#### 110TH CONGRESS 1ST SESSION

# H. R. 1369

To amend the Family and Medical Leave Act of 1993 to expand the scope of the Act, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

March 7, 2007

Mrs. Maloney of New York introduced the following bill; which was referred to the Committee on Education and Labor, and in addition to the Committees on Oversight and Government Reform and House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To amend the Family and Medical Leave Act of 1993 to expand the scope of the Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Family and Medical Leave Expansion Act".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.

# TITLE I—FAMILY INCOME TO RESPOND TO SIGNIFICANT TRANSITIONS

- Sec. 101. Short title.
- Sec. 102. Purposes.
- Sec. 103. Definitions.
- Sec. 104. Grant projects.
- Sec. 105. Notification.
- Sec. 106. Evaluations and reports.
- Sec. 107. Authorization of appropriations.
- Sec. 108. Technical and conforming amendments.

#### TITLE II—FAMILY FRIENDLY WORKPLACES

- Sec. 201. Short title.
- Sec. 202. Coverage of employees.

#### TITLE III—EMPLOYMENT PROTECTION FOR BATTERED WOMEN

- Sec. 301. Entitlement to Leave for addressing domestic violence for non-federal employees.
- Sec. 302. Entitlement to Leave for addressing domestic violence for Federal employees.
- Sec. 303. Existing Leave usable for domestic violence.

#### TITLE IV—FEDERAL EMPLOYEES PAID PARENTAL LEAVE

- Sec. 401. Short title.
- Sec. 402. Grant project.
- Sec. 403. Technical and conforming amendments.
- Sec. 404. Effective date.

#### TITLE V—TIME FOR SCHOOLS

- Sec. 501. Short title.
- Sec. 502. General requirements for Leave.
- Sec. 503. School involvement Leave for civil service employees.
- Sec. 504. Effective date.

#### 1 SEC. 2. FINDINGS.

- 2 Congress makes the following findings:
- 3 (1) Since the enactment of the Family and
- 4 Medical Leave Act of 1993 (29 U.S.C. 2601 et seq.),
- 5 more than 50,000,000 Americans have taken leave
- 6 for family or medical reasons.
- 7 (2) Of those taking leave under the Family and
- 8 Medical Leave Act of 1993, 52 percent took the
- 9 leave for their own serious health conditions, and 26

1	percent took the leave to care for a new child or for
2	maternity disability reasons.
3	(3) While the leave provided by the Family and
4	Medical Leave Act of 1993 has proven to be a crit-
5	ical resource for millions of Americans, too many
6	people are left behind because the Act provides only
7	unpaid leave.
8	(4) According to a 2000 Department of Labor
9	survey—
10	(A) 3,500,000 Americans needed family
11	and medical leave but could not afford to take
12	time off without pay;
13	(B) nearly four-fifths (78 percent) of those
14	surveyed who needed the leave but did not take
15	it said they could not afford unpaid leave;
16	(C) 9 percent of those taking family and
17	medical leave and receiving less than full pay
18	during their longest period of the leave had to
19	go on public assistance to cover their lost
20	wages; and
21	(D) 73 percent of those taking family and
22	medical leave had incomes above \$30,000.
23	(5) Decades ago, only a tiny fraction of mothers
24	with infants under age 1 were in the workforce. In

- 2004, about 55 percent of mothers with infants
  under age 1 were in the workforce.
  - (6) Worldwide, 128 countries of the 172 responding to an International Social Security Association survey in 1999 provided at least some paid and job protected maternity leave, and, on average, provided 16 weeks of basic paid maternity leave. In some countries, paid maternity leave is mandatory and in others it is voluntary.
    - (7) A European Union directive mandating 14 weeks of paid maternity leave was adopted as a health and safety measure in 1992.
    - (8) Among the 29 Organization for Economic Cooperation and Development (OECD) countries, the most advanced industrialized countries, the average period of childbirth-related leave (including maternity, paternity, and parental leaves) is 44 weeks (10 months) with additional time provided in some countries for leave to care for a sick child. In those countries, the average duration of paid childbirth-related leave is 36 weeks.
    - (9) In more than half of the OECD countries (16 countries), the cash benefit provided while on the paid childbirth-related leave replaces between 70 and 100 percent of prior wages.

1	(10) Among the OECD countries, adoptive
2	mothers and adoptive parents are increasingly eligi-
3	ble for the paid childbirth-related leave.
4	TITLE I—FAMILY INCOME TO RE-
5	SPOND TO SIGNIFICANT
6	TRANSITIONS
7	SEC. 101. SHORT TITLE.
8	This title may be cited as the "Family Income to Re-
9	spond to Significant Transitions Insurance Act".
10	SEC. 102. PURPOSES.
11	The purposes of this title are—
12	(1) to establish a grant program that supports
13	the efforts of States and political subdivisions to
14	provide partial or full wage replacement, often re-
15	ferred to as FIRST insurance, to new parents so
16	that the new parents are able to spend time with a
17	new infant or newly adopted child, and to other em-
18	ployees; and
19	(2) to learn about the most effective mecha-
20	nisms for providing the wage replacement assistance
21	SEC. 103. DEFINITIONS.
22	In this title:
23	(1) Employer; son or daughter; state.—
24	The terms "employer", "son or daughter", and
25	"State" have the meanings given the terms in sec-

1	tion 101 of the Family and Medical Leave Act of
2	1993 (29 U.S.C. 2611).
3	(2) Secretary.—The term "Secretary" means
4	the Secretary of Labor, acting after consultation
5	with the Secretary of Health and Human Services.
6	SEC. 104. GRANT PROJECTS.
7	(a) Grants.—
8	(1) In General.—The Secretary shall make
9	grants to eligible entities to pay for the Federal
10	share of the cost of carrying out projects that assist
11	families by providing, through various mechanisms,
12	wage replacement for eligible individuals who are re-
13	sponding to—
14	(A) caregiving needs resulting from the
15	birth or adoption of a son or daughter; or
16	(B) other family caregiving needs.
17	(2) Periods.—The Secretary shall make the
18	grants for periods of 5 years.
19	(b) Eligible Entities.—To be eligible to receive a
20	grant under this section, an entity shall be a State or polit-
21	ical subdivision of a State.
22	(c) USE OF FUNDS.—
23	(1) In general.—An entity that receives a
24	grant under this section may use the funds made
25	available through the grant to provide partial or full

1	wage replacement as described in subsection (a) to
2	eligible individuals—
3	(A) directly;
4	(B) through an insurance program, such
5	as a State temporary disability insurance pro-
6	gram or the State unemployment compensation
7	benefit program;
8	(C) through a private disability or other
9	insurance plan, or another mechanism provided
10	by a private employer; or
11	(D) through another mechanism.
12	(2) Period.—In carrying out a project under
13	this section, the entity shall provide partial or full
14	wage replacement to eligible individuals for not less
15	than 6 weeks during a period of leave, or an absence
16	from employment, described in subsection $(d)(2)$ ,
17	during any 12-month period. Wage replacement
18	available to an individual under this paragraph shall
19	be in addition to any compensation from annual or
20	sick leave that the individual may elect to use during
21	a period of leave, or an absence from employment,
22	described in subsection (d)(2), during any 12-month
23	period.
24	(3) Administrative costs.—No entity may
25	use more than 10 percent of the total funds made

1	available through the grant during the 5-year period
2	of the grant to pay for the administrative costs re-
3	lating to a project described in subsection (a).
4	(d) Eligible Individuals.—To be eligible to re-
5	ceive wage replacement under subsection (a), an individual
6	shall—
7	(1) meet such eligibility criteria as the eligible
8	entity providing the wage replacement may specify
9	in an application described in subsection (e); and
10	(2) be—
11	(A) an individual who is taking leave,
12	under the Family and Medical Leave Act of
13	1993 (29 U.S.C. 2601 et seq.), other Federal,
14	State, or local law, or a private plan, for a rea-
15	son described in subparagraph (A) or (B) of
16	section 102(a)(1) of the Family and Medical
17	Leave Act of 1993 (29 U.S.C. 2612(a)(1));
18	(B) at the option of the eligible entity, an
19	individual who—
20	(i) is taking leave, under that Act,
21	other Federal, State, or local law, or a pri-
22	vate plan, for a reason described in sub-
23	paragraph (C), (D), (E), or (F) of section
24	102(a)(1) of the Family and Medical

1	Leave Act of 1993 (29 U.S.C. 2612(a)(1)):
2	or
3	(ii) leaves employment, and has an ab-
4	sence from employment, because the indi-
5	vidual has elected to care for a son or
6	daughter under age 1; or
7	(C) at the option of the eligible entity, ar
8	individual who has an absence from employ-
9	ment and has other characteristics specified by
10	the eligible entity in an application described in
11	subsection (e).
12	(e) APPLICATION.—To be eligible to receive a grant
13	under this section, an entity shall submit an application
14	to the Secretary, at such time, in such manner, and con-
15	taining such information as the Secretary may require, in-
16	cluding, at a minimum—
17	(1) a plan for the project to be carried out with
18	the grant;
19	(2) information demonstrating that the appli-
20	cant consulted representatives of employers and em-
21	ployees, including labor organizations, in developing
22	the plan;
23	(3) estimates of the costs and benefits of the
24	project:

- 1 (4)(A) information on the number and type of 2 families to be covered by the project, and the extent 3 of such coverage in the area served under the grant; 4 and
  - (B) information on any criteria or characteristics that the entity will use to determine whether an individual is eligible for wage replacement under subsection (a), as described in paragraphs (1) and (2)(C) of subsection (d);
  - (5) if the project will expand on State and private systems of wage replacement for eligible individuals, information on the manner in which the project will expand on the systems;
  - (6) information demonstrating the manner in which the wage replacement assistance provided through the project will assist families in which an individual takes leave or is absent from employment as described in subsection (d)(2); and
  - (7) an assurance that the applicant will participate in efforts to evaluate the effectiveness of the project.
- 22 (f) Selection Criteria.—In selecting entities to re-23 ceive grants for projects under this section, the Secretary 24 shall—
- 25 (1) take into consideration—

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

1	(A) the scope of the proposed projects;
2	(B) the cost-effectiveness, feasibility, and
3	financial soundness of the proposed projects;
4	(C) the extent to which the proposed
5	projects would expand access to wage replace-
6	ment in response to family caregiving needs,
7	particularly for low-wage employees, in the area
8	served by the grant; and
9	(D) the benefits that would be offered to
10	families and children through the proposed
11	projects; and
12	(2) to the extent feasible, select entities pro-
13	posing projects that utilize diverse mechanisms, in-
14	cluding expansion of State unemployment compensa-
15	tion benefit programs, and establishment or expan-
16	sion of State temporary disability insurance pro-
17	grams, to provide the wage replacement.
18	(g) Federal Share.—
19	(1) IN GENERAL.—The Federal share of the
20	cost described in subsection (a) shall be—
21	(A) 50 percent for the first year of the
22	grant period;
23	(B) 40 percent for the second year of that
24	period;

1 (C) 30 percent for the third year of that 2 period; and 3 (D) 20 percent for each subsequent year. 4 (2) Non-federal share.—The non-federal 5 share of the cost may be in cash or in kind, fairly 6 evaluated, including plant, equipment, and services 7 and may be provided from State, local, or private 8 sources, or Federal sources other than this title. 9 (h) Supplement Not Supplant.—Funds appro-10 priated pursuant to the authority of this title shall be used to supplement and not supplant other Federal, State, and local public funds and private funds expended to provide 13 wage replacement. 14 (i) EFFECT ON EXISTING RIGHTS.—Nothing in this 15 title shall be construed to supersede, preempt, or otherwise infringe on the provisions of any collective bargaining 16 17 agreement or any employment benefit program or plan 18 that provides greater rights to employees than the rights 19 established under this title. 20 SEC. 105. NOTIFICATION. 21 An eligible entity that provides partial or full wage 22 replacement to an eligible individual under this title shall

notify (in a form and manner prescribed by the Sec-

•HR 1369 IH

retary)—

23

1	(1) the employer of the individual of the
2	amount of the wage replacement provided; and
3	(2) the individual and the employer of the indi-
4	vidual that the employer shall count an appropriate
5	period of leave, calculated under section 102(g) of
6	the Family and Medical Leave Act of 1993 (29
7	U.S.C. 2612(g)), as added by section 108, against
8	the total amount of leave (if any) to which the em-
9	ployee is entitled under section 102(a)(1) of that Act
10	(29 U.S.C. 2612(a)(1)).
11	SEC. 106. EVALUATIONS AND REPORTS.
12	(a) AVAILABLE FUNDS.—The Secretary shall use not
13	more than 2 percent of the funds made available under
14	section 107 to carry out this section.
15	(b) Evaluations.—The Secretary shall, directly or
16	by contract, evaluate the effectiveness of projects carried
17	out with grants made under section 104, including con-
18	ducting—
19	(1) research relating to the projects, including
20	research comparing—
21	(A) the scope of the projects, including the
22	type of insurance or other wage replacement
23	mechanism used, the method of financing used,
24	the eligibility requirements, the level of the
25	wage replacement benefit provided (such as the

1	percentage of salary replaced), and the length
2	of the benefit provided, for the projects;
3	(B) the utilization of the projects, includ-
4	ing the characteristics of individuals who ben-
5	efit from the projects, particularly low-wage
6	workers, and factors that determine the ability
7	of eligible individuals to obtain wage replace-
8	ment through the projects; and
9	(C) the costs of and savings achieved by
10	the projects, including the cost-effectiveness of
11	the projects and their benefits for children and
12	families;
13	(2) analysis of the overall need for wage re-
14	placement; and
15	(3) analysis of the impact of the projects on the
16	overall availability of wage replacement.
17	(e) Reports.—
18	(1) Initial report.—Not later than 3 years
19	after the beginning of the grant period for the first
20	grant made under section 104, the Secretary shall
21	prepare and submit to Congress a report that con-
22	tains information resulting from the evaluations con-
23	ducted under subsection (b).
24	(2) Subsequent reports.—Not later than 4

years after the beginning of that grant period, and

1	annually thereafter, the Secretary shall prepare and
2	submit to Congress a report that contains—
3	(A) information resulting from the evalua-
4	tions conducted under subsection (b); and
5	(B) usage data for the grant projects, for
6	the most recent year for which the data are
7	available.
8	SEC. 107. AUTHORIZATION OF APPROPRIATIONS.
9	There are authorized to be appropriated to carry out
10	this title \$400,000,000 for fiscal year 2007 and such sums
11	as may be necessary for each subsequent fiscal year.
12	SEC. 108. TECHNICAL AND CONFORMING AMENDMENTS.
13	(a) In General.—Section 102 of the Family and
14	Medical Leave Act of 1993 (29 U.S.C. 2612) is amended
15	by adding at the end the following:
16	"(g) Relationship to FIRST Insurance.—
17	"(1) Full wage replacement.—If an eligible
18	entity provides full wage replacement to an employee
19	for a period under title I of the Family and Medical
20	Leave Expansion Act, the employee's employer shall
21	count an amount of leave, equal to that period,
22	against the total amount of leave (if any) to which
23	the employee is entitled under subsection $(a)(1)$ .
24	"(2) Partial wage replacement.—If an eli-
25	gible entity provides partial wage replacement to an

1	employee for a period under title I of the Family
2	and Medical Leave Expansion Act, the employee's
3	employer shall—
4	"(A) total the amount of partial wage re-
5	placement provided for that period;
6	"(B) convert the total into a corresponding
7	amount of full wage replacement provided for a
8	proportionately reduced period; and
9	"(C) count an amount of leave, equal to
10	the period described in subparagraph (B)
11	against the total amount of leave (if any) to
12	which the employee is entitled under subsection
13	(a)(1).".
14	(b) Technical and Conforming Amendments.—
15	Section 102(d)(2) of the Family and Medical Leave Act
16	of 1993 (29 U.S.C. 2612(d)(2)) is amended by striking
17	"for leave" each place it appears and inserting "for any
18	unpaid leave".
19	TITLE II—FAMILY FRIENDLY
20	WORKPLACES
21	SEC. 201. SHORT TITLE.
22	This title may be cited as the "Family and Medica"
23	Leave Fairness Act of 2005"

## SEC. 202. COVERAGE OF EMPLOYEES. 2 Paragraphs (2)(B)(ii) and (4)(A)(i) of section 101 of 3 the Family and Medical Leave Act of 1993 (29 U.S.C. 2611(2)(B)(ii) and (4)(A)(i)) are amended by striking 4 "50" each place it appears and inserting "25". 5 III—EMPLOYMENT PRO-TITLE **TECTION FOR BATTERED** 7 WOMEN 8 9 SEC. 301. ENTITLEMENT TO LEAVE FOR ADDRESSING DO-10 MESTIC VIOLENCE FOR NON-FEDERAL EM-11 PLOYEES. 12 (a) Definitions.—Section 101 of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611) is amended 13 by adding at the end the following: 15 "(14) Addressing domestic violence and 16 ITS EFFECTS.—The term 'addressing domestic violence and its effects' means— 17 "(A) being unable to attend or perform 18 19 work due to an incident of domestic violence; "(B) seeking medical attention for or re-20 21 covering from injuries caused by domestic vio-22 lence; 23 "(C) seeking legal assistance or remedies, 24 including communicating with the police or an 25 attorney, or participating in any legal pro-

ceeding, related to domestic violence;

1	"(D) obtaining services from a domestic vi-
2	olence shelter or program or rape crisis center
3	as a result of domestic violence;
4	"(E) obtaining psychological counseling re-
5	lated to experiences of domestic violence;
6	"(F) participating in safety planning and
7	other actions to increase safety from future do-
8	mestic violence, including temporary or perma-
9	nent relocation; and
10	"(G) participating in any other activity ne-
11	cessitated by domestic violence that must be un-
12	dertaken during the hours of employment in-
13	volved.
14	"(15) Domestic violence.—The term 'domes-
15	tic violence' means domestic violence, and dating vio-
16	lence, as such terms are defined in section 2105 of
17	the Omnibus Crime Control and Safe Streets Act of
18	1968 (42 U.S.C. 3796hh-4).".
19	(b) Leave Requirement.—Section 102 of the Fam-
20	ily and Medical Leave Act of 1993 (29 U.S.C. 2612) is
21	amended—
22	(1) in subsection (a)(1), by adding at the end
23	the following:
24	"(E) In order to care for the son, daugh-
25	ter, or parent of the employee, if such son.

1 daughter, or parent is addressing domestic vio-2 lence and its effects. 3 "(F) Because the employee is addressing 4 domestic violence and its effects, which make 5 the employee unable to perform the functions of 6 the position of such employee."; 7 (2) in subsection (b), by adding at the end the 8 following: 9 "(3) Domestic violence.—Leave under sub-10 paragraph (E) or (F) of subsection (a)(1) may be 11 taken by an eligible employee intermittently or on a 12 reduced leave schedule. The taking of leave intermit-13 tently or on a reduced leave schedule pursuant to 14 this paragraph shall not result in a reduction in the 15 total amount of leave to which the employee is enti-16 tled under subsection (a) beyond the amount of leave 17 actually taken."; and 18 (3) in subsection (d)(2)(B), by striking "(C) or 19 (D)" and inserting "(C), (D), (E), or (F)". 20 (c) Certification.—Section 103 of the Family and 21 Medical Leave Act of 1993 (29 U.S.C. 2613) is amend-22 ed— 23 (1) in the title of the section, by inserting be-24 fore the period the following: "; CONFIDEN-25 TIALITY"; and

1	(2) by adding at the end the following:
2	"(f) Domestic Violence.—In determining if an em-
3	ployee meets the requirements of subparagraph (E) or (F)
4	of section 102(a)(1), the employer of an employee may re-
5	quire the employee to provide—
6	"(1) a written statement describing the domes-
7	tic violence and its effects;
8	"(2) documentation of the domestic violence in-
9	volved, such as a police or court record, or docu-
10	mentation from a shelter worker, an employee of a
11	domestic violence program, an attorney, a member
12	of the clergy, or a medical or other professional,
13	from whom the employee has sought assistance in
14	addressing domestic violence and its effects; or
15	"(3) other corroborating evidence, such as a
16	statement from any other individual with knowledge
17	of the circumstances that provide the basis for the
18	claim of domestic violence, or physical evidence of
19	domestic violence, such as a photograph, torn or
20	bloody clothing, or any other damaged property.
21	"(g) Confidentiality.—All evidence provided to
22	the employer under subsection (f) of domestic violence ex-
23	perienced by an employee or the son, daughter, or parent
24	of an employee, including a statement of an employee, any
25	other documentation or corroborating evidence, and the

fact that an employee has requested leave for the purpose of addressing, or caring for a son, daughter, or parent who is addressing, domestic violence and its effects, shall be retained in the strictest confidence by the employer, except 5 to the extent that disclosure is requested, or consented to, by the employee for the purpose of— "(1) protecting the safety of the employee or a 7 8 family member or co-worker of the employee; or 9 "(2) assisting in documenting domestic violence 10 for a court or agency.". 11 (d) Table of Contents.—The table of contents in section 1(b) of the Family and Medical Leave Act of 1993 12 (29 U.S.C. prec. 2601) is amended by striking the item 13 relating to section 103 and inserting the following: 14 "103. Certification; confidentiality.". SEC. 302. ENTITLEMENT TO LEAVE FOR ADDRESSING DO-16 MESTIC VIOLENCE FOR FEDERAL EMPLOY-17 EES. 18 (a) Definitions.—Section 6381 of title 5, United 19 States Code, is amended— 20 (1) at the end of paragraph (5), by striking "and"; 21 22 (2) in paragraph (6), by striking the period and 23 inserting a semicolon; and

(3) by adding at the end the following:

1	"(7) the term 'addressing domestic violence and
2	its effects' has the meaning given the term in section
3	101 of the Family and Medical Leave Act of 1993
4	(29 U.S.C. 2611); and
5	"(8) the term 'domestic violence' means domes-
6	tic violence, and dating violence, as such terms are
7	defined in section 2105 of the Omnibus Crime Con-
8	trol and Safe Streets Act of 1968 (42 U.S.C.
9	3796hh-4).".
10	(b) Leave Requirement.—Section 6382 of title 5,
11	United States Code, is amended—
12	(1) in subsection (a)(1), by adding at the end
13	the following:
14	"(E) In order to care for the son, daughter, or
15	parent of the employee, if such son, daughter, or
16	parent is addressing domestic violence and its ef-
17	fects.
18	"(F) Because the employee is addressing do-
19	mestic violence and its effects, which make the em-
20	ployee unable to perform the functions of the posi-
21	tion of such employee.";
22	(2) in subsection (b), by adding at the end the
23	following:
24	"(3) Domestic violence.—Leave under sub-
25	paragraph (E) or (F) of subsection (a)(1) may be

1 taken by an employee intermittently or on a reduced 2 leave schedule. The taking of leave intermittently or 3 on a reduced leave schedule pursuant to this paragraph shall not result in a reduction in the total 5 amount of leave to which the employee is entitled 6 under subsection (a) beyond the amount of leave ac-7 tually taken."; and (3) in subsection (d), by striking "(C), or (D)" 8 9 and inserting "(C), (D), (E), or (F)". 10 (c) Certification.—Section 6383 of title 5, United 11 States Code, is amended— 12 (1) in the title of the section, by adding at the 13 end the following: "; CONFIDENTIALITY"; and 14 (2) by adding at the end the following: 15 "(f) In determining if an employee meets the requirements of subparagraph (E) or (F) of section 6382(a)(1), 16 17 the employing agency of an employee may require the em-18 ployee to provide— "(1) a written statement describing the domes-19 20 tic violence and its effects; "(2) documentation of the domestic violence in-21 22 volved, such as a police or court record, or docu-23 mentation from a shelter worker, an employee of a 24 domestic violence program, an attorney, a member 25 of the clergy, or a medical or other professional,

- from whom the employee has sought assistance in addressing domestic violence and its effects; or
- "(3) other corroborating evidence, such as a statement from any other individual with knowledge of the circumstances that provide the basis for the claim of domestic violence, or physical evidence of domestic violence, such as a photograph, torn or bloody clothing, or other damaged property.
- 9 "(g) All evidence provided to the employing agency under subsection (f) of domestic violence experienced by 10 11 an employee or the son, daughter, or parent of an em-12 ployee, including a statement of an employee, any other 13 documentation or corroborating evidence, and the fact that an employee has requested leave for the purpose of 14 15 addressing, or caring for a son, daughter, or parent who is addressing, domestic violence and its effects, shall be 16 retained in the strictest confidence by the employing agen-18 cy, except to the extent that disclosure is requested, or consented to, by the employee for the purpose of— 19
- 20 "(1) protecting the safety of the employee or a 21 family member or co-worker of the employee; or
- 22 "(2) assisting in documenting domestic violence 23 for a court or agency.".
- 24 (d) Table of Sections.—The table of sections for 25 chapter 63 of title 5, United States Code, is amended by

1	striking the item relating to section 6383 and inserting
2	the following:
	"6383. Certification; confidentiality.".
3	SEC. 303. EXISTING LEAVE USABLE FOR DOMESTIC VIO-
4	LENCE.
5	(a) DEFINITIONS.—In this section:
6	(1) Addressing domestic violence and its
7	EFFECTS.—The term "addressing domestic violence
8	and its effects" has the meaning given the term in
9	section 101 of the Family and Medical Leave Act of
10	1993 (29 U.S.C. 2611), as amended by section
11	301(a).
12	(2) Employee.—The term "employee" means
13	any person employed by an employer. In the case of
14	an individual employed by a public agency, such
15	term means an individual employed as described in
16	section 3(e) of the Fair Labor Standards Act of
17	1938 (29 U.S.C. 203(e)).
18	(3) Employer.—The term "employer"—
19	(A) means any person engaged in com-
20	merce or in any industry or activity affecting
21	commerce who employs individuals, if such per-
22	son is also subject to the Family and Medical
23	Leave Act of 1993 (29 U.S.C. 2601 et seq.) or
24	to any provision of a State or local law, collec-

tive bargaining agreement, or employment bene-

- fits program or plan, addressing paid or unpaid leave from employment (including family, medical, sick, annual, personal, or similar leave); and
  - (B) includes any person acting directly or indirectly in the interest of an employer in relation to any employee, and includes a public agency, who is subject to a law, agreement, program, or plan described in subparagraph (A), but does not include any labor organization (other than when acting as an employer) or anyone acting in the capacity of officer or agent of such labor organization.
  - (4) EMPLOYMENT BENEFITS.—The term "employment benefits" has the meaning given the term in section 101 of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611).
  - (5) Parent; son or daughter.—The terms "parent" and "son or daughter" have the meanings given the terms in section 101 of the Family and Medical Leave Act of 1993 (29 U.S.C. 2611).
  - (6) Public agency.—The term "public agency" has the meaning given the term in section 3 of the Fair Labor Standards Act of 1938 (29 U.S.C. 203)

25 203).

- 1 (b) Use of Existing Leave.—An employee who is
- 2 entitled to take paid or unpaid leave (including family,
- 3 medical, sick, annual, personal, or similar leave) from em-
- 4 ployment, pursuant to State or local law, a collective bar-
- 5 gaining agreement, or an employment benefits program or
- 6 plan, shall be permitted to use such leave for the purpose
- 7 of addressing domestic violence and its effects, or for the
- 8 purpose of caring for a son or daughter or parent of the
- 9 employee, if such son or daughter or parent is addressing
- 10 domestic violence and its effects.
- 11 (c) CERTIFICATION.—In determining whether an em-
- 12 ployee qualifies to use leave as described in subsection (b),
- 13 an employer may require a written statement, documenta-
- 14 tion of domestic violence, or corroborating evidence con-
- 15 sistent with section 103(f) of the Family and Medical
- 16 Leave Act of 1993 (29 U.S.C. 2613(f)), as amended by
- 17 section 301(c).
- 18 (d) Confidentiality.—All evidence provided to the
- 19 employer under subsection (c) of domestic violence experi-
- 20 enced by an employee or the son or daughter or parent
- 21 of the employee, including a statement of an employee,
- 22 any other documentation or corroborating evidence, and
- 23 the fact that an employee has requested leave for the pur-
- 24 pose of addressing, or caring for a son or daughter or par-
- 25 ent who is addressing, domestic violence and its effects,

1	shall be retained in the strictest confidence by the em-
2	ployer, except to the extent that disclosure is requested,
3	or consented to, by the employee for the purpose of—
4	(1) protecting the safety of the employee or a
5	family member or co-worker of the employee; or
6	(2) assisting in documenting domestic violence
7	for a court or agency.
8	(e) Prohibited Acts.—
9	(1) Interference with rights.—
10	(A) Exercise of rights.—It shall be un-
11	lawful for any employer to interfere with, re-
12	strain, or deny the exercise of or the attempt to
13	exercise, any right provided under this section.
14	(B) DISCRIMINATION.—It shall be unlaw-
15	ful for any employer to discharge or in any
16	other manner discriminate against an individual
17	for opposing any practice made unlawful by this
18	section.
19	(2) Interference with proceedings or in-
20	QUIRIES.—It shall be unlawful for any person to dis-
21	charge or in any other manner discriminate against
22	any individual because such individual—
23	(A) has filed any charge, or had instituted
24	or caused to be instituted any proceeding,
25	under or related to this section.

- 1 (B) has given, or is about to give, any in-2 formation in connection with any inquiry or 3 proceeding relating to any right provided under 4 this section; or
  - (C) has testified, or is about to testify, in any inquiry or proceeding relating to any right provided under this section.

### (f) Enforcement.—

- (1) Public enforcement.—The Secretary of Labor shall have the powers set forth in subsections (b), (c), (d), and (e) of section 107 of the Family and Medical Leave Act of 1993 (29 U.S.C. 2617) for the purpose of public agency enforcement of any alleged violation of subsection (e) against any employer.
- (2) Private enforcement.—The remedies and procedures set forth in section 107(a) of the Family and Medical Leave Act of 1993 (29 U.S.C. 2617(a)) shall be the remedies and procedures pursuant to which an employee may initiate a legal action against an employer for alleged violations of subsection (e).
- (3) REFERENCES.—For purposes of paragraphs (1) and (2), references in section 107 of the Family and Medical Leave Act of 1993 (29 U.S.C. 2617) to

- section 105 of such Act (29 U.S.C. 2615) shall be considered to be references to subsection (e).
- 4 LAWS.—Nothing in this section shall be construed to
  5 limit the liability of an employer to an employee for
  6 harm suffered relating to the employee's experience
  7 of domestic violence pursuant to any other Federal
  8 or State law, including a law providing for a legal

# 10 TITLE IV—FEDERAL EMPLOYEES 11 PAID PARENTAL LEAVE

12 SEC. 401. SHORT TITLE.

remedy.

9

- 13 This title may be cited as the "Federal Employees
- 14 Paid Parental Leave Act of 2005".
- 15 SEC. 402. GRANT PROJECT.
- 16 Subchapter V of chapter 63 of title 5, United States
- 17 Code, is amended—
- 18 (1) by redesignating section 6387 as section
- 19 6388; and
- 20 (2) by inserting after section 6386 the fol-
- 21 lowing:

## 22 "§ 6387. Paid leave grant project

- 23 "(a) The Office of Personnel Management may,
- 24 through an agreement or contract with 1 or more employ-
- 25 ing agencies described in subsection (b), conduct under

1	section 4703 a grant project that assists families by pro-
2	viding paid leave for eligible individuals who are respond-
3	ing to—
4	"(1) caregiving needs resulting from the birth
5	or adoption of a son or daughter; or
6	"(2) other family caregiving needs.
7	"(b) In carrying out a project under this section, an
8	employing agency of 1 or more employees shall provide
9	partial or full paid leave to eligible individuals for not less
10	than 6 weeks during a period of leave, or an absence from
11	employment, described in subsection (c)(2), during any
12	12-month period. Paid leave available to an individual
13	under this subsection shall be in addition to any annual
14	or sick leave that the individual may elect to use during
15	a period of leave, or an absence from employment, de-
16	scribed in subsection (c)(2), during any 12-month period.
17	"(c) To be eligible to receive paid leave under sub-
18	section (a), an individual shall—
19	"(1) be an employee who meets such eligibility
20	criteria as the Office of Personnel Management may
21	specify in a plan described in section 4703(b); and
22	"(2) be—
23	"(A) an individual who is taking leave,
24	under this subchapter, or other Federal law, for

1	a reason described in subparagraph (A) or (B)
2	of section 6382(a)(1);
3	"(B) at the option of the Office of Per-
4	sonnel Management, an individual who—
5	"(i) is taking leave, under this sub-
6	chapter, or other Federal law, for a reason
7	described in subparagraph (C), (D), (E),
8	or (F) of section 6382(a)(1); or
9	"(ii) leaves employment, and has an
10	absence from employment, because the in-
11	dividual has elected to care for a son or
12	daughter under age 1; or
13	"(C) at the option of the Office of Per-
14	sonnel Management, an individual who has an
15	absence from employment and has other char-
16	acteristics specified by the Office of Personnel
17	Management in a plan described in section
18	4703(b).
19	"(d) An employing agency that provides partial or
20	full paid leave to an eligible individual under this section
21	shall notify (in a form and manner prescribed by the Of-
22	fice of Personnel Management) the individual that the em-
23	ploying agency shall count an appropriate period of leave,
24	calculated under section 6382(f), against the total amount

- 1 of leave (if any) to which the employee is entitled under
- 2 section 6382(a)(1).
- 3 "(e)(1) A grant project conducted under this section
- 4 shall not be counted toward the 10-project limit estab-
- 5 lished in section 4703(d)(2).
- 6 "(2) The Office of Personnel Management may pro-
- 7 vide a waiver for the grant project in accordance with sec-
- 8 tion 4703, except that section 4703(c)(1) shall not apply
- 9 to such a waiver.
- 10 "(f)(1) There are authorized to be appropriated to
- 11 carry out this section \$400,000,000 for fiscal year 2006
- 12 and such sums as may be necessary for each subsequent
- 13 fiscal year.
- 14 "(2) Funds appropriated under paragraph (1) may
- 15 be allocated as described in section 4704.".
- 16 SEC. 403. TECHNICAL AND CONFORMING AMENDMENTS.
- 17 (a) In General.—Section 6382 of title 5, United
- 18 States Code, is amended by adding at the end the fol-
- 19 lowing:
- (f)(1) If an employing agency provides an amount
- 21 of full paid leave to an employee for a period under section
- 22 6387, the employing agency shall count an amount of
- 23 leave, equal to that period, against the total amount of
- 24 leave (if any) to which the employee is entitled under sub-
- 25 section (a)(1).

"(2) If an employing agency provides an amount of 1 partial paid leave to an employee for a period under sec-3 tion 6387, the employing agency shall— "(A) total the amount of partial paid leave pro-4 5 vided for that period; 6 "(B) convert the total into a corresponding 7 amount of full paid leave provided for a proportion-8 ately reduced period; and 9 "(C) count an amount of leave, equal to the pe-10 riod described in subparagraph (B), against the total 11 amount of leave (if any) to which the employee is en-12 titled under subsection (a)(1).". 13 (b) TECHNICAL AND CONFORMING AMENDMENTS.— Section 6382 of title 5, United States Code, is amended— 14 (1) in subsection (c), by striking "(d)," and in-15 serting "(d) or section 6387,"; and 16 (2) in subsection (d), by inserting "any unpaid" 17 18 after "substitute for". 19 (c) Table of Sections.—The table of sections for 20 chapter 63 of title 5, United States Code, is amended by 21 striking the item relating to section 6387 and inserting 22 the following:

<sup>&</sup>quot;6387. Paid leave grant project.

<sup>&</sup>quot;6388. Regulations.".

#### 1 SEC. 404. EFFECTIVE DATE.

- 2 The amendments made by this title shall not be effec-
- 3 tive with respect to any birth or placement occurring be-
- 4 fore the end of the 6-month period beginning on the date
- 5 of enactment of this Act.

## 6 TITLE V—TIME FOR SCHOOLS

- 7 SEC. 501. SHORT TITLE.
- 8 This title may be cited as the "Time for Schools Act
- 9 of 2005".
- 10 SEC. 502. GENERAL REQUIREMENTS FOR LEAVE.
- 11 (a) Entitlement to Leave.—Section 102(a) of the
- 12 Family and Medical Leave Act of 1993 (29 U.S.C.
- 13 2612(a)) is amended by adding at the end the following:
- 14 "(3) Entitlement to school involvement
- 15 LEAVE.—
- 16 "(A) In General.—Subject to section
- 17 103(h), an eligible employee shall be entitled to
- a total of 24 hours of leave during any 12-
- month period to participate in an academic ac-
- 20 tivity of a school of a son or daughter of the
- 21 employee, such as a parent-teacher conference
- or an interview for a school, or to participate in
- 23 literacy training under a family literacy pro-
- 24 gram.
- 25 "(B) Definitions.—In this paragraph:

1	"(i) Family Literacy Program.—
2	The term 'family literacy program' means
3	a program of services that are of sufficient
4	intensity in terms of hours, and of suffi-
5	cient duration, to make sustainable
6	changes in a family and that integrate all
7	of the following activities:
8	"(I) Interactive literacy activities
9	between parents and their sons and
10	daughters.
11	"(II) Training for parents on
12	how to be the primary teacher for
13	their sons and daughters and full
14	partners in the education of their sons
15	and daughters.
16	"(III) Parent literacy training.
17	"(IV) An age-appropriate edu-
18	cation program for sons and daugh-
19	ters.
20	"(ii) LITERACY.—The term 'literacy',
21	used with respect to an individual, means
22	the ability of the individual to speak, read,
23	and write English, and compute and solve
24	problems, at levels of proficiency nec-
25	essary—

1	"(I) to function on the job, in the
2	family of the individual, and in soci-
3	ety;
4	"(II) to achieve the goals of the
5	individual; and
6	"(III) to develop the knowledge
7	potential of the individual.
8	"(iii) School.—The term 'school'
9	means an elementary school or secondary
10	school (as such terms are defined in sec-
11	tion 9101 of the Elementary and Sec-
12	ondary Education Act of 1965 (20 U.S.C.
13	7801)), a Head Start program assisted
14	under the Head Start Act (42 U.S.C. 9831
15	et seq.), and a child care facility operated
16	by a provider who meets the applicable
17	State or local government licensing, certifi-
18	cation, approval, or registration require-
19	ments, if any.
20	"(4) Limitation.—No employee is entitled to
21	more than a combined total of 12 workweeks of
22	leave under this section during any 12-month pe-
23	riod.".
24	(b) Schedule.—Section 102(b)(1) of such Act (29
25	U.S.C. 2612(b)(1)) is amended by inserting after the sec-

- 1 ond sentence the following: "Leave under subsection
- 2 (a)(3) may be taken intermittently or on a reduced leave
- 3 schedule.".
- 4 (c) Substitution of Paid Leave.—Section
- 5 102(d)(2)(A) of such Act (29 U.S.C. 2612(d)(2)(A)) is
- 6 amended by inserting before the period the following: ",
- 7 or for leave provided under subsection (a)(3) for any part
- 8 of the 24-hour period of such leave under such sub-
- 9 section".
- 10 (d) Notice.—Section 102(e) of such Act (29 U.S.C.
- 11 2612(e)) is amended by adding at the end the following:
- 12 "(3) Notice for school involvement
- 13 LEAVE.—In any case in which the necessity for leave
- under subsection (a)(3) is foreseeable, the employee
- shall provide the employer with not less than 7 days'
- notice, before the date the leave is to begin, of the
- employee's intention to take leave under such sub-
- section. If the necessity for the leave is not foresee-
- able, the employee shall provide such notice as is
- practicable.".
- 21 (e) Certification.—Section 103 of such Act (29
- 22 U.S.C. 2613), as amended by section 301(c), is further
- 23 amended by adding at the end the following:
- 24 "(h) Certification for School Involvement
- 25 Leave.—An employer may require that a request for

1	leave under section 102(a)(3) be supported by a certifi-
2	cation issued at such time and in such manner as the Sec-
3	retary may by regulation prescribe.".
4	SEC. 503. SCHOOL INVOLVEMENT LEAVE FOR CIVIL SERV-
5	ICE EMPLOYEES.
6	(a) Entitlement to Leave.—Section 6382(a) of
7	title 5, United States Code, is amended by adding at the
8	end the following:
9	((3)(A) Subject to section 6383(h), an employee shall
10	be entitled to a total of 24 hours of leave during any 12-
11	month period to participate in an academic activity of a
12	school of a son or daughter of the employee, such as a
13	parent-teacher conference or an interview for a school, or
14	to participate in literacy training under a family literacy
15	program.
16	"(B) In this paragraph:
17	"(i) The term 'family literacy program' means
18	a program of services that are of sufficient intensity
19	in terms of hours, and of sufficient duration, to
20	make sustainable changes in a family and that inte-
21	grate all of the following activities:
22	"(I) Interactive literacy activities between
23	parents and their sons and daughters.
24	"(II) Training for parents on how to be
25	the primary teacher for their sons and daugh-

1	ters and full partners in the education of their
2	sons and daughters.
3	"(III) Parent literacy training.
4	"(IV) An age-appropriate education pro-
5	gram for sons and daughters.
6	"(ii) The term 'literacy', used with respect to
7	an individual, means the ability of the individual to
8	speak, read, and write English, and compute and
9	solve problems, at levels of proficiency necessary—
10	"(I) to function on the job, in the family
11	of the individual, and in society;
12	"(II) to achieve the goals of the individual;
13	and
14	"(III) to develop the knowledge potential
15	of the individual.
16	"(iii) The term 'school' means an elementary
17	school or secondary school (as such terms are de-
18	fined in section 9101 of the Elementary and Sec-
19	ondary Education Act of 1965 (20 U.S.C. 7801)), a
20	Head Start program assisted under the Head Start
21	Act (42 U.S.C. 9831 et seq.), and a child care facil-
22	ity operated by a provider who meets the applicable
23	State or local government licensing, certification, ap-
24	proval, or registration requirements, if any.

- 1 "(4) No employee may take more than a total of 12
- 2 workweeks of leave under paragraphs (1) and (3) during
- 3 any 12-month period.".
- 4 (b) SCHEDULE.—Section 6382(b)(1) of such title is
- 5 amended by inserting after the second sentence the fol-
- 6 lowing: "Leave under subsection (a)(3) may be taken
- 7 intermittently or on a reduced leave schedule.".
- 8 (c) Substitution of Paid Leave.—Section
- 9 6382(d) of such title is amended by inserting before ",
- 10 except" the following: ", or for leave provided under sub-
- 11 section (a)(3) any of the employee's accrued or accumu-
- 12 lated annual leave under subchapter I for any part of the
- 13 24-hour period of such leave under such subsection".
- 14 (d) Notice.—Section 6382(e) of such title is amend-
- 15 ed by adding at the end the following:
- 16 "(3) In any case in which the necessity for leave
- 17 under subsection (a)(3) is foreseeable, the employee shall
- 18 provide the employing agency with not less than 7 days'
- 19 notice, before the date the leave is to begin, of the employ-
- 20 ee's intention to take leave under such subsection. If the
- 21 necessity for the leave is not foreseeable, the employee
- 22 shall provide such notice as is practicable.".
- 23 (e) Certification.—Section 6383 of such title, as
- 24 amended by section 302(c), is further amended by adding
- 25 at the end the following:

- 1 "(h) An employing agency may require that a request
- 2 for leave under section 6382(a)(3) be supported by a cer-
- 3 tification issued at such time and in such manner as the
- 4 Office of Personnel Management may by regulation pre-
- 5 scribe.".
- 6 SEC. 504. EFFECTIVE DATE.
- 7 This title shall take effect 120 days after the date
- 8 of enactment of this Act.

 $\bigcirc$