	"(iii) contains any portion of a test
8	document other than the results;
9	"(iv) is of a personal nature about an-
10	other officer, and if disclosure of that in-
11	formation in non-redacted form would con-
12	stitute a clearly unwarranted intrusion into
13	the privacy rights of that other officer; or
14	"(v) is relevant to any pending claim
15	brought by or on behalf of the officer
16	against the employing agency of that offi-
17	cer that may be discovered in any judicial
18	or administrative proceeding between the
19	officer and the employer of that officer.
20	"(p) States' Rights.—
21	"(1) In General.—Nothing in this section
22	may be construed—
23	"(A) to preempt any State or local law, or
24	any provision of a State or local law, in effect
25	on the date of enactment of the State and Local

1	Law Enforcement Discipline, Accountability
2	and Due Process Act of 2005, that confers a
3	right or a protection that equals or exceeds the
4	right or protection afforded by this section; or
5	"(B) to prohibit the enactment of any
6	State or local law that confers a right or protec-
7	tion that equals or exceeds a right or protection
8	afforded by this section.
9	"(2) State or local laws preempted.—A
10	State or local law, or any provision of a State or
11	local law, that confers fewer rights or provides less
12	protection for a law enforcement officer than any
13	provision in this section shall be preempted by this
14	section.
15	"(q) Collective Bargaining Agreements.—
16	Nothing in this section may be construed to—
17	"(1) preempt any provision in a mutually
18	agreed-upon collective bargaining agreement, in ef-
19	fect on the date of enactment of the State and Local
20	Law Enforcement Discipline, Accountability, and
21	Due Process Act of 2005, that provides for substan-
22	tially the same or a greater right or protection af-
23	forded under this section: or

1	"(2) prohibit the negotiation of any additional
2	right or protection for an officer who is subject to
3	any collective bargaining agreement.".
4	(b) TECHNICAL AMENDMENT.—The table of contents
5	of title I of the Omnibus Crime Control and Safe Streets
6	Act of 1968 (42 U.S.C. 3711 et seq.) is amended by in-
7	serting after the item relating to section 819 the following:
	"820. Discipline, accountability, and due process of State and local law enforcement officers.".
8	SEC. 4. PROHIBITION OF FEDERAL CONTROL OVER STATE
9	AND LOCAL CRIMINAL JUSTICE AGENCIES.
10	Nothing in this Act shall be construed to authorize
11	any department, agency, officer, or employee of the United
12	States to exercise any direction, supervision, or control of
13	any police force or any criminal justice agency of any
14	State or any political subdivision thereof.
15	SEC. 5. EFFECTIVE DATE.
16	The amendments made by this Act shall take effect
17	with respect to each State on the earlier of—
18	(1) 2 years after the date of enactment of this
19	Act; or
20	(2) the conclusion of the second legislative ses-
21	sion of the State that begins on or after the date of
22	enactment of this Act.

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