110TH CONGRESS 1ST SESSION

H. R. 2895

To establish the National Affordable Housing Trust Fund in the Treasury of the United States to provide for the construction, rehabilitation, and preservation of decent, safe, and affordable housing for low-income families.

IN THE HOUSE OF REPRESENTATIVES

June 28, 2007

Mr. Frank of Massachusetts (for himself, Ms. Waters, Mr. Gary G. Miller of California, Mr. Ramstad, Ms. Velázquez, Mr. McHugh, Mr. English of Pennsylvania, Mr. Al Green of Texas, Mr. Shays, Mr. Murphy of Connecticut, Mr. Dent, Ms. Lee, Mr. Renzi, Mr. Clay, Mr. Smith of New Jersey, Mr. Lynch, and Mr. Hinojosa) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To establish the National Affordable Housing Trust Fund in the Treasury of the United States to provide for the construction, rehabilitation, and preservation of decent, safe, and affordable housing for low-income families.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Affordable
- 5 Housing Trust Fund Act of 2007".

1 SEC. 2. NATIONAL AFFORDABLE HOUSING TRUST FUND.

- 2 (a) In General.—Title II of the Cranston-Gonzalez
- 3 National Affordable Housing Act (42 U.S.C. 12721 et
- 4 seq.) is amended by adding at the end the following new
- 5 subtitle:

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6 "Subtitle G—National Affordable

Housing Trust Fund

- 8 "SEC. 291. PURPOSES.
- 9 "The purposes of this subtitle are—
- 10 "(1) to address the national shortage of hous-
- ing that is affordable to low-income families by cre-
- ating a permanently appropriated fund, with dedi-
- cated sources of funding, to finance additional hous-
- ing activities, without supplanting existing housing
- appropriations;
- 16 "(2) to enable rental housing to be built, for
- families with the greatest economic need, in mixed-
- income settings and in areas with the greatest eco-
- 19 nomic opportunities;
- 20 "(3) to promote ownership of one-to-four family
- owner-occupied housing by low-income families; and
- 22 "(4) to construct, rehabilitate, and preserve at
- least 1,500,000 affordable dwelling units over the
- 24 next decade.

1 "SEC. 292. TRUST FUND.

- 2 "(a) Establishment.—There is established in the
- 3 Treasury of the United States a trust fund to be known
- 4 as the National Affordable Housing Trust Fund.
- 5 "(b) Deposits to Trust Fund.—The Trust Fund
- 6 shall consist of—
- 7 "(1) any amounts of the Federal National
- 8 Mortgage Association and the Federal Home Loan
- 9 Mortgage Corporation transferred to the Trust
- Fund under title XIII of the Housing and Commu-
- 11 nity Development Act of 1992;
- "(2) any amounts appropriated to the Trust
- Fund pursuant to the authorization in the Expand-
- ing American Homeownership Act of 2007, relating
- to the use of FHA savings for an affordable housing
- 16 grant fund; and
- 17 "(3) any amounts as are or may be appro-
- priated, transferred, or credited to such Fund under
- any other provisions of law.
- 20 "(c) Expenditures From Trust Fund.—Amounts
- 21 in the Trust Fund shall be available to the Secretary of
- 22 Housing and Urban Development, and are hereby appro-
- 23 priated, for providing assistance under this subtitle.
- 24 "(d) Federal Assistance.—All assistance provided
- 25 using amounts in the Trust Fund shall be considered to
- 26 be Federal financial assistance.

1	"SEC. 293. ALLOCATIONS FOR STATES, INDIAN TRIBES, IN-
2	SULAR AREAS, AND PARTICIPATING LOCAL
3	JURISDICTIONS.
4	"(a) Determination of Amount Available for
5	FISCAL YEAR.—For fiscal year 2008 and for each fiscal
6	year thereafter, the Secretary shall determine the total
7	amount available from the Trust Fund pursuant to section
8	292(c) for assistance under this subtitle and shall use such
9	amount to provide such assistance for such fiscal year.
10	"(b) Allocation.—For each such fiscal year, of
11	such total amount available from the Trust Fund, the Sec-
12	retary shall allocate for use under section 294—
13	"(1) 40 percent for States, Indian tribes, and
14	insular areas; and
15	"(2) 60 percent for participating local jurisdic-
16	tions.
17	"SEC. 294. ASSISTANCE FROM TRUST FUND.
18	"(a) Affordable Housing Needs Formula.—
19	"(1) ESTABLISHMENT AND FACTORS.—The
20	Secretary shall establish a formula to allocate
21	amounts made available for a fiscal year for assist-
22	ance under this subtitle among States, all Indian
23	tribes, insular areas, and participating local jurisdic-
24	tions based on the relative needs of such entities, for
25	funds to increase the supply of decent quality afford-
26	able housing. The formula shall be based upon a

1	comparison of the following factors with respect to
2	each State, Indian tribes, each insular area, and
3	each participating local jurisdiction:
4	"(A) The ratio of the population of the
5	State, Indian tribes, insular area, or partici-
6	pating jurisdiction, to the aggregate population
7	of all States, Indian tribes, insular areas, and
8	participating jurisdictions.
9	"(B) The percentage of families in the ju-
10	risdiction of the State, of Indian tribes, or of
11	the insular area or participating jurisdiction
12	that live in substandard housing.
13	"(C) The percentage of families in the ju-
14	risdiction of the State, of Indian tribes, or of
15	the insular area or participating jurisdiction
16	that pay more than 50 percent of their annual
17	income for housing costs.
18	"(D) The percentage of persons in the ju-
19	risdiction of the State, of Indian tribes, or of
20	the insular area or participating jurisdiction
21	having an income at or below the poverty line.
22	"(E) The cost of constructing or carrying
23	out rehabilitation of housing in the jurisdiction
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of the State, of Indian tribes, or of the insular

area or participating jurisdiction.

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1	"(F) The percentage of the population of
2	the State, of Indian tribes, or of the insular
3	area or participating jurisdiction that resides in
4	counties having extremely low vacancy rates.
5	"(G) The percentage of housing stock in
6	the jurisdiction of the State, of Indian tribes, or
7	of the insular area or participating jurisdiction
8	that is extremely old housing.
9	"(H) Any other factors that the Secretary
10	determines to be appropriate.
11	"(2) Failure to establish.—If, in any fiscal
12	year referred to in section 293(a), the regulations
13	establishing the formula required under paragraph
14	(1) of this subsection have not been issued by the
15	date that the Secretary determines the total amount
16	available from the Trust Fund for assistance under
17	this subtitle for such fiscal year pursuant to section
18	292(c), for purposes of such fiscal year—
19	"(A) section 293(b), paragraphs (2) and
20	(3) of subsection (b) of this section, and sub-
21	section (c) of this section shall not apply;
22	"(B) the allocation for Indian tribes shall
23	be such amount as the Secretary shall establish;
24	and

1 "(C) the formula amount for each State, 2 insular area, or participating local jurisdiction 3 shall be determined by applying, for such State, 4 insular area, or participating local jurisdiction, the percentage that is equal to the percentage 6 of the total amounts made available for such 7 fiscal year for allocation under subtitle A of this 8 title (42 U.S.C. 12741 et seq.) that are allo-9 cated in such year, pursuant to such subtitle, to 10 such State, insular area, or participating local 11 jurisdiction, respectively, and the allocation for 12 each State, insular area, or participating juris-13 diction, for purposes of subsection (e) shall, ex-14 cept as provided in subsection (d), be the for-15 mula amount for the State, insular area, or 16 participating jurisdiction, respectively.

"(b) FORMULA AMOUNT.—

- "(1) IN GENERAL.—For each fiscal year referred to in section 293(a), the Secretary shall determine the formula amount under this subsection for each State, for Indian tribes, for each insular area, and for each participating local jurisdiction.
- "(2) STATES, INDIAN TRIBES, AND INSULAR AREAS.—The formula amount for each State, for Indian tribes, and for each insular area shall be the

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- amount determined for such State, for Indian tribes, or for such insular area by applying the formula under subsection (a) of this section to the total amount allocated under section 293(b)(1) for all States, Indian tribes, and insular areas for the fiscal year.
 - "(3) Participating local jurisdictions.—

 The formula amount for each participating local jurisdiction shall be the amount determined for such participating local jurisdiction by applying the formula under subsection (a) of this section to the total amount allocated under section 293(b)(2) for all participating local jurisdictions for the fiscal year.
 - "(4) Notice.—For each fiscal year referred to in section 293(a), not later than 60 days after the date that the Secretary determines the total amount available from the Trust Fund for such fiscal year pursuant to section 292(c) for assistance under this subtitle, the Director shall cause to be published in the Federal Register a notice that such amounts shall be so available.
- "(c) Allocation Based on Affordable Housing
 Needs Formula.—The allocation under this subsection
 for a State, for Indian tribes, for an insular area, or for

- 1 a local participating jurisdiction for a fiscal year shall be
- 2 determined as follows:

- 3 "(1) STATES.—Subject to subsection (d), the 4 allocation for a State shall be as follows:
 - "(A) MINIMUM AMOUNT.—If the formula amount determined under subsection (b)(2) for the State for the fiscal year is less than 1 percent of the total amount allocated for such fiscal year under section 293(b)(1), the allocation for the State shall be 1 percent of the total amount allocated for such fiscal year under section 293(b)(1).
 - "(B) Formula amount.—If the formula amount determined under subsection (b)(2) for the State for the fiscal year is 1 percent or more of the total amount allocated for such fiscal year under section 293(b)(1), the allocation for the State shall be the formula amount for the State, except that the Secretary shall reduce such formula amounts for all States whose allocations are determined under this subparagraph on a pro rata basis by the amount necessary to account for any increases from the formula amount for allocations made under subparagraph (A) so that the total of the allo-

1 cations for all States pursuant to this para-2 graph is equal to the aggregate of the formula 3 amounts under subsection (b)(2) for all States. "(2) Indian tribes and insular areas.— 4 5 The allocation for Indian tribes and for each insular 6 area shall be the formula amount for Indian tribes 7 or for the insular area, respectively, determined 8 under subsection (b), as applicable. 9 "(3) Participating local jurisdictions.— Subject to subsection (d), the allocation for each 10 11 participating local jurisdiction shall be the formula 12 amount for the jurisdiction determined under sub-13 section (b). 14 "(d) Allocation Exception for Years in Which Less Than \$2 Billion Is Available.—If, for any fiscal year, the total amount available pursuant to section 16 17 293(a) for assistance under this subtitle is less than \$2,000,000,000— 18 19 "(1) for each participating local jurisdiction 20 having a formula amount of less than \$1,000,000, 21 the allocation shall be \$0; and 22 "(2) the allocation for the State in which such 23 participating local jurisdiction is located shall be in-24 creased by the amount of the formula amount for

the participating local jurisdiction.

- Any adjustments pursuant to paragraphs (1) and (2) shall
 be made notwithstanding the allocation percentages under
 section 293(b).
- 5 to in section 293(a), using the amounts made available

"(e) Grant Awards.—For each fiscal year referred

- 6 to the Secretary from the Trust Fund for such fiscal year
- 7 under section 292(c), the Secretary shall, subject to sub-
- 8 section (f), make a grant to each State, insular area, and
- 9 participating local jurisdiction in the amount of the alloca-
- 10 tion under subsection (a)(2), (c), or (d), as applicable, for
- 11 the State, area, or jurisdiction, respectively.
- 12 "(f) Matching Requirement.—

- "(1) IN GENERAL.—Each grantee for a fiscal
 year shall contribute to eligible activities funded with
 Trust Fund grant amounts, or require the contribution to such eligible activities by recipients of such
 Trust Fund grant amounts of, in addition to any
 such grant amounts, not less than the following
 amount:
- 20 "(A) STATE, LOCAL, OR PRIVATE RE21 SOURCES.—To the extent that such contributed
 22 amounts are derived from State, local, or pri23 vate resources, one dollar for every two dollars
 24 of such grant amounts.

"(B) Federal amounts.—To the extent that such contributed amounts are derived from State- or locally-controlled amounts from Federal assistance, or from amounts made available under the affordable housing program of a Federal Home Loan Bank pursuant to section 10(j) of the Federal Home Loan Bank Act (12 U.S.C. 1430(j)), one dollar for every dollar of such grant amounts.

Nothing in this paragraph may be construed to prevent a grantee or recipient from complying with this paragraph only by contributions in accordance with subparagraph (A), only by contributions in accordance with subparagraph (B), or by a combination of such contributions.

"(2) Reduction or waiver for recipients
IN FISCAL DISTRESS.—The Secretary may reduce or
waive the requirement under paragraph (1) with respect to any grantee that the Secretary determines,
pursuant to such demonstration by the recipient as
the Secretary shall require, is in fiscal distress. The
Secretary shall make determinations regarding fiscal
distress for purposes of this paragraph in the same
manner, and according to the same criteria, as fiscal

distress is determined with respect to jurisdictions under section 220(d) (42 U.S.C. 12750(d)).

"(3) QUALIFICATION OF SERVICES FUNDING FOR MATCH.—For purposes of meeting the requirements of paragraph (1), amounts that a grantee, recipient, or other governmental or private agency or entity commits to contribute to provide services to residents of affordable housing provided using grant amounts under this subtitle, by entering into a binding commitment for such contribution as the Secretary shall require, shall be considered contributions to eligible activities.

"(4) REDUCTION OR WAIVER FOR CERTAIN ACTIVITIES.—With respect to Trust Fund grant amounts made available for a fiscal year, the Secretary shall reduce or waive the amount of contributions otherwise required under paragraph (1) to be made with respect to eligible activities to be carried out with such grant amounts and for which any variance from zoning laws or other waiver of regulatory requirements was approved by the local jurisdiction. Such reduction may be implemented in the year following the year in which such activities are funded with Trust Fund grant amounts.

1	"(g) Competitive Grants for Indian Tribes.—
2	For each fiscal year referred to in section 293(a), the Sec-
3	retary shall, using amounts allocated for Indian tribes
4	pursuant to subsection (a)(2)(B) or (c)(2), as applicable,
5	and subject to subsection (f), make grants to Indian tribes
6	on a competitive basis, based upon such criteria as the
7	Secretary shall establish, which shall include the factors
8	specified in section 295(c)(2)(B).
9	"(h) USE BY STATE OF UNUSED FUNDS OF LOCAL
10	JURISDICTIONS.—If any participating local jurisdiction
11	for which an allocation is made for a fiscal year pursuant
12	to this section notifies the Secretary of an intent not to
13	use all or part of such funds, any such funds that will
14	not be used by the jurisdiction shall be added to the grant
15	award under subsection (e) for the State in which such
16	jurisdiction is located.
17	"(i) Competitive Grants for Areas Without
18	ALLOCATION PLANS AND RECIPIENTS WITH INSUFFI-
19	CIENT MATCHING CONTRIBUTIONS.—
20	"(1) Available amounts.—For a fiscal year,
21	the following amounts shall be available for grants
22	under this subsection:
23	"(A) Allocation for areas not sub-
24	MITTING ALLOCATION PLANS.—With respect to
25	each State, insular area, or participating local

jurisdiction that has not, before the expiration of the 12-month period beginning upon the date of the publication of the notice of funding availability for such fiscal year under subsection (b)(4), submitted to and had approved by the Secretary an allocation plan for such fiscal year meeting the requirements of section 295, the amount of the allocation for such State, insular area, or participating local jurisdiction for such fiscal year determined under this section.

- "(B) Unmatched portion of allocation.—With respect to any grantee for which the Trust Fund grant amount awarded for such fiscal year is reduced from the amount of the allocation determined under this section for the grantee by reason of failure comply with the requirements under subsection (f), the amount by which such allocation for the grantee for the fiscal year exceeds the Trust Fund grant amount for the grantee for the fiscal year.
- "(C) Uncommitted amounts.—Any
 Trust Fund grant amounts for a fiscal year
 that are not committed for use for eligible activities before the expiration of the 24-month
 period beginning upon the date of the publica-

tion of the notice of availability of amounts under subsection (b)(4) for such fiscal year.

- "(D) UNUSED AMOUNTS.—Any Trust Fund grant amounts for which the grantee notifies the Secretary that such funds will not be used under this subtitle.
- "(2) Notice.—For each fiscal year, not later than 60 days after the date that the Secretary determines that the amounts described in paragraph (1) shall be available for grants under this subsection, the Secretary shall cause to be published in the Federal Register a notice that such amounts shall be so available.
- "(3) APPLICATIONS.—The Secretary shall provide for nonprofit and public entities (and consortia thereof, which may include regional consortia of units of local government) to submit applications, during the 9-month period beginning upon publication of a notice of funding availability under paragraph (2) for a fiscal year, for a grant of all or a portion of the amounts referred to in paragraph (1) for such fiscal year. Such an application shall include a certification that the applicant will comply with all requirements of this subtitle applicable to a grantee under this subsection.

shall, by regulation, establish criteria for selecting applicants that meet the requirements of paragraph (3) for funding under this subsection. Such criteria shall give priority to applications that provide that grant amounts under this subsection will be used for eligible activities relating to affordable housing that is located in the State or insular area, as applicable, for which such grant funds were originally allocated under this section.

"(5) AWARD AND USE OF GRANT ASSIST-ANCE.—

"(A) AWARD.—Subject only to the absence of applications meeting the requirements of paragraph (3), upon the expiration of the period referred to in such paragraph, the Secretary shall select an applicant or applicants under this subsection to receive the amounts available under paragraph (1) and shall make a grant or grants to such applicant or applicants. The selection shall be based upon the criteria established under paragraph (4).

"(B) Use.—Amounts from a grant under this subsection shall be Trust Fund grant amounts for purposes of this subtitle.

1 "SEC. 295. ALLOCATION PLANS.

2	"(a) In General.—Each grantee that is a State, in-
3	sular area, participating local jurisdiction, or grantee
4	under section 294(i) for a fiscal year, shall establish an
5	allocation plan in accordance with this section for the dis-
6	tribution of Trust Fund grant amounts provided to the
7	grantee for such fiscal year, which shall be a plan that—
8	"(1) provides for use of such amounts in ac-
9	cordance with section 296;
10	"(2) is based on priority housing needs, as de-
11	termined by the grantee; and
12	"(3) is consistent with the comprehensive hous-
13	ing affordability strategy under section 105 (42
14	U.S.C. 12705) or any applicable consolidated sub-
15	mission used for purposes of applying for other com-
16	munity planning and development and housing as-
17	sistance programs administered by the Secretary, for
18	the applicable State, insular area, jurisdiction, or
19	grantee under section 294(i).
20	"(b) Establishment.—In establishing an allocation
21	plan, a grantee described in subsection (a) shall notify the
22	public of the establishment of the plan, provide an oppor-
23	tunity for public comments regarding the plan, consider
24	any public comments received, and make the completed
25	plan available to the public.

1	"(c) Contents.—Each allocation plan of a grantee
2	described in subsection (a) shall comply with the following
3	requirements:
4	"(1) Application requirements for eligi-
5	BLE RECIPIENTS.—The allocation plan shall set
6	forth the requirements for eligible recipients to apply
7	to the grantee to receive assistance from Trust Fund
8	grant amounts of the grantee for use for eligible ac-
9	tivities, including a requirement that each such ap-
10	plication include—
11	"(A) a description of the eligible activities
12	to be conducted using such assistance; and
13	"(B) a certification by the eligible recipient
14	applying for such assistance that any housing
15	assisted with such grant amounts will comply
16	with—
17	"(i) all of the requirements under this
18	subtitle, including the targeting require-
19	ments under section 296(c) and the afford-
20	able housing requirements under section
21	297;
22	"(ii) section 808(d) of the Fair Hous-
23	ing Act (relating to the obligation to af-
24	firmatively further fair housing); and

1	"(iii) section 504 of the Rehabilitation
2	Act of 1973 (relating to prohibition of dis-
3	crimination on the basis of disability).
4	"(2) Selection process and criteria for
5	ASSISTANCE.—
6	"(A) Selection process.—The allocation
7	plan shall set forth a process for the grantee to
8	select eligible activities meeting the grantee's
9	priority housing needs for funding with Trust
10	Fund grant amounts of the grantee, which shall
11	comply with requirements for such process as
12	the Secretary shall, by regulation, establish.
13	"(B) Selection criteria.—The alloca-
14	tion plan shall set forth the factors for consid-
15	eration in selecting among applicants that meet
16	the application requirements established pursu-
17	ant to paragraph (1), which shall provide for
18	geographic diversity among eligible activities to
19	be assisted with Trust Fund grant amounts of
20	the grantee and shall include—
21	"(i) the merits of the proposed eligible
22	activity of the applicant, including the ex-
23	tent to which the activity addresses hous-
24	ing needs identified in the allocation plan
25	of the grantee and the applicable com-

1	prehensive housing affordability strategy or
2	consolidated submission referred to in sub-
3	section (a)(3);
4	"(ii) the ability of the applicant to ob-
5	ligate grant amounts for the proposed eli-
6	gible activities and to undertake such ac-
7	tivities in a timely manner;
8	"(iii) the amount of assistance lever-
9	aged by the applicant from private and
10	other non-Federal sources for carrying out
11	the eligible activities to be funded with
12	Trust Fund grant amounts, including as-
13	sistance made available under section 8 of
14	the United States Housing Act of 1937
15	(42 U.S.C. 1437f) that is devoted to the
16	project that contains the affordable hous-
17	ing to be assisted with such assistance;
18	"(iv) the extent of local assistance
19	that will be provided in carrying out the el-
20	igible activities, including financial assist-
21	ance;
22	"(v) the degree to which the project in
23	which the affordable housing will be lo-
24	cated will have residents of various in-
25	comes;

1	"(vi) the extent of employment and
2	other economic opportunities for low-in-
3	come families in the area in which the
4	housing will be located;
5	"(vii) the extent to which the appli-
6	cant demonstrates the ability to maintain
7	dwelling units as affordable housing
8	through the use of assistance made avail-
9	able under this subtitle, assistance lever-
10	aged from non-Federal sources, assistance
11	made available under section 8 of the
12	United States Housing Act of 1937 (42
13	U.S.C. 1437f), State or local assistance,
14	programs to increase tenant income, cross-
15	subsidization, and any other resources;
16	"(viii) the extent to which the appli-
17	cant demonstrates that the county in
18	which the housing is to be located is expe-
19	riencing an extremely low vacancy rate;
20	"(ix) the extent to which the percent-
21	age of the housing located in such county
22	that is extremely old housing exceeds 35
23	percent;

1	"(x) the extent to which the housing
2	assisted with the grant amounts will be ac-
3	cessible to persons with disabilities;
4	"(xi) the extent to which the applicant
5	demonstrates that the affordable housing
6	assisted with the grant amounts will be lo-
7	cated in proximity to public transportation,
8	job opportunities, child care, and commu-
9	nity revitalization projects;
10	"(xii) the extent to which the appli-
11	cant has provided that assistance from
12	grant amounts will be used for eligible ac-
13	tivities relating to housing located in cen-
14	sus tracts in which the number of families
15	having incomes less than the poverty line is
16	less than 20 percent; and
17	"(xiii) the extent to which the housing
18	assisted with grant amounts will comply
19	with energy efficiency standards and the
20	national Green Communities criteria
21	checklist for residential construction that
22	provides criteria for the design, develop-
23	ment, and operation of affordable housing,
24	as the Secretary shall by regulation pro-
25	vide.

"(3) Performance goals, benchmarks, and TIMETABLES.—The allocation plan shall include per-formance goals, benchmarks, and timetables for the grantee for the conducting of eligible activities with Trust Fund grant amounts that comply with re-quirements and standards for such goals, bench-marks, and timetables as the Secretary shall, by reg-ulation, establish.

"(d) REVIEW AND APPROVAL BY SECRETARY.—

- "(1) Submission.—A grantee described in subsection (a) shall submit an allocation plan for the fiscal year for which the grant is made to the Secretary not later than the expiration of the 6-month period beginning upon the notice of funding availability under section 294(b)(4) for such fiscal year amounts.
- "(2) REVIEW AND APPROVAL OR DIS-APPROVAL.—The Secretary shall review and approve or disapprove an allocation plan not later than the expiration of the 3-month period beginning upon submission of the plan.
- "(3) STANDARD FOR DISAPPROVAL.—The Secretary may disapprove an allocation plan only if the plan fails to comply with requirements of this section or section 296.

1	"(4) Resubmission upon disapproval.—If
2	the Secretary disapproves a plan, the grantee may
3	submit to the Secretary a revised plan for review
4	and approval or disapproval under this subsection.
5	"(5) Timing for fiscal year 2008.—With re-
6	spect only to fiscal year 2008, the Secretary may ex-
7	tend each of the periods referred to in paragraphs
8	(1) and (2), and the period referred to in section
9	294(i)(1)(A), by not more than 6 months.
10	"SEC. 296. USE OF ASSISTANCE BY RECIPIENTS.
11	"(a) Distribution to Recipients; Use Require-
12	MENTS.—Each grantee shall distribute Trust Fund grant
13	amounts of the grantee to eligible recipients for use in ac-
14	cordance with this section. Trust Fund grant amounts of
15	a grantee may be used, or committed for use, only for eli-
16	gible activities that—
17	"(1) are conducted in the jurisdiction of the
18	grantee;
19	"(2) in the case of a grantee that is a State,
20	insular area, participating local jurisdiction, or
21	grantee under section 294(i), comply with the alloca-
22	tion plan of the grantee under section 295;
23	"(3) are selected for funding by the grantee in
24	accordance with the process and criteria for such se-

- 1 lection established pursuant to section 295(c)(2); 2 and 3 "(4) comply with the targeting requirements 4 under subsection (c) of this section and the afford-5 able housing requirements under section 297. 6 "(b) Eligible Recipients.—Trust Fund grant amounts of a grantee may be provided only to an organiza-8 tion, agency, or other entity (including a for-profit entity, 9 a nonprofit entity, and a faith-based organization) that— 10 "(1) demonstrates the experience, ability, and 11 capacity (including financial capacity) to undertake, 12 comply, and manage the eligible activity; "(2) demonstrates its familiarly with the re-13 14 quirements of any other Federal, State or local 15 housing program that will be used in conjunction 16 with such grant amounts to ensure compliance with 17 all applicable requirements and regulations of such 18 programs; and 19 "(3) makes such assurances to the grantee as
- 19 "(3) makes such assurances to the grantee as 20 the Secretary shall, by regulation, require to ensure 21 that the recipient will comply with the requirements 22 of this subtitle during the entire period that begins 23 upon selection of the recipient to receive such grant 24 amounts and ending upon the conclusion of all eligi-

1	ble activities that are engaged in by the recipient
2	and funded with such grant amounts.
3	"(c) Targeting Requirements.—The targeting re-
4	quirements under this subsection are as follows:
5	"(1) REQUIREMENT OF USE OF ALL AMOUNTS
6	FOR AFFORDABLE HOUSING FOR LOW-INCOME FAMI-
7	LIES.—All Trust Fund grant amounts of a grantee
8	shall be distributed for use only for eligible activities
9	relating to affordable housing that are for the ben-
10	efit only of families whose incomes do not exceed 80
11	percent of the greater of—
12	"(A) the median family income for the
13	area in which the housing is located, as deter-
14	mined by the Secretary with adjustments for
15	smaller and larger families; and
16	"(B) the median family income for the
17	State or insular area in which the housing is lo-
18	cated, as determined by the Secretary with ad-
19	justments for smaller and larger families.
20	"(2) Use of 75 percent for affordable
21	HOUSING FOR EXTREMELY LOW-INCOME FAMI-
22	LIES.—Not less than 75 percent of the Trust Fund
23	grant amounts of a grantee for each fiscal year shall

be used only for eligible activities relating to afford-

1	able housing that are for the benefit only of families
2	whose incomes do not exceed the higher of—
3	"(A) 30 percent of the median family in-
4	come for the area in which the housing is lo-
5	cated, as determined by the Secretary with ad-
6	justments for smaller and larger families; and
7	"(B) the poverty line (as such term is de-
8	fined in section 673 of the Omnibus Budget
9	Reconciliation Act of 1981 (42 U.S.C. 9902),
10	including any revision required by such section)
11	applicable to a family of the size involved.
12	"(3) Use of 30 percent for affordable
13	HOUSING FOR VERY POOR FAMILIES.—Not less than
14	30 percent of the Trust Fund grant amounts of a
15	grantee for each fiscal year shall be used only for el-
16	igible activities relating to affordable housing that
17	are for the benefit only of families whose incomes do
18	not exceed the maximum amount of income that an
19	individual or family could have, taking into consider-
20	ation any income disregards, and remain eligible for
21	benefits under the Supplemental Security Income
22	program under title XVI of the Social Security Act
23	(42 U.S.C. 1381 et seq.).
24	"(4) Limitation for years in which less
25	THAN \$2 BILLION IS AVAILABLE.—If, for any fiscal

year, the total amount available pursuant to section 2 293(a) for assistance under this subtitle is less than 3 \$2,000,000,000, in addition to the other require-

ments under this subsection—

- "(A) all such amounts shall be used only for eligible activities relating to affordable housing that are for the benefit only of families whose incomes do not exceed the amount described in paragraph (2) of this subsection; and
 - "(B) not less than 40 percent of such amounts shall be used only for eligible activities relating to affordable housing that is for use only by families whose incomes do not exceed the greater of the amounts described in paragraphs (2) and (3) of this subsection.
- "(d) USE FOR RURAL AREAS.—Of the Trust Fund grant amounts for any fiscal year for any grantee that is a State or participating jurisdiction that includes any rural areas, the State or participating jurisdiction shall use a portion for eligible activities located in rural areas that is proportionate to the identified need for such activities in such rural areas.
- "(e) Cost Limits.—The Secretary shall establish limitations on the amount of Trust Fund grant amounts that may be used, on a per unit basis, for eligible activi-

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1	ties. Such limitations shall be the same as the per unit
2	cost limits established pursuant to section 212(e) (42
3	U.S.C. 12742(e)), as adjusted annually, and established
4	by number of bedrooms, market area, and eligible activity.
5	"(f) Forms of Assistance.—
6	"(1) In general.—Assistance may be distrib-
7	uted pursuant to this section in the form of—
8	"(A) capital grants, noninterest-bearing or
9	low-interest loans or advances, deferred pay-
10	ment loans, guarantees, and loan loss reserves;
11	"(B) in the case of assistance for owner-
12	ship of one- to four-family owner-occupied hous-
13	ing, downpayment assistance, closing cost as-
14	sistance, and assistance for interest rate buy-
15	downs; and
16	"(C) any other forms of assistance ap-
17	proved by the Secretary.
18	"(2) Repayments.—If a grantee awards as-
19	sistance under this section in the form of a loan or
20	other mechanism by which funds are later repaid to
21	the grantee, any repayments and returns received by
22	the grantee shall be distributed by the grantee in ac-
23	cordance with the allocation plan under section 295
24	for the grantee for the fiscal year in which such re-
25	payments are made or returns are received.

"(g) COORDINATION WITH OTHER ASSISTANCE.—In 1 2 distributing assistance pursuant to this section, each 3 grantee shall, to the maximum extent practicable, coordi-4 nate such distribution with the provision of other Federal, 5 State, tribal, and local housing assistance, including— 6 "(1) in the case of any State, housing credit 7 dollar amounts allocated by the State under section 8 42(h) of the Internal Revenue Code of 1986; 9 "(2) assistance made available under subtitles A through F (42 U.S.C. 12721 et seq.) or the com-10 11 munity development block grant program under title 12 I of the Housing and Community Development Act of 1974 (42 U.S.C. 5301 et seq.); 13 "(3) private activity bonds; 14 15 "(4) assistance made available under section 9 16 of the United States Housing Act of 1937 (42) 17 U.S.C. 1437g); 18 "(5) assistance made available under section 19 8(o) of the United States Housing Act of 1937 (42) 20 U.S.C. 1437f(0); "(6) assistance made available under title V of 21 22 the Housing Act of 1949 (42 U.S.C. 1471 et seq.); 23 "(7) assistance made available under section 24 101 of the Native American Housing Assistance and 25 Self-Determination Act of 1996 (25 U.S.C. 4111);

1	"(8) assistance made available from any State
2	or local housing trust fund established to provide or
3	assist in making available affordable housing; and
4	"(9) any other housing assistance programs.
5	"(h) Prohibited Uses.—The Secretary shall—
6	"(1) by regulation, set forth prohibited uses of
7	grant amounts under this subtitle, which shall in-
8	clude use for—
9	"(A) political activities;
10	"(B) advocacy;
11	"(C) lobbying, whether directly or through
12	other parties;
13	"(D) counseling services;
14	"(E) travel expenses; and
15	"(F) preparing or providing advice on tax
16	returns;
17	"(2) by regulation, provide that, except as pro-
18	vided in paragraph (3), grant amounts under this
19	subtitle may not be used for administrative, out-
20	reach, or other costs of—
21	"(A) a grantee; or
22	"(B) any recipient of such grant amounts;
23	and
24	"(3) by regulation, limit the amount of any
25	Trust Fund grant amounts for a fiscal year that

- 1 may be used for administrative costs of the grantee
- 2 of carrying out the program required under this sub-
- 3 title to a percentage of such grant amounts of the
- 4 grantee for such fiscal year, which may not exceed
- 5 10 percent.
- 6 "(i) Labor Standards.—Each grantee receiving
- 7 Trust Fund grant amounts shall ensure that contracts for
- 8 eligible activities assisted with such amounts comply with
- 9 the same requirements under section 286 (42 U.S.C.
- 10 12836) that are applicable to contracts for construction
- 11 of affordable housing assisted under such Act.
- 12 "(j) Compliance With Other Federal Laws.—
- 13 All amounts from the Trust Fund shall be allocated in
- 14 accordance with, and any eligible activities carried out in
- 15 whole or in part with grant amounts under this subtitle
- 16 (including housing provided with such grant amounts)
- 17 shall comply with and be operated in compliance with,
- 18 other applicable provisions of Federal law, including—
- 19 "(1) laws relating to tenant protections and
- tenant rights to participate in decision making re-
- 21 garding their residences;
- 22 "(2) laws requiring public participation, includ-
- 23 ing laws relating to Consolidated Plans, Qualified
- 24 Allocation Plans, and Public Housing Agency Plans;
- 25 and

1 "(3) fair housing laws and laws regarding ac-2 cessibility in federally assisted housing, including 3 section 504 of the Rehabilitation Act of 1973. 4 "SEC. 297. AFFORDABLE HOUSING. "(a) Rental Housing.—A rental dwelling unit 5 (which may include a dwelling unit in limited equity coop-6 erative housing, as such term is defined in section 143(k) 8 of the Internal Revenue Code of 1986 (26 U.S.C. 143(k)) or in housing of a cooperative housing corporation, as such 10 term is defined in section 216(b) of the Internal Revenue Code of 1986 (26 U.S.A. 216(b))), shall be considered affordable housing for purposes of this subtitle only if the 12 dwelling unit is subject to legally binding commitments that ensure that the dwelling unit meets all of the fol-14 15 lowing requirements: "(1) Rents.—The dwelling unit bears a rent 16 17 not greater than the lesser of— 18 "(A) the existing fair market rental estab-19 lished by the Secretary under section 8(c) of 20 the United States Housing Act of 1937 (42 21 U.S.C. 1437f(c)) for a dwelling unit of the 22 same size in the same market area, or the ap-23 plicable payment standard for assistance under 24 section 8(o) of such Act, if higher; and

"(B) a rent that does not exceed 30 percent of the adjusted income of a family whose income equals 65 percent of the median income for the area, as determined by the Secretary, with adjustment for number of bedrooms in the unit, except that the Secretary may establish income ceilings higher or lower than 65 percent of the median for the area on the basis of the findings of the Secretary that such variations are necessary because of prevailing levels of construction costs or fair market rents, or unusually high or low family incomes.

- "(2) TENANT RENT CONTRIBUTION.—The contribution toward rent by the family residing in the dwelling unit will not exceed 30 percent of the adjusted income of such family.
- "(3) Non-discrimination against voucher Holders.—The dwelling unit is located in a project in which all dwelling units are subject to enforceable restrictions that provide that a unit may not be refused for leasing to a holder of a voucher of eligibility under section 8 of the United States Housing Act of 1937 (42 U.S.C. 1437f) because of the status of the prospective tenant as a holder of such voucher.

1	"(4) MIXED INCOME.—
2	"(A) In general.—The dwelling unit is
3	located in a project in which not more than 50
4	percent of the rental units in the project that
5	receive assistance under this subtitle and are
6	not previously occupied may be rented initially
7	to families with incomes described in section
8	295(c)(2), as determined at a reasonable time
9	before occupancy.
10	"(B) Exceptions.—Subparagraph (A)
11	shall not apply in the case of a project having
12	25 or fewer dwelling units that is—
13	"(i) located in a census tract in which
14	the number of families having incomes less
15	than the poverty line is less than 20 per-
16	$\operatorname{cent};$
17	"(ii) located in a rural area, as such
18	term is defined in section 520 of the Hous-
19	ing Act of 1949 (42 U.S.C. 1490); or
20	"(iii) specifically made available only
21	for households comprised of elderly fami-
22	lies or disabled families.
23	"(5) Visitability.—To the extent the dwelling
24	unit is not required under Federal law to comply
25	with standards relating to accessibility to persons

1 with disabilities, the dwelling unit complies with 2 such basic visitability standards as the Secretary 3 shall by regulation provide. "(6) Duration of use.—The dwelling unit 4 5 will continue to be subject to all requirements under 6 this subsection for not less than 50 years. 7 "(b) OWNER-OCCUPIED HOUSING.—For purposes of 8 any eligible activity involving one- to four-family owneroccupied housing (which may include housing of a cooper-10 ative housing corporation, as such term is defined in section 216(b) of the Internal Revenue Code of 1986 (26 12 U.S.A. 216(b))), such a residence shall be considered affordable housing for purposes of this subtitle only if— 13 "(1) in the case of housing to be made available 14 15 for purchase— "(A) the housing is available for purchase 16 17 only for use as a principal residence by families 18 that qualify as first-time homebuyers, as such 19 term is defined in section 104 (42 U.S.C. 20 12704), except that any reference in such sec-21 tion to assistance under title II of this Act shall 22 for purposes of this section be considered to 23 refer to assistance from Trust Fund grant

amounts;

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1	"(B) the housing has an initial purchase
2	price that meets the requirements of section
3	215(b)(1); and
4	"(C) the housing is subject to the same re-
5	sale restrictions established under section
6	215(b)(3) and applicable to the participating
7	jurisdiction that is the State in which such
8	housing is located; and
9	"(2) the housing is made available for purchase
10	only by, or in the case of assistance to a homebuyer
11	pursuant to this subsection, the assistance is made
12	available only to, homebuyers who have, before pur-
13	chase, completed a program of counseling with re-
14	spect to the responsibilities and financial manage-
15	ment involved in homeownership that is approved by
16	the Secretary; except that the Secretary may, at the
17	request of a State, waive the requirements of this
18	paragraph with respect to a geographic area or
19	areas within the State if—
20	"(A) the travel time or distance involved in
21	providing counseling with respect to such area
22	or areas, as otherwise required under this para-
23	graph, on an in-person basis is excessive or the
24	cost of such travel is prohibitive; and

"(B) the State provides alternative forms of counseling for such area or areas, which may include interactive telephone counseling, on-line counseling, interactive video counseling, and interactive home study counseling and a program of financial literacy and education to promote an understanding of consumer, economic, and personal finance issues and concepts, including saving for retirement, managing credit, long-term care, and estate planning and education on predatory lending, identity theft, and financial abuse schemes relating to homeownership that is approved by the Secretary, except that entities providing such counseling shall not discriminate against any particular form of housing; and

17 "SEC. 298. OTHER PROVISIONS.

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"(a) EFFECT OF ASSISTANCE UNDER PROGRAM.—

19 Notwithstanding any other provision of law, the provision

20 of assistance under this subtitle for a project shall not re
21 duce the amount of assistance for which such project is

22 otherwise eligible under subtitles A through F of this title,

23 if the project does not exceed the cost limits established

24 pursuant to section 296(e).

1	"(b) Accountability of Grantees and Recipi-
2	ENTS.—
3	"(1) Recipients.—
4	"(A) TRACKING OF FUNDS.—The Sec-
5	retary shall—
6	"(i) require each grantee to develop
7	and maintain a system to ensure that each
8	recipient of assistance from Trust Fund
9	grant amounts of the grantee uses such
10	amounts in accordance with this subtitle
11	the regulations issued under this subtitle
12	and any requirements or conditions under
13	which such amounts were provided; and
14	"(ii) establish minimum requirements
15	for agreements, between the grantee and
16	recipients, regarding assistance from the
17	Trust Fund grant amounts of the grantee
18	which shall include—
19	"(I) appropriate continuing fi-
20	nancial and project reporting, record
21	retention, and audit requirements for
22	the duration of the grant to the re-
23	cipient to ensure compliance with the
24	limitations and requirements of this

1	subtitle and the regulations under this
2	subtitle; and
3	"(II) any other requirements that
4	the Secretary determines are nec-
5	essary to ensure appropriate grant ad-
6	ministration and compliance.

"(B) Misuse of funds.—

"(i) REIMBURSEMENT REQUIRE-MENT.—If any recipient of assistance from Trust Fund grant amounts of a grantee is determined, in accordance with clause (ii), to have used any such amounts in a manner that is materially in violation of this subtitle, the regulations issued under this subtitle, or any requirements or conditions under which such amounts were provided, the grantee shall require that, within 12 months after the determination of such misuse, the recipient shall reimburse the grantee for such misused amounts and return to the grantee any amounts from the Trust Fund grant amounts of the grantee that remain unused or uncommitted for use. The remedies under this clause are in

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1	addition to any other remedies that may be
2	available under law.
3	"(ii) Determination.—A determina-
4	tion is made in accordance with this clause
5	if the determination is—
6	"(I) made by the Secretary ; or
7	"(II)(aa) made by the grantee;
8	"(bb) the grantee provides notifi-
9	cation of the determination to the
10	Secretary for review, in the discretion
11	of the Secretary, of the determination;
12	and
13	"(cc) the Secretary does not sub-
14	sequently reverse the determination.
15	"(2) Grantees.—
16	"(A) Report.—
17	"(i) In General.—The Secretary
18	shall require each grantee receiving Trust
19	Fund grant amounts for a fiscal year to
20	submit a report, for such fiscal year, to the
21	Secretary that—
22	"(I) describes the activities fund-
23	ed under this subtitle during such
24	year with the Trust Fund grant
25	amounts of the grantee; and

1	"(II) the manner in which the
2	grantee complied during such fiscal
3	year with the allocation plan estab-
4	lished pursuant to section 295 for the
5	grantee.
6	"(ii) Public availability.—The
7	Secretary shall make such reports pursu-
8	ant to this subparagraph publicly available.
9	"(B) Misuse of Funds.—If the Secretary
10	determines, after reasonable notice and oppor-
11	tunity for hearing, that a grantee has failed to
12	comply substantially with any provision of this
13	subtitle and until the Secretary is satisfied that
14	there is no longer any such failure to comply,
15	the Secretary shall—
16	"(i) reduce the amount of assistance
17	under this section to the grantee by an
18	amount equal to the amount of Trust
19	Fund grant amounts which were not used
20	in accordance with this subtitle;
21	"(ii) require the grantee to repay the
22	Secretary an amount equal to the amount
23	of the Trust Fund grant amounts which
24	were not used in accordance with this sub-
25	title;

1	"(iii) limit the availability of assist-
2	ance under this subtitle to the grantee to
3	activities or recipients not affected by such
4	failure to comply; or
5	"(iv) terminate any assistance under
6	this subtitle to the grantee.
7	"SEC. 299. DEFINITIONS.
8	"For purposes of this subtitle, the following defini-
9	tions shall apply:
10	"(1) ELIGIBLE ACTIVITIES.—The term 'eligible
11	activities' means activities relating to the construc-
12	tion, preservation, or rehabilitation of affordable
13	rental housing or affordable one- to four-family
14	owner-occupied housing, including—
15	"(A) the construction of new housing;
16	"(B) the acquisition of real property;
17	"(C) site preparation and improvement, in-
18	cluding demolition;
19	"(D) rehabilitation of existing housing;
20	"(E) use of funds to facilitate affordability
21	for homeless and other extremely low-income
22	households of dwelling units assisted with Trust
23	Fund grant amounts, in a combined amount
24	not to exceed 20 percent of the project grant
25	amount, for—

1	"(i) project-based rental assistance for
2	not more than 12 months for a project as-
3	sisted with Trust Fund grant amounts;
4	"(ii) project operating reserves for use
5	to cover the loss of rental assistance or in
6	conjunction with a project loan; or
7	"(iii) project operating accounts used
8	to cover net operating income shortfalls for
9	dwelling units assisted with Trust Fund
10	grant amounts; and
11	"(F) providing incentives to maintain ex-
12	isting housing (including manufactured hous-
13	ing) as affordable housing and to establish or
14	extend any low-income affordability restrictions
15	for such housing, including covering capital ex-
16	penditures and costs of establishing community
17	land trusts to provide sites for manufactured
18	housing provided such incentives;
19	"(2) Eligible recipient.—The term 'eligible
20	recipient' means an entity that meets the require-
21	ments under section 296(b) for receipt of Trust
22	Fund grant amounts of a grantee.
23	"(3) Extremely low vacancy rate.—The
24	term 'extremely low vacancy rate' means a housing
25	or rental vacancy rate of 2 percent or less.

1	"(4) Extremely old housing.—The term
2	'extremely old housing' means housing that is 45
3	years old or older.
4	"(5) Families.—The term 'families' has the
5	meaning given such term in section 3(b) of the
6	United States Housing Act of 1937 (42 U.S.C.
7	1437a(b)).
8	"(6) Fiscal distress; severe fiscal dis-
9	TRESS.—The terms 'fiscal distress' and 'severe fiscal
10	distress' have the meanings given such terms in sec-
11	tion 220(d).
12	"(7) Grantee.—The term 'grantee' means—
13	"(A) a State, insular area, or participating
14	local jurisdiction for which a grant is made
15	under section 294(e);
16	"(B) an Indian tribe for which a grant is
17	made under section 294(g); or
18	"(C) a nonprofit or public entity for which
19	a grant is made under section 294(i).
20	"(8) Indian tribe.—The term 'Indian tribe'
21	means a federally recognized Indian tribe.
22	"(9) Insular area.—The term "insular area"
23	has the meaning given such term in section 104.

1	"(10) Participating local jurisdiction.—
2	The term 'participating local jurisdiction' means,
3	with respect to a fiscal year—
4	"(A) any unit of general local government
5	(as such term is defined in section 104 (42
6	U.S.C. 12704) that qualifies as a participating
7	jurisdiction under section 216 (42 U.S.C.
8	12746) for such fiscal year; and
9	"(B) at the option of such a consortium,
10	any consortium of units of general local govern-
11	ments that is designated pursuant to section
12	216 (42 U.S.C. 12746) as a participating juris-
13	diction for purposes of title II.
14	"(11) Poverty line.—The term 'poverty line'
15	has the meaning given such term in section 673(2)
16	of the Omnibus Budget Reconciliation Act of 1981,
17	including any revision required by such section.
18	"(12) RECIPIENT.—The term 'recipient' means
19	an entity that receives assistance from a grantee,
20	pursuant to section 296(a), from Trust Fund
21	amounts of the grantee.
22	"(13) Rural area.—The term 'rural area' has
23	the meaning given such term in section 520 of the
24	Housing Act of 1949 (42 U.S.C. 1490).

- 1 "(14) Secretary.—The term 'Secretary'
 2 means the Secretary of Housing and Urban Develop3 ment.
- 4 "(15) STATE.—The term 'State' has the mean-5 ing given such term in section 104.
- 6 "(16) TRUST FUND.—The term 'Trust Fund'
 7 means the National Affordable Housing Trust Fund
 8 established under section 292.
- 9 "(17) TRUST FUND GRANT AMOUNTS.—The 10 term 'Trust Fund grant amounts' means amounts 11 from the Trust Fund that are provided to a grantee 12 pursuant to subsection (e), (g), or (i) of section 294.

13 "SEC. 300. INAPPLICABILITY OF HOME PROVISIONS.

- 14 "Except as specifically provided otherwise in this sub-
- 15 title, no requirement under, or provision of, title I or sub-
- 16 titles A through F of this title shall apply to assistance
- 17 provided under this subtitle.

18 "SEC. 301. REGULATIONS.

- 19 "Not later than 6 months after the date of enactment
- 20 of the National Affordable Housing Trust Fund Act of
- 21 2007, the Secretary of Housing and Urban Development
- 22 shall promulgate regulations to carry out this subtitle,
- 23 which shall include regulations establishing the affordable
- 24 housing needs formula in accordance with section
- 25 294(a).".

- 1 (b) Conforming Amendment.—Section 201 of the
- 2 Cranston-Gonzalez National Affordable Housing Act (42
- 3 U.S.C. 12701 note) is amended by striking "This title"

4 and inserting "Subtitles A through F of this title".

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