#### 110TH CONGRESS 1ST SESSION

# S. 1395

To prevent unfair practices in credit card accounts, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

May 15, 2007

Mr. LEVIN (for himself and Mrs. McCaskill) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

# A BILL

To prevent unfair practices in credit card accounts, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Stop Unfair Practices
- 5 in Credit Cards Act of 2007".
- 6 SEC. 2. STOP UNFAIR INTEREST RATES AND FEES.
- 7 Section 163 of the Truth in Lending Act (15 U.S.C.
- 8 1666b) is amended—

1	(1) by striking the section title and all that fol-
2	lows through "If an open" and inserting the fol-
3	lowing:
4	"§ 163. Billing period and finance charges
5	"(a) BILLING PERIOD.—
6	"(1) FOURTEEN-DAY MINIMUM.—If an open";
7	(2) by striking "(B) Subsection (a)" and insert-
8	ing the following:
9	"(2) Excusable cause.—Subsection (a)"; and
10	(3) by adding at the end the following:
11	"(b) No Interest Charge on Debt That Is Pair
12	ON TIME.—If an open end consumer credit plan provides
13	a time period within which an obligor may repay any por-
14	tion of the credit extended without incurring an interest
15	charge, and the obligor repays all or a portion of such
16	credit within the specified time period, the creditor may
17	not impose or collect an interest charge on the portion of
18	the credit that was repaid within the specified time period
19	"(c) No Interest on Debt That Is Paid on Time
20	AND IN FULL.—In an open end consumer credit plan, it
21	a billing statement requests an obligor to repay within a
22	specified time period all of the credit extended under the
23	plan and related finance charges, and the obligor pays all
24	of the specified amount within the specified time period,
25	the creditor may not impose or collect an additional inter-

1	est charge on the amount that was paid in full and within
2	the specified time period.
3	"(d) Limits on Interest Rate Increases.—
4	"(1) In general.—With respect to a credit
5	card account under an open end consumer credit
6	plan, the creditor shall not increase the periodic rate
7	of interest applicable to extensions of credit while
8	such account remains open, unless—
9	"(A) such increase is pursuant to the expi-
10	ration of an introductory rate which was dis-
11	closed under section 127(c)(6);
12	"(B) such increase is pursuant to the ap-
13	plication of a variable rate which was disclosed
14	under section $127(c)(1)(A)(i)(II)$ ;
15	"(C) such increase is pursuant to the ap-
16	plication of a penalty rate which was disclosed
17	under subsections (a)(4) and (c)(1)(A)(i) of sec-
18	tion 127; or
19	"(D) the obligor has provided specific writ-
20	ten consent to such increase at the time such
21	increase was proposed.
22	"(2) Limit on penalty interest rate.—If
23	an obligor fails to repay an extension of credit in ac-
24	cordance with the terms of a credit card account
25	under an open end consumer credit plan, and the

- 1 creditor determines to apply a penalty rate, as de-
- 2 scribed in paragraph (1)(C), notwithstanding para-
- 3 graph (1)(D), such penalty rate may not, while such
- 4 account is open, exceed 7 percentage points above
- 5 the interest rate that was in effect with respect to
- 6 such account on the date immediately preceding the
- 7 first such penalty increase for such account.
- 8 "(e) Interest Rate Increases Limited to Fu-
- 9 Ture Credit Extensions.—With respect to a credit
- 10 card account under an open end consumer credit plan, if
- 11 the creditor increases the periodic interest rate applicable
- 12 to an extension of credit under the account, such increased
- 13 rate shall apply only to extensions of credit made on and
- 14 after the date of such increase under the account, and any
- 15 extension of credit under such account made before the
- 16 date of such increase shall continue to incur interest at
- 17 the rate that was in effect on the date prior to the date
- 18 of the increase.
- 19 "(f) NO INTEREST CHARGES ON FEES.—With re-
- 20 spect to a credit card account under an open end consumer
- 21 credit plan, if the creditor imposes a transaction fee on
- 22 the obligor, including a cash advance fee, late fee, over-
- 23 the-limit fee, or balance transfer fee, the creditor may not
- 24 impose or collect interest with respect to such fee amount.

- 1 "(g) Fixed Credit Limit.—With respect to each
- 2 credit card account under an open end consumer credit
- 3 plan, the creditor shall offer to the obligor the option of
- 4 obtaining a fixed credit limit that cannot be exceeded, and
- 5 with respect to which any request for credit in excess of
- 6 such fixed limit must be refused, without exception and
- 7 without imposing an over-the-limit fee or other penalty on
- 8 such obligor.
- 9 "(h) Over-the-Limit Fee Restrictions.—With
- 10 respect to a credit card account under an open end con-
- 11 sumer credit plan, an over-the-limit fee, as described in
- 12 section 127(c)(1)(B)(iii)—
- "(1) may be imposed on the account only when
- an extension of credit obtained by the obligor causes
- the credit limit on such account to be exceeded, and
- may not be imposed when such credit limit is ex-
- 17 ceeded due to a penalty fee, such as a late fee or
- over-the-limit fee, that was added to the account bal-
- ance by the creditor; and
- 20 "(2) may be imposed only once during a billing
- 21 cycle if, on the last day of such billing cycle, the
- credit limit on the account is exceeded, and no addi-
- tional over-the-limit fee shall be imposed in a subse-
- quent billing cycle with respect to such excess credit,
- unless the obligor has obtained an additional exten-

1	sion of credit in excess of such credit limit during
2	such subsequent cycle.
3	"(i) Other Fees.—
4	"(1) No fee to pay a billing statement.—
5	With respect to a credit card account under an open
6	end consumer credit plan, the creditor may not im-
7	pose a separate fee to allow the obligor to repay an
8	extension of credit or finance charge, whether such
9	repayment is made by mail, electronic transfer, tele-
10	phone authorization, or other means.
11	"(2) Reasonable currency exchange
12	FEE.—With respect to a credit card account under
13	an open end consumer credit plan, the creditor may
14	impose a fee for exchanging United States currency
15	with foreign currency in an account transaction, only
16	if—
17	"(A) such fee reasonably reflects the actual
18	costs incurred by the creditor to perform such
19	currency exchange;
20	"(B) the creditor discloses publicly its
21	method for calculating such fee; and
22	"(C) the primary Federal regulator of such
23	creditor determines that the method for calcu-

lating such fee complies with this paragraph.

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1	"(j) Annual Audit.—The primary Federal regu-
2	lator of a card issuer shall audit, on at least an annual
3	basis, the credit card operations and procedures used by
4	such issuer to ensure compliance with this section and sec-
5	tion 164, including by reviewing a sample of billing state-
6	ments to determine when they were mailed and received,
7	and by reviewing a sample of credit card accounts to deter-
8	mine when and how payments and finance charges were
9	applied. Such regulator shall promptly require the card
10	issuer to take any corrective action needed to comply with
11	this section.".
12	SEC. 3. STOP UNFAIR APPLICATION OF CARD PAYMENTS.
13	Section 164 of the Truth in Lending Act (15 U.S.C.
14	1666c) is amended—
15	(1) by striking the section heading and all that
16	follows through "Payments" and inserting the fol-
17	lowing:
18	"§ 164. Prompt and fair crediting of payments
19	"(a) In General.—Payments"; and
20	(2) by adding at the end the following:
21	"(b) Application of Payment.—Upon receipt of a
22	payment from a cardholder, the card issuer shall—
23	"(1) apply the payment first to the card bal-

ance bearing the highest rate of interest, and then

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- 1 to each successive balance bearing the next highest
- 2 rate of interest, until the payment is exhausted; and
- 3 "(2) after complying with paragraph (1), apply
- 4 the payment in the most effective way to minimize
- 5 the imposition of any finance charge to the account.
- 6 "(c) Changes by Card Issuer.—If a card issuer
- 7 makes a material change in the mailing address, office,
- 8 or procedures for handling cardholder payments, and such
- 9 change causes a material delay in the crediting of a card-
- 10 holder payment made during the 60-day period following
- 11 the date on which such change took effect, the card issuer
- 12 may not impose any late fee or finance charge for a late
- 13 payment on the credit card account to which such payment
- 14 was credited.".

### 15 SEC. 4. STOP DECEPTIVE DISCLOSURE.

- Section 127(e) of the Truth in Lending Act (15
- 17 U.S.C. 1637(e)) is amended by adding at the end the fol-
- 18 lowing:
- 19 "(3) Interest rate linked to prime
- 20 RATE.—If a credit card solicitation, application,
- agreement, or plan specifies use of a variable inter-
- est rate established by reference to a 'prime rate',
- 23 'prime interest rate', or similar rate or index, the
- referenced rate shall be disclosed and defined as the
- bank prime loan rate posted by a majority of the top

- 1 25 (by assets in domestic offices) United States
- 2 chartered commercial banks, as published by the
- 3 Board of Governors of the Federal Reserve System.
- 4 To avoid an unfair or deceptive act or practice, a
- 5 card issuer may not use the term 'prime rate' to
- 6 refer to any other type of interest rate.".

### 7 SEC. 5. DEFINITIONS.

- 8 Section 103 of the Truth in Lending Act (15 U.S.C.
- 9 1602) is amended by adding at the end the following:
- 10 "(cc) Primary Federal Regulator.—
- 11 "(1) IN GENERAL.—The term 'primary Federal
- regulator', when used with respect to a card issuer
- that is a depository institution, has the same mean-
- ing as the term 'appropriate Federal banking agen-
- 15 cy', under section 3 of the Federal Deposit Insur-
- ance Act.
- 17 "(2) Areas of responsibility.—For each
- card issuer within its regulatory jurisdiction, the pri-
- mary Federal regulator shall be responsible for over-
- seeing the credit card operations of the card issuer,
- ensuring compliance with the requirements of this
- 22 title, and enforcing the prohibition against unfair or
- deceptive acts or practices.".

1	SEC. 6. STRENGTHEN CREDIT CARD INFORMATION COL-
2	LECTION.
3	Section 136(b) of the Truth in Lending Act (15
4	U.S.C. 1646(b)) is amended—
5	(1) in paragraph (1)—
6	(A) by striking "The Board shall" and in-
7	serting the following:
8	"(A) IN GENERAL.—The Board shall"; and
9	(B) by adding at the end the following:
10	"(B) Information to be included.—
11	The information under subparagraph (A) shall
12	include, as of a date designated by the Board—
13	"(i) a list of each type of transaction
14	or event for which one or more of the card
15	issuers has imposed a separate interest
16	rate upon a cardholder, including pur-
17	chases, cash advances, and balance trans-
18	fers;
19	"(ii) for each type of transaction or
20	event identified under clause (i)—
21	"(I) each distinct interest rate
22	charged by the card issuer to a card-
23	holder, as of the designated date; and
24	"(II) the number of cardholders
25	to whom each such interest rate was
26	applied during the calendar month im-

1	mediately preceding the designated
2	date, and the total amount of interest
3	charged to such cardholders at each
4	such rate during such month;
5	"(iii) a list of each type of fee that
6	one or more of the card issuers has im-
7	posed upon a cardholder as of the des-
8	ignated date, including any fee imposed for
9	obtaining a cash advance, making a late
10	payment, exceeding the credit limit on an
11	account, making a balance transfer, or ex-
12	changing United States dollars for foreign
13	currency;
14	"(iv) for each type of fee identified
15	under clause (iii), the number of card-
16	holders upon whom the fee was imposed
17	during the calendar month immediately
18	preceding the designated date, and the
19	total amount of fees imposed upon card-
20	holders during such month;
21	"(v) the total number of cardholders
22	that incurred any interest charge or any
23	fee during the calendar month immediately
24	preceding the designated date; and

1	"(vi) any other information related to
2	interest rates, fees, or other charges that
3	the Board deems of interest."; and
4	(2) by adding at the end the following:
5	"(5) Report to congress.—The Board shall,
6	on an annual basis, transmit to Congress and make
7	public a report containing an assessment by the
8	Board of the profitability of credit card operations
9	of depository institutions. Such report shall include
10	estimates by the Board of the approximate, relative
11	percentage of income derived by such operations
12	from—
13	"(A) the imposition of interest rates on
14	cardholders, including separate estimates for—
15	"(i) interest with an annual percent-
16	age rate of less than 25 percent; and
17	"(ii) interest with an annual percent-
18	age rate equal to or greater than 25 per-
19	$\operatorname{cent};$
20	"(B) the imposition of fees on cardholders;
21	"(C) the imposition of fees on merchants;
22	and
23	"(D) any other material source of income,
24	while specifying the nature of that income.".

### 1 SEC. 7. CONFORMING AMENDMENT.

- 2 Section 8 of the Fair Credit and Charge Card Disclo-
- 3 sure Act of 1988 (15 U.S.C. 1637 note) is repealed.
- 4 SEC. 8. EFFECTIVE DATE.
- 5 This Act and the amendments made by this Act shall
- 6 become effective 180 days after the date of enactment of
- 7 this Act.

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