110TH CONGRESS 1ST SESSION

H. R. 840

To amend the McKinney-Vento Homeless Assistance Act to consolidate the housing assistance programs for homeless persons under title IV of such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

February 6, 2007

Ms. Carson (for herself, Mr. Davis of Kentucky, Ms. Lee, and Mr. Renzi) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To amend the McKinney-Vento Homeless Assistance Act to consolidate the housing assistance programs for homeless persons under title IV of such Act, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Homeless Emergency Assistance and Rapid Transition
 - 6 to Housing Act of 2007".
 - 7 (b) Table of Contents.—The table of contents for
 - 8 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings and purposes.
- Sec. 3. Definition of homeless individual.

TITLE I—HOUSING ASSISTANCE GENERAL PROVISIONS

- Sec. 101. Definitions.
- Sec. 102. Community homeless assistance planning boards.
- Sec. 103. Technical assistance and performance reports.
- Sec. 104. Protection of personally identifying information by victim service providers.
- Sec. 105. Authorization of appropriations.

TITLE II—EMERGENCY SHELTER GRANTS PROGRAM

- Sec. 201. Grant assistance.
- Sec. 202. Amount and allocation of assistance.
- Sec. 203. Eligible activities.
- Sec. 204. Repeals.

TITLE III—CONTINUUM OF CARE PROGRAM

- Sec. 301. Continuum of care.
- Sec. 302. Eligible activities.
- Sec. 303. Program requirements.
- Sec. 304. Allocation amounts and funding.

TITLE IV—REPEALS AND CONFORMING AMENDMENTS

- Sec. 401. Repeals.
- Sec. 402. Conforming amendments.
- Sec. 403. Amendment to table of contents.

1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds that—
- 3 (1) a lack of affordable housing and limited
- 4 scale of housing assistance programs are the pri-
- 5 mary causes of homelessness; and
- 6 (2) homelessness affects all types of commu-
- 7 nities in the United States, including rural, urban,
- 8 and suburban areas.
- 9 (b) Purposes.—The purposes of this Act are—
- 10 (1) to consolidate the separate homeless assist-
- ance programs carried out under title IV of the

1 McKinney-Vento Homeless Assistance Act (con-2 sisting of the supportive housing program and re-3 lated innovative programs, the safe havens program, the section 8 assistance program for single-room oc-5 cupancy dwellings, the shelter plus care program, 6 and the rural homeless housing assistance program) 7 into a single program with specific eligible activities; 8 and 9 (2) codify in Federal law the continuum of care 10 planning process as a required and integral local 11 function necessary to generate the local strategies 12 for ending homelessness. 13 SEC. 3. DEFINITION OF HOMELESS INDIVIDUAL. 14 Section 103 of the McKinney-Vento Homeless Assist-15 ance Act (42 U.S.C. 11302) is amended— 16 (1) by striking subsection (a) and inserting the 17 following new subsection: 18 "(a) IN GENERAL.—For purposes of this Act, the terms 'homeless', 'homeless individual', and 'homeless per-19 20 son'— "(1) mean an individual who lacks a fixed, reg-21 22 ular, and adequate nighttime residence; and 23 "(2) include— "(A) an individual who— 24

1	"(i) is sharing the housing of other
2	persons due to loss of housing, economic
3	hardship, or a similar reason;
4	"(ii) is living in a motel, hotel, or
5	camping ground due to the lack of alter-
6	native adequate accommodations; or
7	"(iii) is living in an emergency or
8	transitional shelter;
9	"(B) an individual who has a primary
10	nighttime residence that is a public or private
11	place not designed for or ordinarily used as a
12	regular sleeping accommodation for human
13	beings;
14	"(C) an individual who is living in a car,
15	park, public space, abandoned building, sub-
16	standard housing, bus or train station, or simi-
17	lar setting; and
18	"(D) an individual living in an institution
19	that provides a temporary residence for individ-
20	uals intended to be institutionalized."; and
21	(2) in subsection (c)—
22	(A) by striking "or otherwise detained";
23	and
24	(B) by inserting after the period at the end
25	the following: "Such term includes individuals

1	who have been released from prison on proba-
2	tion or parole."
3	TITLE I—HOUSING ASSISTANCE
4	GENERAL PROVISIONS
5	SEC. 101. DEFINITIONS.
6	Subtitle A of title IV of the McKinney-Vento Home-
7	less Assistance Act (42 U.S.C. 11361 et seq.) is amend-
8	ed—
9	(1) by striking the subtitle heading and insert-
10	ing the following:
11	"Subtitle A—General Provisions";
12	(2) by redesignating sections 401 and 402 (42
13	U.S.C. 11361, 11362) as sections 403 and 406, re-
14	spectively; and
15	(3) by inserting before section 403 (as so redes-
16	ignated by paragraph (2) of this section) the fol-
17	lowing new section:
18	"SEC. 401. DEFINITIONS.
19	"For purposes of this title:
20	"(1) COLLABORATIVE APPLICANT.—The term
21	'collaborative applicant' means—
22	"(A) an entity, which may or may not be
23	a Board, that serves as the applicant for project
24	sponsors who jointly submit a single application
25	for a grant under subtitle C with the approval

1	of, and in accordance with the collaborative
2	process established by, a Board, and, if award-
3	ed such grant, receives such grant directly from
4	the Secretary; or
5	"(B) an individual project sponsor who is
6	an eligible entity under subtitle C and submits
7	an application for a grant under subtitle C
8	with the approval of, and in accordance with
9	the collaborative process established by, a
10	Board, and, if awarded such grant, receives
11	such grant directly from the Secretary.
12	"(2) Collaborative application.—The term
13	'collaborative application' means an application for a
14	grant under subtitle C that—
15	"(A) satisfies the requirements of section
16	422 (including containing the information de-
17	scribed in subsections (a) and (c) of section
18	426); and
19	"(B) is submitted to a Board and then to
20	the Secretary by a collaborative applicant.
21	"(3) COMMUNITY BOARD.—The term 'commu-
22	nity board' means a community homeless assistance
23	planning board established in accordance with sec-
24	tion 402.

1	"(4) Consolidated Plan.—The term 'Con-
2	solidated Plan' means a comprehensive housing af-
3	fordability strategy and community development
4	plan required in part 91 of title 24, Code of Federal
5	Regulations.
6	"(5) ELIGIBLE ENTITY.—The term 'eligible en-
7	tity' means, with respect to a subtitle, a public or
8	private entity eligible to receive directly grant
9	amounts under that subtitle.
10	"(6) Geographic area.—The term 'geo-
11	graphic area' means a State, metropolitan city,
12	urban county, town, village, or other nonentitlement
13	area, or a combination or consortia of such, in the
14	United States, as described in section 106 of the
15	Housing and Community Development Act of 1974
16	(42 U.S.C. 5306).
17	"(7) Homeless individual with a dis-
18	ABILITY.—
19	"(A) IN GENERAL.—The term 'homeless
20	individual with a disability' means an individual
21	who is homeless, as defined in section 103, and
22	has a disability that—
23	(i)(I) is expected to be long-con-
24	tinuing or of indefinite duration;

1	"(II) substantially impedes the indi-
2	vidual's ability to live independently;
3	"(III) could be improved by the provi-
4	sion of more suitable housing conditions;
5	and
6	"(IV) is a physical, mental, or emo-
7	tional impairment, including an impair-
8	ment caused by alcohol or drug abuse;
9	"(ii) is a developmental disability, as
10	defined in section 102 of the Develop-
11	mental Disabilities Assistance and Bill of
12	Rights Act of 2000 (42 U.S.C. 15002); or
13	"(iii) is the disease of acquired im-
14	munodeficiency syndrome or any condition
15	arising from the etiologic agency for ac-
16	quired immunodeficiency syndrome.
17	"(B) Rule.—Nothing in clause (iii) of
18	subparagraph (A) shall be construed to limit
19	eligibility under clause (i) or (ii) of subpara-
20	graph (A).
21	"(8) Homelessness prevention activi-
22	TIES.—The term 'homelessness prevention activities'
23	means activities designed to help individuals and
24	families avoid becoming homeless, including—

1	"(A) providing financial assistance to indi-
2	viduals and families who have received eviction
3	notices, foreclosure notices, or notices of termi-
4	nation of utility services, if—
5	"(i) the inability of the individual or
6	family to make the required payments is
7	due to a sudden reduction in income;
8	"(ii) the assistance is necessary to
9	avoid eviction, foreclosure, or the termi-
10	nation of services; and
11	"(iii) there is a reasonable prospect
12	that the individual or family will be able to
13	resume payments within a reasonable pe-
14	riod of time;
15	"(B) carrying out relocation activities (in-
16	cluding providing security or utility deposits,
17	rental assistance for a final month or residence
18	at a location, assistance with moving costs, or
19	rental assistance for not more than 6 months)
20	for moving into transitional or permanent hous-
21	ing individuals and families who—
22	"(i) lack housing;
23	"(ii) are being discharged from a pub-
24	liely funded facility or institution (such as
25	a health care or treatment facility or insti-

1	tution, child welfare or youth facility, or
2	juvenile or adult correctional institution) or
3	are being terminated from services pro-
4	vided by such facility or institution; and
5	"(iii) have plans, developed collabo-
6	ratively by the public entities involved and
7	the individuals and families, for securing
8	or maintaining housing after any funding
9	provided under this title is used;
10	"(C) providing family support services that
11	promote reunification of—
12	"(i) youth experiencing homelessness,
13	with their families; and
14	"(ii) children or youth involved with
15	the child welfare or juvenile justice sys-
16	tems, with their parents or guardians; and
17	"(D) carrying out relocation activities (as
18	described in subparagraph (B)) and providing
19	victim services and other supportive services to
20	individuals who are victims of domestic violence,
21	dating violence, sexual assault, or stalking, and
22	are in danger of becoming homeless because of
23	the violence or abuse
24	"(8) Independently owned.—The term
25	'independently owned', used with respect to rental

1	assistance, means assistance provided pursuant to a
2	contract that—
3	"(A) is between—
4	"(i) the recipient or a project sponsor;
5	and
6	"(ii) an independent entity that—
7	"(I) is a private organization;
8	and
9	"(II) owns or leases dwelling
10	units; and
11	"(B) provides that rental assistance pay-
12	ments shall be made to the independent entity
13	and that eligible persons shall occupy such as-
14	sisted units.
15	"(9) Low-demand program.—The term 'low-
16	demand program' means a program that does not
17	require, but offers, in a non-coercive manner—
18	"(A)(i) health care services, mental health
19	services, and substance abuse services; and
20	"(ii) other supportive services, which may
21	include medication management, education,
22	counseling, advocacy, job training, and assist-
23	ance in obtaining entitlement benefits or in ob-
24	taining such supportive services; and

1	"(B) referrals for services described in
2	subparagraph (A).
3	"(10) Metropolitan city; urban county;
4	NONENTITLEMENT AREA.—The terms 'metropolitan
5	city', 'urban county', and 'nonentitlement area' have
6	the meanings given such terms in section 102(a) of
7	the Housing and Community Development Act of
8	1974 (42 U.S.C. 5302(a)).
9	"(11) New.—The term 'new', used with respect
10	to housing, means housing for which no assistance
11	has been provided under this title.
12	"(12) Operating costs.—The term 'operating
13	costs' means expenses incurred by a recipient or
14	project sponsor operating—
15	"(A) transitional housing or permanent
16	housing under this title, with respect to—
17	"(i) the administration, maintenance,
18	repair, and security of such housing;
19	"(ii) utilities, fuel, furnishings, and
20	equipment for such housing; or
21	"(iii) conducting an assessment under
22	section $426(c)(2)$; and
23	"(B) supportive housing for homeless indi-
24	viduals or homeless families under this title,
25	with respect to—

1	"(i) the matters described in clauses
2	(i), (ii), and (iii) of subparagraph (A); and
3	"(ii) coordination of services as need-
4	ed to ensure long-term housing stability.
5	"(13) Outpatient health services.—The
6	term 'outpatient health services' means outpatient
7	health care services, mental health services, and out-
8	patient substance abuse services.
9	"(14) Permanent Housing.—The term 'per-
10	manent housing' means community-based housing
11	without a designated length of stay, and includes
12	both permanent supportive housing and permanent
13	housing without supportive services.
14	"(15) Permanent Housing Development
15	ACTIVITIES.—The term 'permanent housing develop-
16	ment activities' means activities—
17	"(A) to construct, lease, rehabilitate, or ac-
18	quire structures to provide permanent housing;
19	"(B) involving tenant-based, independently
20	owned, and project-based flexible rental assist-
21	ance for permanent housing;
22	"(C) described in paragraphs (1) through
23	(4) of section 423(a); or
24	"(D) involving the capitalization of a dedi-
25	cated project account from which payments are

1	allocated for rental assistance and operating
2	costs of permanent housing.
3	"(16) Personally identifying informa-
4	TION.—The term 'personally identifying information'
5	means individually identifying information for or
6	about an individual, including information likely to
7	disclose the location of a victim of domestic violence,
8	dating violence, sexual assault, or stalking, includ-
9	ing—
10	"(A) a first and last name;
11	"(B) a home or other physical address;
12	"(C) contact information (including a post-
13	al, e-mail or Internet protocol address, or tele-
14	phone or facsimile number);
15	"(D) a social security number; and
16	"(E) any other information, including date
17	of birth, racial or ethnic background, or reli-
18	gious affiliation, that, in combination with any
19	other non-personally identifying information,
20	would serve to identify any individual.
21	"(17) Private nonprofit organization.—
22	The term 'private nonprofit organization' means an
23	organization—

1	"(A) no part of the net earnings of which
2	inures to the benefit of any member, founder,
3	contributor, or individual;
4	"(B) that has a voluntary board;
5	"(C) that has an accounting system, or has
6	designated a fiscal agent in accordance with re-
7	quirements established by the Secretary; and
8	"(D) that practices nondiscrimination in
9	the provision of assistance.
10	"(18) Project.—The term 'project', used with
11	respect to activities carried out under subtitle C,
12	means eligible activities described in section 423(a),
13	undertaken pursuant to a specific endeavor, such as
14	serving a particular population or providing a par-
15	ticular resource.
16	"(19) Project-Based.—The term 'project-
17	based', used with respect to rental assistance, means
18	assistance provided pursuant to a contract that—
19	"(A) is between—
20	"(i) the recipient or a project sponsor;
21	and
22	"(ii) an owner of a structure that ex-
23	ists as of the date the contract is entered
24	into; and

1	"(B) provides that rental assistance pay-
2	ments shall be made to the owner and that the
3	units in the structure shall be occupied by eligi-
4	ble persons for not less than the term of the
5	contract.
6	"(20) Project sponsor.—The term 'project
7	sponsor', used with respect to proposed eligible ac-
8	tivities, means the organization directly responsible
9	for carrying out the proposed eligible activities.
10	"(21) Recipient.—Except as used in subtitle
11	B, the term 'recipient' means an eligible entity
12	who—
13	"(A) submits an application for a grant
14	under section 422 that is approved by the Sec-
15	retary;
16	"(B) receives the grant directly from the
17	Secretary to support approved projects de-
18	scribed in the application; and
19	"(C)(i) serves as a project sponsor for the
20	projects; or
21	"(ii) awards the funds to project sponsors
22	to carry out the projects.
23	"(22) Safe haven.—The term 'safe haven'
24	means a facility—

1	"(A) that provides 24-hour residence for
2	an unspecified duration for persons who, on
3	entry to the facility, are unwilling or unable to
4	participate in mental health or substance abuse
5	services, or to receive other supportive services;
6	"(B) that provides private or semi-private
7	accommodations;
8	"(C) that may provide for the common use
9	of kitchen facilities, dining rooms, and bath-
10	rooms;
11	"(D) that may provide supportive services,
12	on a drop-in basis, to eligible persons who are
13	not residents; and
14	"(E) in which overnight occupancy is lim-
15	ited to no more than 25 persons.
16	"(23) Secretary.—The term 'Secretary'
17	means the Secretary of Housing and Urban Develop-
18	ment.
19	"(24) Seriously mentally ill.—The term
20	'seriously mentally ill' means having a severe and
21	persistent mental illness or emotional impairment
22	that seriously limits a person's ability to live inde-
23	pendently.
24	"(25) Solo applicant.—The term 'solo appli-
25	cant' means an entity that is an eligible entity, di-

1	rectly submits an application for a grant under sub-
2	title C to the Secretary, and, if awarded such grant,
3	receives such grant directly from the Secretary.
4	"(26) State.—Except as used in subtitle B,
5	the term 'State' means each of the several States,
6	the District of Columbia, the Commonwealth of
7	Puerto Rico, the United States Virgin Islands,
8	Guam, American Samoa, and the Commonwealth of
9	the Northern Mariana Islands.
10	"(27) Supportive Services.—The term 'sup-
11	portive services' means—
12	"(A) the establishment and operation of a
13	child care services program for families experi-
14	encing homelessness;
15	"(B) the establishment and operation of an
16	employment assistance program, including pro-
17	viding job training;
18	"(C) the provision of outpatient health
19	services, food, and case management;
20	"(D) the provision of assistance in obtain-
21	ing permanent housing, employment counseling,
22	and nutritional counseling;
23	"(E) the provision of outreach services, ad-
24	vocacy, life skills training, and housing search
25	and counseling services;

1	"(F) the provision of mental health serv-
2	ices, trauma counseling, and victim services;
3	"(G) the provision of assistance in obtain-
4	ing other Federal, State, and local assistance
5	available for residents of supportive housing
6	(including mental health benefits, employment
7	counseling, and medical assistance, but not in-
8	cluding major medical equipment);
9	"(H) the provision of legal services for
10	purposes including requesting reconsiderations
11	and appeals of veterans and public benefit claim
12	denials and resolving outstanding warrants that
13	interfere with an individual's ability to obtain
14	and retain housing; and
15	"(I) the provision of—
16	"(i) transportation services that facili-
17	tate an individual's ability to obtain and
18	maintain employment;
19	"(ii) income assistance;
20	"(iii) health care; and
21	"(iv) other supportive services nec-
22	essary to obtain and maintain housing.
23	"(28) Tenant-Based.—The term 'tenant-
24	based', used with respect to rental assistance, means
25	assistance that—

1	"(A) allows an eligible person to select a
2	housing unit in which such person will live
3	using rental assistance provided under subtitle
4	C, except that if necessary to assure that the
5	provision of supportive services to a person par-
6	ticipating in a program is feasible, a recipient
7	or project sponsor may require that the person
8	live—
9	"(i) in a particular structure or unit
10	for not more than the first year of the par-
11	ticipation;
12	"(ii) within a particular geographic
13	area for the full period of the participation,
14	or the period remaining after the period
15	referred to in subparagraph (A); and
16	"(B) provides that a person may receive
17	such assistance and move to another structure,
18	unit, or geographic area if the person has com-
19	plied with all other obligations of the program
20	and has moved out of the assisted dwelling unit
21	in order to protect the health or safety of an in-
22	dividual who is or has been the victim of domes-
23	tic violence, dating violence, sexual assault, or
24	stalking, and who reasonably believed he or she

was imminently threatened by harm from fur-

- ther violence if he or she remained in the assisted dwelling unit.
- "(29) Transitional Housing.—The term transitional housing' has the meaning given the term in section 424(b), and includes transitional supportive housing.
 - "(30) Underserved populations.—The term 'underserved populations' includes populations underserved because of geographic location, underserved racial and ethnic populations, populations underserved because of special needs (such as language barriers, disabilities, alienage status, or age), and any other population determined to be underserved by the Secretary, as appropriate.
 - "(31) VICTIM SERVICE PROVIDER.—The term 'victim service provider' means a private nonprofit organization whose primary mission is to provide services to victims of domestic violence, dating violence, sexual assault, or stalking. Such term includes rape crisis centers, battered women's shelters, domestic violence transitional housing programs, and other programs.
 - "(32) VICTIM SERVICES.—The term 'victim services' means services that assist domestic violence, dating violence, sexual assault, or stalking vic-

1	tims, including services offered by rape crisis centers
2	and domestic violence shelters, and other organiza-
3	tions, with a documented history of effective work
4	concerning domestic violence, dating violence, sexual
5	assault, or stalking.".
6	SEC. 102. COMMUNITY HOMELESS ASSISTANCE PLANNING
7	BOARDS.
8	Subtitle A of title IV of the McKinney-Vento Home-
9	less Assistance Act (42 U.S.C. 11361 et seq.) is amended
10	by inserting after section 401 (as added by section 101(3)
11	of this Act) the following new section:
12	"SEC. 402. COMMUNITY HOMELESS ASSISTANCE PLANNING
13	BOARDS.
13 14	BOARDS.—A community homeless assistance
14	"(a) Boards.—A community homeless assistance
141516	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area
141516	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area by the relevant parties in that geographic area, or des-
14151617	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area by the relevant parties in that geographic area, or designated for a geographic area by the Secretary in according
14 15 16 17 18	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area by the relevant parties in that geographic area, or designated for a geographic area by the Secretary in accordance with subsection (c), to lead a collaborative planning
14 15 16 17 18 19	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area by the relevant parties in that geographic area, or designated for a geographic area by the Secretary in accordance with subsection (c), to lead a collaborative planning process to design, execute, and evaluate programs, poli-
14151617181920	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area by the relevant parties in that geographic area, or designated for a geographic area by the Secretary in accordance with subsection (c), to lead a collaborative planning process to design, execute, and evaluate programs, policies, and practices to prevent and end homelessness.
14 15 16 17 18 19 20 21	"(a) Boards.—A community homeless assistance planning board shall be established for a geographic area by the relevant parties in that geographic area, or designated for a geographic area by the Secretary in accordance with subsection (c), to lead a collaborative planning process to design, execute, and evaluate programs, policies, and practices to prevent and end homelessness. "(b) Membership.—A community board established

1	"(A) persons who are experiencing or have
2	experienced homelessness (with not fewer than
3	2 persons being individuals who are experi-
4	encing or have experienced homelessness);
5	"(B) persons who act as advocates for the
6	diverse subpopulations of persons experiencing
7	homelessness, including advocates for homeless
8	veterans, persons who are mentally ill, persons
9	with physical disabilities, youth, victims of do-
10	mestic violence, and underserved populations;
11	"(C) persons or representatives of organi-
12	zations who provide assistance to the variety of
13	individuals and families experiencing homeless-
14	ness, including organizations serving the geo-
15	graphic area which have been awarded funds
16	through Federal Government programs targeted
17	to persons experiencing homelessness; or
18	"(D) one or more local educational agency
19	liaisons designated under section
20	722(g)(1)(J)(ii) (42 U.S.C. $11432(g)(1)(J)(ii));$
21	and
22	"(3) the remainder of whom are selected from
23	among—
24	"(A) government officials, particularly
25	those officials responsible for administering

1	funding under programs targeted for persons
2	experiencing homelessness and other programs
3	for which persons experiencing homelessness
4	are eligible, including law enforcement officials
5	responsible for persons on parole or probation;
6	"(B) members of the business community;
7	"(C) members of the religious community
8	or faith-based organizations;
9	"(D) members of neighborhood advocacy
10	organizations; and
11	"(E) representatives within the geographic
12	area of the Department of Veterans Affairs and
13	the Social Security Administration.
14	"(c) Existing Planning Bodies.—The Secretary
15	may designate an entity to be a community board if such
16	entity has, prior to the date of enactment of the Homeless
17	Emergency Assistance and Rapid Transition to Housing
18	Act of 2007, engaged in coordinated, comprehensive local
19	homeless housing and services planning and applied for
20	Federal funding to provide homeless assistance.
21	"(d) Remedial Action.—If the Secretary finds that
22	a community board for a geographic area does not meet
23	the requirements of this section, the Secretary may take
24	remedial action to ensure fair distribution of grant
25	amounts under this title to eligible entities within that

- 1 area. Such measures may include designating another
- 2 body as a community board or permitting eligible entities
- 3 to apply directly for grants.
- 4 "(e) Construction.—Nothing in this section shall
- 5 be construed to displace conflict of interest or government
- 6 fair practices laws, or their equivalent, that govern appli-
- 7 cants for grant amounts under subtitles B and C.
- 8 "(f) Duties.—A community board established under
- 9 subsection (a) shall—
- 10 "(1)(A) design a collaborative process, estab-
- lished jointly and complied with by its members, for
- evaluating, reviewing, and prioritizing projects and
- applications for grants under subtitles B and C sub-
- mitted by eligible entities, in such a manner as to
- ensure that the entities further the goal of pre-
- venting and ending homelessness in the geographic
- 17 area involved;
- 18 "(B)(i)(I) review relevant policies and practices
- 19 (in place and planned) of public and private entities
- in the geographic area served by the community
- 21 board to determine if the policies and practices fur-
- ther or impede the goal described in subparagraph
- (A);
- 24 "(II) in conducting the review, give priority to
- 25 the review of—

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"(aa) the discharge planning and service termination policies and practices of publicly funded facilities or institutions (such as health care or treatment facilities or institutions, child welfare or youth facilities, or juvenile or adult correctional institutions), and entities carrying out publicly funded programs and systems of care (such as health care or treatment programs or State programs funded under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.; relating to Temporary Assistance for Needy Families)), to ensure that such a discharge or termination does not result in immediate homelessness for the persons involved; in conducting the review the community board shall provide an estimate of the numbers of individuals discharged from such publicly funded facilities or institutions in the geographic area or applicable State to a homeless situation;

"(bb) the access and utilization policies and practices of the entities carrying out mainstream programs as identified by the Government Accountability Office in the February 1999 report entitled, 'Homelessness: Coordination and Evaluation of Programs are Essential',

to ensure that persons at risk of or experiencing homelessness are able to access and utilize the programs;

"(cc) local policies and practices relating to zoning and enforcement of local statutes, to ensure that the policies and practices allow reasonable inclusion and distribution in the geographic area of special needs populations and families with children and the facilities that serve the populations and families;

"(dd) policies and practices relating to the school selection and enrollment of homeless children and youths (as defined in section 725) to ensure that the homeless children and youths, and their parents, are able to exercise their educational rights under subtitle B of title VII;

"(ee) policies and practices relating to the placement of families with homeless children and youths (as so defined) in emergency or transitional shelters, to ensure that the children and youths are placed as close as possible to their school of origin in order to facilitate continuity of, and prevent disruption of, educational services;

1	"(ff) laws, ordinances, or policies of the
2	applicable States and units of general local gov-
3	ernment that (AA) penalize homeless individ-
4	uals and families based upon their status as
5	homeless, or (BB) establish status offenses
6	which may result in runaway and homeless
7	youths being adjudicated as delinquent; and
8	"(gg) policies and practices penalizing vic-
9	tims of domestic violence, dating violence, sex-
10	ual assault, stalking, and placing them at risk
11	of becoming homeless; and
12	"(III) in conducting the review, determine the
13	modifications and corrective actions that need to be
14	taken, and by whom, to ensure that the relevant
15	policies and practices do not stimulate, or prolong,
16	homelessness in the geographic area, or penalize
17	homeless individuals and families, including runaway
18	and homeless youth, based upon their status as
19	homeless;
20	"(ii) inform the entities of the determinations
21	described in clause (i); and
22	"(iii) once every 3 years, prepare for inclusion
23	in any application reviewed by the community board
24	and submitted to the Secretary under section 422,

the determinations described in clause (i), in the

- form of an exhibit entitled 'Assessment of Relevant Policies and Practices, and Needed Corrective Ac-
- 3 tions to End and Prevent Homelessness'; and

- "(C) if the community board designs and carries out the projects, design and carry out the projects in such a manner as to further the goal described in subparagraph (A);
 - "(2) require, consistent with the Government Performance and Results Act of 1993 and amendments made by that Act, that recipients and project sponsors who are funded by grants received under this title implement and maintain an outcome-based evaluation of their projects that measures effective and timely delivery of housing or services and whether provision of such housing or services results in preventing or ending homelessness for the persons that such recipients and project sponsors serve;
 - "(3) require, consistent with the Government Performance and Results Act of 1993 and amendments made by that Act, outcome-based evaluation of the community board's homeless assistance planning process to measure the community board's performance in preventing or ending the homelessness of persons in the community board's geographic area;

1	"(4) participate in the Consolidated Plan for
2	the geographic area served by the community board;
3	and
4	"(5) describe a targeted plan for ensuring hous-
5	ing and services for veterans experiencing homeless-
6	ness, including coordination with services offered di-
7	rectly by or with the financial support of the Depart-
8	ment of Veterans Affairs'
9	SEC. 103. TECHNICAL ASSISTANCE AND PERFORMANCE RE-
10	PORTS.
11	Subtitle A of the McKinney-Vento Homeless Assist-
12	ance Act (42 U.S.C. 11361 et seq.) is amended by insert-
13	ing after section 403 (as so redesignated by section 101(2)
14	of this Act) the following new sections:
15	"SEC. 404. TECHNICAL ASSISTANCE.
16	"(a) In General.—The Secretary shall make avail-
17	able technical assistance to—
18	"(1) States, metropolitan cities, urban counties,
19	and counties that are not urban counties, to imple-
20	ment effective planning processes for preventing and
21	ending homelessness, to improve their capacity to
22	prepare collaborative applications, and to adopt and
23	provide best practices in housing and services for
24	persons experiencing homeless; and

- 1 "(2) community boards or their predecessor
- 2 homeless planning bodies in States, metropolitan cit-
- 3 ies, urban counties, and counties that are not urban
- 4 counties, to improve their capacity to prepare col-
- 5 laborative applications.
- 6 "(b) Reservation.—The Secretary shall reserve not
- 7 more than 1 percent of the funds made available for any
- 8 fiscal year for carrying out subtitles B and C, to provide
- 9 technical assistance under subsection (a).
- 10 "SEC. 405. PERFORMANCE REPORTS.
- 11 "(a) In General.—Each community board shall
- 12 submit to the Secretary an annual performance report re-
- 13 garding the activities carried out with grant amounts re-
- 14 ceived under subtitles B and C in the geographic area
- 15 served by the community board, at such time and in such
- 16 manner as the Secretary determines to be reasonable.
- 17 "(b) Content.—The performance report described
- 18 in subsection (a) shall—
- 19 "(1) describe the number of persons provided
- 20 homelessness prevention assistance, and the number
- of individuals and families experiencing homelessness
- 22 who were provided shelter, housing, or supportive
- services, with the grant amounts awarded in the fis-
- 24 cal year prior to the fiscal year in which the report

1	was submitted, including measurements of the num-
2	ber of persons experiencing homelessness who—
3	"(A) entered permanent housing, and the
4	length of time such persons resided in that
5	housing, if known;
6	"(B) entered transitional housing, and the
7	length of time such persons resided in that
8	housing, if known;
9	"(C) obtained or retained jobs;
10	"(D) increased their income, including in-
11	creasing income through the receipt of govern-
12	ment benefits;
13	"(E) received mental health or substance
14	abuse services in an institutional setting and
15	now receive that assistance in a less restrictive,
16	community-based setting;
17	"(F) received additional education, voca-
18	tional or job training, or employment assistance
19	services;
20	"(G) received additional physical, mental,
21	or emotional health care;
22	"(H) were children under the age of 18
23	during the year at issue, including the number
24	of—

1	"(i) children who were not younger
2	than 2 and not older than 4, or were in-
3	fants or toddlers with disabilities (as de-
4	fined in section 632 of the Individuals with
5	Disabilities Education Act (20 U.S.C.
6	1432));
7	"(ii) children described in clause (i)
8	who were enrolled in preschool or were re-
9	ceiving services under part C of such Act
10	(20 U.S.C. 1431 et seq.);
11	"(iii) children who were not younger
12	than 5 and not older than 17;
13	"(iv) children described in clause (iii)
14	who are enrolled in elementary school or
15	secondary school (as such terms are de-
16	fined in section 9101 of the Elementary
17	and Secondary Education Act of 1965 (20
18	U.S.C. 7801)); and
19	"(v) children under the age of 18 who
20	received child care, health care, mental
21	health care, or supplemental educational
22	services; and
23	"(I) were reunited with their families;
24	"(2) estimate the number of persons experi-
25	encing homelessness in the geographic area served

- by the community board who are eligible for, but did not receive, services, housing, or other assistance through the programs funded under subtitles B and C in the prior fiscal year;
- "(3) indicate the accomplishments achieved within the geographic area to prevent the homelessness of persons discharged from publicly funded institutions or systems of care (such as health care facilities, child welfare or other youth facilities or systems of care, institutions or systems of care relating to the temporary assistance to needy families program established under part A of title IV of the Social Security Act (42 U.S.C. 601 et seq.), and juvenile or adult corrections programs and institutions);
- "(4) indicate the accomplishments achieved within the geographic area that involved the use of the grant amounts awarded in the prior fiscal year, regarding efforts to coordinate services and programs within the geographic area;
- "(5) indicate the accomplishments achieved within the geographic area to increase access, by persons experiencing homelessness, to programs that are not targeted for persons experiencing homelessness (but for which persons experiencing homelessness are eligible), including mainstream programs

1	identified by the Government Accountability Office
2	report entitled 'Homelessness: Coordination and
3	Evaluation of Programs are Essential' issued in
4	February 26, 1999, and by the Government Ac-
5	countability Office report entitled 'Homeless Bar-
6	riers to Using Mainstream Programs', issued in July
7	6, 2000;
8	"(6) assess the consistency and coordination be-
9	tween the programs funded under subtitles B and C
10	in the prior fiscal year and the Consolidated Plan
11	and
12	"(7) indicate the accomplishments within the
13	applicable States and units of general local govern-
14	ment of the geographic area to repeal or modify
15	laws, ordinances, or policies of the applicable States
16	and units of general local government that—
17	"(A) penalize homeless individuals and
18	families based upon their status as homeless;
19	"(B) establish status offenses which may
20	result in runaway and homeless youths being
21	adjudicated as delinquent; or
22	"(C) disallow reasonable inclusion and dis-
23	tribution in the geographic area of special needs
24	populations and families with children and the
25	facilities that serve the populations and families

- 1 "(c) Waiver.—The Secretary may grant a waiver to
- 2 any community board that is unable to provide informa-
- 3 tion required by subsection (b). Such community board
- 4 shall submit a plan to provide such information within a
- 5 reasonable period of time.".
- 6 SEC. 104. PROTECTION OF PERSONALLY IDENTIFYING IN-
- 7 FORMATION BY VICTIM SERVICE PROVIDERS.
- 8 Subtitle A of the McKinney-Vento Homeless Assist-
- 9 ance Act (42 U.S.C. 11361 et seq.), as amended by the
- 10 preceding provisions of this title, is further amended by
- 11 adding at the end the following new section:
- 12 "SEC. 407. PROTECTION OF PERSONALLY IDENTIFYING IN-
- 13 FORMATION BY VICTIM SERVICE PROVIDERS.
- 14 "In the course of awarding grants or implementing
- 15 programs under this title, the Secretary shall instruct any
- 16 victim service provider that is a recipient or subgrantee
- 17 not to disclose for purposes of the Homeless Management
- 18 Information System any personally identifying informa-
- 19 tion about any client. The Secretary may, after public no-
- 20 tice and comment, require or ask such recipients and sub-
- 21 grantees to disclose for purposes of the Homeless Manage-
- 22 ment Information System non-personally identifying infor-
- 23 mation that has been de-identified, encrypted, or otherwise
- 24 encoded. Nothing in this section shall be construed to su-
- 25 persede any provision of any Federal, State, or local law

- 1 that provides greater protection than this subsection for
- 2 victims of domestic violence, dating violence, sexual as-
- 3 sault, or stalking.".
- 4 SEC. 105. AUTHORIZATION OF APPROPRIATIONS.
- 5 Subtitle A of the McKinney-Vento Homeless Assist-
- 6 ance Act (42 U.S.C. 11361 et seq.), as amended by the
- 7 preceding provisions of this title, is further amended by
- 8 adding at the end the following new section:
- 9 "SEC. 408. AUTHORIZATION OF APPROPRIATIONS.
- 10 "There are authorized to be appropriated to carry out
- 11 title II and this title \$2,500,000,000 for fiscal year
- 12 2008and such sums as may be necessary for each of fiscal
- 13 years 2009, 2010, 2011, and 2012.".

14 TITLE II—EMERGENCY SHELTER

15 **GRANTS PROGRAM**

- 16 SEC. 201. GRANT ASSISTANCE.
- 17 The McKinney-Vento Homeless Assistance Act is
- 18 amended by striking section 412 (42 U.S.C. 11372) and
- 19 inserting the following new section:
- 20 "SEC. 412. GRANT ASSISTANCE.
- 21 "(a) IN GENERAL.—The Secretary shall make grants
- 22 to States and local governments (and to private nonprofit
- 23 organizations providing assistance to persons experiencing
- 24 homelessness, in the case of grants made with reallocated

1	amounts) for the purpose of carrying out activities de-
2	scribed in section 414.
3	"(b) Coordination With Community Boards.—
4	An entity that receives a grant under this section and
5	serves an area that includes one or more geographic areas
6	(or portions of such areas) served by community boards
7	that submit applications under subtitle C, shall allocate
8	the funds made available through the grant to carry out
9	activities described in section 414, in consultation with
10	such community boards.".
11	SEC. 202. AMOUNT AND ALLOCATION OF ASSISTANCE.
12	Section 413 of the McKinney-Vento Homeless Assist
13	ance Act (42 U.S.C. 11373) is amended—
14	(1) in subsection (b)—
15	(A) by striking "amounts appropriated"
16	and all that follows through "for any" and in-
17	serting "amounts appropriated under section
18	408 and made available to carry out this sub-
19	title for any"; and
20	(B) by striking "subsection (a)" and in-
21	serting "subsection (b)";
22	(2) in subsection (d)(1), by striking "subsection
23	(b)" and inserting "subsection (c)";
24	(3) by redesignating subsections (a) through (e)
25	as subsections (b) through (f), respectively; and

1 (4) by inserting before subsection (b) (as so re-2 designated by paragraph (3) of this section) the fol-3 lowing new subsection: "(a) Limitation on Amounts Used for Emer-4 GENCY SHELTER.—Of the amount made available to carry out this subtitle and subtitle C for a fiscal year, the Secretary shall allocate nationally for use under this subtitle 8 an aggregate amount not exceeding 15 percent of such total amount.". SEC. 203. ELIGIBLE ACTIVITIES. 11 The McKinney-Vento Homeless Assistance Act is 12 amended by striking section 414 (42 U.S.C. 11374) and inserting the following new section: 14 "SEC. 414. ELIGIBLE ACTIVITIES. "Assistance provided under section 412 may be used 15 for the following activities: 16 "(1) The renovation, major rehabilitation, or 17 18 conversion of buildings to be used as emergency 19 shelters. 20 "(2) The provision of essential services, includ-21 ing services concerned with employment, health, or 22 education, family support services for homeless 23 youth, substance abuse services, victim services, or

mental health services, if—

1	"(A) such essential services have not been
2	provided by the local government during any
3	part of the immediately preceding 12-month pe-
4	riod or the Secretary determines that the local
5	government is in a severe financial deficit; or
6	"(B) the use of assistance under this sub-
7	title would complement the provision of those
8	essential services.
9	"(3) Maintenance, operation, insurance, provi-
10	sion of utilities, and provision of furnishings.
11	"(4) For homelessness prevention activities.".
12	SEC. 204. REPEALS.
13	Sections 417 and 418 of the McKinney-Vento Home-
14	less Assistance Act (42 U.S.C. 11377, 11378) are hereby
15	repealed.
16	TITLE III—CONTINUUM OF CARE
17	PROGRAM
18	SEC. 301. CONTINUUM OF CARE.
19	The McKinney-Vento Homeless Assistance Act is
20	amended—
21	(1) by striking the subtitle heading for subtitle
22	C of title IV (42 U.S.C. 11381 et seq.) and inserting
23	the following:

1	"Subtitle C—Continuum of Care
2	Program"; and
3	(2) by striking section 422 (42 U.S.C. 11382)
4	and inserting the following new section:
5	"SEC. 422. CONTINUUM OF CARE APPLICATIONS AND
6	GRANTS.
7	"(a) Eligible Applicant.—In this section, the
8	term 'eligible applicant' means a collaborative applicant or
9	solo applicant.
10	"(b) Projects.—The Secretary shall award grants
11	to eligible applicants to carry out homeless assistance and
12	prevention projects.
13	"(c) Notification of Funding Availability.—
14	The Secretary shall release a notification of funding avail-
15	ability for grants awarded under this subtitle for a fiscal
16	year not later than 3 months after the date of enactment
17	of the appropriate Act making appropriations for the De-
18	partment of Housing and Urban Development for such fis-
19	cal year.
20	"(d) Applications.—
21	"(1) In general.—To receive a grant under
22	subsection (b), an eligible applicant shall submit an
23	application for the grant to a community board in
24	accordance with the collaborative process established
25	by the board as described in section 402 and have

1	such application reviewed, approved, and prioritized
2	by such community board, except that a solo appli-
3	cant may submit such application to the Secretary
4	without participating in such process if the applicant
5	includes information in such application regarding
6	why the applicant has not participated.
7	"(2) Contents.—To receive the grant, after
8	receiving approval from the community board for the
9	application, the eligible applicant shall submit an ap-
10	plication to the Secretary at such time and in such
11	manner as the Secretary may require, and con-
12	taining—
13	"(A) the application submitted to the com-
14	munity board; and
15	"(B) other information that, in addition to
16	including the information described in sub-
17	sections (a) and (c) of section 426, shall—
18	"(i) describe the establishment and
19	function of the community board, includ-
20	ing—
21	"(I) the nomination and selection
22	process for such board, including the
23	names and affiliations of all such
24	board members;

1	"(II) all meetings held by such
2	board in preparing the collaborative
3	application, including identification of
4	those meetings that were public;
5	"(III) all meetings between board
6	representatives, and persons respon-
7	sible for administering the consoli-
8	dated plan; and
9	"(IV) documentation of efforts
10	undertaken to ensure the participation
11	of all community organizations pro-
12	viding services to homeless individuals
13	and of organizations representing un-
14	derserved communities;
15	"(ii) outline the range of housing and
16	service programs available to persons expe-
17	riencing homelessness or imminently at
18	risk of experiencing homelessness and de-
19	scribe the unmet needs that remain in the
20	geographic area for which the collaborative
21	applicant seeks funding regarding—
22	"(I) prevention activities, includ-
23	ing providing assistance in—
24	"(aa) making mortgage,
25	rent, or utility payments; or

1	"(bb) accessing permanent
2	housing and transitional housing
3	for individuals (and families that
4	include the individuals) who are
5	being discharged from a publicly
6	funded facility, program, or sys-
7	tem of care, or whose services
8	(from such a facility, program, or
9	system of care) are being termi-
10	nated, including discharge from a
11	child welfare or juvenile correc-
12	tions program;
13	"(II) outreach activities to assess
14	the needs and conditions of persons
15	experiencing homelessness;
16	"(III) emergency shelters, includ-
17	ing the supportive and referral serv-
18	ices the shelters provide;
19	"(IV) transitional housing with,
20	as needed, appropriate supportive
21	services to help persons experiencing
22	homelessness who are not yet able or
23	prepared to make the transition to
24	permanent housing and independent
25	living;

1	"(V) permanent housing to help
2	meet the long-term needs of individ-
3	uals and families experiencing home-
4	lessness; and
5	"(VI) needed supportive services;
6	"(iii) prioritize the projects for which
7	the collaborative applicant seeks funding
8	according to the unmet needs in the fiscal
9	year in which the applicant submits the ap-
10	plication as described in clause (ii);
11	"(iv) identify funds from private and
12	public sources, other than funds received
13	under subtitle B and this subtitle, that the
14	State, units of general local government,
15	recipients, project sponsors, and others will
16	use for homelessness prevention, emer-
17	gency shelter, supportive services, transi-
18	tional housing, permanent housing, and
19	permanent supportive housing that will be
20	integrated with the assistance provided
21	under subtitle B and this subtitle;
22	"(v) identify funds provided by the
23	State and units of general local govern-
24	ment under programs targeted for persons
25	experiencing homelessness, and other pro-

1	grams for which persons experiencing
2	homelessness are eligible, including pro-
3	grams identified by the General Account-
4	ing Office in the February 1999 report en-
5	titled 'Homelessness: Coordination and
6	Evaluation of Programs Are Essential';
7	"(vi) explain—
8	"(I) how the collaborative appli-
9	cant will meet the housing and service
10	needs of individuals and families expe-
11	riencing homelessness in the appli-
12	cant's community; and
13	"(II) the strategy of the State,
14	units of general local government, and
15	private entities in the geographic area
16	over the next 5 years to prevent and
17	end homelessness, including, as part
18	of that strategy, a work plan for the
19	applicable fiscal years;
20	"(vii) report on the outcome-based
21	performance of programs for homeless per-
22	sons within the geographic area served by
23	the collaborative applicant that were fund-
24	ed under this title in the fiscal year prior

1	to the fiscal year in which the application
2	is submitted;
3	"(viii) include any relevant required
4	agreements under this subtitle;
5	"(ix) contain a certification of consist-
6	ency with the consolidated plan pursuant
7	to section 403;
8	"(x) contain a certification that the
9	applicable States and units of general local
10	government are not penalizing homeless in-
11	dividuals and families—
12	"(I) through laws, ordinances, or
13	policies based upon their status as
14	homeless;
15	"(II) by using zoning laws, ordi-
16	nances, or policies to prevent the
17	siting of facilities designed to serve
18	homeless persons; or
19	"(III) through laws that establish
20	status offenses which may result in
21	runaway and homeless youths being
22	adjudicated as delinquent;
23	"(xi) contain such certifications and
24	assurances to ensure that—

1	"(I) project sponsors for all
2	projects for which collaborative appli-
3	cant seeks funding through the grant
4	will establish policies and practices
5	that are consistent with, and do not
6	restrict the exercise of rights provided
7	by, subtitle B of title VII (42 U.S.C.
8	11431 et seq.), and other laws relat-
9	ing to the provision of educational and
10	related services to individuals experi-
11	encing homelessness; and
12	"(II) the strategy referred to in
13	clause (vi)(II) will take the edu-
14	cational needs of children into account
15	when families are placed in emergency
16	or transitional shelter and will, to the
17	maximum extent practicable, place
18	families with children as close to pos-
19	sible to their school of origin so as not
20	to disrupt such children's education;
21	and
22	"(xii)(I) in the case of a collaborative
23	applicant, include an exhibit described in
24	section 402(f)(1)(B)(iii) and prepared by

the community board in accordance with
that section; or

"(II) in the case of a solo applicant,
include an exhibit described in section

402(f)(1)(B)(iii) and prepared by the ap-

6 plicant.

- "(3) Consideration of Veterans affairs and describing the needs referred to in clause (ii) of paragraph (2)(B), the applicant shall take into account the findings and recommendations of the most recently completed annual assessments, conducted pursuant to section 2034 of title 38, United States Code, of the Department of Veterans Affairs medical centers or regional benefits offices whose service areas include the geographic area for which the applicant seeks funding.
- "(4) Announcement of awards.—The Secretary shall announce, not later than 5 months after the last date for the submission of applications described in this subsection for a fiscal year, the grants awarded under subsection (b) for that fiscal year.
- 24 "(5) Obligation, distribution, and utiliza-25 tion of funds.—

1	"(A) REQUIREMENTS FOR OBLIGATION.—
2	"(i) In general.—Not later than 9
3	months after the announcement referred to
4	in paragraph (4), each recipient or project
5	sponsor seeking the obligation of funds for
6	a grant announced under paragraph (4)
7	shall meet all requirements for the obliga-
8	tion of those funds, including site control
9	matching funds, and environmental review
10	requirements, except as provided in clause
11	(ii).
12	"(ii) Acquisition, rehabilitation
13	OR CONSTRUCTION.—Not later than 15
14	months after the announcement referred to
15	in paragraph (4), each recipient or project
16	sponsor seeking the obligation of funds for
17	acquisition of housing, rehabilitation of
18	housing, or construction of new housing
19	for a grant announced under paragraph
20	(4) shall meet all requirements for the obli-
21	gation of those funds, including site con-
22	trol, matching funds, and environmental
23	review requirements.
24	"(iii) Extensions.—At the discretion
25	of the Secretary and in compelling cir.

1	cumstances, the Secretary may extend the
2	date by which a recipient or project spon-
3	sor shall meet the requirements described
4	in clause (i) if the Secretary determines
5	that compliance with the requirements was
6	delayed due to factors beyond the reason-
7	able control of the recipient or project
8	sponsor. Such factors may include difficul-
9	ties in obtaining site control for a proposed
10	project, completing the process of obtain-
11	ing secure financing for the project, or
12	completing the technical submission re-
13	quirements for the project.
14	"(B) Obligation.—Not later than 45
15	days after a recipient or project sponsor meets
16	the requirements described in subparagraph
17	(A)(i), the Secretary shall obligate the funds for
18	the grant involved.
19	"(C) DISTRIBUTION.—A recipient that re-
20	ceives funds through such a grant—
21	"(i) shall distribute the funds to
22	project sponsors (in advance of expendi-
23	tures by the project sponsors); and
24	"(ii) shall distribute the appropriate
25	portion of the funds to a project sponsor

1	not later than 21 days after receiving a re-
2	quest for such distribution from the project
3	sponsor.
4	"(e) Selection Criteria.—In determining whether
5	to award a grant to an applicant under subsection (b),
6	the Secretary shall consider, in addition to criteria de-
7	scribed in section 426(b)—
8	"(1) the inclusiveness of the community board
9	involved and the process the board administered, if
10	applicable;
11	"(2) the comprehensiveness and coordination of
12	the homelessness prevention, housing, and services
13	programs (including discharge planning and service
14	termination protocols) within the geographic area
15	served by the community board;
16	"(3) the efforts undertaken to involve all com-
17	munity organizations providing services to homeless
18	individuals and organizations representing under-
19	served communities participated in the continuum of
20	care;
21	"(4) the extent to which prioritized programs
22	meet unmet needs;
23	"(5) the capacity of the geographic area to le-
24	verage funding from other public and private
25	sources;

1	"(6) the long-term strategy of the applicable
2	States and units of general local government to com-
3	bat, prevent, and end homelessness;
4	"(7) the performance of the homelessness pre-
5	vention, housing, and services programs funded in
6	the fiscal year prior to the date of submission of the
7	application;
8	"(8) the need for services in the geographic
9	area;
10	"(9) the plan by which—
11	"(A) access to appropriate permanent
12	housing will be secured if the proposed project
13	does not include permanent housing; and
14	"(B) access to outcome-effective supportive
15	services will be secured for residents or con-
16	sumers involved in the project who are willing
17	to use the services;
18	"(10) the evaluation plan for evaluations of the
19	project, which—
20	"(A) will use periodically collected informa-
21	tion and analysis to determine whether the
22	project has resulted in enhanced stability and
23	well-being of the residents or consumers served
24	by the project;

1	"(B) will include evaluations obtained di-
2	rectly from the individuals or families served by
3	the project; and
4	"(C) will be submitted by the recipient for
5	the grant to the community board for review
6	and use in assessments, conducted by the board
7	consistent with the board's duty to ensure effec-
8	tive outcomes that contribute to the goal of pre-
9	venting and ending homelessness in the geo-
10	graphic area served by the board;
11	"(11) the extent to which the applicable States
12	and units of general local government have made
13	commitments to and are taking actions to uphold
14	the civil rights of homeless families and individuals,
15	including removing or repealing any policies or laws
16	that—
17	"(A) penalize homeless individuals and
18	families based upon their status as homeless;
19	"(B) establish status offenses which may
20	result in runaway and homeless youths being
21	adjudicated as delinquent; or
22	"(C) disallow reasonable inclusion and dis-
23	tribution in the geographic area of special needs
24	populations and families with children and the

1	facilities that serve the populations and fami-
2	lies; and
3	"(12) any other criteria the Secretary deter-
4	mines to be reasonably appropriate.
5	"(f) Notification of Pro Rata Estimated
6	Grant Amounts.—
7	"(1) Notice.—The Secretary shall inform each
8	community board, at a time concurrent with the re-
9	lease of the notice of funding availability for the
10	grants, of the pro rata estimated grant amount
11	under this subtitle for the geographic area rep-
12	resented by the board.
13	"(2) Amount.—
14	"(A) Basis.—Such estimated grant
15	amount shall be based on a percentage of the
16	total funds available, or estimated to be avail-
17	able, to carry out this subtitle for any fiscal
18	year that is equal to the percentage of the total
19	amount available for section 106 of the Hous-
20	ing and Community Development Act of 1974
21	(42 U.S.C. 5306) for the prior fiscal year
22	that—
23	"(i) was allocated to all metropolitan
24	cities and urban counties within the geo-
25	graphic area represented by the Board: or

1	"(ii) would have been distributed to
2	all counties within such geographic area
3	that are not urban counties, if the 30 per-
4	cent portion of the allocation to the State
5	involved (as described in subsection (d)(1)
6	of that section 106) for that year had been
7	distributed among the counties that are
8	not urban counties in the State in accord-
9	ance with the formula specified in that
10	subsection (with references in that sub-
11	section to nonentitlement areas considered
12	to be references to those counties).
13	"(B) Adjustment.—In computing the es-
14	timated grant amount, the Secretary shall ad-
15	just the estimated grant amount determined
16	pursuant to subparagraph (A) to ensure that—
17	"(i) 75 percent of the total funds
18	available, or estimated to be available, to
19	carry out this subtitle for any fiscal year
20	are allocated to the metropolitan cities and
21	urban counties that received a direct allo-
22	cation of funds under section 413 for the
23	prior fiscal year; and
24	"(ii) 25 percent of the total funds
25	available, or estimated to be available, to

1	carry out this subtitle for any fiscal year
2	are allocated—
3	"(I) to the metropolitan cities
4	and urban counties that did not re-
5	ceive a direct allocation of funds
6	under section 413 for the prior fiscal
7	year; and
8	"(II) to counties that are not
9	urban counties.
10	"(C) Combinations or consortia.—For
11	any community board that represents a com-
12	bination or consortium of cities or counties, the
13	estimated grant amount shall be the sum of the
14	estimated grant amounts for the cities or coun-
15	ties represented by the board.
16	"(g) Appeals.—
17	"(1) In general.—Not later than 3 months
18	after the date of enactment of the Homeless Emer-
19	gency Assistance and Rapid Transition to Housing
20	Act of 2007, the Secretary shall establish a timely
21	appeal procedure for grant amounts awarded or de-
22	nied under this subtitle pursuant to a collaborative
23	application or solo application for funding.
24	"(2) Process.—The Secretary shall ensure
25	that the procedure permits appeals submitted by

- 1 community boards, entities carrying out homeless
- 2 housing and services projects (including emergency
- 3 shelters and homelessness prevention programs),
- 4 homeless planning bodies not designated by the Sec-
- 5 retary as community boards, and all other applicants
- 6 under this subtitle.
- 7 "(h) Solo Applicants.—A solo applicant may sub-
- 8 mit an application to the Secretary for a grant under sub-
- 9 section (b) and be awarded such grant on the same basis
- 10 as such grants are awarded to other applicants based on
- 11 the criteria described in subsection (e), but only if the Sec-
- 12 retary determines that the solo applicant has attempted
- 13 to participate in the continuum of care process but was
- 14 not permitted to participate in a reasonable manner. The
- 15 Secretary may award such grants directly to such appli-
- 16 cants in a manner determined to be appropriate by the
- 17 Secretary.".
- 18 SEC. 302. ELIGIBLE ACTIVITIES.
- 19 The McKinney-Vento Homeless Assistance Act is
- 20 amended by striking section 423 (42 U.S.C. 11383) and
- 21 inserting the following new section:
- 22 "SEC. 423. ELIGIBLE ACTIVITIES.
- "(a) In General.—Grants awarded under section
- 24 422 to qualified applicants shall be used only to carry out

- homeless assistance and prevention projects that consist 2 of one or more of the following eligible activities: 3 "(1) Construction of new housing units to pro-4 vide transitional or permanent housing. 5 "(2) Acquisition or rehabilitation of a structure to provide transitional or permanent housing, other 6 7 than emergency shelter, or to provide supportive 8 services. 9 "(3) Leasing of property, or portions of prop-10 erty, not owned by the recipient or project sponsor 11 involved, for use in providing transitional or perma-12 nent housing, or providing supportive services. 13 "(4) Provision of rental assistance to provide 14 transitional or permanent housing to eligible per-15 sons. The rental assistance may include tenant-16 based, project-based, or independently owned rental 17 assistance. 18 "(5) Payment of operating costs for housing 19 units assisted under this subtitle. 20 "(6) Supportive services. "(7) Homelessness prevention activities, subject 21
- 23 "(b) Eligibility for Funds for Homelessness
- 24 Prevention Activities.—

to subsection (b).

1	"(1) Application requirement.—To be eligi-
2	ble to receive grant funds under section 422 to carry
3	out homelessness prevention activities, an applicant
4	shall submit an application to the Secretary under
5	section 422 that shall include a certification in
6	which—
7	"(A) the relevant public entities in the geo-
8	graphic area involved certify compliance with
9	paragraph (2); and
10	"(B) the publicly funded institutions, fa-
11	cilities, and systems of care in the geographic
12	area certify that the institutions, facilities, and
13	systems of care will take, and fund directly, all
14	reasonable measures to ensure that the institu-
15	tions, facilities, and systems of care do not dis-
16	charge individuals into homelessness.
17	"(2) Supplementation requirement.—
18	Funds appropriated under section 408 and made
19	available for homelessness prevention activities shall
20	be used to supplement, and not supplant, other Fed-
21	eral, State, and local public funds used for homeless-
22	ness prevention.
23	"(e) Use Restrictions.—
24	"(1) Acquisition, rehabilitation, and new

CONSTRUCTION.—A project that consists of activities

- described in paragraph (1) or (2) of subsection (a)
 shall be operated for the purpose specified in the application submitted for the project under section 422
 for not less than 20 years.
- 5 "(2) OTHER ACTIVITIES.—A project that con-6 sists of activities described in any of paragraphs (3) 7 through (7) of subsection (a) shall be operated for 8 the purpose specified in the application submitted 9 for the project under section 422 for the duration of 10 the grant period involved.
 - "(3) Conversion.—If the recipient or project sponsor carrying out a project that provides transitional or permanent housing submits a request to the Secretary to carry out instead a project for the direct benefit of low-income persons, and the Secretary determines that the initial project is no longer needed to provide transitional or permanent housing, the Secretary may approve the project described in the request and authorize the recipient or project sponsor to carry out that project.
- 21 "(d) Repayment of Assistance and Prevention22 of Undue Benefits.—
- 23 "(1) Repayment.—If a recipient or project 24 sponsor receives assistance under section 422 to 25 carry out a project that consists of activities de-

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scribed in paragraph (1) or (2) of subsection (a) and the project ceases to provide transitional or permanent housing—

> "(A) earlier than 10 years after operation of the project begins, the Secretary shall require the recipient or project sponsor to repay 100 percent of the assistance; or

> "(B) not earlier than 10 years, but earlier than 20 years, after operation of the project begins, the Secretary shall require the recipient or project sponsor to repay 10 percent of the assistance for each of the years in the 20-year period for which the project fails to provide that housing.

"(2) Prevention of undue benefits.—Except as provided in paragraph (3), if any property is used for a project that receives assistance under subsection (a) and consists of activities described in paragraph (1) or (2) of subsection (a), and the sale or other disposition of the property occurs before the expiration of the 20-year period beginning on the date that operation of the project begins, the recipient or project sponsor who received the assistance shall comply with such terms and conditions as the Secretary may prescribe to prevent the recipient or

1	project sponsor from unduly benefitting from such
2	sale or disposition.
3	"(3) Exception.—A recipient or project spon-
4	sor shall not be required to make the repayments,
5	and comply with the terms and conditions, required
6	under paragraph (1) or (2) if—
7	"(A) the sale or disposition of the property
8	used for the project results in the use of the
9	property for the direct benefit of very low-in-
10	come persons; or
11	"(B) all of the proceeds of the sale or dis-
12	position are used to provide transitional or per-
13	manent housing meeting the requirements of
14	this subtitle.".
15	SEC. 303. PROGRAM REQUIREMENTS.
16	Section 426 of the McKinney-Vento Homeless Assist-
17	ance Act (42 U.S.C. 11386) is amended—
18	(1) in subsection (a)—
19	(A) in paragraph (1), by striking "Applica-
20	tions" and all that follows through "shall" and
21	inserting "Applications for assistance under
22	section 422 shall";
23	(B) in paragraph (2)—
24	(i) by striking subparagraph (B) and
25	inserting the following new subparagraph:

1	"(B) a description of the size and charac-
2	teristics of the population that would occupy
3	housing units or receive supportive services as-
4	sisted under this subtitle;"; and
5	(ii) in subparagraph (E), by striking
6	"in the case of projects assisted under this
7	title that do not receive assistance under
8	such sections,"; and
9	(C) in paragraph (3), in the last sentence,
10	by striking "recipient" and inserting "recipient
11	or project sponsor";
12	(2) in subsection (d), in the first sentence, by
13	striking "recipient" and inserting "recipient or
14	project sponsor'';
15	(3) by striking subsection (e);
16	(4) by redesignating subsections (f), (g), and
17	(h), as subsections (e), (f), and (g), respectively;
18	(5) in subsection (f) (as so redesignated by
19	paragraph (4) of this section), in the first sentence,
20	by striking "recipient" each place it appears and in-
21	serting "recipient or project sponsor";
22	(6) by striking subsection (i); and
23	(7) by redesignating subsection (j) as sub-
24	section (h).

1 SEC. 304. ALLOCATION AMOUNTS AND FUNDING.

- 2 The McKinney-Vento Homeless Assistance Act is
- 3 amended—
- 4 (1) by repealing section 429 (42 U.S.C. 11389);
- 5 and
- 6 (2) by redesignating sections 427 and 428 (42)
- 7 U.S.C. 11387, 11388) as sections 432 and 433, re-
- 8 spectively; and
- 9 (3) by inserting after section 426 the following
- 10 new sections:
- 11 "SEC. 427. ALLOCATION OF AMOUNTS FOR SPECIFIC ELIGI-
- 12 BLE ACTIVITIES.
- 13 "(a) Prevention Activities.—From the amount
- 14 made available to carry out this subtitle for each fiscal
- 15 year (not including any amounts made available under sec-
- 16 tion 408 and allocated for use under subtitle B), an
- 17 amount equal to not more than 3 percent shall be used
- 18 for prevention activities described in section 423(a)(9).
- 19 "(b) Treatment of Amounts for Permanent or
- 20 Transitional Housing.—Nothing in this Act may be
- 21 construed to establish a limit on the amount of funding
- 22 that an applicant may request under this subtitle for ac-
- 23 quisition, construction, or rehabilitation activities for the
- 24 development of permanent housing or transitional hous-
- 25 ing.

1	"SEC. 428. RENEWAL FUNDING AND TERMS OF ASSISTANCE
2	FOR GRANT AMOUNTS FOR PERMANENT
3	HOUSING.
4	"(a) Availability of Amounts.—Of the total
5	amount made available for use in connection with this sub-
6	title, such sums as may be necessary shall be used for re-
7	newing expiring contracts within the 'Homeless Assistance
8	Grants' account of the Department of Housing and Urban
9	Development.
10	"(b) Terms of Renewal Assistance.—Amounts
11	used pursuant to subsection (a) shall be available for the
12	renewal of contracts funded under this subtitle, subtitle
13	C, or subtitle F, for homeless individuals and homeless
14	families. The Secretary shall determine whether to renew
15	a contract on the basis of demonstrated need for the
16	project and the compliance of the entity carrying out the
17	project with appropriate standards of housing quality and
18	habitability as determined by the Secretary.
19	"SEC. 429. ADMINISTRATIVE EXPENSES.
20	"(a) Administrative Expenses.—Grant amounts
21	awarded under this subtitle may be used for administra-
22	tive expenses, including expenses for—
23	"(1) carrying out routine grant administration
24	and monitoring activities;
25	"(2) receipt and disbursement of program
26	funds;

- 1 "(3) preparation of financial and performance
- 2 reports, including carrying out management infor-
- 3 mation system functions; and
- 4 "(4) compliance with grant conditions and audit
- 5 requirements.
- 6 "(b) Limitations on Administrative Ex-
- 7 PENSES.—A portion, of not more than 6 percent, of grant
- 8 amounts awarded under this subtitle may be used for ad-
- 9 ministrative expenses described in subsection (a), and not
- 10 less than ½ of such portion shall be allocated to nonprofit
- 11 organizations and other project sponsors to fund manage-
- 12 ment information system functions, application prepara-
- 13 tion, and preparation of annual performance and other
- 14 evaluation reports.

15 "SEC. 430. MATCHING FUNDING.

- 16 "An entity who submits an application and receives
- 17 a grant under this subtitle shall make available contribu-
- 18 tions, in cash or in donated services, in an amount equal
- 19 to not less than 25 percent of the Federal funds provided
- 20 under the grant.

21 "SEC. 431. APPEAL PROCEDURE.

- 22 "(a) In General.—With respect to funding under
- 23 this subtitle, if certification of consistency with the consoli-
- 24 dated plan pursuant to section 403 is withheld from an
- 25 applicant who has submitted an application for that cer-

- 1 tification, such applicant may appeal such decision to the
- 2 Secretary.
- 3 "(b) Procedure.—The Secretary shall establish a
- 4 procedure to process the appeals described in subsection
- 5 (a).
- 6 "(c) Determination.—Not later than 45 days after
- 7 the date of receipt of an appeal described in subsection
- 8 (a), the Secretary shall determine if certification was un-
- 9 reasonably withheld. If such certification was unreason-
- 10 ably withheld, the Secretary shall review such application
- 11 and determine if such applicant shall receive funding
- 12 under this subtitle.".

13 TITLE IV—REPEALS AND

14 **CONFORMING AMENDMENTS**

- 15 SEC. 401. REPEALS.
- Subtitles D, E, F, and G of title IV of the McKinney-
- 17 Vento Homeless Assistance Act (42 U.S.C. 11391 et seq.,
- 18 11401 et seq., 11403 et seq., and 11408 et seq.) are here-
- 19 by repealed.
- 20 SEC. 402. CONFORMING AMENDMENTS.
- 21 (a) Consolidated Plan.—Section 403(1) of the
- 22 McKinney-Vento Homeless Assistance Act (as so redesig-
- 23 nated by section 101(2) of this Act), is amended—
- 24 (1) by striking "current housing affordability
- 25 strategy" and inserting "consolidated plan"; and

- 1 (2) by inserting before the comma the following:
- 2 "(referred to in such section as a 'comprehensive
- 3 housing affordability strategy')".
- 4 (b) Persons Experiencing Homelessness.—Sec-
- 5 tion 103 of the McKinney-Vento Homeless Assistance Act
- 6 (42 U.S.C. 11302) is amended by adding at the end the
- 7 following new subsection:
- 8 "(d) Persons Experiencing Homelessness.—
- 9 Any references in this Act to homeless individuals (includ-
- 10 ing homeless persons) or homeless groups (including
- 11 homeless persons) shall be considered to include, and to
- 12 refer to, individuals experiencing homelessness or groups
- 13 experiencing homelessness, respectively.".
- 14 SEC. 403. AMENDMENT TO TABLE OF CONTENTS.
- The table of contents in section 101(b) of the McKin-
- 16 ney-Vento Homeless Assistance Act (42 U.S.C. 11301
- 17 note) is amended by striking the item relating to the head-
- 18 ing for title IV and all that follows through the item relat-
- 19 ing to section 492 and inserting the following new items:

"TITLE IV—HOUSING ASSISTANCE

"Subtitle A—Comprehensive Homeless Assistance Plan

- "Sec. 401. Definitions.
- "Sec. 402. Community homeless assistance planning boards.
- "Sec. 403. Housing affordability strategy.
- "Sec. 404. Technical assistance.
- "Sec. 405. Performance reports.
- "Sec. 406. Discharge coordination policy.
- "Sec. 407. Protection of personally identifying information by victim service providers.
- "Sec. 408. Authorization of appropriations.

"Subtitle B—Emergency Shelter Grants Program

- "Sec. 411. Definitions.
- "Sec. 412. Grant assistance.
- "Sec. 413. Allocation and distribution of assistance.
- "Sec. 414. Eligible activities.
- "Sec. 415. Responsibilities of recipients.
- "Sec. 416. Administrative provisions.

"Subtitle C—Continuum of Care Program

- "Sec. 421. Purpose.
- "Sec. 422. Continuum of care applications and grants.
- "Sec. 423. Eligible activities.
- "Sec. 424. Supportive housing.
- "Sec. 425. Supportive services.
- "Sec. 426. Program requirements.
- "Sec. 427. Allocation of amounts for specific eligible activities.
- "Sec. 428. Renewal funding and terms of assistance for grant amounts for permanent housing.
- "Sec. 429. Administrative expenses.
- "Sec. 430. Matching funding.
- "Sec. 431. Appeal procedure.
- "Sec. 432. Regulations.
- "Sec. 433. Reports to Congress.".

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