109TH CONGRESS 1ST SESSION

H.R. 939

To amend the Help America Vote Act of 2002 to require a voter-verified paper record, to improve provisional balloting, to impose additional requirements under such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 17, 2005

Mrs. Jones of Ohio introduced the following bill; which was referred to the Committee on House Administration, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Help America Vote Act of 2002 to require a voter-verified paper record, to improve provisional balloting, to impose additional requirements under such Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Count Every Vote Act of 2005".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—VOTER VERIFICATION AND AUDITING

- Sec. 101. Promoting accuracy, integrity, and security through preservation of a voter-verified paper record or hard copy.
- Sec. 102. Requirement for mandatory recounts.
- Sec. 103. Specific, delineated requirement of study, testing, and development of best practices.
- Sec. 104. Voter verification and audit capacity funding.
- Sec. 105. Reports and provision of security consultation services.
- Sec. 106. Improvements to voting systems.

TITLE II—PROVISIONAL BALLOTS

Sec. 201. Requirements for casting and counting provisional ballots.

TITLE III—ADDITIONAL REQUIREMENTS UNDER THE HELP AMERICA VOTE ACT OF 2002

Subtitle A—Shortening voter wait times

- Sec. 301. Minimum required voting systems, poll workers, and election resources.
- Sec. 302. Requirements for jurisdictions with substantial voter wait times.

Subtitle B—No-excuse absentee voting

Sec. 311. No-excuse absentee voting.

Subtitle C—Collection and dissemination of election data

Sec. 321. Data collection.

Subtitle D—Ensuring well run elections

- Sec. 331. Training of election officials.
- Sec. 332. Impartial administration of elections.

Subtitle E—Standards for purging voters

Sec. 341. Standards for purging voters.

Subtitle F—Election day registration and early voting

- Sec. 351. Election day registration.
- Sec. 352. Early voting.

TITLE IV—VOTER REGISTRATION AND IDENTIFICATION

- Sec. 401. Voter registration.
- Sec. 402. Establishing voter identification.
- Sec. 403. Requirement for Federal certification of technological security of voter registration lists.

TITLE V—PROHIBITION ON CERTAIN CAMPAIGN ACTIVITIES

Sec. 501. Prohibition on certain campaign activities.

TITLE VI—ENDING DECEPTIVE PRACTICES

Sec. 601. Ending deceptive practices.

TITLE VII—CIVIC PARTICIPATION BY EX-OFFENDERS

Sec. 701. Voting rights of individuals convicted of criminal offenses.

TITLE VIII—ELECTION DAY AS A PUBLIC HOLIDAY

Sec. 801. Acceleration of study on Election Day as a public holiday.

TITLE IX—TRANSMISSION OF CERTIFICATE OF ASCERTAINMENT OF ELECTORS

Sec. 901. Transmission of certificate of ascertainment of electors.

TITLE X—STRENGTHENING THE ELECTION ASSISTANCE COMMISSION

Sec. 1001. Strengthening the Election Assistance Commission.

Sec. 1002. Repeal of exemption of Election Assistance Commission from certain Government contracting requirements.

Sec. 1003. Extension of requirements payments.

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TITLE I—VOTER VERIFICATION AND AUDITING

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3	SEC. 101. PROMOTING ACCURACY, INTEGRITY, AND SECU-
4	RITY THROUGH PRESERVATION OF A VOTER-
5	VERIFIED PAPER RECORD OR HARD COPY.
6	(a) Voter Verification and Manual Audit Ca-
7	PACITY.—
8	(1) In General.—Section 301(a)(2) of the
9	Help America Vote Act of 2002 (42 U.S.C.
10	15481(a)(2)) is amended to read as follows:
11	"(2) Voter verification and manual audit
12	CAPACITY.—
13	"(A) VOTER VERIFICATION.—
14	"(i) The voting system shall produce
15	an individual voter-verifiable paper record

of the vote that shall be made available for

1	inspection and verification by the voter be-
2	fore the vote is cast.
3	"(ii) The voting system shall provide
4	the voter with an opportunity to correct
5	any error made by the system in the voter-
6	verifiable paper record before the perma-
7	nent voter-verified paper record is pre-
8	served in accordance with subparagraph
9	(B)(i).
10	"(B) MANUAL AUDIT CAPACITY.—The per-
11	manent voter verified paper record produced in
12	accordance with subparagraph (A) shall—
13	"(i) be preserved within the polling
14	place, in the manner, if any, in which all
15	other paper ballots are preserved within
16	that polling place, or, in the manner em-
17	ployed by the jurisdiction for preserving
18	paper ballots in general, for later use in
19	any manual audit;
20	"(ii) be suitable for a manual audit
21	equivalent to that of a paper ballot voting
22	system; and
23	"(iii) be available as the official record
24	and shall be the official record used for
25	any recount conducted with respect to any

1	Federal election in which the system is
2	used.".
3	(2) Prohibition of use of thermal
4	Paper.—Section 301(a) of the Help America Vote
5	Act of 2002 (42 U.S.C. 15481(a)) is amended by
6	adding at the end the following new paragraph:
7	"(7) Prohibition of use of thermal
8	PAPER.—The voter verified paper record produced in
9	accordance with paragraph (2)(A) shall not be pro-
10	duced on thermal paper, but shall instead be pro-
11	duced on paper of archival quality.".
12	(3) Conforming Amendment.—Section
13	301(a)(1)(A)(ii) of the Help America Vote Act (42
14	U.S.C. 15481(a)(1)(A)(ii)) is amended by inserting
15	"and before the paper record is produced under
16	paragraph (2)" before the semicolon at the end.
17	(b) Voter Verification of Results for Individ-
18	UALS WITH DISABILITIES AND LANGUAGE MINORITY
19	Voters.—Paragraph (3) of section 301(a) of the Help
20	America Vote Act of 2002 (42 U.S.C. 15481(a)(3)) is
21	amended to read as follows:
22	"(3) Accessibility for individuals with
23	DISABILITIES AND FOR LANGUAGE MINORITIES.—
24	"(A) IN GENERAL.—The voting system
25	shall—

1	"(i) be accessible for individuals with
2	disabilities, including nonvisual accessi-
3	bility for the blind and visually impaired,
4	in a manner that provides the same oppor-
5	tunity for access, participation (including
6	privacy and independence), inspection, and
7	verification as for other voters;
8	"(ii) be accessible for language minor-
9	ity individuals to the extent required under
10	section 203 of the Voting Rights Act of
11	1965 (42 U.S.C. 1973aa-1), in a manner
12	that provides the same opportunity for ac-
13	cess, participation (including privacy and
14	independence), inspection, and verification
15	as for other voters;
16	"(iii) satisfy the requirement of
17	clauses (i) and (ii) through the use of at
18	least one direct recording electronic voting
19	system or other voting system equipped for
20	individuals with disabilities at each polling
21	place; and
22	"(iv) if purchased with funds made
23	available under title II on or after Novem-
24	ber 1, 2006, meet the voting system stand-

1	ards for disability access (as outlined in
2	this paragraph).
3	"(B) Verification requirements.—Any
4	direct recording electronic voting system or
5	other voting system described in subparagraph
6	(A)(iii) shall use a mechanism that separates
7	the function of vote generation from the func-
8	tion of vote casting and shall produce, in ac-
9	cordance with paragraph (2)(A), an individual
10	paper record which—
11	"(i) shall be used to meet the require-
12	ments of paragraph (2)(B);
13	"(ii) shall be available for visual,
14	audio, and pictorial inspection and
15	verification by the voter, with language
16	translation available for all forms of in-
17	spection and verification in accordance
18	with the requirements of section 203 of the
19	Voting Rights Act of 1965;
20	"(iii) shall not require the voter to
21	handle the paper; and
22	"(iv) shall not preclude the use of
23	braille or tactile ballots for those voters
24	who need them.

The requirement of clause (iii) shall not apply
to any voting system certified by the Independent Testing Authorities before the date of
the enactment of this Act.

- "(C) REQUIREMENTS FOR LANGUAGE MI-NORITIES.—Any record produced under subparagraph (B) shall be subject to the requirements of section 203 of the Voting Rights Act of 1965 to the extent such section is applicable to the State or jurisdiction in which such record is produced.".
- 12 (c) Additional Voting System Requirements.—
 13 Section 301(a) of the Help America Vote Act of 2002 (42
 14 U.S.C. 15481(a)), as amended by subsection (a)(2), is
 15 amended by adding to the end the following new para16 graphs:
 - "(8) Instruction of Election officials.— Each State shall ensure that election officials are instructed on the right of any individual who requires assistance to vote by reason of blindness, other disability, or inability to read or write to be given assistance by a person chosen by that individual under section 208 of the Voting Rights Act of 1965.
- 24 "(9) Prohibition of use of undisclosed 25 Software in voting systems.—No voting system

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1 shall at any time contain or use any undisclosed 2 software. Any voting system containing or using 3 software shall disclose the source code, object code, 4 and executable representation of that software to the 5 Commission, and the Commission shall make that 6 source code, object code, and executable representa-7 tion available for inspection upon request to any cit-8 izen.

- "(10) Prohibition of use of wireless communication devices in voting systems.—No voting system shall use any wireless communication device.
- "(11) CERTIFICATION OF SOFTWARE AND HARDWARE.—All software and hardware used in any electronic voting system shall be certified by laboratories accredited by the Commission as meeting the requirements of paragraphs (9) and (10).
- "(12) Security standards for manufacturers of voting systems used in federal elections.—
- 21 "(A) IN GENERAL.—No voting system may 22 be used in an election for Federal office unless 23 the manufacturer of such system meets the re-24 quirements described in subparagraph (B).

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1	"(B) REQUIREMENTS DESCRIBED.—The
2	requirements described in this subparagraph
3	are as follows:
4	"(i) The manufacturer shall conduct
5	background checks on individuals who are
6	programmers and developers before such
7	individuals work on any software used in
8	connection with the voting system.
9	"(ii) The manufacturer shall docu-
10	ment the chain of custody for the handling
11	of software used in connection with voting
12	systems.
13	"(iii) The manufacturer shall ensure
14	that any software used in connection with
15	the voting system is not transferred over
16	the Internet.
17	"(iv) In the same manner and to the
18	same extent described in paragraph (9),
19	the manufacturer shall provide the codes
20	used in any software used in connection
21	with the voting system to the Commission
22	and may not alter such codes once certifi-
23	cation by the Independent Testing Au-
24	thorities has occurred unless such system
25	is receptified

1 "(v) The manufacturer shall imple-2 ment procedures to ensure internal secu-3 rity, as required by the Director of the Na-4 tional Institute of Standards and Tech-5 nology.

"(vi) The manufacturer shall meet such other requirements as may be established by the Director of the National Institute of Standards and Technology.".

10 (d) Effective Date.—Each State and jurisdiction 11 shall be required to comply with the amendments made 12 by this section on and after November 1, 2006.

13 SEC. 102. REQUIREMENT FOR MANDATORY RECOUNTS.

14 On and after the date of the enactment of this Act, 15 the Election Assistance Commission shall conduct random unannounced manual mandatory recounts of the voter-16 verified records of each election for Federal office (and, at the option of the State or jurisdiction involved, of elec-18 19 tions for State and local office held at the same time as 20 such an election for Federal office) in 2 percent of the 21 polling locations (or, in the case of any polling location which serves more than 1 precinct, 2 percent of the pre-23 cincts) in each State and with respect to 2 percent of the ballots cast by uniformed and overseas voters immediately following the election and shall promptly publish the re-

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- 1 sults of those recounts in the Federal Register. In addi-
- 2 tion, the verification system used by the Election Assist-
- 3 ance Commission shall meet the error rate standards de-
- 4 scribed in section 301(a)(5) of the Help America Vote Act
- 5 of 2002.
- 6 SEC. 103. SPECIFIC, DELINEATED REQUIREMENT OF
- 7 STUDY, TESTING, AND DEVELOPMENT OF
- 8 BEST PRACTICES.
- 9 (a) IN GENERAL.—Subtitle C of title II of the Help
- 10 America Vote Act of 2002 (42 U.S.C. 15381 et seq.) is
- 11 amended by—
- 12 (1) redesignating section 247 as section 248;
- 13 and
- 14 (2) by inserting after section 246 the following
- 15 new section:
- 16 "SEC. 247. STUDY, TESTING, AND DEVELOPMENT OF BEST
- 17 PRACTICES TO ENHANCE ACCESSIBILITY
- 18 AND VOTER-VERIFICATION MECHANISMS
- 19 FOR DISABLED VOTERS.
- 20 "The Election Assistance Commission shall study,
- 21 test, and develop best practices to enhance accessibility
- 22 and voter-verification mechanisms for individuals with dis-
- 23 abilities.".

- 1 (b) Effective Date.—The amendments made by
- 2 this section shall take effect on the date of the enactment
- 3 of this Act.
- 4 SEC. 104. VOTER VERIFICATION AND AUDIT CAPACITY
- 5 FUNDING.
- 6 (a) IN GENERAL.—Subtitle D of title II of the Help
- 7 America Vote Act of 2002 (42 U.S.C. 15321 et seq.) is
- 8 amended by adding at the end the following new part:
- 9 "PART 7—VOTER-VERIFICATION AND AUDIT
- 10 **CAPACITY FUNDING**
- 11 "SEC. 297. VOTER-VERIFICATION AND AUDIT CAPACITY
- 12 **FUNDING.**
- 13 "(a) Payments to States.—Subject to subsection
- 14 (b), not later than the date that is 30 days after the date
- 15 of the enactment of the Count Every Vote Act of 2005,
- 16 the Election Assistance Commission shall pay to each
- 17 State an amount to assist the State in paying for the im-
- 18 plementation of the voter-verification and audit capacity
- 19 requirements of paragraphs (2) and (3) of section 301(a),
- 20 as amended by subsections (a) and (b) of section 2 of such
- 21 Act.
- 22 "(b) Limitation.—The amount paid to a State
- 23 under subsection (a) for each voting system purchased by
- 24 a State may not exceed the average cost of adding a print-
- 25 er with accessibility features to each type of voting system

- 1 that the State could have purchased to meet the require-
- 2 ments described in such subsection.
- 3 "(c) Ensuring Distribution of Funds to Local
- 4 GOVERNMENTS.—A State may not receive any payment
- 5 under this section unless the State has established proce-
- 6 dures to ensure that, to the extent that the implementa-
- 7 tion of the voter-verification and audit capacity require-
- 8 ments of paragraphs (2) and (3) is carried out by a unit
- 9 of local government, the State will immediately distribute
- 10 the payment directly to the unit of local government.

11 "SEC. 298. APPROPRIATION.

- 12 "There are authorized to be appropriated
- 13 \$500,000,000 to the Election Assistance Commission,
- 14 without fiscal year limitation, to make payments to States
- 15 in accordance with section 297(a). Furthermore, there are
- 16 authorized to be appropriated \$20,000,000 to the Election
- 17 Assistance Commission, for each of fiscal years 2006
- 18 through 2010, in addition to any amounts otherwise ap-
- 19 propriated for administrative costs to assist with con-
- 20 ducting recounts, the implementation of voter verification
- 21 systems, and improved security measures.".
- (b) Effective Date.—The amendment made by
- 23 this section shall take effect on the date of the enactment
- 24 of this Act.

1	SEC. 105. REPORTS AND PROVISION OF SECURITY CON-
2	SULTATION SERVICES.
3	(a) IN GENERAL.—Subtitle C of title II of the Help
4	America Vote Act of 2002 (42 U.S.C. 15381 et seq.), as
5	amended by section 6, is amended by—
6	(1) redesignating section 248 as section 249;
7	and
8	(2) by inserting after section 247 the following
9	new section:
10	"SEC. 248. REPORTS AND PROVISION OF SECURITY CON-
11	SULTATION SERVICES.
12	"(a) Report to Congress on Security Re-
13	VIEW.—Not later than 6 months after the date of the en-
14	actment of the Count Every Vote Act of 2005, the Com-
15	mission, in consultation with the Director of the National
16	Institute of Standards and Technology, shall submit to
17	Congress a report on a proposed security review and cer-
18	tification process for all voting systems used in elections
19	for Federal office, including a description of the certifi-
20	cation process to be implemented under section 231.
21	"(b) Report to Congress on Operational and
22	Management Systems.—Not later than 3 months after
23	the date of the enactment of the Count Every Vote Act
24	of 2005, the Commission shall submit to Congress a report
25	on operational and management systems applicable with
26	respect to elections for Federal office, including the secu-

- 1 rity standards for manufacturers described in section
- 2 301(a)(7), that should be employed to safeguard the secu-
- 3 rity of voting systems, together with a proposed schedule
- 4 for the implementation of each such system.
- 5 "(c) Provision of Security Consultation Serv-
- 6 ICES.—
- 7 "(1) IN GENERAL.—On and after the date of
- 8 the enactment of the Count Every Vote Act of 2005,
- 9 the Commission, in consultation with the Director of
- the National Institute of Standards and Technology,
- shall provide security consultation services to States
- and local jurisdictions with respect to the adminis-
- tration of elections for Federal office.
- 14 "(2) APPROPRIATION.—To carry out the pur-
- poses of paragraph (1), \$2,000,000 is authorized to
- be appropriated for each of fiscal years 2006
- 17 through 2010.".
- 18 (b) Effective Date.—The amendments made by
- 19 this section shall take effect on the date of the enactment
- 20 of this Act.
- 21 SEC. 106. IMPROVEMENTS TO VOTING SYSTEMS.
- 22 (a) In General.—Subparagraph (B) of section
- 23 301(a)(1) of the Help America Vote Act of 2002 (42
- 24 U.S.C. 15481(a)(1)(B)) is amended by striking ", a punch
- 25 card voting system, or a central count voting system".

- 1 (b) Clarification of Requirements for Punch
- 2 Card Systems.—Subparagraph (A) of section 301(a)(1)
- 3 of the Help America Vote Act of 2002 (42 U.S.C.
- 4 15481(a)(1)(A)) is amended by inserting "punch card vot-
- 5 ing system," after "any".
- 6 (c) Effective Date.—Each State and jurisdiction
- 7 shall be required to comply with the amendments made
- 8 by this section on and after November 1, 2006.
- 9 (d) Residual Vote Benchmark.—.

tion Assistance Commission.

- 10 (1) IN GENERAL.—The error rate of the voting 11 system (as defined under section 301 of the Help 12 America Vote Act of 2002) in counting ballots (de-13 termined by taking into account only those errors 14 which are attributable to the voting system and not attributable to an act of the voter) shall not exceed 15 16 the error rate standards established under the voting 17 systems standards issued and maintained by Elec-
 - (2) Residual Ballot Performance Benchmark.—In addition to the error rate standards described in paragraph (1), the Election Assistance Commission shall issue and maintain a uniform benchmark for the residual ballot error rate that jurisdictions may not exceed. For purposes of the preceding sentence, the residual vote error rate shall be

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1	equal to the combination of overvotes, spoiled or un-
2	countable votes, and undervotes cast in the contest
3	at the top of the ballot, but excluding an estimate,
4	based upon the best available research, of intentional
5	undervotes. The Director shall base the benchmark
6	issued and maintained under this subparagraph on
7	evidence of good practice in representative jurisdic-
8	tions.
9	(3) Historically high intentional under-
10	VOTES.—
11	(A) Congress finds that there are certain
12	distinct communities in certain geographic
13	areas that have historically high rates of inten-
14	tional undervoting in elections for Federal of-
15	fice, relative to the rest of the Nation.
16	(B) In establishing the benchmark de-
17	scribed in subparagraph (B), the Election As-
18	sistance Commission shall—
19	(i) study and report to Congress on
20	the occurrences of distinct communities
21	that have significantly higher than average
22	rates of historical intentional undervoting;
23	and
24	(ii) promulgate for local jurisdictions
25	in which that distinct community has a

1	substantial presence either a separate
2	benchmark or an exclusion from the na-
3	tional benchmark, as appropriate.
4	TITLE II—PROVISIONAL
5	BALLOTS
6	SEC. 201. REQUIREMENTS FOR CASTING AND COUNTING
7	PROVISIONAL BALLOTS.
8	(a) Eligibility of Provisional Ballots.—
9	(1) In General.—Paragraph (4) of section
10	302(a) of the Help America Vote Act of 2002 (42
11	U.S.C. 15482(a)(4)) is amended by inserting at the
12	end the following new sentence: "The determination
13	of eligibility shall be made without regard to the lo-
14	cation at which the voter cast the provisional ballot
15	and without regard to any requirement to present
16	identification to any election official.".
17	(2) Effective date.—The amendment made
18	by paragraph (1) shall apply to States and jurisdic-
19	tions on and after November 1, 2006.
20	(b) Timely Processing of Ballots.—
21	(1) In general.—Subsection (a) of section
22	302 of the Help America Vote Act of 2002 (42)
23	U.S.C. 15482(a)) is amended by inserting after
24	paragraph (5) the following new paragraph:

1	"(6) The appropriate State election official
2	shall develop, according to guidelines established by
3	the Election Assistance Commission, reasonable pro-
4	cedures to assure the timely processing and counting
5	of provisional ballots, including—
6	"(A) standards for timely processing and
7	counting to assure that, after the conclusion of
8	the provisional vote count, parties and can-
9	didates may have full, timely, and effective re-
10	course to the recount and contest procedures
11	provided by State law; and
12	"(B) standards for the informed participa-
13	tion of candidates and parties such as are con-
14	sistent with reasonable procedures to protect
15	the security, confidentiality, and integrity of
16	personal information collected in the course of
17	the processing and counting of provisional bal-
18	lots.".
19	(2) Effective date.—Subsection (d) of sec-
20	tion 302 of the Help America Vote Act of 2002 (42
21	U.S.C. 15482(d)) is amended—
22	(A) by striking "Each State" and inserting
23	the following:
24	"(1) In general.—Except as provided in para-
25	graph (2), each State"; and

1	(B) by inserting at the end the following
2	new paragraph:
3	"(2) Processing.—Each State shall be re-
4	quired to comply with the requirements of subsection
5	(a)(6) on and after the date that is six months after
6	the date of the enactment of the Count Every Vote
7	Act of 2005.".
8	(3) Effective date.—The amendments made
9	by this subsection shall take effect on the date that
10	is six months after the date of enactment of this
11	Act.
12	TITLE III—ADDITIONAL RE-
13	QUIREMENTS UNDER THE
14	HELP AMERICA VOTE ACT OF
15	2002
16	Subtitle A—Shortening Voter Wait
17	Times
18	SEC. 301. MINIMUM REQUIRED VOTING SYSTEMS, POLL
19	WORKERS, AND ELECTION RESOURCES.
20	(a) Minimum Requirements.—
21	(1) In General.—Title III of the Help Amer-
22	ica Vote Act of 2002 (42 U.S.C. 15481 et seq.) is
23	amended by adding at the end the following new
24	subtitle:

1	"Subtitle C—Additional
2	Requirements
3	"SEC. 321. MINIMUM REQUIRED VOTING SYSTEMS AND
4	POLL WORKERS.
5	"(a) In General.—Each State shall provide for the
6	minimum required number of voting systems, poll workers,
7	and other election resources (including all other physical
8	resources) for each voting site on the day of any Federal
9	election and on any days during which such State allows
10	early voting for a Federal election in accordance with the
11	standards determined under section 299.
12	"(b) Voting Site.—For purposes of this section and
13	section 299, the term 'voting site' means a polling loca-
14	tion, except that in the case of any polling location which
15	serves more than 1 precinct, such term shall mean a pre-
16	cinet.
17	"(c) Effective Date.—Each State shall be re-
18	quired to comply with the requirements of this section on
19	and after October 1, 2006.".
20	(2) Conforming amendment.—Section 401
21	of the Help America Vote Act of 2002 (42 U.S.C.
22	15511) is amended by striking "and 303" and in-
23	serting "303, and subtitle C".
24	(b) Standards.—

1	(1) In General.—Title II of the Help America
2	Vote Act of 2002 (42 U.S.C. 15321 et seq.) is
3	amended by adding at the end the following new
4	subtitle:
5	"Subtitle E—Guidance and
6	Standards
7	"SEC. 299. STANDARDS FOR ESTABLISHING THE MINIMUM
8	REQUIRED VOTING SYSTEMS AND POLL
9	WORKERS.
10	"(a) In General.—Not later than January 1, 2006,
11	the Commission shall issue standards regarding the min-
12	imum number of voting systems, poll workers, and other
13	election resources (including all other physical resources)
14	required under section 321 on the day of any Federal elec-
15	tion and on any days during which early voting is allowed
16	for a Federal election.
17	"(b) Distribution.—
18	``(1) IN GENERAL.—The standards described in
19	subsection (a) shall provide for a uniform and non-
20	discriminatory distribution of such systems, workers,
21	and other resources, and shall take into account,
22	among other factors, the following with respect to
23	any voting site:
24	"(A) The voting age population.
25	"(B) Voter turnout in past elections.

1	"(C) The number of voters registered.
2	"(D) The number of voters who have reg-
3	istered since the most recent Federal election.
4	"(E) Census data for the population served
5	by such voting site.
6	"(F) The educational levels and socio-eco-
7	nomic factors of the population served by such
8	voting site.
9	"(G) The needs and numbers of disabled
10	voters and voters with limited English pro-
11	ficiency.
12	"(H) The type of voting systems used.
13	"(2) No factor dispositive.—The standards
14	shall provide that any distribution of such systems
15	shall take into account the totality of all relevant
16	factors, and no single factor shall be dispositive
17	under the standards.
18	"(3) Purpose.—To the extent possible, the
19	standards shall provide for a distribution of voting
20	systems, poll workers, and other election resources
21	with the goals of—
22	"(A) ensuring an equal waiting time for all
23	voters in the State; and
24	"(B) preventing a waiting time of over 1
25	hour at any polling place.

1	"(c) DEVIATION.—The standards described in sub-
2	section (a) shall permit States, upon giving reasonable
3	public notice, to deviate from any allocation requirements
4	in the case of unforseen circumstances such as a natural
5	disaster or terrorist attack.".
6	(2) Conforming Amendment.—Section 202
7	of the Help America Vote Act of 2002 (42 U.S.C.
8	15322) is amended by redesignating paragraphs (5)
9	and (6) as paragraphs (6) and (7), respectively, and
10	by inserting after paragraph (4) the following new
11	paragraph:
12	"(4) carrying out the duties described under
13	subtitle E;".
14	SEC. 302. REQUIREMENTS FOR JURISDICTIONS WITH SUB-
15	STANTIAL VOTER WAIT TIMES.
16	(a) In General.—The Help America Vote Act of
17	2002 (42 U.S.C. 15301 et seq.) is amended by adding at
18	the end the following new title:
19	"TITLE X—REMEDIAL PLANS
20	FOR STATES WITH EXCESSIVE
21	VOTER WAIT TIMES
22	"SEC. 1001. REMEDIAL PLANS FOR STATES WITH EXCES-
23	SIVE VOTER WAIT TIMES.
24	"(a) In General.—Each jurisdiction for which the
25	Election Assistance Commission determines that a sub-

- 1 stantial number of voters waited more than 90 minutes
- 2 to cast a vote in the election on November 2, 2004, shall
- 3 comply with a State remedial plan established under this
- 4 section.
- 5 "(b) State Remedial Plans.—For each State or
- 6 jurisdiction which is required to comply with this section,
- 7 the Election Assistance Commission shall establish a State
- 8 remedial plan to minimize the waiting times of voters.
- 9 "(c) Jurisdiction.—For purposes of this section,
- 10 the term 'jurisdiction' has the same meaning as the term
- 11 'registrar's jurisdiction' under section 8 of the National
- 12 Voter Registration Act of 1993.".
- 13 (b) Effective Date.—The amendment made by
- 14 this section shall take effect on the date of the enactment
- 15 of this Act.

16 Subtitle B—No-excuse Absentee

17 **Voting**

- 18 SEC. 311. NO-EXCUSE ABSENTEE VOTING.
- 19 Subtitle C of title III of the Help America Vote Act
- 20 of 2002, as added by this Act, is amended by adding at
- 21 the end the following new section:
- 22 "SEC. 322. NO-EXCUSE ABSENTEE VOTING.
- "(a) IN GENERAL.—Each State and jurisdiction shall
- 24 permit any person who is otherwise qualified to vote in
- 25 an election for Federal office to vote in such election in

- 1 a manner other than in person without regard to any re-
- 2 strictions on absentee voting under State law.
- 3 "(b) Submission and Processing.—
- "(1) IN GENERAL.—Any ballot cast under subsection (a) shall be submitted and processed in the manner provided for absentee ballots under State law.
- 8 "(2) DEADLINE.—Any ballot cast under sub-9 section (a) shall be counted if postmarked or signed 10 before the close of the polls on election day and re-11 ceived by the appropriate State election official on or 12 before the date which is 10 days after the date of 13 the election or the date provided for the receipt of 14 absentee ballots under State law, whichever is later.
- 15 "(c) EFFECTIVE DATE.—Each State and jurisdiction 16 shall be required to comply with the requirements of this
- 17 section on and after October 1, 2006.".

18 Subtitle C—Collection and

19 **Dissemination of Election Data**

- 20 SEC. 321. DATA COLLECTION.
- 21 Subtitle C o f title III of the Help America Vote Act
- 22 of 2002, as added and amended by this Act, is amended
- 23 adding at the end the following new section:

1 "SEC. 323. PUBLIC REPORTS ON FEDERAL ELECTIONS.

2	"(a) In General.—Not later than 6 months after
3	a Federal election, each State and jurisdiction shall pub-
4	licly report information on such election, including the fol-
5	lowing information with respect to the election:
6	"(1) The total number of individuals of voting
7	age population.
8	"(2) The total number of individuals registered
9	to vote.
10	"(3) The total number of registered voters who
11	voted.
12	"(4) The number of absentee and overseas bal-
13	lots requested, including the numbers of such ballots
14	requested by military personnel and citizens living
15	overseas.
16	"(5) The number of absentee and overseas bal-
17	lots cast, including the numbers of such ballots cast
18	by military personnel and citizens living overseas.
19	"(6) The total number of absentee and overseas
20	ballots counted, including the number of such ballots
21	which were cast by military personnel and citizens
22	living overseas that were counted.
23	"(7) The total number of absentee and overseas
24	ballots rejected, including the numbers of such bal-
25	lots which were cast by military personnel and citi-

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zens living overseas that were rejected, and the rea-

2	sons for any such rejections.
3	"(8) The number of votes cast in early voting
4	at the polls before the day of the election.
5	"(9) The number of provisional ballots cast.
6	"(10) The number of provisional ballots count-
7	ed.
8	"(11) The number of provisional ballots re-
9	jected and the reasons any provisional ballots were
10	rejected.
11	"(12) The number of voting sites (within the
12	meaning of section 321(b)) in the State or jurisdic-
13	tion.
14	"(13) The number of voting machines in each
15	such voting site on election day and the type of each
16	voting machine.
17	"(14) The total number of voting machines
18	available in the State or jurisdiction for distribution
19	to each such voting site.
20	"(15) The total number of voting machines ac-
21	tually distributed to such voting sites (including vot-
22	ing machines distributed as replacement voting ma-
23	chines on the day of the election).
24	"(16) The total number of voting machines of
25	any type, whether electronic or manual, that mal-

1	functioned on the day of the election and the reason
2	for any malfunction.
3	"(17) The total number of voting machines that
4	were replaced on the day of the election.
5	"(b) Report by EAC.—The Commission shall col-
6	lect the information published under subsection (a) and
7	shall report to Congress not later than 9 months after any
8	Federal election the following:
9	"(1) The funding and expenditures of each
10	State under th provisions of this Act.
11	"(2) The voter turnout in the election.
12	"(3) The number of registered voters and the
13	number of individuals eligible to register who are not
14	registered.
15	"(4) The number of voters who have registered
16	to vote in a Federal election since the most recent
17	such election.
18	"(5) The extent to which voter registration in-
19	formation has been shared among government agen-
20	cies (including any progress on implementing state-
21	wide voter registration databases under section
22	303(a)).
23	"(6) The extent to which accurate voter infor-
24	mation has been maintained over time.

1	"(7) The number and types of new voting sys-
2	tems purchased by States and jurisdictions.
3	"(8) The amount of time individuals waited to
4	vote.
5	"(9) The number of early votes, provisional
6	votes, absentee ballots, and overseas ballots distrib-
7	uted, cast, and counted.
8	"(10) The amount of training that poll workers
9	received.
10	"(11) The number of poll workers.
11	"(12) The number of polling locations and pre-
12	cincts.
13	"(13) The ratio of the number voting machines
14	to the number registered voters.
15	"(14) any other information pertaining to elec-
16	toral participation as the Commission deems appro-
17	priate.
18	"(c) Each State and jurisdiction shall be required to
19	comply with the requirements of this section on and after
20	November 1, 2006.".

Subtitle D—Ensuring Well Run

2	Elections
3	SEC. 331. TRAINING OF ELECTION OFFICIALS.
4	Subtitle C of title III of the Help America Vote Act
5	of 2002, as added and amended by this Act, is amended
6	by adding at the end the following new section:
7	"SEC. 324. TRAINING OF ELECTION OFFICIALS.
8	"(a) In General.—Each State and jurisdiction shall
9	require that each person who works in a polling place dur-
10	ing an election for Federal office receives adequate train-
11	ing not earlier than 3 months before the election.
12	"(b) Training.—The training required under sub-
13	section (a) shall, at a minimum, include—
14	"(1) hands-on training on all voting systems
15	used in the election;
16	"(2) training on accommodating individuals
17	with disabilities, individuals who are of limited
18	English proficiency, and individuals who are illit-
19	erate;
20	"(3) training on requirements for the identifica-
21	tion of voters;
22	"(4) training on the appropriate use of provi-
23	sional ballots and the process for casting such bal-
24	lots;

1	"(5) training on registering voters on the day
2	of the election;
3	"(6) training on which individuals have the au-
4	thority to challenge voter eligibility and the process
5	for any such challenges; and
6	"(7) training on security procedures.
7	"(c) Effective Date.—Each State and jurisdiction
8	shall be required to comply with the requirements of this
9	section on and after August 1, 2006.".
10	SEC. 332. IMPARTIAL ADMINISTRATION OF ELECTIONS.
11	Subtitle C of title III of the Help America Vote Act
12	of 2002, as added and amended by this Act, is amended
13	by adding at the end the following new section:
14	"SEC. 325. ELECTION ADMINISTRATION REQUIREMENTS.
15	"(a) Publication of State Election Laws.—
16	"(1) IN GENERAL.—Each State shall be re-
17	quired to publish all State laws, regulations, proce-
18	dures, and practices relating to Federal elections on
19	January 1 of each year in which there is a regularly
20	scheduled election for a Federal office.
21	"(2) Maintenance of laws on the inter-
22	NET.—Each State shall be required to maintain an
23	updated version of all material published under
24	paragraph (1) on an easily accessible public web site
25	on the Internet.

- "(b) Notice of Changes in State Election 1 Laws.—Not later than 15 days prior to any Federal elec-3 tion, each State shall issue a public notice describing all 4 changes in State law affecting voting in Federal elections 5 and the administration of Federal elections since the most 6 recent prior such election. If any State or local government makes any change affecting the administration of Federal 8 elections within 15 days of a Federal election, the State 9 or local government shall provide adequate public notice. 10 "(c) Observers.— 11 "(1) Standards.—Each State shall issue non-12 discriminatory standards for granting access to non-13 partisan election observers. Such standards shall 14 take into account the need to avoid disruption and 15 crowding in polling places. "(2) IN GENERAL.—Each State shall allow uni-16 17 form and nondiscriminatory access to any polling 18 place for purposes of observing a Federal election to 19 nonpartisan domestic observers (including voting 20 rights and civil rights organizations) and inter-21 national observers in accordance with the standards 22 published under paragraph (1). 23
 - "(3) NOTICE OF DENIAL OF OBSERVATION RE-QUEST.—Each State shall issue a public notice with respect to any denial of a request by any observer

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1	described in paragraph (2) for access to any polling
2	place for purposes of observing a Federal election.
3	Such notice shall be issued not later than 24 hours
4	after such denial.
5	"(d) Effective Date.—Each State shall be re-
6	quired to comply with the requirements of this section on
7	and after October 1, 2006.".
8	Subtitle E—Standards for Purging
9	Voters
10	SEC. 341. STANDARDS FOR PURGING VOTERS.
11	Subtitle C of title III of the Help America Vote Act
12	of 2002, as added and amended by this Act, is amended
13	by adding at the end the following new section:
14	"SEC. 326. REMOVAL FROM VOTER REGISTRATION LIST.
15	"(a) Public Notice.—Not later than 45 days before
16	any Federal election, each State shall provide public notice
17	of—
18	"(1) all names which have been removed from
19	the voter registration list of such State under section
20	303 since the later of the most recent election for
21	Federal office or the day of the most recent previous
22	public notice provided under this section; and
23	"(2) the criteria, processes, and procedures
24	used to determine which names were removed.
25	"(b) Notice to Individual Voters.—

1	"(1) In general.—No individual shall be re-
2	moved from the voter registration list under section
3	303 unless such individual is first provided with a
4	notice which meets the requirements of paragraph
5	(2).
6	"(2) REQUIREMENTS OF NOTICE.—The notice
7	required under paragraph (1) shall be—
8	"(A) provided to each voter in a uniform
9	and nondiscriminatory manner;
10	"(B) consistent with the requirements of
11	the National Voter Registration Act of 1993
12	(42 U.S.C. 1973gg et seq.); and
13	"(C) in the form and manner prescribed by
14	the Election Assistance Commission.
15	"(c) Privacy.—No State or jurisdiction may disclose
16	the reason for the removal of any voter from the voter
17	registration list unless ordered to do so by a court of com-
18	petent jurisdiction.
19	"(d) Effective Date.—Each State shall be re-
20	quired to comply with the requirements of this section or
21	and after September 1, 2006.".

Subtitle F—Election Day 1 **Registration and Early Voting** 2 3 SEC. 351. ELECTION DAY REGISTRATION. (a) REQUIREMENT.—Subtitle C of title III of the 4 Help America Vote Act of 2002, as added and amended 5 by this Act, is amended by adding at the end the following new section: 7 "SEC. 327. ELECTION DAY REGISTRATION. 9 "(a) IN GENERAL.— 10 "(1) Registration.—Notwithstanding section 11 8(a)(1)(D) of the National Voter Registration Act of 12 1993 (42 U.S.C. 1973gg-6), each State shall permit 13 any individual on the day of a Federal election— "(A) to register to vote in such election at 14 15 the polling place using the form established by 16 the Election Assistance Commission pursuant 17 to section 299A; and 18 "(B) to cast a vote in such election and 19 have that vote counted in the same manner as 20 a vote cast by an eligible voter who properly

"(2) Exception.—The requirements under paragraph (1) shall not apply to a State in which, under a State law in effect continuously on and after

registered during the regular registration pe-

riod.

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- 1 the date of the enactment of this Act, there is no
- 2 voter registration requirement for individuals in the
- 3 State with respect to elections for Federal office.
- 4 "(b) Effective Date.—Each State shall be re-
- 5 quired to comply with the requirements of subsection (a)
- 6 on and after October 1, 2006.".
- 7 (b) Election Day Registration Form.—Subtitle
- 8 E of title II of the Help America Vote Act of 2002, as
- 9 added by this Act, is amended by adding at the end the
- 10 following new section:
- 11 "SEC. 299A. ELECTION DAY REGISTRATION FORM.
- 12 "The Commission shall develop an election day reg-
- 13 istration form for elections for Federal office.".
- 14 SEC. 352. EARLY VOTING.
- 15 (a) REQUIREMENTS.—Subtitle C of title III of the
- 16 Help America Vote Act of 2002, as added and amended
- 17 by this Act, is amended by adding at the end the following
- 18 new section:
- 19 "SEC. 328. EARLY VOTING.
- 20 "(a) In General.—Each State shall allow individ-
- 21 uals to vote in an election for Federal office not less than
- 22 15 days prior to the day scheduled for such election in
- 23 the same manner as voting is allowed on such day.

- 1 "(b) MINIMUM EARLY VOTING REQUIREMENTS.—
- 2 Each polling place which allows voting prior to the day
- 3 of a Federal election pursuant to subsection (a) shall—
- 4 "(1) allow such voting for no less than 4 hours
- 5 on each day (other than Sunday); and
- 6 "(2) have minimum uniform hours each day for
- 7 which such voting occurs.
- 8 "(c) Application of Election Day Registration
- 9 to Early Voting.—A State shall permit individuals to
- 10 register to vote at each polling place which allows voting
- 11 prior to the day of a Federal election pursuant to sub-
- 12 section (a) in the same manner as the State is required
- 13 to permit individuals to register to vote and vote on the
- 14 day of the election under section 327.
- 15 "(d) Effective Date.—Each State shall be re-
- 16 quired to comply with the requirements of this section on
- 17 and after October 1, 2006.".
- 18 (b) STANDARDS FOR EARLY VOTING.—Subtitle E of
- 19 the Help America Vote Act of 2002, as added and amend-
- 20 ed by this Act, is amended by adding at the end the fol-
- 21 lowing new section:
- 22 "SEC. 299B. STANDARDS FOR EARLY VOTING.
- 23 "(a) In General.—The Commission shall issue
- 24 standards for the administration of voting prior to the day
- 25 scheduled for a Federal election. Such standards shall in-

1	clude the nondiscriminatory geographic placement of poll-
2	ing places at which such voting occurs and the public list-
3	ing of the date, time, and location of polling places no
4	earlier than 10 days before the date on which such voting
5	begins.
6	"(b) DEVIATION.—The standards described in sub-
7	section (a) shall permit States, upon giving reasonable
8	public notice, to deviate from any requirement in the case
9	of unforeseen circumstances such as a natural disaster or
10	a terrorist attack.".
11	TITLE IV—VOTER REGISTRA-
12	TION AND IDENTIFICATION
13	SEC. 401. VOTER REGISTRATION.
14	(a) In General.—Paragraph (4) of section 303(b)
15	of the Help America Vote Act of 2002 (42 U.S.C.
16	15483(b)(4)) is amended by adding at the end the fol-
17	lowing new subparagraph:
18	"(C) Exception.—On and after the date
19	of the enactment of this Act—
20	"(i) in lieu of the questions and state-
21	ments required under subparagraph (A),
22	such mail voter registration form shall in-
23	clude an affidavit to be signed by the reg-
24	istrant attesting both to citizenship and
25	age; and

1	"(ii) subparagraph (B) shall not
2	apply.".
3	(b) Processing of Registration Applica-
4	TIONS.—
5	(1) IN GENERAL.—Subtitle C of title III of the
6	Help America Vote Act of 2002, as added and
7	amended by this Act, is amended by adding at the
8	end the following new section:
9	"SEC. 329. PROCESSING OF REGISTRATION APPLICATIONS.
10	"(a) In General.—Notwithstanding any other pro-
11	vision of law, each State and jurisdiction shall accept and
12	process a voter registration application for an election for
13	Federal office unless there is a material omission or infor-
14	mation that specifically affects the eligibility of the voter.
15	"(b) Presumption to Register.—There shall be a
16	presumption that persons who submit voter registration
17	applications should be registered.
18	"(c) Presumption to Cure Material Omis-
19	SION.—Each State and jurisdiction shall—
20	"(1) provide a process to permit voters an op-
21	portunity to cure any material omission within a
22	reasonable period of time; and
23	"(2) accept any application which is so cured as
24	having been filed on the date on which such applica-
25	tion is originally received.

1	"(d) Effective Date.—Each State and jurisdiction
2	shall be required to comply with the requirements of this
3	subsection on and after October 1, 2006.".
4	(2) Material omission.—Subtitle E of title II
5	of the Help America Vote Act of 2002, as added and
6	amended by this Act, is amended by adding at the
7	end the following new section:
8	"SEC. 299C. STANDARDS FOR MATERIAL OMISSION FROM
9	REGISTRATION FORMS.
10	"(a) In General.—The Election Assistance Com-
11	mission shall establish guidelines as to what does and does
12	not constitute a 'material omission or information that
13	specifically affects the eligibility of the voter' for purposes
14	of section 329.
15	"(b) CERTAIN INFORMATION NOT A MATERIAL OMIS-
16	SION.—In establishing the guidelines under subsection (a),
17	the Commission shall provide that the following shall not
18	constitute a 'material omission or information that specifi-
19	cally affects the eligibility of the voter':
20	"(1) The failure to provide a social security
21	number or driver's license number.
22	"(2) The failure to provide information con-
23	cerning citizenship or age in a manner other than
24	the attestation required under section 9(b)(2) of the

1	National Voter Registration Act of 1993 (42 U.S.C.
2	1973–gg–7).".
3	(c) Internet Registration.—
4	(1) In general.—Subtitle C of title II of the
5	Help America Vote Act of 2002 (42 U.S.C. 15381),
6	as added and amended by this Act, is amended by
7	redesignating section 249 as section 250 and by in-
8	serting after section 248 the following new section:
9	"SEC. 249. STUDY ON INTERNET REGISTRATION AND
10	OTHER USES OF THE INTERNET IF FEDERAL
11	ELECTIONS.
12	"(a) Study.—The Commission shall conduct a study
13	on—
14	"(1) the feasibility of voter registration through
15	the Internet for Federal elections; and
16	"(2) other uses of the Internet in Federal elec-
17	tions, including—
18	"(A) the use of the Internet to publicize
19	information related Federal elections; and
20	"(B) the use of the Internet to vote in
21	Federal elections.
22	"(b) Report.—Not later than 6 months after the
23	date of the enactment of the Count Every Vote Act of
24	2005, the Commission shall transmit to Congress a report

1	on the results of the study conducted under subsection
2	(a).".
3	(2) Effective date.—The amendments made
4	by this subsection shall take effect on the date of the
5	enactment of this Act.
6	SEC. 402. ESTABLISHING VOTER IDENTIFICATION.
7	(a) In General.—
8	(1) In Person voting.—Clause (i) of section
9	303(b)(2)(A) of the Help America Vote Act of 2002
10	(42 U.S.C. 15483(b)(2)(A)(i)) is amended by strik-
11	ing "or" at the end of subclause (I) and by adding
12	at the end the following new subclause:
13	"(III) executes a written affidavit
14	attesting to such individual's identity;
15	or".
16	(2) Voting by Mail.—Clause (ii) of section
17	303(b)(2)(A) of the Help America Vote Act of 2002
18	(42 U.S.C. 15483(b)(2)(A)(ii)) is amended by strik-
19	ing "or" at the end of subclause (I), by striking the
20	period at the end of subclause (II) and inserting ";
21	or", and by adding at the end the following new sub-
22	clause:
23	"(III) a written affidavit, exe-
24	cuted by such individual, attesting to
25	such individual's identity'

- 1 (3) Effective date.—Each State and juris-
- 2 diction shall be required to comply with the amend-
- 3 ments made by this subsection on and after Novem-
- 4 ber 1, 2006.
- 5 (b) STANDARDS FOR VERIFYING VOTER INFORMA-
- 6 TION.—Subtitle E of the Help America Vote Act of 2002,
- 7 as added and amended by this Act, is amended by adding
- 8 at the end the following new section:

9 "SEC. 299D. VOTER IDENTIFICATION.

- 10 "The Commission shall develop standards for
- 11 verifying the identification information required under sec-
- 12 tion 303(a)(5) in connection with the registration of an
- 13 individual to vote in a Federal election.".
- (c) Funding for Free Photo Identifications.—
- 15 Subtitle D of title II of the Help America Vote Act of
- 16 2002 (42 U.S.C. 15401 et seq.), as amended by this Act,
- 17 is amended by adding at the end the following:

18 "PART 8—PHOTO IDENTIFICATION

19 "SEC. 298A. PAYMENTS FOR FREE PHOTO IDENTIFICATION.

- 20 "(a) In General.—In addition to any other pay-
- 21 ments made under this subtitle, the Election Assistance
- 22 Commission shall make payments to States to promote the
- 23 issuance to registered voters of free photo identifications.
- 24 "(b) Use of Funds.—A State receiving a payment
- 25 under this part shall use the payment only to provide free

1	photo identification cards to registered voters who do not
2	have an identification card and who cannot obtain an iden-
3	tification card without undue hardship.
4	"(c) Allocation of Funds.—
5	"(1) In general.—The amount of the grant
6	made to a State under this part for a year shall be
7	equal to the product of—
8	"(A) the total amount appropriated for
9	payments under this part for the year under
10	section 298B; and
11	"(B) an amount equal to—
12	"(i) the voting age population of the
13	State (as reported in the most recent de-
14	cennial census); divided by
15	"(ii) the total voting age of all eligible
16	States which submit an application for
17	payments under this part (as reported in
18	the most recent decennial census).
19	"(d) Ensuring Distribution of Funds to Local
20	GOVERNMENTS.—A State may not receive a grant under
21	this part unless the State has established procedures to
22	ensure that, to the extent that the provision of photo iden-
23	tification cards is carried out by a unit of local govern-
24	ment, the State will immediately distribute the grant di-
25	rectly to the unit of local government.

1 "SEC. 298B. AUTHORIZATION OF APPROPRIATIONS.

- 2 "(a) In General.—In addition to any other
- 3 amounts authorized to be appropriated under this subtitle,
- 4 there are authorized to be appropriated \$10,000,000 for
- 5 fiscal year 2006 and such sums as are necessary for each
- 6 subsequent fiscal year for the purpose of making payments
- 7 under section 298A.
- 8 "(b) AVAILABILITY.—Any amounts appropriated
- 9 pursuant to the authority of this section shall remain
- 10 available until expended.".
- 11 SEC. 403. REQUIREMENT FOR FEDERAL CERTIFICATION OF
- 12 TECHNOLOGICAL SECURITY OF VOTER REG-
- 13 ISTRATION LISTS.
- 14 (a) In General.—Section 303(a)(3) of the Help
- 15 America Vote Act of 2002 (42 U.S.C. 15483(a)(3)) is
- 16 amended by striking "measures to prevent the" and in-
- 17 serting "measures, as certified by the Election Assistance
- 18 Commission, to prevent".
- 19 (b) Effective Date.—The amendment made by
- 20 this section shall take effect on the date of the enactment
- 21 of this Act.

TITLE V—PROHIBITION ON 1

2	CERTAIN CAMPAIGN ACTIVITIES
3	SEC. 501. PROHIBITION ON CERTAIN CAMPAIGN ACTIVI-
4	TIES.
5	(a) In General.—Title III of the Federal Election
6	Campaign Act of 1971 (2 U.S.C. 431 et seq.) is amended
7	by inserting after section 319 the following new section:
8	"CAMPAIGN ACTIVITIES BY ELECTION OFFICIALS AND
9	VOTING SYSTEM MANUFACTURERS
10	"Sec. 319A. (a) Prohibition.—
11	"(1) Chief state election officials.—It
12	shall be unlawful for any chief State election official
13	to take part in prohibited political activities with re-
14	spect to any election for Federal office over which
15	such official has managerial authority.
16	"(2) Voting system manufacturers.—It
17	shall be unlawful for any person who owns or serves
18	as the chief executive officer, chief financial officer,
19	chief operating officer, or president of any entity
20	that designs or manufacturers a voting system to
21	take part in prohibited political activities with re-
22	spect to any election for a Federal office for which
23	a voting system produced by such manufacturer is
24	used.
25	"(b) Definitions.—For purposes of this section:

- 1 "(1) CHIEF STATE ELECTION OFFICIAL.—The
- 2 term 'chief State election official' means the indi-
- 3 vidual designated as such under section 10 of the
- 4 National Voter Registration Act of 1993."
- 5 "(2) Prohibited Political Activities.—The
- 6 term 'prohibited political activities' means cam-
- 7 paigning to support or oppose a candidate or slate
- 8 of candidates for Federal office, making public
- 9 speeches in support of such a candidate, fundraising
- and collecting contributions on behalf of such a can-
- didate, distributing campaign materials with respect
- to such a candidate, organizing campaign events
- with respect to such a candidate, and serving in any
- position on any political campaign committee of such
- 15 a candidate.
- 16 "(b) Ownership.—For purposes of subsection
- 17 (a)(2), a person shall be considered to own an entity if
- 18 such person controls at least 20 percent, by vote or value,
- 19 of the entity.".
- 20 (b) Effective Date.—The amendments made by
- 21 this section shall take effect on the date of the enactment
- 22 of this Act.

TITLE VI—ENDING DECEPTIVE PRACTICES

3	SEC. 601. ENDING DECEPTIVE PRACTICES.
4	(a) In General.—Section 905 of the Help America
5	Vote Act of 2002 (42 U.S.C. 15544) is amended by adding
6	at the end the following new subsection:
7	"(c) Deceptive Acts.—Whoever knowingly deceives
8	any person regarding—
9	"(1) the time, place, or manner of conducting
10	a general, primary, run-off, or special election for
11	the office of President, Vice President, presidential
12	elector, Member of the Senate, or Member of the
13	House of Representatives (including a Delegate or
14	Resident Commissioner to the Congress); or
15	"(2) the qualifications or restrictions of voter
16	eligibility for any general, primary, run-off or special
17	election for the office of President, Vice President,
18	presidential elector, Member of the Senate, or Mem-
19	ber of the House of Representatives (including a
20	Delegate or Resident Commissioner to the Congress)
21	shall be fined under title 18, United States Code, impris-
22	oned not more than one year, or both.".
23	(b) Effective Date.—The amendments made by
24	this section shall take effect on the date of the enactment
25	of this Act.

1 TITLE VII—CIVIC PARTICIPA-2 TION BY EX-OFFENDERS

2	TION BY EX-OFFENDERS
3	SEC. 701. VOTING RIGHTS OF INDIVIDUALS CONVICTED OF
4	CRIMINAL OFFENSES.
5	(a) Short Title.—This title may be cited as the
6	Civic Participation Act of 2005.
7	(b) Findings and Purpose.—
8	(1) FINDINGS.—Congress makes the following
9	findings:
10	(A) The right to vote is the most basic
11	constitutive act of citizenship and regaining the
12	right to vote reintegrates offenders into free so-
13	ciety. The right to vote may not be abridged or
14	denied by the United States or by any State on
15	account of race, color, gender, or previous con-
16	dition of servitude. Basic constitutional prin-
17	ciples of fairness and equal protection require
18	an equal opportunity for United States citizens
19	to vote in Federal elections.
20	(B) Congress has ultimate supervisory
21	power over Federal elections, an authority that
22	has repeatedly been upheld by the Supreme
23	Court.
24	(C) Although State laws determine the
25	qualifications for voting in Federal elections,

1 Congress must ensure that those laws are in ac2 cordance with the Constitution. Currently, those
3 laws vary throughout the Nation, resulting in
4 discrepancies regarding which citizens may vote
5 in Federal elections.

- (D) An estimated 4,700,000 individuals in the United States, or 1 in 44 adults, currently cannot vote as a result of a felony conviction. Women represent about 676,000 of those 4,700,000.
- (E) State disenfranchisement laws disproportionately impact ethnic minorities.
- (F) Fourteen States disenfranchise some or all ex-offenders who have fully served their sentences, regardless of the nature or seriousness of the offense.
- (G) In those States that disenfranchise exoffenders who have fully served their sentences, the right to vote can be regained in theory, but in practice this possibility is often illusory.
- (H) In those States that disenfranchise exoffenders, an ex-offender's right to vote can only be restored through a gubernatorial pardon or order, or a certificate granted by a parole board. Some States require waiting periods as

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- long as 10 years after completion of the sentence before an ex-offender can initiate the application for restoration of the right to vote.
 - (I) Offenders convicted of a Federal offense often have additional barriers to regaining voting rights. Many States do not offer a restoration procedure for Federal offenders who have completed supervision. The only method available to such persons is a Presidential pardon.
 - (J) Few persons who seek to have their right to vote restored have the financial and political resources needed to succeed.
 - (K) Thirteen percent of the African-American adult male population, or 1,400,000 African-American men, are disenfranchised. Given current rates of incarceration, 3 in 10 African-American men in the next generation will be disenfranchised at some point during their lifetimes. Hispanic citizens are also disproportionately disenfranchised, since those citizens are disproportionately represented in the criminal justice system.
 - (L) The discrepancies described in this paragraph should be addressed by Congress, in

1	the name of fundamental fairness and equal
2	protection.
3	(2) Purpose.—The purpose of this title is to
4	restore fairness in the Federal election process by
5	ensuring that ex-offenders who have fully served
6	their sentences are not denied the right to vote.
7	(c) DEFINITIONS.—In this title:
8	(1) Correctional institution or facil-
9	ITY.—The term "correctional institution or facility"
10	means any prison, penitentiary, jail, or other institu-
11	tion or facility for the confinement of individuals
12	convicted of criminal offenses, whether publicly or
13	privately operated, except that such term does not
14	include any residential community treatment center
15	(or similar public or private facility).
16	(2) Election.—The term "election" means—
17	(A) a general, special, primary, or runoff
18	election;
19	(B) a convention or caucus of a political
20	party held to nominate a candidate;
21	(C) a primary election held for the selec-
22	tion of delegates to a national nominating con-

vention of a political party; or

1	(D) a primary election held for the expres-
2	sion of a preference for the nomination of per-
3	sons for election to the office of President.
4	(3) Federal office.—The term "Federal of-
5	fice" means the office of President or Vice Presi-
6	dent, or of Senator or Representative in, or Delegate
7	or Resident Commissioner to, Congress.
8	(4) Parole.—The term "parole" means parole
9	(including mandatory parole), or conditional or su-
10	pervised release (including mandatory supervised re-
11	lease), imposed by a Federal, State, or local court.
12	(5) Probation.—The term "probation" means
13	probation, imposed by a Federal, State, or local
14	court, with or without a condition on the individual
15	involved concerning—
16	(A) the individual's freedom of movement;
17	(B) the payment of damages by the indi-
18	vidual;
19	(C) periodic reporting by the individual to
20	an officer of the court; or
21	(D) supervision of the individual by an of-
22	ficer of the court.
23	(d) RIGHTS OF CITIZENS.—The right of an individual
24	who is a citizen of the United States to vote in any election
25	for Federal office shall not be denied or abridged because

1	that individual has been convicted of a criminal offense
2	unless, at the time of the election, such individual—
3	(1) is serving a felony sentence in a correctional
4	institution or facility; or
5	(2) is on parole or probation for a felony of-
6	fense
7	(e) Enforcement.—
8	(1) Attorney General.—The Attorney Gen-
9	eral may bring a civil action in a court of competent
10	jurisdiction to obtain such declaratory or injunctive
11	relief as is necessary to remedy a violation of this
12	section.
13	(2) Private right of action.—
14	(A) Notice.—A person who is aggrieved
15	by a violation of this section may provide writ-
16	ten notice of the violation to the chief election
17	official of the State involved.
18	(B) ACTION.—Except as provided in sub-
19	paragraph (C), if the violation is not corrected
20	within 90 days after receipt of a notice provided
21	under subparagraph (A), or within 20 days
22	after receipt of the notice if the violation oc-
23	curred within 120 days before the date of an
24	election for Federal office, the aggrieved person

may bring a civil action in such a court to ob-

tain the declaratory or injunctive relief with respect to the violation.

(C) ACTION FOR VIOLATION SHORTLY BE-FORE A FEDERAL ELECTION.—If the violation occurred within 30 days before the date of an election for Federal office, the aggrieved person shall not be required to provide notice to the chief election official of the State under subparagraph (A) before bringing a civil action in such a court to obtain the declaratory or injunctive relief with respect to the violation.

(f) RELATION TO OTHER LAWS.—

- (1) No Prohibition on less restrictive LAWS.—Nothing in this section shall be construed to prohibit a State from enacting any State law that affords the right to vote in any election for Federal office on terms less restrictive than those terms established by this section.
- (2) No LIMITATION ON OTHER LAWS.—The rights and remedies established by this section shall be in addition to all other rights and remedies provided by law, and shall not supersede, restrict, or limit the application of the Voting Rights Act of 1965 (42 U.S.C. 1973 et seq.) or the National Voter

- 1 Registration Act of 1993 (42 U.S.C. 1973gg et
- $2 ext{seq.}$).
- 3 (g) Notification of Restoration of Voting
- 4 Rights.—Subtitle C of title III of the Help America Vote
- 5 Act of 2002, as added and amended by this Act, is amend-
- 6 ed by adding at the end the following new section:
- 7 "SEC. 330. NOTIFICATION OF RESTORATION OF VOTING
- 8 RIGHTS.
- 9 "(a) Notification.—
- "(1) IN GENERAL.—On the date determined under subsection (b), each State shall notify any qualified ex-offender who resides in the State that such qualified ex-offender has the right to vote in an election for Federal office pursuant to the Civic Participation Act of 2005 and may register to vote in any such election.
 - "(2) QUALIFIED EX-OFFENDER.—For the purpose of this section, the term 'qualified ex-offender' means any individual who resides in the State who has been convicted of a criminal offense and is not serving a felony sentence in a correctional institution or facility and who is not on parole or probation for a felony offense.
- 24 "(b) Date of Notification.—The notification re-25 quired under subsection (a) shall be given on the later of

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- 1 the date on which such individual is released from a cor-
- 2 rectional institution or facility for serving a felony sen-
- 3 tence or the date on which such individual is released from
- 4 parole for a felony offense.
- 5 "(c) Definitions.—Any term which is used in this
- 6 section that is also used in the Civic Participation Act of
- 7 2005 shall have the meaning given to such term in that
- 8 Act.
- 9 "(d) Effective Date.—Each State shall be re-
- 10 quired to comply with the requirements of this section on
- 11 and after the date of the enactment of the Civic Participa-
- 12 tion Act of 2005.".
- (h) Effective Date.—
- 14 (1) IN GENERAL.—This section shall apply to
- citizens of the United States voting in any election
- 16 for Federal office after the date of the enactment of
- this Act.
- 18 (2) AMENDMENTS.—The amendment made by
- subsection (g) shall take effect on the date of the en-
- actment of this Act.

TITLE VIII—ELECTION DAY AS A PUBLIC HOLIDAY

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3	SEC. 801. ACCELERATION OF STUDY ON ELECTION DAY AS
4	A PUBLIC HOLIDAY.
5	(a) In General.—Section 241 of the Help America
6	Vote Act of 2002 (42 U.S.C. 15381) is amended by adding
7	at the end the following new subsection:
8	"(d) Report on Election Day.—
9	"(1) In general.—The report required under
10	subsection (a) with respect to election administration
11	issues described under subsection $(b)(10)$ shall be
12	submitted not later than 6 months after the date of
13	enactment of the Count Every Vote Act of 2005.
14	"(2) Additional requirements.—In addition
15	to the requirements under subsection (c), the report
16	described in paragraph (1) shall include—
17	"(A) an assessment of the impact of mak-
18	ing Election Day a public holiday on low-wage
19	hourly workers;
20	"(B) a discussion of incentives and strate-
21	gies to encourage Federal employees to serve as
22	poll workers; and
23	"(C) a discussion of methods to encourage
24	State and local government employees to serve
25	as poll workers.

1	"(3) Authorization of appropriations.—Of
2	the amount authorized to be appropriated under sec-
3	tion 210 for fiscal year 2006, \$100,000 shall be au-
4	thorized solely to carry out this subsection.".
5	(b) Effective Date.—The amendment made by
6	this section shall take effect on the date of the enactment
7	of this Act.
8	TITLE IX—TRANSMISSION OF
9	CERTIFICATE OF ASCERTAIN-
10	MENT OF ELECTORS
11	SEC. 901. TRANSMISSION OF CERTIFICATE OF ASCERTAIN-
12	MENT OF ELECTORS.
13	(a) In General.—Section 6 of title 3, United States
14	Code, is amended—
15	(1) by inserting "and before the date that is 6
16	days before the date on which the electors are to
17	meet under section 7," after "under and in pursu-
18	ance of the laws of such State providing for such as-
19	certainment,"; and
20	(2) by striking "by registered mail" and insert-
21	ing "by overnight courier".
22	(b) Effective Date.—The amendments made by
23	this section shall take effect on the date of the enactment
24	of this Act

TITLE X.—STRENGTHENING THE

2 ELECTION ASSISTANCE COM-

3 MISSION

- 4 SEC. 1001. STRENGTHENING THE ELECTION ASSISTANCE
- 5 COMMISSION.
- 6 (a) Rulemaking Authority.—Part 1 of subtitle A
- 7 of Title II of the Help America Vote Act of 2002 (42)
- 8 U.S.C. 15321 et seq.) is amended by striking section 209.
- 9 (b) BUDGET REQUESTS.—Part 1 of subtitle A of title
- 10 II of the Help America Vote Act of 2002 (42 U.S.C.
- 11 15321 et seq.), as amended by subsection (a), is amended
- 12 by inserting after section 208 the following new section:
- 13 "SEC. 209. SUBMISSION OF BUDGET REQUESTS.
- 14 "Whenever the Commission submits any budget esti-
- 15 mate or request to the President or the Office of Manage-
- 16 ment and Budget, it shall concurrently transmit a copy
- 17 of such estimate or request to the Congress and to the
- 18 Committee on House Administration of the House of Rep-
- 19 resentatives and the Committee on Rules and Administra-
- 20 tion of the Senate.".
- 21 (c) Exemption From Paperwork Reduction
- 22 Act.—Paragraph (1) of section 3502 of title 44, United
- 23 States Code, is amended by redesignating subparagraphs
- 24 (B), (C), and (D) as subparagraphs (C), (D), and (E),

- 1 respectively, and by inserting after subparagraph (A) the
- 2 following new subparagraph:
- 3 "(B) the Election Assistance Commis-
- 4 sion;".
- 5 (d) NIST AUTHORITY.—Subtitle E of title II of the
- 6 Help America Vote Act of 2002, as added and amended
- 7 by this Act, is amended by adding at the end the following
- 8 new section:

9 "SEC. 299E. TECHNICAL SUPPORT.

- 10 "At the request of the Commission, the Director of
- 11 the National Institute of Standards and Technology shall
- 12 provide the Commission with technical support necessary
- 13 for the Commission to carry out its duties under this
- 14 title.".
- 15 (e) Authorization of Appropriations.—Section
- 16 210 of the Help America Vote Act of 2002 (42 U.S.C.
- 17 15330) is amended by striking "for each of fiscal years
- 18 2003 through 2005 such sums as may be necessary (but
- 19 not to exceed \$10,000,000 for each such year)" and in-
- 20 serting "\$35,000,000 for fiscal year 2006 (of which
- 21 \$4,000,000 are authorized solely to carry out the purposes
- 22 of section 299E) and such sums as may be necessary for
- 23 succeeding fiscal year".

- 1 (f) Effective Date.—The amendments made by
- 2 this section shall take effect on the date of the enactment
- 3 of this Act.
- 4 SEC. 1002. REPEAL OF EXEMPTION OF ELECTION ASSIST-
- 5 ANCE COMMISSION FROM CERTAIN GOVERN-
- 6 MENT CONTRACTING REQUIREMENTS.
- 7 (a) IN GENERAL.—Section 205 of the Help America
- 8 Vote Act of 2002 (42 U.S.C. 15325) is amended by strik-
- 9 ing subsection (e).
- 10 (b) Effective Date.—The amendment made by
- 11 subsection (a) shall apply with respect to contracts entered
- 12 into by the Election Assistance Commission on or after
- 13 the date of enactment of this Act.
- 14 SEC. 1003. EXTENSION OF REQUIREMENTS PAYMENTS.
- 15 (a) Extending Authorization of Appropria-
- 16 Tions.—Subsection (a) of section 257 of the Help Amer-
- 17 ica Vote Act of 2002 (42 U.S.C. 15408(a)) is amended
- 18 by adding at the end the following new paragraphs:
- 19 "(4) For fiscal year 2006, \$3,000,000,000.
- 20 "(5) For each fiscal year after 2006, such sums
- as are necessary.".
- 22 (b) Ensuring Appropriate Distribution of Pay-
- 23 MENTS TO LOCAL GOVERNMENTS.—Section 254(a)(2) of
- 24 such Act (42 U.S.C. 15404(a)(2)) is amended—

1	(1) by striking "and" at the end of subpara-
2	graph (A);
3	(2) by striking the period at the end of sub-
4	paragraph (B) and inserting "; and"; and
5	(3) by adding at the end the following new sub-
6	paragraph:
7	"(C) the procedures the States will imple-
8	ment to ensure that, to the extent that an activ-
9	ity described in paragraph (1) is carried out by
10	a unit of local government, the State will imme-
11	diately distribute the portion of the payment
12	used to carry out the activity directly to the
13	unit of local government.".

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