109TH CONGRESS 2D SESSION

H.R.6094

AN ACT

To restore the Secretary of Homeland Security's authority to detain dangerous aliens, to ensure the removal of deportable criminal aliens, and combat alien gang crime.

- 1 Be it enacted by the Senate and House of Representa-
- ${\it 2\ tives\ of\ the\ United\ States\ of\ America\ in\ Congress\ assembled},$

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Community Protection
- 3 Act of 2006".

4 TITLE I—DANGEROUS ALIEN

5 **DETENTION ACT OF 2006**

- 6 SEC. 101. DETENTION OF DANGEROUS ALIENS.
- 7 Section 241(a) of the Immigration and Nationality
- 8 Act (8 U.S.C. 1231(a)) is amended—
- 9 (1) by striking "Attorney General" each place
- it appears, except for the first reference in para-
- graph (4)(B)(i), and inserting "Secretary of Home-
- land Security";
- 13 (2) in paragraph (1), by adding at the end of
- subparagraph (B) the following:
- "If, at that time, the alien is not in the custody
- of the Secretary of Homeland Security (under
- the authority of this Act), the Secretary shall
- take the alien into custody for removal, and the
- removal period shall not begin until the alien is
- taken into such custody. If the Secretary trans-
- 21 fers custody of the alien during the removal pe-
- riod pursuant to law to another Federal agency
- or a State or local government agency in con-
- 24 nection with the official duties of such agency,
- 25 the removal period shall be tolled, and shall
- begin anew on the date of the alien's return to

| 1 | the custody of the Secretary, subject to clause |
|----|--|
| 2 | (ii)."; |
| 3 | (3) by amending clause (ii) of paragraph (1)(B) |
| 4 | to read as follows: |
| 5 | "(ii) If a court, the Board of Immi- |
| 6 | gration Appeals, or an immigration judge |
| 7 | orders a stay of the removal of the alien, |
| 8 | the date the stay of removal is no longer |
| 9 | in effect."; |
| 10 | (4) by amending paragraph (1)(C) to read as |
| 11 | follows: |
| 12 | "(C) Suspension of Period.—The re- |
| 13 | moval period shall be extended beyond a period |
| 14 | of 90 days and the alien may remain in deten- |
| 15 | tion during such extended period if the alien |
| 16 | fails or refuses to make all reasonable efforts to |
| 17 | comply with the removal order, or to fully co- |
| 18 | operate with the Secretary of Homeland Secu- |
| 19 | rity's efforts to establish the alien's identity and |
| 20 | carry out the removal order, including making |
| 21 | timely application in good faith for travel or |
| 22 | other documents necessary to the alien's depar- |
| 23 | ture, or conspires or acts to prevent the alien's |
| 24 | removal subject to an order of removal."; |

- (5) in paragraph (2), by adding at the end the following: "If a court, the Board of Immigration Appeals, or an immigration judge orders a stay of removal of an alien who is subject to an administratively final order of removal, the Secretary, in the exercise of the Secretary's discretion, may detain the alien during the pendency of such stay of removal.";
 - (6) by amending paragraph (3)(D) to read as follows:
 - "(D) to obey reasonable restrictions on the alien's conduct or activities, or perform affirmative acts, that the Secretary of Homeland Security prescribes for the alien, in order to prevent the alien from absconding, or for the protection of the community, or for other purposes related to the enforcement of the immigration laws.";
 - (7) in paragraph (6), by striking "removal period and, if released," and inserting "removal period, in the discretion of the Secretary of Homeland Security, without any limitations other than those specified in this section, until the alien is removed. If an alien is released, the alien"; and
 - (8) by redesignating paragraph (7) as paragraph (10) and inserting after paragraph (6) the following:

"(7) PAROLE.—If an alien detained pursuant to paragraph (6) is an applicant for admission, the Secretary of Homeland Security, in the Secretary's discretion, may parole the alien under section 212(d)(5) and may provide, notwithstanding such section, that the alien shall not be returned to custody unless either the alien violates the conditions of the alien's parole or the alien's removal becomes reasonably foreseeable, but in no circumstance shall such alien be considered admitted.

"(8) Additional rules for detention or Release of Certain aliens who have made an entry.—The following procedures apply only with respect to an alien who has effected an entry into the United States. These procedures do not apply to any other alien detained pursuant to paragraph (6):

"(A) ESTABLISHMENT OF A DETENTION REVIEW PROCESS FOR ALIENS WHO FULLY CO-OPERATE WITH REMOVAL.—For an alien who has made all reasonable efforts to comply with a removal order and to cooperate fully with the Secretary of Homeland Security's efforts to establish the alien's identity and carry out the removal order, including making timely application in good faith for travel or other documents

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

necessary to the alien's departure, and has not conspired or acted to prevent removal, the Secretary shall establish an administrative review process to determine whether the alien should be detained or released on conditions. The Secretary shall make a determination whether to release an alien after the removal period in accordance with subparagraph (B). The determination shall include consideration of any evidence submitted by the alien, and may include consideration of any other evidence, including any information or assistance provided by the Secretary of State or other Federal official and any other information available to the Secretary of Homeland Security pertaining to the ability to remove the alien.

"(B) AUTHORITY TO DETAIN BEYOND THE REMOVAL PERIOD.—

"(i) IN GENERAL.—The Secretary of Homeland Security, in the exercise of the Secretary's discretion, without any limitations other than those specified in this section, may continue to detain an alien for 90 days beyond the removal period (includ-

| 1 | ing any extension of the removal period as |
|----|---|
| 2 | provided in paragraph (1)(C)). |
| 3 | "(ii) Specific circumstances.—The |
| 4 | Secretary of Homeland Security, in the ex- |
| 5 | ercise of the Secretary's discretion, without |
| 6 | any limitations other than those specified |
| 7 | in this section, may continue to detain an |
| 8 | alien beyond the 90 days authorized in |
| 9 | clause (i)— |
| 10 | "(I) until the alien is removed, if |
| 11 | the Secretary determines that there is |
| 12 | a significant likelihood that the |
| 13 | alien— |
| 14 | "(aa) will be removed in the |
| 15 | reasonably foreseeable future; or |
| 16 | "(bb) would be removed in |
| 17 | the reasonably foreseeable future, |
| 18 | or would have been removed, but |
| 19 | for the alien's failure or refusal |
| 20 | to make all reasonable efforts to |
| 21 | comply with the removal order, |
| 22 | or to cooperate fully with the |
| 23 | Secretary's efforts to establish |
| 24 | the aliens' identity and carry out |
| 25 | the removal order, including |

| 1 | making timely application in |
|----|---------------------------------------|
| 2 | good faith for travel or other doc- |
| 3 | uments necessary to the alien's |
| 4 | departure, or conspiracies or acts |
| 5 | to prevent removal; |
| 6 | "(II) until the alien is removed, |
| 7 | if the Secretary of Homeland Security |
| 8 | certifies in writing— |
| 9 | "(aa) in consultation with |
| 10 | the Secretary of Health and |
| 11 | Human Services, that the alien |
| 12 | has a highly contagious disease |
| 13 | that poses a threat to public safe- |
| 14 | ty; |
| 15 | "(bb) after receipt of a writ- |
| 16 | ten recommendation from the |
| 17 | Secretary of State, that release |
| 18 | of the alien is likely to have seri- |
| 19 | ous adverse foreign policy con- |
| 20 | sequences for the United States; |
| 21 | "(cc) based on information |
| 22 | available to the Secretary of |
| 23 | Homeland Security (including |
| 24 | classified, sensitive, or national |
| 25 | security information, and without |

| 1 | regard to the grounds upon |
|----|------------------------------------|
| 2 | which the alien was ordered re- |
| 3 | moved), that there is reason to |
| 4 | believe that the release of the |
| 5 | alien would threaten the national |
| 6 | security of the United States; or |
| 7 | "(dd) that the release of the |
| 8 | alien will threaten the safety of |
| 9 | the community or any person, |
| 10 | conditions of release cannot rea- |
| 11 | sonably be expected to ensure the |
| 12 | safety of the community or any |
| 13 | person, and either (AA) the alien |
| 14 | has been convicted of one or |
| 15 | more aggravated felonies (as de- |
| 16 | fined in section $101(a)(43)(A)$) |
| 17 | or of one or more crimes identi- |
| 18 | fied by the Secretary of Home- |
| 19 | land Security by regulation, or of |
| 20 | one or more attempts or conspir- |
| 21 | acies to commit any such aggra- |
| 22 | vated felonies or such identified |
| 23 | crimes, if the aggregate term of |
| 24 | imprisonment for such attempts |
| 25 | or conspiracies is at least 5 |

| 1 | years; or (BB) the alien has com- |
|----|--------------------------------------|
| 2 | mitted one or more crimes of vio- |
| 3 | lence (as defined in section 16 of |
| 4 | title 18, United States Code, but |
| 5 | not including a purely political |
| 6 | offense) and, because of a mental |
| 7 | condition or personality disorder |
| 8 | and behavior associated with that |
| 9 | condition or disorder, the alien is |
| 10 | likely to engage in acts of vio- |
| 11 | lence in the future; or |
| 12 | "(ee) that the release of the |
| 13 | alien will threaten the safety of |
| 14 | the community or any person, |
| 15 | conditions of release cannot rea- |
| 16 | sonably be expected to ensure the |
| 17 | safety of the community or any |
| 18 | person, and the alien has been |
| 19 | convicted of at least one aggra- |
| 20 | vated felony (as defined in sec- |
| 21 | tion 101(a)(43)); or |
| 22 | "(III) pending a determination |
| 23 | under subclause (II), so long as the |
| 24 | Secretary of Homeland Security has |
| 25 | initiated the administrative review |

| 1 | process not later than 30 days after |
|----|--|
| 2 | the expiration of the removal period |
| 3 | (including any extension of the re- |
| 4 | moval period, as provided in sub- |
| 5 | section $(a)(1)(C)$. |
| 6 | "(C) Renewal and delegation of cer- |
| 7 | TIFICATION.— |
| 8 | "(i) Renewal.—The Secretary of |
| 9 | Homeland Security may renew a certifi- |
| 10 | cation under subparagraph (B)(ii)(II) |
| 11 | every 6 months without limitation, after |
| 12 | providing an opportunity for the alien to |
| 13 | request reconsideration of the certification |
| 14 | and to submit documents or other evidence |
| 15 | in support of that request. If the Secretary |
| 16 | does not renew a certification, the Sec- |
| 17 | retary may not continue to detain the alien |
| 18 | under subparagraph (B)(ii)(II). |
| 19 | "(ii) Delegation.—Notwithstanding |
| 20 | section 103, the Secretary of Homeland |
| 21 | Security may not delegate the authority to |
| 22 | make or renew a certification described in |
| 23 | item (bb), (cc), or (ee) of subparagraph |
| 24 | (B)(ii)(II) below the level of the Assistant |

Secretary for Immigration and Customs
 Enforcement.

- "(iii) Hearing.—The Secretary of Homeland Security may request that the Attorney General or the Attorney General's designee provide for a hearing to make the determination described in item (dd)(BB) of subparagraph (B)(ii)(II).
- "(D) Release on conditions.—If it is determined that an alien should be released from detention, the Secretary of Homeland Security, in the exercise of the Secretary's discretion, may impose conditions on release as provided in paragraph (3).
- "(E) REDETENTION.—The Secretary of Homeland Security, in the exercise of the Secretary's discretion, without any limitations other than those specified in this section, may again detain any alien subject to a final removal order who is released from custody if the alien fails to comply with the conditions of release, or to continue to satisfy the conditions described in subparagraph (A), or if, upon reconsideration, the Secretary determines that the alien can be detained under subparagraph (B).

Paragraphs (6) through (8) shall apply to any alien returned to custody pursuant to this subparagraph, as if the removal period terminated on the day of the redetention.

"(F) CERTAIN ALIENS WHO EFFECTED ENTRY.—If an alien has effected an entry, but has neither been lawfully admitted nor has been physically present in the United States continuously for the 2-year period immediately prior to the commencement of removal proceedings under this Act or deportation proceedings against the alien, the Secretary of Homeland Security, in the exercise of the Secretary's discretion, may decide not to apply paragraph (8) and detain the alien without any limitations except those which the Secretary shall adopt by regulation.

"(9) Judicial Review.—Without regard to the place of confinement, judicial review of any action or decision pursuant to paragraphs (6), (7), or (8) shall be available exclusively in habeas corpus proceedings instituted in the United States District Court for the District of Columbia, and only if the alien has exhausted all administrative remedies (statutory and regulatory) available to the alien as of right.".

| 1 | SEC. | 102. | DETENTION | \mathbf{OF} | ALIENS | DURING | $\boldsymbol{REMOVAL}$ | PRO- |
|---|------|------|------------------|---------------|---------------|--------|------------------------|------|
| | | | | | | | | |

- 2 **CEEDINGS.**
- 3 (a) DETENTION AUTHORITY.—Section 235 of the
- 4 Immigration and Nationality Act (8 U.S.C. 1225) is
- 5 amended by adding at the end the following:
- 6 "(e) Length of Detention.—
- 7 "(1) In general.—With regard to length of
- 8 detention, an alien may be detained under this sec-
- 9 tion, without limitation, until the alien is subject to
- an administratively final order of removal.
- 11 "(2) Construction.—The length of detention
- under this section shall not affect the validity of any
- detention under section 241.
- 14 "(f) Judicial Review.—Without regard to the place
- 15 of confinement, judicial review of any action or decision
- 16 made pursuant to subsection (e) shall be available exclu-
- 17 sively in a habeas corpus proceeding instituted in the
- 18 United States District Court for the District of Columbia
- 19 and only if the alien has exhausted all administrative rem-
- 20 edies (statutory and nonstatutory) available to the alien
- 21 as of right.".
- 22 (b) Judicial Review.—Section 236(e) of such Act
- 23 (8 U.S.C. 1226(e)) is amended by adding at the end the
- 24 following: "Without regard to the place of confinement,
- 25 judicial review of any action or decision made pursuant
- 26 to subsection (f) shall be available exclusively in a habeas

- 1 corpus proceeding instituted in the United States District
- 2 Court for the District of Columbia and only if the alien
- 3 has exhausted all administrative remedies (statutory and
- 4 nonstatutory) available to the alien as of right.".
- 5 (c) Length of Detention.—Section 236 of such
- 6 Act (8 U.S.C. 1226) is amended by adding at the end the
- 7 following:
- 8 "(f) Length of Detention.—
- 9 "(1) IN GENERAL.—With regard to length of
- detention, an alien may be detained under this sec-
- tion, without limitation, until the alien is subject to
- an administratively final order of removal.
- 13 "(2) Construction.—The length of detention
- under this section shall not affect the validity of any
- detention under section 241 of this Act.".
- 16 SEC. 103. SEVERABILITY.
- 17 If any provision of this title, or any amendment made
- 18 by this title, or the application of any such provision to
- 19 any person or circumstance, is held to be invalid for any
- 20 reason, the remainder of this title, and of the amendments
- 21 made by this title, and the application of the provisions
- 22 and of the amendments made by this title to any other
- 23 person or circumstance, shall not be affected by such hold-
- 24 ing.

1 SEC. 104. EFFECTIVE DATES.

| 2 | (a) Section 101.—The amendments made by section |
|----|--|
| 3 | 101 shall take effect on the date of the enactment of this |
| 4 | Act, and section 241 of the Immigration and Nationality |
| 5 | Act, as amended, shall apply to— |
| 6 | (1) all aliens subject to a final administrative |
| 7 | removal, deportation, or exclusion order that was |
| 8 | issued before, on, or after the date of the enactment |
| 9 | of this Act; and |
| 10 | (2) acts and conditions occurring or existing be- |
| 11 | fore, on, or after the date of the enactment of this |
| 12 | Act. |
| 13 | (b) Section 102.—The amendments made by sec- |
| 14 | tion 102 shall take effect upon the date of the enactment |
| 15 | of this Act, and sections 235 and 236 of the Immigration |
| 16 | and Nationality Act, as amended, shall apply to any alien |
| 17 | in detention under provisions of such sections on or after |
| 18 | the date of the enactment of this Act. |
| 19 | TITLE II—CRIMINAL ALIEN |
| 20 | REMOVAL ACT |
| 21 | SEC. 201. EXPEDITED REMOVAL FOR ALIENS INADMISSIBLE |
| 22 | ON CRIMINAL GROUNDS. |
| 23 | (a) In General.—Section 238(b) of the Immigra- |
| 24 | tion and Nationality Act (8 U.S.C. 1228(b)) is amended— |
| 25 | (1) in paragraph (1)— |

| 1 | (A) by striking "Attorney General" and in- |
|----|--|
| 2 | serting "Secretary of Homeland Security in the |
| 3 | exercise of discretion"; and |
| 4 | (B) by striking "set forth in this sub- |
| 5 | section or" and inserting "set forth in this sub- |
| 6 | section, in lieu of removal proceedings under"; |
| 7 | (2) in paragraph (3), by striking "paragraph |
| 8 | (1) until 14 calendar days" and inserting "para- |
| 9 | graph (1) or (3) until 7 calendar days"; |
| 10 | (3) by striking "Attorney General" each place |
| 11 | it appears in paragraphs (3) and (4) and inserting |
| 12 | "Secretary of Homeland Security"; |
| 13 | (4) in paragraph (5)— |
| 14 | (A) by striking "described in this section" |
| 15 | and inserting "described in paragraph (1) or |
| 16 | (2)"; and |
| 17 | (B) by striking "the Attorney General may |
| 18 | grant in the Attorney General's discretion" and |
| 19 | inserting "the Secretary of Homeland Security |
| 20 | or the Attorney General may grant, in the dis- |
| 21 | cretion of the Secretary or Attorney General, in |
| 22 | any proceeding"; |
| 23 | (5) by redesignating paragraphs (3), (4), and |
| 24 | (5) as paragraphs (4), (5), and (6), respectively; and |

| 1 | (6) by inserting after paragraph (2) the fol- |
|----|--|
| 2 | lowing new paragraph: |
| 3 | "(3) The Secretary of Homeland Security in |
| 4 | the exercise of discretion may determine inadmis- |
| 5 | sibility under section 212(a)(2) (relating to criminal |
| 6 | offenses) and issue an order of removal pursuant to |
| 7 | the procedures set forth in this subsection, in lieu of |
| 8 | removal proceedings under section 240, with respect |
| 9 | to an alien who— |
| 10 | "(A) has not been admitted or paroled; |
| 11 | "(B) has not been found to have a credible |
| 12 | fear of persecution pursuant to the procedures |
| 13 | set forth in section 235(b)(1)(B); and |
| 14 | "(C) is not eligible for a waiver of inadmis- |
| 15 | sibility or relief from removal.". |
| 16 | (b) Effective Date.—The amendments made by |
| 17 | subsection (a) shall take effect on the date of the enact- |
| 18 | ment of this Act but shall not apply to aliens who are |
| 19 | in removal proceedings under section 240 of the Immigra- |
| 20 | tion and Nationality Act as of such date |

| 1 | TITLE III—ALIEN GANG |
|----|--|
| 2 | REMOVAL ACT OF 2006 |
| 3 | SEC. 301. RENDERING INADMISSIBLE AND DEPORTABLE |
| 4 | ALIENS PARTICIPATING IN CRIMINAL |
| 5 | STREET GANGS. |
| 6 | (a) Inadmissible.—Section 212(a)(2) of the Immi- |
| 7 | gration and Nationality Act (8 U.S.C. 1182(a)(2)) is |
| 8 | amended by adding at the end the following: |
| 9 | "(J) CRIMINAL STREET GANG PARTICIPA- |
| 10 | TION.— |
| 11 | "(i) IN GENERAL.—Any alien is inad- |
| 12 | missible if— |
| 13 | "(I) the alien has been removed |
| 14 | under section $237(a)(2)(F)$; or |
| 15 | $``(\Pi)$ the consular officer or the |
| 16 | Secretary of Homeland Security |
| 17 | knows, or has reasonable ground to |
| 18 | believe that the alien— |
| 19 | "(aa) is a member of a |
| 20 | criminal street gang and has |
| 21 | committed, conspired, or threat- |
| 22 | ened to commit, or seeks to enter |
| 23 | the United States to engage sole- |
| 24 | ly, principally, or incidentally in, |

| 1 | a gang crime or any other unlaw- |
|----|---|
| 2 | ful activity; or |
| 3 | "(bb) is a member of a |
| 4 | criminal street gang designated |
| 5 | under section 219A. |
| 6 | "(ii) Definitions.—For purposes of |
| 7 | this subparagraph: |
| 8 | "(I) CRIMINAL STREET GANG.— |
| 9 | The term 'criminal street gang' means |
| 10 | a formal or informal group or associa- |
| 11 | tion of 3 or more individuals, who |
| 12 | commit 2 or more gang crimes (one of |
| 13 | which is a crime of violence, as de- |
| 14 | fined in section 16 of title 18, United |
| 15 | States Code) in 2 or more separate |
| 16 | criminal episodes in relation to the |
| 17 | group or association. |
| 18 | "(II) GANG CRIME.—The term |
| 19 | 'gang crime' means conduct consti- |
| 20 | tuting any Federal or State crime, |
| 21 | punishable by imprisonment for one |
| 22 | year or more, in any of the following |
| 23 | categories: |
| | |

| 1 | "(aa) A crime of violence (as |
|----|-------------------------------------|
| 2 | defined in section 16 of title 18, |
| 3 | United States Code). |
| 4 | "(bb) A crime involving ob- |
| 5 | struction of justice, tampering |
| 6 | with or retaliating against a wit- |
| 7 | ness, victim, or informant, or |
| 8 | burglary. |
| 9 | "(cc) A crime involving the |
| 10 | manufacturing, importing, dis- |
| 11 | tributing, possessing with intent |
| 12 | to distribute, or otherwise dealing |
| 13 | in a controlled substance or listed |
| 14 | chemical (as those terms are de- |
| 15 | fined in section 102 of the Con- |
| 16 | trolled Substances Act (21 |
| 17 | U.S.C. 802)). |
| 18 | "(dd) Any conduct punish- |
| 19 | able under section 844 of title |
| 20 | 18, United States Code (relating |
| 21 | to explosive materials), sub- |
| 22 | section (d), (g)(1) (where the un- |
| 23 | derlying conviction is a violent |
| 24 | felony (as defined in section |
| 25 | 924(e)(2)(B) of such title) or is a |

| 1 | serious drug offense (as defined |
|----|--|
| 2 | in section $924(e)(2)(A))$, (i), (j), |
| 3 | (k), (o), (p), (q), (u), or (x) of |
| 4 | section 922 of such title (relating |
| 5 | to unlawful acts), or subsection |
| 6 | (b), (c), (g), (h), (k), (l), (m), or |
| 7 | (n) of section 924 of such title |
| 8 | (relating to penalties), section |
| 9 | 930 of such title (relating to pos- |
| 10 | session of firearms and dan- |
| 11 | gerous weapons in Federal facili- |
| 12 | ties), section 931 of such title |
| 13 | (relating to purchase, ownership, |
| 14 | or possession of body armor by |
| 15 | violent felons), sections 1028 and |
| 16 | 1029 of such title (relating to |
| 17 | fraud and related activity in con- |
| 18 | nection with identification docu- |
| 19 | ments or access devices), section |
| 20 | 1952 of such title (relating to |
| 21 | interstate and foreign travel or |
| 22 | transportation in aid of racket- |
| 23 | eering enterprises), section 1956 |
| 24 | of such title (relating to the laun- |
| 25 | dering of monetary instruments), |
| | |

| 1 | section 1957 of such title (relat- |
|----|--|
| 2 | ing to engaging in monetary |
| 3 | transactions in property derived |
| 4 | from specified unlawful activity), |
| 5 | or sections 2312 through 2315 of |
| 6 | such title (relating to interstate |
| 7 | transportation of stolen motor ve- |
| 8 | hicles or stolen property). |
| 9 | "(ee) Any conduct punish- |
| 10 | able under section 274 (relating |
| 11 | to bringing in and harboring cer- |
| 12 | tain aliens), section 277 (relating |
| 13 | to aiding or assisting certain |
| 14 | aliens to enter the United |
| 15 | States), or section 278 (relating |
| 16 | to importation of alien for im- |
| 17 | moral purpose) of this Act.". |
| 18 | (b) Deportable.—Section 237(a)(2) of the Immi- |
| 19 | gration and Nationality Act (8 U.S.C. 1227(a)(2)) is |
| 20 | amended by adding at the end the following: |
| 21 | "(F) CRIMINAL STREET GANG PARTICIPA- |
| 22 | TION.— |
| 23 | "(i) In general.—Any alien is de- |
| 24 | portable who— |

| 1 | "(I) is a member of a criminal |
|----|--|
| 2 | street gang and is convicted of com- |
| 3 | mitting, or conspiring, threatening, or |
| 4 | attempting to commit, a gang crime; |
| 5 | or |
| 6 | "(II) is determined by the Sec- |
| 7 | retary of Homeland Security to be a |
| 8 | member of a criminal street gang des- |
| 9 | ignated under section 219A. |
| 10 | "(ii) Definitions.—For purposes of |
| 11 | this subparagraph, the terms 'criminal |
| 12 | street gang' and 'gang crime' have the |
| 13 | meaning given such terms in section |
| 14 | 212(a)(2)(J)(ii).". |
| 15 | (e) Designation of Criminal Street Gangs.— |
| 16 | (1) In general.—Chapter 2 of title II of the |
| 17 | Immigration and Nationality Act (8 U.S.C. 1181 et |
| 18 | seq.) is amended by adding at the end the following: |
| 19 | "DESIGNATION OF CRIMINAL STREET GANGS |
| 20 | "Sec. 219A. (a) Designation.— |
| 21 | "(1) In General.—The Attorney General is |
| 22 | authorized to designate a group or association as a |
| 23 | criminal street gang in accordance with this sub- |
| 24 | section if the Attorney General finds that the group |
| 25 | or association meets the criteria described in section |
| 26 | 212(a)(2)(J)(ii)(I). |

| 1 | "(2) Procedure.— |
|----|--|
| 2 | "(A) Notice.— |
| 3 | "(i) To congressional leaders.— |
| 4 | Seven days before making a designation |
| 5 | under this subsection, the Attorney Gen- |
| 6 | eral shall, by classified communication, no- |
| 7 | tify the Speaker and Minority Leader of |
| 8 | the House of Representatives, the Presi- |
| 9 | dent pro tempore, Majority Leader, and |
| 10 | Minority Leader of the Senate, and the |
| 11 | members of the relevant committees of the |
| 12 | House of Representatives and the Senate |
| 13 | in writing, of the intent to designate a |
| 14 | group or association under this subsection |
| 15 | together with the findings made under |
| 16 | paragraph (1) with respect to that group |
| 17 | or association, and the factual basis there- |
| 18 | for. |
| 19 | "(ii) Publication in Federal Reg- |
| 20 | ISTER.—The Attorney shall publish the |
| 21 | designation in the Federal Register sever |
| 22 | days after providing the notification under |
| 23 | clause (i). |
| 24 | "(B) Effect of designation.— |

| 1 | "(i) A designation under this sub- |
|----|---|
| 2 | section shall take effect upon publication |
| 3 | under subparagraph (A)(ii). |
| 4 | "(ii) Any designation under this sub- |
| 5 | section shall cease to have effect upon an |
| 6 | Act of Congress disapproving such des- |
| 7 | ignation. |
| 8 | "(3) Record.—In making a designation under |
| 9 | this subsection, the Attorney General shall create an |
| 10 | administrative record. |
| 11 | "(4) Period of Designation.— |
| 12 | "(A) In General.—A designation under |
| 13 | this subsection shall be effective for all purposes |
| 14 | until revoked under paragraph (5) or (6) or set |
| 15 | aside pursuant to subsection (b). |
| 16 | "(B) REVIEW OF DESIGNATION UPON PE- |
| 17 | TITION.— |
| 18 | "(i) In General.—The Attorney |
| 19 | General shall review the designation of a |
| 20 | criminal street gang under the procedures |
| 21 | set forth in clauses (iii) and (iv) if the des- |
| 22 | ignated gang or association files a petition |
| 23 | for revocation within the petition period |
| 24 | described in clause (ii). |

| 1 | "(ii) Petition Period.—For pur- |
|----|--|
| 2 | poses of clause (i)— |
| 3 | "(I) if the designated gang or as- |
| 4 | sociation has not previously filed a pe- |
| 5 | tition for revocation under this sub- |
| 6 | paragraph, the petition period begins |
| 7 | 2 years after the date on which the |
| 8 | designation was made; or |
| 9 | "(II) if the designated gang or |
| 10 | association has previously filed a peti- |
| 11 | tion for revocation under this sub- |
| 12 | paragraph, the petition period begins |
| 13 | 2 years after the date of the deter- |
| 14 | mination made under clause (iv) on |
| 15 | that petition. |
| 16 | "(iii) Procedures.—Any criminal |
| 17 | street gang that submits a petition for rev- |
| 18 | ocation under this subparagraph must pro- |
| 19 | vide evidence in that petition that the rel- |
| 20 | evant circumstances described in para- |
| 21 | graph (1) are sufficiently different from |
| 22 | the circumstances that were the basis for |
| 23 | the designation such that a revocation with |
| 24 | respect to the gang is warranted. |
| 25 | "(iv) Determination.— |

| 1 | "(I) IN GENERAL.—Not later |
|----|---|
| 2 | than 180 days after receiving a peti- |
| 3 | tion for revocation submitted under |
| 4 | this subparagraph, the Attorney Gen- |
| 5 | eral shall make a determination as to |
| 6 | such revocation. |
| 7 | "(II) Publication of deter- |
| 8 | MINATION.—A determination made by |
| 9 | the Attorney General under this |
| 10 | clause shall be published in the Fed- |
| 11 | eral Register. |
| 12 | "(III) Procedures.—Any rev- |
| 13 | ocation by the Attorney General shall |
| 14 | be made in accordance with para- |
| 15 | graph (6). |
| 16 | "(C) OTHER REVIEW OF DESIGNATION.— |
| 17 | "(i) In general.—If in a 5-year pe- |
| 18 | riod no review has taken place under sub- |
| 19 | paragraph (B), the Attorney General shall |
| 20 | review the designation of the criminal |
| 21 | street gang in order to determine whether |
| 22 | such designation should be revoked pursu- |
| 23 | ant to paragraph (6). |
| 24 | "(ii) Procedures.—If a review does |
| 25 | not take place pursuant to subparagraph |

| 1 | (B) in response to a petition for revocation |
|----|---|
| 2 | that is filed in accordance with that sub- |
| 3 | paragraph, then the review shall be con- |
| 4 | ducted pursuant to procedures established |
| 5 | by the Attorney General. The results of |
| 6 | such review and the applicable procedures |
| 7 | shall not be reviewable in any court. |
| 8 | "(iii) Publication of results of |
| 9 | REVIEW.—The Attorney General shall pub- |
| 10 | lish any determination made pursuant to |
| 11 | this subparagraph in the Federal Register. |
| 12 | "(5) REVOCATION BY ACT OF CONGRESS.—The |
| 13 | Congress, by an Act of Congress, may block or re- |
| 14 | voke a designation made under paragraph (1). |
| 15 | "(6) REVOCATION BASED ON CHANGE IN CIR- |
| 16 | CUMSTANCES.— |
| 17 | "(A) IN GENERAL.—The Attorney General |
| 18 | may revoke a designation made under para- |
| 19 | graph (1) at any time, and shall revoke a des- |
| 20 | ignation upon completion of a review conducted |
| 21 | pursuant to subparagraphs (B) and (C) of |
| 22 | paragraph (4) if the Attorney General finds |
| 23 | that— |

| 1 | "(i) the circumstances that were the |
|----|---|
| 2 | basis for the designation have changed in |
| 3 | such a manner as to warrant revocation; or |
| 4 | "(ii) the national security of the |
| 5 | United States warrants a revocation. |
| 6 | "(B) Procedural re- |
| 7 | quirements of paragraphs (2) and (3) shall |
| 8 | apply to a revocation under this paragraph. Any |
| 9 | revocation shall take effect on the date specified |
| 10 | in the revocation or upon publication in the |
| 11 | Federal Register if no effective date is specified. |
| 12 | "(7) Effect of Revocation.—The revocation |
| 13 | of a designation under paragraph (5) or (6) shall |
| 14 | not affect any action or proceeding based on conduct |
| 15 | committed prior to the effective date of such revoca- |
| 16 | tion. |
| 17 | "(8) Use of designation in hearing.—If a |
| 18 | designation under this subsection has become effec- |
| 19 | tive under paragraph (2)(B) an alien in a removal |
| 20 | proceeding shall not be permitted to raise any ques- |
| 21 | tion concerning the validity of the issuance of such |
| 22 | designation as a defense or an objection at any hear- |
| 23 | ing. |
| 24 | "(b) Judicial Review of Designation.— |

| 1 | "(1) In General.—Not later than 30 days |
|----|---|
| 2 | after publication of the designation in the Federal |
| 3 | Register, a group or association designated as a |
| 4 | criminal street gang may seek judicial review of the |
| 5 | designation in the United States Court of Appeals |
| 6 | for the District of Columbia Circuit. |
| 7 | "(2) Basis of Review.—Review under this |
| 8 | subsection shall be based solely upon the administra- |
| 9 | tive record. |
| 10 | "(3) Scope of Review.—The Court shall hold |
| 11 | unlawful and set aside a designation the court finds |
| 12 | to be— |
| 13 | "(A) arbitrary, capricious, an abuse of dis- |
| 14 | cretion, or otherwise not in accordance with |
| 15 | law; |
| 16 | "(B) contrary to constitutional right, |
| 17 | power, privilege, or immunity; |
| 18 | "(C) in excess of statutory jurisdiction, au- |
| 19 | thority, or limitation, or short of statutory |
| 20 | right; |
| 21 | "(D) lacking substantial support in the ad- |
| 22 | ministrative record taken as a whole; or |
| 23 | "(E) not in accord with the procedures re- |
| 24 | quired by law. |

- 1 "(4) Judicial review invoked.—The pend-2 ency of an action for judicial review of a designation 3 shall not affect the application of this section, unless the court issues a final order setting aside the des-5 ignation. 6 "(c) Relevant Committee Defined.—As used in this section, the term 'relevant committees' means the 8 Committees on the Judiciary of the House of Representatives and of the Senate.". 10 (2) CLERICAL AMENDMENT.—The table of con-11 tents for the Immigration and Nationality Act (8 12 U.S.C. 1101 et seq.) is amended by inserting after 13 the item relating to section 219 the following: "Sec. 219A. Designation of criminal street gangs.". SEC. 302. MANDATORY DETENTION OF SUSPECTED CRIMI-15 NAL STREET GANG MEMBERS. 16 (a) IN GENERAL.—Section 236(c)(1)(D) of the Immigration and Nationality Act (8 U.S.C. 1226(c)(1)(D)) 17 18 is amended by inserting "or 212(a)(2)(J)" 19 after "212(a)(3)(B)"; and 20 (2) by inserting "or 237(a)(2)(F)" 21
- "237(a)(4)(B)".
 (b) ANNUAL REPORT.—Not later than March 1 of
 each year (beginning 1 year after the date of the enactment of this Act), the Secretary of Homeland Security,

| 1 | after consultation with the appropriate Federal agencies, |
|----|---|
| 2 | shall submit a report to the Committees on the Judiciary |
| 3 | of the House of Representatives and of the Senate on the |
| 4 | number of aliens detained under the amendments made |
| 5 | by subsection (a). |
| 6 | SEC. 303. INELIGIBILITY FROM PROTECTION FROM RE- |
| 7 | MOVAL AND ASYLUM. |
| 8 | (a) Inapplicability of Restriction on Removal |
| 9 | TO CERTAIN COUNTRIES.—Section 241(b)(3)(B) of the |
| 10 | Immigration and Nationality Act (8 U.S.C. |
| 11 | 1251(b)(3)(B)) is amended, in the matter preceding |
| 12 | clause (i), by inserting "who is described in section |
| 13 | 212(a)(2)(J)(i) or section $237(a)(2)(F)(i)$ or who is" after |
| 14 | "to an alien". |
| 15 | (b) Ineligibility for Asylum.—Section |
| 16 | 208(b)(2)(A) of such Act (8 U.S.C. $1158(b)(2)(A)$) is |
| 17 | amended— |
| 18 | (1) in clause (v), by striking "or" at the end; |
| 19 | (2) by redesignating clause (vi) as clause (vii); |
| 20 | and |
| 21 | (3) by inserting after clause (v) the following: |
| 22 | "(vi) the alien is described in section |
| 23 | 212(a)(2)(J)(i) or section $237(a)(2)(F)(i)$ |
| 24 | (relating to participation in criminal street |
| 25 | gangs); or''. |

| 1 | (c) Denial of Review of Determination of In | | | | | |
|---|--|--|--|--|--|--|
| 2 | ELIGIBILITY FOR TEMPORARY PROTECTED STATUS.— | | | | | |
| 3 | Section 244(c)(2) of such Act (8 U.S.C. 1254(c)(2)) is | | | | | |
| 4 | amended by adding at the end the following: | | | | | |
| 5 | "(C) Limitation on Judicial Review.— | | | | | |
| 6 | There shall be no judicial review of any finding | | | | | |
| 7 | under subparagraph (B) that an alien is in de- | | | | | |
| 8 | scribed in section 208(b)(2)(A)(vi).". | | | | | |
| | Passed the House of Representatives September 21 | | | | | |
| | 2006. | | | | | |
| | | | | | | |

Attest:

Clerk.

109TH CONGRESS H. R. 6094

AN ACT

To restore the Secretary of Homeland Security's authority to detain dangerous aliens, to ensure the removal of deportable criminal aliens, and combat alien gang crime.