## Union Calendar No. 258 H.R.3796

110TH CONGRESS 1ST SESSION

[Report No. 110-410]

To amend the Worker Adjustment and Retraining Notification Act to minimize the adverse effects of employment dislocation, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

October 10, 2007

Mr. GEORGE MILLER of California (for himself, Ms. KAPTUR, Mr. KILDEE, Mr. BISHOP of New York, Mrs. McCarthy of New York, Ms. Shea-PORTER, Mr. KUCINICH, Mr. DAVIS of Illinois, Mr. GRIJALVA, and Ms. WOOLSEY) introduced the following bill; which was referred to the Committee on Education and Labor

October 25, 2007

Additional sponsors: Mr. HARE, Mr. SARBANES, Ms. LINDA T. SÁNCHEZ OF California, and Ms. HIRONO

October 25, 2007

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on October 10, 2007]

### A BILL

To amend the Worker Adjustment and Retraining Notification Act to minimize the adverse effects of employment dislocation, and for other purposes.

Be it enacted by the Senate and House of Representa-1 2 tives of the United States of America in Congress assembled, 3 SECTION 1. SHORT TITLE. 4 This Act may be cited as the "Early Warning and 5 Health Care for Workers Affected by Globalization Act". SEC. 2. AMENDMENTS TO THE WARN ACT. 6 7 (a) DEFINITIONS.— 8 (1) Employer, plant closing, and mass lay-9 OFF.—Paragraphs (1) through (3) of section 2(a) of the Worker Adjustment and Retraining Notification 10 11 Act (29 U.S.C. 2101(a)(1)-(3)) are amended to read 12 as follows: 13 "(1) the term 'employer' means any business en-14 terprise that employs 100 or more employees: 15 "(2) the term 'plant closing' means the perma-

nent or temporary shutdown of a single site of employment, or of one or more facilities or operating
units within a single site of employment, which results in an employment loss at such site, during any
30-day period, for 25 or more employees;

21 "(3) the term 'mass layoff' means a reduction in
22 force at a single site of employment which results in
23 an employment loss at such site, during any 30-day
24 period, for 25 or more employees.".

25 (2) Secretary of Labor.—

1	(A) DEFINITION.—Paragraph (8) of such
2	section is amended to read as follows:
3	"(8) the term 'Secretary' means the Secretary of
4	Labor or a representative of the Secretary of Labor.".
5	(B) REGULATIONS.—Section $8(a)$ of such
6	Act (29 U.S.C. 2107(a)) is amended by striking
7	"of Labor".
8	(3) Conforming Amendments.—
9	(A) NOTICE.—Section $3(d)$ of such Act (29)
10	U.S.C. 2102(d)) is amended by striking out ",
11	each of which is less than the minimum number
12	of employees specified in section $2(a)(2)$ or (3)
13	but which in the aggregate exceed that minimum
14	number," and inserting "which in the aggregate
15	exceed the minimum number of employees speci-
16	fied in section $2(a)(2)$ or $(3)$ ".
17	(B) DEFINITIONS.—Section $2(b)(1)$ of such
18	Act (29 U.S.C. $2101(b)(1)$ ) is amended by strik-
19	ing "(other than a part-time employee)".
20	(b) Notice.—
21	(1) Notice period.—
22	(A) IN GENERAL.—Section 3 of the Worker
23	Adjustment and Retraining Notification Act (29
24	U.S.C. 2102) is amended by striking "60-day pe-

1	riod" and inserting "90-day period" each place
2	it appears.
3	(B) Conforming Amendment.—Section
4	5(a)(1) of such Act (29 U.S.C. $2104(a)(1)$ ) is
5	amended in the matter following subparagraph
6	(B), by striking "60 days" and inserting "90
7	days".
8	(2) RECIPIENTS.—Section 3(a) of such Act (29
9	U.S.C. 2102(a)) is amended—
10	(A) in paragraph (1), by striking "or, if
11	there is no such representative at that time, to
12	each affected employee; and" and inserting "and
13	to each affected employee;"; and
14	(B) by redesignating paragraph (2) as
15	paragraph $(3)$ and inserting after paragraph $(1)$
16	the following:
17	"(2) to the Secretary; and".
18	(3) INFORMATION REGARDING BENEFITS AND
19	SERVICES AVAILABLE TO WORKERS AND DOL NOTICE
20	TO CONGRESS.—Section 3 of such Act (29 U.S.C.
21	2102) is further amended by adding at the end the
22	following:
23	"(e) Information Regarding Benefits and Serv-
24	ICES AVAILABLE TO EMPLOYEES.—Concurrent with or im-
25	mediately after providing the notice required under sub-

section (a)(1), an employer shall provide affected employees
 with information regarding the benefits and services avail able to such employees, as described in the guide compiled
 by the Secretary under section 12.

5 "(f) DOL NOTICE TO CONGRESS.—As soon as prac-6 ticable and not later than 15 days after receiving notifica-7 tion under subsection (a)(2), the Secretary of Labor shall 8 notify the appropriate Senators and Members of the House 9 of Representatives who represent the area or areas where 10 the plant closing or mass layoff is to occur.".

11 (c) ENFORCEMENT.—

12 (1) AMOUNT.—Section 5(a)(1) of the Worker Ad13 justment and Retraining Notification Act (29 U.S.C.
14 2104(a)(1)) is amended—

15 (A) in subparagraph (A)—

16(i) by striking "back pay for each day17of violation" and inserting "two days' pay18multiplied by the number of calendar days19short of 90 that the employer provided no-20tice before such closing or layoff"; and21(ii) in clause (ii), by striking "and" at

- 22 the end thereof;
- (B) by redesignating subparagraph (B) as

24 subparagraph (C);

1	(C) by inserting after subparagraph $(A)$ the
2	following:
3	``(B) interest on the amount described in sub-
4	paragraph (A) calculated at the prevailing rate;
5	and"; and
6	(D) by striking the matter following sub-
7	paragraph (C) (as so redesignated).
8	(2) EXEMPTION.—Section $5(a)(4)$ of such Act
9	(29 U.S.C. $2104(a)(4)$ ) is amended by striking "re-
10	duce the amount of the liability or penalty provided
11	for in this section" and inserting "reduce the amount
12	of the liability under subparagraph (C) of paragraph
13	(1) and reduce the amount of the penalty provided for
14	in paragraph (3)".
15	(3) Administrative complaint.—Section
16	5(a)(5) of such Act (29 U.S.C. 2104(a)(5)) is amend-
17	ed—
18	(A) by striking "may sue" and inserting
19	<i>"may,";</i>
20	(B) by inserting after "both," the following:
21	"(A) file a complaint with the Secretary alleging
22	a violation of section 3, or (B) bring suit"; and
23	(C) by adding at the end thereof the fol-
24	lowing new sentence: "A person seeking to en-
25	force such liability may use one or both of the

1	enforcement mechanisms described in subpara-
2	graphs (A) and (B).".
3	(4) ACTION BY THE SECRETARY.—Section 5 of
4	such Act (29 U.S.C. 2104) is amended—
5	(A) by redesignating subsection $(b)$ as sub-
6	section (d); and
7	(B) by inserting after subsection $(a)$ the fol-
8	lowing new subsections:
9	"(b) Action by the Secretary.—
10	"(1) Administrative action.—The Secretary
11	shall receive, investigate, and attempt to resolve com-
12	plaints of violations of section 3 by an employer in
13	the same manner that the Secretary receives, inves-
14	tigates, and attempts to resolve complaints of viola-
15	tions of sections 6 and 7 of the Fair Labor Standards
16	Act of 1938 (29 U.S.C. 206 and 207).
17	"(2) SUBPOENA POWERS.—For the purposes of
18	any investigation provided for in this section, the
19	Secretary shall have the subpoena authority provided
20	for under section 9 of the Fair Labor Standards Act
21	of 1938 (29 U.S.C. 209).
22	"(3) CIVIL ACTION.—The Secretary may bring
23	an action in any court of competent jurisdiction to
24	recover on behalf of an employee the backpay, interest,

3	"(4) SUMS RECOVERED.—Any sums recovered by
4	the Secretary on behalf of an employee under sub-
5	paragraphs (A), (B), and (D) of section $5(a)(1)$ shall
6	be held in a special deposit account and shall be paid,
7	on order of the Secretary, directly to each employee
8	affected. Any such sums not paid to an employee be-
9	cause of inability to do so within a period of 3 years,
10	and any sums recovered by the Secretary under sub-
11	paragraph (C) of section $5(a)(1)$ , shall be credited as
12	an offsetting collection to the appropriations account
13	of the Secretary of Labor for expenses for the admin-
14	istration of this Act and shall remain available to the
15	Secretary until expended.

16 "(5) ACTION TO COMPEL RELIEF BY SEC-17 RETARY.—The district courts of the United States 18 shall have jurisdiction, for cause shown, over an ac-19 tion brought by the Secretary to restrain the with-20 holding of payment of back pay, interest, benefits, or 21 other compensation, plus interest, found by the court 22 to be due to employees under this Act.

23 "(c) LIMITATIONS.—

24 "(1) LIMITATIONS PERIOD.—An action may be
25 brought under this section not later than 2 years after

1	the date of the last event constituting the alleged vio-
2	lation for which the action is brought.
3	"(2) Commencement.—In determining when an
4	action is commenced under this section for the pur-
5	poses of paragraph (1), it shall be considered to be
6	commenced on the date on which the complaint is
7	filed.
8	"(3) Limitation on private action while ac-
9	tion of secretary is pending.—If the Secretary
10	has instituted an enforcement action or proceeding
11	under subsection (b), an individual employee may not
12	bring an action under subsection (a) during the pend-
13	ency of the proceeding against any person with re-
14	spect to whom the Secretary has instituted the pro-
15	ceeding.".
16	(d) Posting of Notices; Penalties.—Section 11 of
17	the Worker Adjustment and Retraining Notification Act (29
18	U.S.C. 2101 note) is amended to read as follows:
19	"SEC. 11. POSTING OF NOTICES; PENALTIES.
20	"(a) POSTING OF NOTICES.—Each employer shall post
21	and keep posted in conspicuous places upon its premises
22	where notices to employees are customarily posted a notice
23	to be prepared or approved by the Secretary setting forth
24	excerpts from, or summaries of, the pertinent provisions of

this chapter and information pertinent to the filing of a
 complaint.

3 "(b) PENALTIES.—A willful violation of this section
4 shall be punishable by a fine of not more than \$500 for
5 each separate offense.".

6 (e) NON-WAIVER OF RIGHTS AND REMEDIES; INFOR7 MATION REGARDING BENEFITS AND SERVICES AVAILABLE
8 TO EMPLOYEES.—Such Act is further amended by adding
9 at the end the following:

#### 10 "SEC. 12. RIGHTS AND REMEDIES NOT SUBJECT TO WAIVER.

"(a) IN GENERAL.—The rights and remedies provided
under this Act (including the right to maintain a civil action) may not be waived, deferred, or lost pursuant to any
agreement or settlement other than an agreement or settlement described in subsection (b).

16 "(b) AGREEMENT OR SETTLEMENT.—An agreement or
17 settlement referred to in subsection (a) is an agreement or
18 settlement negotiated by the Secretary, an attorney general
19 of any State, or a private attorney on behalf of affected
20 employees.

## 21 "SEC. 13. INFORMATION REGARDING BENEFITS AND SERV22 ICES AVAILABLE TO WORKERS.

23 "The Secretary of Labor shall maintain a guide of ben24 efits and services which may be available to affected em25 ployees, including unemployment compensation, trade ad-

1 justment assistance, COBRA benefits, and early access to training and other services, including counseling services, 2 3 available under the Workforce Investment Act of 1998. Such 4 quide shall be available on the Internet website of the Department of Labor and shall include a description of the 5 benefits and services, the eligibility requirements, and the 6 7 means of obtaining such benefits and services. Upon receiv-8 ing notice from an employer under section 3(a)(2), the Sec-9 retary shall immediately transmit such guide to such em-10 ployer.".

(e) NOTICE EXCUSED WHERE CAUSED BY TERRORIST
ATTACK.—Section 3(b)(2) of the Worker Adjustment and
Retraining Notification Act (29 U.S.C. 2102(b)(2)) is
amended by adding at the end the following new subparagraph:

"(C) No notice under this Act shall be required if the
plant closing or mass layoff is due directly or indirectly
to a terrorist attack on the United States.".

19 SEC. 3. EXTENSION OF COBRA BENEFITS FOR CERTAIN IN 20 DIVIDUALS CERTIFIED AS TAA ELIGIBLE.

21 (a) AMENDMENTS TO THE EMPLOYEE RETIREMENT
22 INCOME SECURITY ACT OF 1974.—

23 (1) SPECIAL RULE FOR QUALIFIED TAA ELIGIBLE
24 EMPLOYEES.—

1	(A) IN GENERAL.—Section $602(2)(A)$ of the
2	Employee Retirement Income Security Act of
3	1974 (29 U.S.C. 1162(2)(A)) is amended—
4	(i) by moving clause (v) to after clause
5	(iv) and before the flush left sentence begin-
6	ning with "In the case of a qualified bene-
7	ficiary"; and
8	(ii) by inserting after clause $(v)$ the
9	following new clause:
10	"(vi) Special rule for qualified
11	TAA ELIGIBLE EMPLOYEES.—In the case of
12	a qualifying event described in section
13	603(2), clauses (i) and (ii) shall not apply
14	to a qualified TAA eligible employee (as de-
15	fined in section 607(6)).".
16	(B) QUALIFIED TAA ELIGIBLE EMPLOYEE
17	DEFINED.—Section 607 of such Act (29 U.S.C.
18	1167) is amended by adding at the end the fol-
19	lowing new paragraph:
20	"(6) Qualified taa eligible employee.—The
21	term 'qualified TAA eligible employee' means a cov-
22	ered employee, with respect to a qualifying event, if—
23	"(A) the qualifying event is attributable to
24	the conditions specified in section 222 of the
25	Trade Act of 1974 (19 U.S.C. 2272) based on

1	which the Secretary of Labor has certified a
2	group of workers as eligible to apply for adjust-
3	ment assistance under subchapter $A$ of chapter 2
4	of title II of such Act;
5	``(B) such certification applies to the cov-
6	ered employee; and
7	"( $C$ ) as of the date of such qualifying event
8	the covered employee has attained age 55 or has
9	completed 10 or more years of service with the
10	employer.".
11	(2) Conforming Amendments.—Section
12	602(2)(A) of such Act (29 U.S.C. 1162(2)(A)) is fur-
13	ther amended—
14	(A) in clause (i), by striking "In the case
15	of" and inserting "Subject to clause (vi), in the
16	case of"; and
17	(B) in clause (ii), by striking "If a quali-
18	fying event" and inserting "Subject to clause
19	(vi), if a qualifying event".
20	(b) Effective Date.—
21	(1) GENERAL RULE.—The amendments made by
22	this section shall apply for plan years beginning on
23	or after January 1, 2008.
24	(2) Special rule for collective bargaining
25	AGREEMENTS.—In the case of a group health plan

1	maintained pursuant to one or more collective bar-
2	gaining agreements between employee representatives
3	and one or more employers ratified before the date of
4	the enactment of this Act, the amendments made by
5	this section shall not apply to plan years beginning
6	before the earlier of—
7	(A) the later of—
8	(i) the date on which the last of the col-
9	lective bargaining agreements relating to
10	the plan terminates (determined without re-
11	gard to any extension thereof agreed to after
12	the date of the enactment of this Act), or
13	( <i>ii</i> ) July 1, 2008, or
14	(B) the date which is 3 years after the date
15	of the enactment of this Act.
16	SEC. 4. EFFECTIVE DATE.
17	The second and all second and in this Ast the massi

Except as otherwise provided in this Act, the provisions of this Act, and the amendments made by this Act,
shall take effect on the date of the enactment of this Act.

**Union Calendar No. 258** 

110TH CONGRESS H. R. 3796

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# A BILL

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