## 109TH CONGRESS 2D SESSION

## H. R. 5682

To exempt from certain requirements of the Atomic Energy Act of 1954 a proposed nuclear agreement for cooperation with India.

## IN THE HOUSE OF REPRESENTATIVES

June 26, 2006

Mr. Hyde (for himself, Mr. Lantos, Ms. Ros-Lehtinen, Mr. Ackerman, Mr. Burton of Indiana, Mr. Wilson of South Carolina, Mr. Faleomavaega, Mr. Engel, Mr. Crowley, and Mr. Etheridge) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To exempt from certain requirements of the Atomic Energy Act of 1954 a proposed nuclear agreement for cooperation with India.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "United States and
- 5 India Nuclear Cooperation Promotion Act of 2006".
- 6 SEC. 2. SENSE OF CONGRESS.
- 7 It is the sense of Congress that—

- 1 (1) preventing the proliferation of nuclear 2 weapons, other weapons of mass destruction, the 3 means to produce them, and the means to deliver 4 them are critical objectives for United States foreign 5 policy;
  - (2) sustaining the NPT and strengthening its implementation, particularly its verification and compliance, is the keystone of United States non-proliferation policy;
  - (3) the NPT has been a significant success in preventing the acquisition of nuclear weapons capabilities and maintaining a stable international security situation;
  - (4) countries that have never become a party to the NPT and remain outside that treaty's legal regime pose a potential challenge to the achievement of the overall goals of global nonproliferation, because those countries have not undertaken the NPT's international obligation to prohibit the spread of dangerous nuclear technologies;
  - (5) it is in the interest of the United States to the fullest extent possible to ensure that those countries that are not NPT members are responsible with any nuclear technology they develop;

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

- 1 (6) it may be in the interest of the United 2 States to enter into an agreement for nuclear co-3 operation as set forth in section 123 of the Atomic 4 Energy Act of 1954 (42 U.S.C. 2153) with a coun-5 try that has never been an NPT member with re-6 spect to civilian nuclear technology if—
  - (A) the country has demonstrated responsible behavior with respect to the nonproliferation of technology related to weapons of mass destruction programs and the means to deliver them;
  - (B) the country has a functioning and uninterrupted democratic system of government, has a foreign policy that is congruent to that of the United States, and is working with the United States in key foreign policy initiatives related to non-proliferation;
  - (C) such cooperation induces the country to implement the highest possible protections against the proliferation of technology related to weapons of mass destruction programs and the means to deliver them, and to refrain from actions that would further the development of its nuclear weapons program; and

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	(D) such cooperation will induce the coun-
2	try to give greater political and material sup-
3	port to the achievement of United States global
4	and regional nonproliferation objectives, espe-
5	cially with respect to dissuading, isolating, and,
6	if necessary, sanctioning and containing states
7	that sponsor terrorism and terrorist groups,
8	that are seeking to acquire a nuclear weapons
9	capability or other weapons of mass destruction
10	capability and the means to deliver such weap-
11	ons; and
12	(7)(A) India meets the criteria described in this
13	subsection; and
14	(B) it is in the national security interest of the
15	United States to deepen its relationship with India
16	across a full range of issues, including peaceful nu-
17	clear cooperation.
18	SEC. 3. STATEMENTS OF POLICY.
19	(a) In General.—The following shall be the policies
20	of the United States:
21	(1) Oppose the development of a capability to
22	produce nuclear weapons by any non-nuclear weapon

state, within or outside of the Treaty on the Non-

Proliferation of Nuclear Weapons (21 UST 483;

23

- 1 commonly referred to as the "Nuclear Non-Pro-2 liferation Treaty" or the "NPT").
  - (2) Encourage states party to the NPT to interpret the right to "develop research, production and use of nuclear energy for peaceful purposes", as described in Article IV of the NPT, as being a qualified right that is conditioned by the overall purpose of the NPT to prevent the spread of nuclear weapons and nuclear weapons capability, including by refraining from all nuclear cooperation with any state party that has not demonstrated that it is in full compliance with its NPT obligations, as determined by the IAEA.
    - (3) Strengthen the Nuclear Suppliers Group guidelines concerning consultation by members regarding violations of supplier and recipient understandings by instituting the practice of a timely and coordinated response by NSG members to all such violations, including termination of nuclear transfers to an involved recipient, that discourages individual NSG members from continuing cooperation with such recipient until such time as a consensus regarding a coordinated response has been achieved.

1	(b) WITH RESPECT TO SOUTH ASIA.—The following
2	shall be the policies of the United States with respect to
3	South Asia:
4	(1) Achieve a moratorium on the production of
5	fissile material for nuclear explosive purposes by
6	India, Pakistan, and the People's Republic of China
7	at the earliest possible date.
8	(2) Achieve, at the earliest possible date, the
9	conclusion and implementation of a treaty banning
10	the production of fissile material for nuclear weap-
11	ons to which both the United States and India be-
12	come parties.
13	(3) Secure India's—
14	(A) full participation in the Proliferation
15	Security Initiative;
16	(B) formal commitment to the Statement
17	of Interdiction Principles;
18	(C) public announcement of its decision to
19	conform its export control laws, regulations,
20	and policies with the Australia Group and with
21	the Guidelines, Procedures, Criteria, and Con-
22	trol Lists of the Wassennaar Arrangement;
23	(D) demonstration of satisfactory progress
24	toward implementing the decision described in
25	subparagraph (C); and

1 2 3 4 5 6 7 8 9	<ul> <li>(E) ratification of or accession to the Convention on Supplementary Compensation for Nuclear Damage, done at Vienna on September 12, 1997.</li> <li>(4) Secure India's full and active participation in United States efforts to dissuade, isolate, and, if necessary, sanction and contain Iran for its efforts to acquire weapons of mass destruction, including a</li> </ul>
3 4 5 6 7 8 9	Nuclear Damage, done at Vienna on September 12, 1997.  (4) Secure India's full and active participation in United States efforts to dissuade, isolate, and, if necessary, sanction and contain Iran for its efforts
4 5 6 7 8 9	12, 1997.  (4) Secure India's full and active participation in United States efforts to dissuade, isolate, and, if necessary, sanction and contain Iran for its efforts
5 6 7 8 9	(4) Secure India's full and active participation in United States efforts to dissuade, isolate, and, if necessary, sanction and contain Iran for its efforts
6 7 8 9	in United States efforts to dissuade, isolate, and, if necessary, sanction and contain Iran for its efforts
7 8 9	necessary, sanction and contain Iran for its efforts
8	
9	to acquire weapons of mass destruction, including a
10	nuclear weapons capability (including the capability
	to enrich or process nuclear materials), and the
11	means to deliver weapons of mass destruction.
12	(5) Seek to halt the increase of nuclear weapon
13	arsenals in South Asia, and to promote their reduc-
14	tion and eventual elimination.
15 s	SEC. 4. WAIVER AUTHORITY AND CONGRESSIONAL AP-
16	PROVAL.
17	(a) In General.—Notwithstanding any other provi-
18 s	sion of law, if the President makes the determination de-
19 s	scribed in subsection (b), the President may—
20	(1) exempt a proposed agreement for nuclear
21	cooperation with India (arranged pursuant to section
22	123 of the Atomic Energy Act of 1954 (42 U.S.C.
23	
21	cooperation with India (arranged pursuant to section

such Act, and such agreement for cooperation may

1 only enter into force in accordance with subsections 2 (f) and (g); 3 (2) waive the application of section 128 of the 4 Atomic Energy Act of 1954 (42 U.S.C. 2157) with 5 respect to India, provided that such waiver shall 6 cease to be effective if the President determines that 7 India has engaged in any activity described section 8 129 of such Act (42 U.S.C. 2158), other than sec-9 tion 129 a.(1)(D) or section 129 a.(2)(C) of such 10 Act, at any time after the date of the enactment of 11 this Act; and 12 (3) with respect to India— 13 (A) waive the restrictions of section 129 14 a.(1)(A) of the Atomic Energy Act of 1954 (42) 15 U.S.C. 2158 a.(1)(A)) for any activity that oc-16 curred on or before July 18, 2005; and 17 (B) section 129 a.(1)(D) of such Act. 18 (b) Determination by the President.—The determination referred to in subsection (a) is a determina-19 20 tion by the President that the following actions have oc-21 curred: 22 (1) India has provided the United States and 23 the International Atomic Energy Agency with a 24 credible plan to separate civil and military nuclear 25 facilities, materials, and programs, and has filed a

- 1 declaration regarding its civil facilities with the 2 IAEA.
- (2) India and the IAEA have concluded an 3 4 agreement requiring the application of IAEA safe-5 guards in perpetuity in accordance with IAEA 6 standards, principles, and practices (including IAEA 7 Board of Governors Document GOV/1621 (1973)) 8 to India's civil nuclear facilities, materials, and pro-9 grams as declared in the plan described in para-10 graph (1), including materials used in or produced 11 through the use of India's civil nuclear facilities.
  - (3) India and the IAEA are making substantial progress toward concluding an Additional Protocol consistent with IAEA principles, practices, and policies that would apply to India's civil nuclear program.
  - (4) India is working actively with the United States for the early conclusion of a multilateral Fissile Material Cutoff Treaty.
  - (5) India is working with and supporting United States and international efforts to prevent the spread of enrichment and reprocessing technology.

13

14

15

16

17

18

19

20

21

22

1	(6) India is taking the necessary steps to secure
2	nuclear and other sensitive materials and technology,
3	including through—
4	(A) the enactment and enforcement of
5	comprehensive export control legislation and
6	regulations;
7	(B) harmonization of its export control
8	laws, regulations, policies, and practices with
9	the policies and practices of the Missile Tech-
10	nology Control Regime and the Nuclear Sup-
11	pliers Group; and
12	(C) adherence to the MTCR and the NSG
13	in accordance with the procedures of those re-
14	gimes for unilateral adherence.
15	(7) The NSG has decided by consensus to per-
16	mit supply to India of nuclear items covered by the
17	guidelines of the NSG.
18	(c) Submission to Congress.—
19	(1) In general.—The President shall submit
20	to the Committee on International Relations of the
21	House of Representatives and the Committee on
22	Foreign Relations of the Senate information con-
23	cerning any determination made pursuant to sub-
24	section (b), together with a report detailing the basis

for the determination.

- (2) Information to be included.—To the fullest extent available to the United States, the information referred to in paragraph (1) shall include the following:
  - (A) A summary of the plan provided by India to the United States and the IAEA to separate India's civil and military nuclear facilities, materials, and programs, and the declaration made by India to the IAEA identifying India's civil facilities to be placed under IAEA safeguards, including an analysis of the credibility of such plan and declaration, together with copies of the plan and declaration.
  - (B) A summary of the agreement that has been entered into between India and the IAEA requiring the application of safeguards in accordance with IAEA practices to India's civil nuclear facilities as declared in the plan described in subparagraph (A), together with a copy of the agreement, and a description of the progress toward its full implementation.
  - (C) A summary of the progress made toward conclusion and implementation of an Additional Protocol between India and the IAEA,

including a description of the scope of such Additional Protocol.

- (D) A description of the steps that India is taking to work with the United States for the conclusion of a multilateral treaty banning the production of fissile material for nuclear weapons, including a description of the steps that the United States has taken and will take to encourage India to identify and declare a date by which India would be willing to stop production of fissile material for nuclear weapons unilaterally or pursuant to a multilateral moratorium or treaty.
- (E) A description of the steps India is taking to prevent the spread of nuclear-related technology, including enrichment and reprocessing technology or materials that can be used to acquire a nuclear weapons technology, as well as the support that India is providing to the United States to further United States objectives to restrict the spread of such technology.
- (F) A description of the steps that India is taking to secure materials and technology applicable for the development, acquisition, or manufacture of weapons of mass destruction and the

means to deliver such weapons through the application of comprehensive export control legislation and regulations, and through harmonization and adherence to Missile Technology Control Regime, the Nuclear Suppliers Group, the Australia Group, Wassennaar guidelines, and United Nations Security Council Resolution 1540, and participation in the Proliferation Security Initiative.

- (G) A description of the decision taken within the Nuclear Suppliers Group relating to nuclear cooperation with India, including whether nuclear cooperation by the United States under an agreement for cooperation arranged pursuant to section 123 of the Atomic Energy Act of 1954 (42 U.S.C. 2153) is consistent with the decision, practices, and policies of the NSG.
- (H) A description of the scope of peaceful cooperation envisioned by the United States and India that will be implemented under the Agreement for Nuclear Cooperation, including whether such cooperation will include the provision of enrichment and reprocessing technology.

1	(d) Restrictions on Nuclear Transfers to
2	India.—
3	(1) In General.—Notwithstanding the entry
4	into force of an agreement for cooperation with
5	India pursuant to section 123 of the Atomic Energy
6	Act of 1954 (42 U.S.C. 2153) and approved pursu-
7	ant to this Act, no item subject to such agreement
8	or subject to the transfer guidelines of the NSG may
9	be transferred to India if such transfer would violate
10	the transfer guidelines of the NSG as in effect or
11	the date of the transfer.
12	(2) Termination of nuclear transfers to
13	INDIA.—Notwithstanding the entry into force of an
14	agreement for nuclear cooperation with India (ar-
15	ranged pursuant to section 123 of the Atomic En-
16	ergy Act of 1954 (42 U.S.C. 2153)), exports of nu-
17	clear and nuclear-related material, equipment, or
18	technology to India shall be terminated if India
19	makes any materially significant transfer of—
20	(A) nuclear or nuclear-related material
21	equipment, or technology that does not conform
22	to NSG guidelines, or
23	(B) ballistic missiles or missile-related
24	equipment or technology that does not conform
25	to MTCR guidelines,

- unless the President determines that cessation of such exports would be seriously prejudicial to the achievement of United States nonproliferation objectives or otherwise jeopardize the common defense and security.
- 6 (3) Prohibition on nuclear transfers to 7 INDIA.—If nuclear transfers to India are restricted 8 pursuant to this Act, the Atomic Energy Act of 9 1954, or the Arms Export Control Act, the Presi-10 dent should seek to prevent the transfer to India of 11 nuclear equipment, materials, or technology from 12 other participating governments in the NSG or from 13 any other source.
- 14 (e) APPROVAL OF AGREEMENT FOR NUCLEAR CO-15 OPERATION REQUIRED.—
  - (1) IN GENERAL.—Subject to subsection (m), an agreement for nuclear cooperation between the United States and India submitted pursuant to this section may become effective only if—
- 20 (A) the President submits to Congress the 21 agreement concluded between the United States 22 and India, including a copy of the safeguards 23 agreement entered into between the IAEA and 24 India relating to India's declared civilian nu-25 clear facilities, in accordance with the require-

17

18

- ments and procedures of section 123 of the

  Atomic Energy Act of 1954 (other than section

  123 a.(2) of such Act) that are otherwise not

  inconsistent with the provisions of this Act; and
  - (B) after the submission under subparagraph (A), the agreement is approved by a joint resolution that is enacted into law.
    - (2) Consultation.—Beginning one month after the date of the enactment of this Act and every month thereafter until the President submits to Congress the agreement referred to in paragraph (1), the President should consult with the Committee on International Relations of the House of Representatives and the Committee on Foreign Relations of the Senate regarding the status of the negotiations between the United States and India with respect to civilian nuclear cooperation and between the IAEA and India with respect to the safeguards agreement described in subsection (b)(2).
- 20 (f) JOINT RESOLUTION.—For purposes of this sec-21 tion, a joint resolution referred to in subsection (e)(1)(B) 22 is a joint resolution of the two Houses of Congress—
- 23 (1) the matter after the resolving clause of 24 which is as follows: "That the Congress hereby ap-25 proves the Agreement for Nuclear Cooperation Be-

7

8

9

10

11

12

13

14

15

16

17

18

1	tween the United States of America and the Repub-
2	lic of India submitted by the President on
3	", with the blank space
4	being filled with the appropriate date;
5	(2) which does not have a preamble; and
6	(3) the title of which is as follows: "Joint Reso-
7	lution Approving an Agreement for Nuclear Co-
8	operation Between the United States and India".
9	(g) Introduction and Referral.—
10	(1) Introduction.—A joint resolution shall,
11	on the day on which the submissions under sub-
12	section (e)(1)(A) are made (or, if either House of
13	Congress is not in session on that day, the first day
14	thereafter when that House is in session)—
15	(A) be introduced in the House of Rep-
16	resentatives by the majority leader, for himself
17	and the minority leader of the House, or by
18	Members of the House designated by the major-
19	ity leader and minority leader of the House;
20	and
21	(B) be introduced in the Senate by the ma-
22	jority leader, for himself and the minority lead-
23	er of the Senate, or by Members of the Senate
24	designated by the majority leader and minority
25	leader of the Senate

- 1 If either House of Congress is not in session on that
- 2 day, the joint resolution shall be introduced on the
- 3 first day thereafter when both Houses are in session.
- 4 (2) Referral.—The joint resolution shall be
- 5 referred to the Committee on International Relations
- 6 of the House of Representatives and to the Com-
- 7 mittee on Foreign Relations of the Senate.
- 8 (h) DISCHARGE OF COMMITTEES.—If a committee to
- 9 which a joint resolution is referred has not reported such
- 10 joint resolution by the end of 60 days beginning on the
- 11 date of its introduction, or the date of the submission of
- 12 the nonproliferation assessment statement described in
- 13 section 123 of the Atomic Energy Act of 1954 (42 U.S.C.
- 14 2153), whichever is later, such committee shall be dis-
- 15 charged from further consideration of such joint resolu-
- 16 tion, and such joint resolution shall be placed on the ap-
- 17 propriate calendar of the House involved.
- 18 (i) Floor Consideration in the House of Rep-
- 19 RESENTATIVES.—
- 20 (1) IN GENERAL.—On or after the third cal-
- 21 endar day (excluding Saturdays, Sundays, or legal
- 22 holidays, except when the House of Representatives
- is in session on such a day) after the date on which
- 24 the committee to which a joint resolution is referred
- has reported, or has been discharged from further

consideration of, such a joint resolution, it shall be in order for any Member of the House to move to proceed to the consideration of the joint resolution. A Member of the House may make the motion only on the day after the calendar day on which the Member announces to the House the Member's intention to do so. Such motion shall be privileged and shall not be debatable. The motion shall not be subject to amendment or to a motion to postpone. A motion to reconsider the vote by which the motion is agreed to shall not be in order. If a motion to proceed to the consideration of the joint resolution is agreed to, the House shall immediately proceed to consideration of the joint resolution which shall remain the unfinished business until disposed of.

(2) Debate.—Debate on a joint resolution, and on all debatable motions and appeals in connection therewith, shall be limited to not more than six hours, which shall be divided equally between those favoring and those opposing the joint resolution. An amendment to the joint resolution shall not be in order. A motion to further limit debate shall be in order and shall not be debatable. A motion to table, a motion to postpone, or a motion to recommit the joint resolution shall not be in order. A motion to re-

1	consider the vote by which the joint resolution is
2	agreed to or disagreed to shall not be in order.
3	(3) Appeals from the decisions of
4	the Chair to the procedure relating to a joint resolu-
5	tion shall be decided without debate.
6	(j) Floor Consideration in the Senate.—Any
7	joint resolution shall be considered in the Senate in ac-
8	cordance with the provisions of section 601(b)(4) of the
9	International Security Assistance and Arms Export Con-
10	trol Act of 1976.
11	(k) Consideration by the Other House.—If, be-
12	fore the passage by one House of a joint resolution of that
13	House, that House receives a joint resolution from the
14	other House, then the following procedures shall apply:
15	(1) The joint resolution of the other House
16	shall not be referred to a committee and may not be
17	considered in the House receiving it except in the
18	case of final passage as provided in paragraph
19	(2)(B).
20	(2) With respect to a joint resolution of the
21	House receiving the joint resolution—
22	(A) the procedure in that House shall be
23	the same as if no joint resolution had been re-
24	ceived from the other House; but

1	(B) the vote on final passage shall be on
2	the joint resolution of the other House.
3	(3) Upon disposition of the joint resolution re-
4	ceived from the other House, it shall no longer be
5	in order to consider the joint resolution that origi-
6	nated in the receiving House.
7	(l) Computation of Days.—In the computation of
8	the period of 60 days referred to in subsection (h), there
9	shall be excluded the days on which either House of Con-
10	gress is not in session because of an adjournment of more
11	than 3 days to a day certain or because of an adjournment
12	of the Congress sine die.
13	(m) Section 123 of Atomic Energy Act Not Af-
14	FECTED.—Notwithstanding subsection (e)(1), this section
15	does not preclude the approval, under section 123 of the
16	Atomic Energy Act of 1954 (42 U.S.C. 2153), of an
17	agreement for cooperation in which India is the cooper-
18	ating party.
19	(n) Sunset.—The procedures under this section
20	shall cease to be effective upon the enactment of a joint
21	resolution under this section.
22	(o) Reports.—
23	(1) Policy objectives.—The President shall,
24	not later than January 31, 2007, and not later than
25	January 31 of each year thereafter, submit to the

1	Committee on International Relations of the House
2	of Representatives and the Committee on Foreign
3	Relations of the Senate a report on—
4	(A) the extent to which each policy objec-
5	tive in section 3(b) has been achieved;
6	(B) the steps taken by the United States
7	and India in the preceding calendar year to ac-
8	complish those objectives;
9	(C) the extent of cooperation by other
10	countries in achieving those objectives; and
11	(D) the steps the United States will take
12	in the current calendar year to accomplish those
13	objectives.
14	(2) Nuclear exports to india.—
15	(A) IN GENERAL.—Not later than one year
16	after the date on which an agreement for nu-
17	clear cooperation between the United States
18	and India is approved by Congress under sec-
19	tion 4(f) and every year thereafter, the Presi-
20	dent shall submit to the Committee on Inter-
21	national Relations of the House of Representa-

tives and the Committee on Foreign Relations

of the Senate a report describing United States

exports to India for the preceding year pursu-

ant to such agreement and the anticipated ex-

22

23

24

1	ports to India for the next year pursuant to
2	such agreement.
3	(B) Nuclear fuel.—The report de-
4	scribed in subparagraph (A) shall also include
5	(in a classified form if necessary)—
6	(i) an estimate for the previous year
7	of the amount of uranium mined in India;
8	(ii) the amount of such uranium that
9	has likely been used or allocated for the
10	production of nuclear explosive devices;
11	(iii) the rate of production of—
12	(I) fissile material for nuclear ex-
13	plosive devices; and
14	(II) nuclear explosive devices;
15	and
16	(iv) an analysis as to whether im-
17	ported uranium has affected such rate of
18	production of nuclear explosive devices.
19	(p) Definitions.—In this Act:
20	(1) IAEA.—The term "IAEA" means the
21	International Atomic Energy Agency.
22	(2) MTCR.—The term "MTCR" means the
23	Missile Technology Control Regime.
24	(3) NPT.—The term "NPT" means the Treaty
25	on the Non-Proliferation of Nuclear Weapons.

1	(4) NPT MEMBER.—The term "NPT member"
2	means a country that is a party to the NPT.
3	(5) NSG.—The term "NSG" means the Nu-
4	clear Suppliers Group.

 $\bigcirc$