### Calendar No. 57

110TH CONGRESS 1ST SESSION

## **S.** 4

To make the United States more secure by implementing unfinished recommendations of the 9/11 Commission to fight the war on terror more effectively, to improve homeland security, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

**January 4, 2007** 

Mr. Reid (for himself, Mr. Lieberman, Ms. Collins, Mr. Leahy, Mr. Schumer, Ms. Cantwell, Mr. Lautenberg, Ms. Stabenow, Mr. Webb, Mr. Menendez, Ms. Landrieu, Mrs. Boxer, Mr. Dorgan, Mr. Brown, Ms. Klobuchar, and Mr. Casey) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

#### February 23, 2007

Reported under authority of the order of the Senate of February 17, 2007, by Mr. LIEBERMAN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

To make the United States more secure by implementing unfinished recommendations of the 9/11 Commission to fight the war on terror more effectively, to improve homeland security, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE.

- 2 This Act may be eited as the "Improving America's
- 3 Security by Implementing Unfinished Recommendations
- 4 of the 9/11 Commission Act of 2007".
- 5 SEC. 2. SENSE OF CONGRESS.
- 6 It is the sense of Congress that Congress should
- 7 enact, and the President should sign, legislation to make
- 8 the United States more secure by implementing unfinished
- 9 recommendations of the 9/11 Commission to fight the war
- 10 on terror more effectively and to improve homeland secu-
- 11 rity.
- 12 **SECTION 1. SHORT TITLE.**
- 13 This Act may be cited as the "Improving America's
- 14 Security Act of 2007".
- 15 SEC. 2. DEFINITIONS.
- 16 In this Act:
- 17 (1) Department.—The term "Department"
- 18 means the Department of Homeland Security.
- 19 (2) Secretary.—The term "Secretary" means
- 20 the Secretary of Homeland Security.
- 21 SEC. 3. TABLE OF CONTENTS.
- 22 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Definitions.

Sec. 3. Table of contents.

# TITLE I—IMPROVING INTELLIGENCE AND INFORMATION SHARING WITHIN THE FEDERAL GOVERNMENT AND WITH STATE, LOCAL, AND TRIBAL GOVERNMENTS

#### Subtitle A—Homeland Security Information Sharing Enhancement

- Sec. 111. Homeland Security Advisory System and information sharing.
- Sec. 112. Information sharing.
- Sec. 113. Intelligence training development for State and local government officials.
- Sec. 114. Information sharing incentives.

#### Subtitle B—Homeland Security Information Sharing Partnerships

- Sec. 121. State, Local, and Regional Fusion Center Initiative.
- Sec. 122. Homeland Security Information Sharing Fellows Program.

#### Subtitle C—Interagency Threat Assessment and Coordination Group

Sec. 131. Interagency Threat Assessment and Coordination Group.

#### TITLE II—HOMELAND SECURITY GRANTS

- Sec. 201. Short title.
- Sec. 202. Homeland Security Grant Program.
- Sec. 203. Technical and conforming amendments.

## TITLE III—COMMUNICATIONS OPERABILITY AND INTEROPERABILITY

- Sec. 301. Dedicated funding to achieve emergency communications operability and interoperable communications.
- Sec. 302. Border Interoperability Demonstration Project.

#### TITLE IV—ENHANCING SECURITY OF INTERNATIONAL TRAVEL

- Sec. 401. Modernization of the visa waiver program.
- Sec. 402. Strengthening the capabilities of the Human Smuggling and Trafficking Center.
- Sec. 403. Enhancements to the Terrorist Travel Program.
- Sec. 404. Enhanced driver's license.
- Sec. 405. Western Hemisphere Travel Initiative.

#### TITLE V—PRIVACY AND CIVIL LIBERTIES MATTERS

- Sec. 501. Modification of authorities relating to Privacy and Civil Liberties Oversight Board.
- Sec. 502. Privacy and civil liberties officers.
- Sec. 503. Department Privacy Officer.
- Sec. 504. Federal Agency Data Mining Reporting Act of 2007.

## TITLE VI—ENHANCED DEFENSES AGAINST WEAPONS OF MASS DESTRUCTION

- Sec. 601. National Biosurveillance Integration Center.
- Sec. 602. Biosurveillance efforts.

Sec. 603. Interagency coordination to enhance defenses against nuclear and radiological weapons of mass destruction.

#### TITLE VII—PRIVATE SECTOR PREPAREDNESS

- Sec. 701. Definitions.
- Sec. 702. Responsibilities of the private sector office of the Department.
- Sec. 703. Voluntary national preparedness standards compliance; accreditation and certification program for the private sector.
- Sec. 704. Sense of Congress regarding promoting an international standard for private sector preparedness.
- Sec. 705. Report to Congress.
- Sec. 706. Rule of construction.

## TITLE VIII—TRANSPORTATION SECURITY PLANNING AND INFORMATION SHARING

- Sec. 801. Transportation security strategic planning.
- Sec. 802. Transportation security information sharing.
- Sec. 803. Transportation Security Administration personnel management.

#### TITLE IX—INCIDENT COMMAND SYSTEM

- Sec. 901. Preidentifying and evaluating multijurisdictional facilities to strengthen incident command; private sector preparedness.
- Sec. 902. Credentialing and typing to strengthen incident command.

#### TITLE X—CRITICAL INFRASTRUCTURE PROTECTION

- Sec. 1001. Critical infrastructure protection.
- Sec. 1002. Risk assessment and report.
- Sec. 1003. Use of existing capabilities.

#### TITLE XI—CONGRESSIONAL OVERSIGHT OF INTELLIGENCE

- Sec. 1101. Availability to public of certain intelligence funding information.
- Sec. 1102. Response of intelligence community to requests from Congress.
- Sec. 1103. Public Interest Declassification Board.

#### TITLE XII—INTERNATIONAL COOPERATION ON ANTITERRORISM TECHNOLOGIES

- Sec. 1201. Promoting antiterrorism capabilities through international cooperation.
- Sec. 1202. Transparency of funds.

#### TITLE XIII—MISCELLANEOUS PROVISIONS

- Sec. 1301. Deputy Secretary of Homeland Secretary for Management.
- Sec. 1302. Sense of the Senate regarding combating domestic radicalization.
- Sec. 1303. Sense of the Senate regarding oversight of homeland security.
- Sec. 1304. Report regarding border security.

1	TITLE I—IMPROVING INTEL-
2	LIGENCE AND INFORMATION
3	SHARING WITHIN THE FED-
4	ERAL GOVERNMENT AND
5	WITH STATE, LOCAL, AND
6	TRIBAL GOVERNMENTS
7	Subtitle A—Homeland Security
8	Information Sharing Enhancement
9	SEC. 111. HOMELAND SECURITY ADVISORY SYSTEM AND IN-
10	FORMATION SHARING.
11	(a) Advisory System and Information Sharing.—
12	(1) In general.—Subtitle A of title II of the
13	Homeland Security Act of 2002 (6 U.S.C. 121 et seq.)
14	is amended by adding at the end the following:
15	"SEC. 203. HOMELAND SECURITY ADVISORY SYSTEM.
16	"(a) Requirement.—The Secretary shall administer
17	the Homeland Security Advisory System in accordance
18	with this section to provide warnings regarding the risk of
19	terrorist attacks on the homeland to Federal, State, local,
20	and tribal government authorities and to the people of the
21	United States, as appropriate. The Secretary shall exercise
22	primary responsibility for providing such warnings.
23	"(b) Required Elements.—In administering the
24	Homeland Security Advisory System, the Secretary shall—

1	"(1) establish criteria for the issuance and rev-
2	ocation of such warnings;
3	"(2) develop a methodology, relying on the cri-
4	teria established under paragraph (1), for the
5	issuance and revocation of such warnings;
6	"(3) provide, in each such warning, specific in-
7	formation and advice regarding appropriate protec-
8	tive measures and countermeasures that may be taken
9	in response to that risk, at the maximum level of de-
10	tail practicable to enable individuals, government en-
11	tities, emergency response providers, and the private
12	sector to act appropriately; and
13	"(4) whenever possible, limit the scope of each
14	such warning to a specific region, locality, or eco-
15	nomic sector believed to be at risk.
16	"SEC. 204. HOMELAND SECURITY INFORMATION SHARING.
17	"(a) Information Sharing.—Consistent with section
18	1016 of the Intelligence Reform and Terrorism Prevention
19	Act of 2004 (6 U.S.C. 485), the Secretary shall integrate
20	and standardize the information of the intelligence compo-
21	nents of the Department, except for any internal protocols
22	of such intelligence components, to be administered by the
23	Chief Intelligence Officer.
24	"(b) Information Sharing and Knowledge Man-
25	AGEMENT OFFICERS.—For each intelligence component of

1	the Department, the Secretary shall designate an informa-
2	tion sharing and knowledge management officer who shall
3	report to the Chief Intelligence Officer regarding coordi-
4	nating the different systems used in the Department to
5	gather and disseminate homeland security information.
6	"(c) State, Local, and Private-Sector Sources
7	of Information.—
8	"(1) Establishment of business proc-
9	ESSES.—The Chief Intelligence Officer shall—
10	"(A) establish Department-wide procedures
11	for the review and analysis of information gath-
12	ered from sources in State, local, and tribal gov-
13	ernment and the private sector;
14	"(B) as appropriate, integrate such infor-
15	mation into the information gathered by the De-
16	partment and other departments and agencies of
17	the Federal Government; and
18	"(C) make available such information, as
19	appropriate, within the Department and to other
20	departments and agencies of the Federal Govern-
21	ment.
22	"(2) Feedback.—The Secretary shall develop
23	mechanisms to provide feedback regarding the anal-
24	ysis and utility of information provided by any enti-
25	ty of State, local, or tribal government or the private

1	sector that gathers information and provides such in-
2	formation to the Department.
3	"(d) Training and Evaluation of Employees.—
4	"(1) Training.—The Chief Intelligence Officer
5	shall provide to employees of the Department opportu-
6	nities for training and education to develop an un-
7	derstanding of—
8	"(A) the definition of homeland security in-
9	formation; and
10	"(B) how information available to such em-
11	ployees as part of their duties—
12	"(i) might qualify as homeland secu-
13	rity information; and
14	"(ii) might be relevant to the intel-
15	ligence components of the Department.
16	"(2) EVALUATIONS.—The Chief Intelligence Offi-
17	cer shall—
18	"(A) on an ongoing basis, evaluate how em-
19	ployees of the Office of Intelligence and Analysis
20	and the intelligence components of the Depart-
21	ment are utilizing homeland security informa-
22	tion, sharing information within the Depart-
23	ment, as described in this subtitle, and partici-
24	pating in the information sharing environment
25	established under section 1016 of the Intelligence

1	Reform and Terrorism Prevention Act of 2004 (6
2	U.S.C. 485); and
3	"(B) provide a report regarding any eval-
4	uation under subparagraph (A) to the appro-
5	priate component heads.
6	"SEC. 205. COORDINATION WITH INFORMATION SHARING
7	ENVIRONMENT.
8	"All activities to comply with sections 203 and 204
9	shall be—
10	"(1) implemented in coordination with the pro-
11	gram manager for the information sharing environ-
12	ment established under section 1016 of the Intelligence
13	Reform and Terrorism Prevention Act of 2004 (6
14	U.S.C. 485); and
15	"(2) consistent with and support the establish-
16	ment of that environment, and any policies, guide-
17	lines, procedures, instructions, or standards estab-
18	lished by the President or, as appropriate, the pro-
19	gram manager for the implementation and manage-
20	ment of that environment.".
21	(2) Technical and conforming amend-
22	MENTS.—
23	(A) In General.—Section 201(d) of the
24	Homeland Security Act of 2002 (6 U.S.C.
25	121(d)) is amended—

1	(i) by striking paragraph (7); and
2	(ii) by redesignating paragraphs (8)
3	through (19) as paragraphs (7) through
4	(18), respectively.
5	(B) Table of contents.—The table of
6	contents in section 1(b) of the Homeland Secu-
7	rity Act of 2002 (6 U.S.C. 101 et seq.) is amend-
8	ed by inserting after the item relating to section
9	202 the following:
	"Sec. 203. Homeland Security Advisory System. "Sec. 204. Homeland Security Information Sharing. "Sec. 205. Coordination with information sharing environment.".
10	(b) Intelligence Component Defined.—
11	(1) In General.—Section 2 of the Homeland
12	Security Act of 2002 (6 U.S.C. 101) is amended—
13	(A) by redesignating paragraphs (9)
14	through (16) as paragraphs (10) through (17),
15	respectively; and
16	(B) by inserting after paragraph (8) the fol-
17	lowing:
18	"(9) The term 'intelligence component of the De-
19	partment' means any directorate, agency, or other ele-
20	ment or entity of the Department that gathers, re-
21	ceives, analyzes, produces, or disseminates homeland
22	security information.".
23	(2) Technical and conforming amend-
24	MENTS.—

1	(A) Homeland Security act of 2002.—
2	Section 501(11) of the Homeland Security Act of
3	2002 (6 U.S.C. 311(11)) is amended by striking
4	"section $2(10)(B)$ " and inserting "section
5	2(11)(B)".
6	(B) Other law.—Section 712(a) of title
7	14, United States Code, is amended by striking
8	"section 2(15) of the Homeland Security Act of
9	2002 (6 U.S.C. 101(15))" and inserting "section
10	2(16) of the Homeland Security Act of 2002 (6
11	U.S.C. 101(16))".
12	(c) Responsibilities of the Under Secretary
13	FOR INFORMATION ANALYSIS AND INFRASTRUCTURE PRO-
14	TECTION.—Section 201(d) of the Homeland Security Act of
15	2002 (6 U.S.C. 121(d)) is amended—
16	(1) in paragraph (1), by inserting ", in support
17	of the mission responsibilities of the Department and
18	consistent with the functions of the National
19	Counterterrorism Center established under section 119
20	of the National Security Act of 1947 (50 U.S.C. 50
21	U.S.C. 4040)," after "and to integrate such informa-
22	tion"; and
23	(2) by striking paragraph (7), as redesignated by
24	subsection $(a)(2)(A)$ of this section, and inserting the
25	following:

1	"(7) To review, analyze, and make recommenda-
2	tions for improvements in the policies and procedures
3	governing the sharing of intelligence information, in-
4	telligence-related information, and other information
5	relating to homeland security within the Federal Gov-
6	ernment and among the Federal Government and
7	State, local, and tribal government agencies and au-
8	thorities, consistent with the information sharing en-
9	vironment established under section 1016 of the Intel-
10	ligence Reform and Terrorism Prevention Act of 2004
11	(6 U.S.C. 485) and any policies, guidelines, proce-
12	dures, instructions or standards established by the
13	President or, as appropriate, the program manager
14	for the implementation and management of that envi-
15	ronment.".
16	SEC. 112. INFORMATION SHARING.
17	Section 1016 of the Intelligence Reform and Terrorist
18	Prevention Act of 2004 (6 U.S.C. 485) is amended—
19	(1) in subsection (a)—
20	(A) by redesignating paragraphs (1)
21	through (4) as paragraphs (2) through (5), re-
22	spectively;
23	(B) by inserting before paragraph (2), as so
24	redesignated, the following:

1	"(1) Homeland Security Information.—The
2	term 'homeland security information' has the mean-
3	ing given that term in section 892 of the Homeland
4	Security Act of 2002 (6 U.S.C. 482).";
5	(C) in paragraph (5), as so redesignated—
6	(i) by redesignating subparagraphs (A)
7	through (D) as clauses (i) through (iv), re-
8	spectively, and adjusting the margin ac-
9	cordingly;
10	(ii) by striking "'terrorism informa-
11	tion' means" and inserting the following:
12	"'terrorism information'—
13	"(A) means";
14	(iii) in subparagraph (A)(iv), as so re-
15	designated, by striking the period at the end
16	and inserting "; and"; and
17	(iv) by adding at the end the following:
18	"(B) includes homeland security informa-
19	tion and weapons of mass destruction informa-
20	tion."; and
21	(D) by adding at the end the following:
22	"(6) Weapons of mass destruction informa-
23	TION.—The term 'weapons of mass destruction infor-
24	mation' means information that could reasonably be
25	expected to assist in the development, proliferation, or

1	use of a weapon of mass destruction (including chem-
2	ical, biological, radiological, and nuclear weapons)
3	that could be used by a terrorist or a terrorist organi-
4	zation against the United States, including informa-
5	tion about the location of any stockpile of nuclear
6	materials that could be exploited for use in such a
7	weapon that could be used by a terrorist or a terrorist
8	organization against the United States.";
9	(2) in subsection $(b)(2)$ —
10	(A) in subparagraph (H), by striking
11	"and" at the end;
12	(B) in subparagraph (I), by striking the pe-
13	riod at the end and inserting a semicolon; and
14	(C) by adding at the end the following:
15	"( $J$ ) integrates the information within the
16	scope of the information sharing environment,
17	including any such information in legacy tech-
18	nologies;
19	"(K) integrates technologies, including all
20	legacy technologies, through Internet-based serv-
21	ices;
22	"(L) allows the full range of analytic and
23	operational activities without the need to cen-
24	tralize information within the scope of the infor-
25	mation sharing environment;

1	"(M) permits analysts to collaborate both
2	independently and in a group (commonly known
3	as 'collective and noncollective collaboration'),
4	and across multiple levels of national security
5	information and controlled unclassified informa-
6	tion;
7	"(N) provides a resolution process that en-
8	ables changes by authorized officials regarding
9	rules and policies for the access, use, and reten-
10	tion of information within the scope of the infor-
11	mation sharing environment; and
12	"(O) incorporates continuous, real-time,
13	and immutable audit capabilities, to the max-
14	imum extent practicable.";
15	(3) in subsection (f)—
16	(A) in paragraph (1)—
17	(i) by striking "during the two-year
18	period beginning on the date of designation
19	under this paragraph unless sooner" and
20	inserting "until"; and
21	(ii) by striking "The program manager
22	shall have and exercise governmentwide au-
23	thority." and inserting "Except as other-
24	wise expressly provided by law, the program
25	manager, in consultation with the head of

1	any affected department or agency, shall
2	have and exercise governmentwide authority
3	over the sharing of information within the
4	scope of the information sharing environ-
5	ment by all Federal departments, agencies,
6	and components, irrespective of the Federal
7	department, agency, or component in which
8	the program manager may be administra-
9	tively located."; and
10	(B) in paragraph $(2)(A)$ —
11	(i) by redesignating clause (iii) as
12	clause (v); and
13	(ii) by striking clause (ii) and insert-
14	ing the following:
15	"(ii) assist in the development of poli-
16	cies, as appropriate, to foster the develop-
17	ment and proper operation of the ISE;
18	"(iii) issue governmentwide procedures,
19	guidelines, instructions, and functional
20	standards, as appropriate, for the manage-
21	ment, development, and proper operation of
22	$the\ ISE;$
23	"(iv) identify and resolve information
24	sharing disputes between Federal depart-
25	ments, agencies, and components; and";

1	(4) in subsection (g)—
2	(A) in paragraph (1), by striking "during
3	the two-year period beginning on the date of the
4	initial designation of the program manager by
5	the President under subsection $(f)(1)$ , unless
6	sooner" and inserting "until";
7	(B) in paragraph (2)—
8	(i) in subparagraph (F), by striking
9	"and" at the end;
10	(ii) by redesignating subparagraph (G)
11	as subparagraph (I); and
12	(iii) by inserting after subparagraph
13	(F) the following:
14	"(G) assist the program manager in identi-
15	fying and resolving information sharing disputes
16	between Federal departments, agencies, and com-
17	ponents;
18	"(H) identify appropriate personnel for as-
19	signment to the program manager to support
20	staffing needs identified by the program man-
21	ager; and";
22	(C) in paragraph (4), by inserting "(in-
23	cluding any subsidiary group of the Information
24	Sharing Council)" before "shall not be subject";
25	and

1	(D) by adding at the end the following:
2	"(5) Detailees.—Upon a request by the Direc-
3	tor of National Intelligence, the departments and
4	agencies represented on the Information Sharing
5	Council shall detail to the program manager, on a re-
6	imbursable basis, appropriate personnel identified
7	under paragraph (2)(H).";
8	(5) in subsection (h)(1), by striking "and annu-
9	ally thereafter" and inserting "and not later than
10	June 30 of each year thereafter"; and
11	(6) by striking subsection (j) and inserting the
12	following:
13	"(j) Report on the Information Sharing Envi-
14	RONMENT.—
15	"(1) In general.—Not later than 180 days
16	after the date of enactment of the Improving Amer-
17	ica's Security Act of 2007, the President shall report
18	to the Committee on Homeland Security and Govern-
19	mental Affairs of the Senate, the Select Committee on
20	Intelligence of the Senate, the Committee on Home-
21	land Security of the House of Representatives, and
22	the Permanent Select Committee on Intelligence of the
23	House of Representatives on the feasibility of—
24	"(A) eliminating the use of any marking or
25	process (including 'Originator Control') intended

1	to, or having the effect of, restricting the sharing
2	of information within the scope of the informa-
3	tion sharing environment between and among
4	participants in the information sharing environ-
5	ment, unless the President has—
6	"(i) specifically exempted categories of
7	information from such elimination; and
8	"(ii) reported that exemption to the
9	committees of Congress described in the
10	matter preceding this subparagraph; and
11	"(B) continuing to use Federal agency
12	standards in effect on such date of enactment for
13	the collection, sharing, and access to information
14	within the scope of the information sharing envi-
15	ronment relating to citizens and lawful perma-
16	nent residents;
17	"(C) replacing the standards described in
18	subparagraph (B) with a standard that would
19	allow mission-based or threat-based permission
20	to access or share information within the scope
21	of the information sharing environment for a
22	particular purpose that the Federal Government,
23	through an appropriate process, has determined
24	to be lawfully permissible for a particular agen-

1	cy, component, or employee (commonly known as
2	an 'authorized use' standard); and
3	"(D) the use of anonymized data by Federal
4	departments, agencies, or components collecting,
5	possessing, disseminating, or handling informa-
6	tion within the scope of the information sharing
7	environment, in any cases in which—
8	"(i) the use of such information is rea-
9	sonably expected to produce results materi-
10	ally equivalent to the use of information
11	that is transferred or stored in a non-
12	anonymized form; and
13	"(ii) such use is consistent with any
14	mission of that department, agency, or com-
15	ponent (including any mission under a
16	Federal statute or directive of the President)
17	that involves the storage, retention, sharing,
18	or exchange of personally identifiable infor-
19	mation.
20	"(2) Definition.—In this subsection, the term
21	'anonymized data' means data in which the indi-
22	vidual to whom the data pertains is not identifiable
23	with reasonable efforts, including information that
24	has been encrypted or hidden through the use of other
25	technology.

1	"(k) Additional Positions.—The program manager
2	is authorized to hire not more than 40 full-time employees
3	to assist the program manager in—
4	"(1) identifying and resolving information shar-
5	ing disputes between Federal departments, agencies,
6	and components under subsection $(f)(2)(A)(iv)$ ; and
7	"(2) other activities associated with the imple-
8	mentation of the information sharing environment,
9	including—
10	"(A) implementing the requirements under
11	subsection $(b)(2)$ ; and
12	"(B) any additional implementation initia-
13	tives to enhance and expedite the creation of the
14	information sharing environment.
15	"(l) Authorization of Appropriations.—There is
16	authorized to be appropriated to carry out this section
17	\$30,000,000 for each of fiscal years 2008 and 2009.".
18	SEC. 113. INTELLIGENCE TRAINING DEVELOPMENT FOR
19	STATE AND LOCAL GOVERNMENT OFFICIALS.
20	(a) Curriculum.—The Secretary, acting through the
21	Chief Intelligence Officer, shall develop curriculum for the
22	training of State, local, and tribal government officials re-
23	lating to the handling, review, and development of intel-
24	ligence material.

- 1 (b) Training.—To the extent possible, the Federal
- 2 Law Enforcement Training Center and other existing Fed-
- 3 eral entities with the capacity and expertise to train State,
- 4 local, and tribal government officials based on the cur-
- 5 riculum developed under subsection (a) shall be used to
- 6 carry out the training programs created under this section.
- 7 If such entities do not have the capacity, resources, or capa-
- 8 bilities to conduct such training, the Secretary may approve
- 9 another entity to conduct the training.
- 10 (c) Consultation.—In carrying out the duties de-
- 1 scribed in subsection (a), the Chief Intelligence Officer shall
- 12 consult with the Director of the Federal Law Enforcement
- 13 Training Center, the Attorney General, the Director of Na-
- 14 tional Intelligence, the Administrator of the Federal Emer-
- 15 gency Management Agency, and other appropriate parties,
- 16 such as private industry, institutions of higher education,
- 17 nonprofit institutions, and other intelligence agencies of the
- 18 Federal Government.
- 19 (d) Authorization of Appropriations.—There are
- 20 authorized to be appropriated such sums as are necessary
- 21 to carry out this section.
- 22 SEC. 114. INFORMATION SHARING INCENTIVES.
- 23 (a) AWARDS.—In making cash awards under chapter
- 24 45 of title 5, United States Code, the President or the head
- 25 of an agency, in consultation with the program manager

- 1 designated under section 1016 of the Intelligence Reform
- 2 and Terrorist Prevention Act of 2004 (6 U.S.C. 485), may
- 3 consider the success of an employee in sharing information
- 4 within the scope of the information sharing environment
- 5 established under that section in a manner consistent with
- 6 any policies, guidelines, procedures, instructions, or stand-
- 7 ards established by the President or, as appropriate, the
- 8 program manager of that environment for the implementa-
- 9 tion and management of that environment.
- 10 (b) Other Incentives.—The head of each depart-
- 11 ment or agency described in section 1016(i) of the Intel-
- 12 ligence Reform and Terrorist Prevention Act of 2004 (6
- 13 U.S.C. 485(i)), in consultation with the program manager
- 14 designated under section 1016 of the Intelligence Reform
- 15 and Terrorist Prevention Act of 2004 (6 U.S.C. 485), shall
- 16 adopt best practices regarding effective ways to educate and
- 17 motivate officers and employees of the Federal Government
- 18 to engage in the information sharing environment, includ-
- 19 *ing*—
- 20 (1) promotions and other nonmonetary awards;
- 21 *and*
- 22 (2) publicizing information sharing accomplish-
- 23 ments by individual employees and, where appro-
- priate, the tangible end benefits that resulted.

1	Subtitle B—Homeland Security
2	Information Sharing Partnerships
3	SEC. 121. STATE, LOCAL, AND REGIONAL FUSION CENTER
4	INITIATIVE.
5	(a) In General.—Subtitle A of title II of the Home-
6	land Security Act of 2002 (6 U.S.C. 121 et seq.), as amend-
7	ed by this Act, is amended by adding at the end the fol-
8	lowing:
9	"SEC. 206. STATE, LOCAL, AND REGIONAL FUSION CENTER
10	INITIATIVE.
11	"(a) Definitions.—In this section—
12	"(1) the term 'Chief Intelligence Officer' means
13	the Chief Intelligence Officer of the Department;
14	"(2) the term 'fusion center' means a collabo-
15	rative effort of 2 or more Federal, State, local, or trib-
16	al government agencies that combines resources, ex-
17	pertise, or information with the goal of maximizing
18	the ability of such agencies to detect, prevent, inves-
19	tigate, apprehend, and respond to criminal or ter-
20	rorist activity;
21	"(3) the term 'information sharing environment'
22	means the information sharing environment estab-
23	lished under section 1016 of the Intelligence Reform
24	and Terrorism Prevention Act of 2004 (6 U.S.C. 485);

- "(4) the term 'intelligence analyst' means an in-1 2 dividual who regularly advises, administers, super-3 vises, or performs work in the collection, analysis, 4 evaluation, reporting, production, or dissemination of 5 information on political, economic, social, cultural, 6 physical, geographical, scientific, or military condi-7 tions, trends, or forces in foreign or domestic areas 8 that directly or indirectly affect national security;
  - "(5) the term 'intelligence-led policing' means the collection and analysis of information to produce an intelligence end product designed to inform law enforcement decision making at the tactical and strategic levels; and
- "(6) the term 'terrorism information' has the meaning given that term in section 1016 of the Intelligence Reform and Terrorist Prevention Act of 2004 (6 U.S.C. 485).
- "(b) ESTABLISHMENT.—The Secretary, in consulta-19 tion with the program manager of the information sharing 20 environment established under section 1016 of the Intel-21 ligence Reform and Terrorist Prevention Act of 2004 (6 22 U.S.C. 485), the Attorney General, the Privacy Officer of 23 the Department, the Officer for Civil Rights and Civil Lib-
- 25 erties Oversight Board established under section 1061 of the

erties of the Department, and the Privacy and Civil Lib-

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1	Intelligence Reform and Terrorist Prevention Act of 2004
2	(5 U.S.C. 601 note), shall establish a State, Local, and Re-
3	gional Fusion Center Initiative to establish partnerships
4	with State, local, and regional fusion centers.
5	"(c) Department Support and Coordination.—
6	Through the State, Local, and Regional Fusion Center Ini-
7	tiative, the Secretary shall—
8	"(1) coordinate with the principal officer of each
9	State, local, or regional fusion center and the officer
10	designated as the Homeland Security Advisor of the
11	State;
12	"(2) provide operational and intelligence advice
13	and assistance to State, local, and regional fusion
14	centers;
15	"(3) support efforts to include State, local, and
16	regional fusion centers into efforts to establish an in-
17	formation sharing environment;
18	"(4) conduct exercises, including live training
19	exercises, to regularly assess the capability of indi-
20	vidual and regional networks of State, local, and re-
21	gional fusion centers to integrate the efforts of such
22	networks with the efforts of the Department;
23	"(5) coordinate with other relevant Federal enti-
24	ties engaged in homeland security-related activities;

1	"(6) provide analytic and reporting advice and
2	assistance to State, local, and regional fusion centers;
3	"(7) review homeland security information gath-
4	ered by State, local, and regional fusion centers and
5	incorporate relevant information with homeland secu-
6	rity information of the Department;
7	"(8) provide management assistance to State,
8	local, and regional fusion centers;
9	"(9) serve as a point of contact to ensure the dis-
10	semination of relevant homeland security informa-
11	tion;
12	"(10) facilitate close communication and coordi-
13	nation between State, local, and regional fusion cen-
14	ters and the Department;
15	"(11) provide State, local, and regional fusion
16	centers with expertise on Department resources and
17	operations;
18	"(12) provide training to State, local, and re-
19	gional fusion centers and encourage such fusion cen-
20	ters to participate in terrorist threat-related exercises
21	conducted by the Department; and
22	"(13) carry out such other duties as the Sec-
23	retary determines are appropriate.
24	"(d) Personnel Assignment.—

1	"(1) In General.—The Chief Intelligence Officer
2	may, to the maximum extent practicable, assign offi-
3	cers and intelligence analysts from components of the
4	Department to State, local, and regional fusion cen-
5	ters.
6	"(2) Personnel sources.—Officers and intel-
7	ligence analysts assigned to fusion centers under this
8	subsection may be assigned from the following De-
9	partment components, in consultation with the re-
10	spective component head:
11	"(A) Office of Intelligence and Analysis, or
12	its successor.
13	"(B) Office of Infrastructure Protection.
14	"(C) Transportation Security Administra-
15	tion.
16	"(D) United States Customs and Border
17	Protection.
18	"(E) United States Immigration and Cus-
19	$toms\ Enforcement.$
20	"(F) United States Coast Guard.
21	"(G) Other intelligence components of the
22	Department, as determined by the Secretary.
23	"(3) Participation.—
24	"(A) In General.—The Secretary may de-
25	velop qualifying criteria for a fusion center to

1	participate in the assigning of Department offi-
2	cers or intelligence analysts under this section.
3	"(B) Criteria.—Any criteria developed
4	under subparagraph (A) may include—
5	"(i) whether the fusion center, through
6	its mission and governance structure, fo-
7	cuses on a broad counterterrorism approach,
8	and whether that broad approach is perva-
9	sive through all levels of the organization;
10	"(ii) whether the fusion center has suf-
11	ficient numbers of adequately trained per-
12	sonnel to support a broad counterterrorism
13	mission;
14	"(iii) whether the fusion center has—
15	"(I) access to relevant law enforce-
16	ment, emergency response, private sec-
17	tor, open source, and national security
18	data; and
19	"(II) the ability to share and ana-
20	lytically exploit that data for author-
21	ized purposes;
22	"(iv) whether the fusion center is ade-
23	quately funded by the State, local, or re-
24	gional government to support its
25	counterterrorism mission; and

1	"(v) the relevancy of the mission of the
2	fusion center to the particular source com-
3	ponent of Department officers or intelligence
4	analysts.
5	"(4) Prerequisite.—
6	"(A) Intelligence analysis, privacy,
7	AND CIVIL LIBERTIES TRAINING.—Before being
8	assigned to a fusion center under this section, an
9	officer or intelligence analyst shall undergo—
10	"(i) appropriate intelligence analysis
11	or information sharing training using an
12	intelligence-led policing curriculum that is
13	consistent with—
14	"(I) standard training and edu-
15	cation programs offered to Department
16	law enforcement and intelligence per-
17	sonnel; and
18	"(II) the Criminal Intelligence
19	Systems Operating Policies under part
20	23 of title 28, Code of Federal Regula-
21	tions (or any corresponding similar
22	$regulation\ or\ ruling);$
23	"(ii) appropriate privacy and civil lib-
24	erties training that is developed, supported,
25	or sponsored by the Privacy Officer ap-

1	pointed under section 222 and the Officer
2	for Civil Rights and Civil Liberties of the
3	Department, in partnership with the Pri-
4	vacy and Civil Liberties Oversight Board
5	established under section 1061 of the Intel-
6	ligence Reform and Terrorism Prevention
7	Act of 2004 (5 U.S.C. 601 note); and
8	"(iii) such other training prescribed by
9	the Chief Intelligence Officer.
10	"(B) Prior work experience in Area.—
11	In determining the eligibility of an officer or in-
12	telligence analyst to be assigned to a fusion cen-
13	ter under this section, the Chief Intelligence Offi-
14	cer shall consider the familiarity of the officer or
15	intelligence analyst with the State, locality, or
16	region, as determined by such factors as whether
17	the officer or intelligence analyst—
18	"(i) has been previously assigned in
19	the geographic area; or
20	"(ii) has previously worked with intel-
21	ligence officials or emergency response pro-
22	viders from that State, locality, or region.
23	"(5) Expedited security clearance proc-
24	ESSING.—The Chief Intelligence Officer—

1	"(A) shall ensure that each officer or intel-
2	ligence analyst assigned to a fusion center under
3	this section has the appropriate clearance to con-
4	tribute effectively to the mission of the fusion
5	center; and
6	"(B) may request that security clearance
7	processing be expedited for each such officer or
8	$intelligence\ analyst.$
9	"(6) Further qualifications.—Each officer
10	or intelligence analyst assigned to a fusion center
11	under this section shall satisfy any other qualifica-
12	tions the Chief Intelligence Officer may prescribe.
13	"(e) Responsibilities.—An officer or intelligence an-
14	alyst assigned to a fusion center under this section shall—
15	"(1) assist law enforcement agencies and other
16	emergency response providers of State, local, and trib-
17	al governments and fusion center personnel in using
18	Federal homeland security information to develop a
19	comprehensive and accurate threat picture;
20	"(2) review homeland security-relevant informa-
21	tion from law enforcement agencies and other emer-
22	gency response providers of State, local, and tribal
23	government;
24	"(3) create intelligence and other information
25	products derived from such information and other

1	homeland security-relevant information provided by
2	the Department;
3	"(4) assist in the dissemination of such products,
4	under the coordination of the Chief Intelligence Offi-
5	cer, to law enforcement agencies and other emergency
6	response providers of State, local, and tribal govern-
7	ment; and
8	"(5) assist in the dissemination of such products
9	to the Chief Intelligence Officer for collection and dis-
10	semination to other fusion centers.
11	"(f) Database Access.—In order to fulfill the objec-
12	tives described under subsection (e), each officer or intel-
13	ligence analyst assigned to a fusion center under this sec-
14	tion shall have direct access to all relevant Federal data-
15	bases and information systems, consistent with any policies,
16	guidelines, procedures, instructions, or standards estab-
17	lished by the President or, as appropriate, the program
18	manager of the information sharing environment for the
19	implementation and management of that environment.
20	"(g) Consumer Feedback.—
21	"(1) In general.—The Secretary shall create a
22	mechanism for any State, local, or tribal emergency
23	response provider who is a consumer of the intel-
24	ligence or other information products described under
25	subsection (e) to voluntarily provide feedback to the

- Department on the quality and utility of such intel-1 2 ligence products. 3 "(2) Results.—The results of the voluntary 4 feedback under paragraph (1) shall be provided elec-5 tronically to Congress and appropriate personnel of 6 the Department. 7 "(h) Rule of Construction.— 8 "(1) In GENERAL.—The authorities granted 9 under this section shall supplement the authorities 10 granted under section 201(d) and nothing in this sec-11 tion shall be construed to abrogate the authorities 12 granted under section 201(d). 13 "(2) Participation.—Nothing in this section 14 shall be construed to require a State, local, or regional 15 government or entity to accept the assignment of offi-16 cers or intelligence analysts of the Department into 17 the fusion center of that State, locality, or region. 18 "(i) Guidelines.—The Secretary, in consultation 19 with the Attorney General of the United States, shall estab-20 lish quidelines for fusion centers operated by State and local 21 governments, to include standards that any such fusion cen-22 ter shall—
- "(1) collaboratively develop a mission statement,
  identify expectations and goals, measure performance,
  and determine effectiveness for that fusion center;

1	"(2) create a representative governance structure
2	that includes emergency response providers and, as
3	appropriate, the private sector;
4	"(3) create a collaborative environment for the
5	sharing of information within the scope of the infor-
6	mation sharing environment established under section
7	1016 of the Intelligence Reform and Terrorism Pre-
8	vention Act of 2004 (6 U.S.C. 485) among Federal
9	State, tribal, and local emergency response providers
10	the private sector, and the public, consistent with any
11	policies, guidelines, procedures, instructions, or stand
12	ards established by the President or, as appropriate
13	the program manager of the information sharing en
14	vironment;
15	"(4) leverage the databases, systems, and net
16	works available from public and private sector enti
17	ties to maximize information sharing;
18	"(5) develop, publish, and adhere to a privacy
19	and civil liberties policy consistent with Federal
20	State, and local law;
21	"(6) ensure appropriate security measures are in
22	place for the facility, data, and personnel;
23	"(7) select and train personnel based on the
24	needs, mission, goals, and functions of that fusion

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center; and

1	"(8) offer a variety of intelligence services and
2	products to recipients of fusion center intelligence and
3	information.

4 "(j) Authorization of Appropriations.—Except

5 for subsection (i), there are authorized to be appropriated

6 \$10,000,000 for each of fiscal years 2008 through 2012, to

7 carry out this section, including for hiring officers and in-

8 telligence analysts to replace officers and intelligence ana-

9 lysts who are assigned to fusion centers under this section.".

10 (b) Technical and Conforming Amendment.—The

11 table of contents in section 1(b) of the Homeland Security

12 Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting

13 after the item relating to section 205, as added by this Act,

14 the following:

"Sec. 206. State, Local, and Regional Information Fusion Center Initiative.".

#### 15 *(c) Reports.*—

16 (1) Concept of operations.—Not later than 17 90 days after the date of enactment of this Act and 18 before the State, Local, and Regional Fusion Center 19 Initiative under section 206 of the Homeland Secu-20 rity Act of 2002, as added by subsection (a), (in this 21 section referred to as the "program") has been imple-22 mented, the Secretary, in consultation with the Pri-23 vacy Officer of the Department, the Officer for Civil 24 Rights and Civil Liberties of the Department, and the 25 Privacy and Civil Liberties Oversight Board estab-

1	lished under section 1061 of the Intelligence Reform
2	and Terrorist Prevention Act of 2004 (5 U.S.C. 601
3	note), shall submit to the Committee on Homeland
4	Security and Governmental Affairs of the Senate and
5	the Committee on Homeland Security of the House of
6	Representatives a report that contains a concept of
7	operations for the program, which shall—
8	(A) include a clear articulation of the pur-
9	poses, goals, and specific objectives for which the
10	program is being developed;
11	(B) identify stakeholders in the program
12	and provide an assessment of their needs;
13	(C) contain a developed set of quantitative
14	metrics to measure, to the extent possible, pro-
15	gram output;
16	(D) contain a developed set of qualitative
17	instruments (including surveys and expert inter-
18	views) to assess the extent to which stakeholders
19	believe their needs are being met; and
20	(E) include a privacy and civil liberties im-
21	pact assessment.
22	(2) Privacy and civil liberties.—Not later
23	than 1 year after the date on which the program is
24	implemented, the Privacy and Civil Liberties Over-
25	sight Board established under section 1061 of the In-

1	telligence Reform and Terrorist Prevention Act of
2	2004 (5 U.S.C. 601 note), in consultation with the
3	Privacy Officer of the Department and the Officer for
4	Civil Rights and Civil Liberties of the Department,
5	shall submit to Congress, the Secretary, and the Chief
6	Intelligence Officer of the Department a report on the
7	privacy and civil liberties impact of the program.
8	SEC. 122. HOMELAND SECURITY INFORMATION SHARING
9	FELLOWS PROGRAM.
10	(a) Establishment of Program.—Subtitle A of title
11	II of the Homeland Security Act of 2002 (6 U.S.C. 121
12	et seq.), as amended by this Act, is amended by adding at
13	the end the following:
14	"SEC. 207. HOMELAND SECURITY INFORMATION SHARING
15	FELLOWS PROGRAM.
16	"(a) Establishment.—
17	"(1) In General.—The Secretary, acting
18	through the Chief Intelligence Officer, and in con-
19	sultation with the Chief Human Capital Officer, shall
20	establish a fellowship program in accordance with
21	this section for the purpose of—
22	"(A) detailing State, local, and tribal law
23	enforcement officers and intelligence analysts to
24	the Department in accordance with subchapter
25	VI of chapter 33 of title 5, United States Code,

1	to participate in the work of the Office of Intel-
2	ligence and Analysis in order to become familiar
3	with—
4	"(i) the relevant missions and capa-
5	bilities of the Department and other Federal
6	agencies; and
7	"(ii) the role, programs, products, and
8	personnel of the Office of Intelligence and
9	Analysis; and
10	"(B) promoting information sharing be-
11	tween the Department and State, local, and trib-
12	al law enforcement officers and intelligence ana-
13	lysts by assigning such officers and analysts to—
14	"(i) serve as a point of contact in the
15	Department to assist in the representation
16	of State, local, and tribal homeland security
17	$information\ needs;$
18	"(ii) identify homeland security infor-
19	mation of interest to State, local, and tribal
20	law enforcement officers, emergency response
21	providers, and intelligence analysts; and
22	"(iii) assist Department analysts in
23	preparing and disseminating terrorism-re-
24	lated products that are tailored to State,
25	local, and tribal emergency response pro-

1	viders, law enforcement officers, and intel-
2	ligence analysts and designed to prepare for
3	and thwart terrorist attacks.
4	"(2) Program Name.—The program under this
5	section shall be known as the 'Homeland Security In-
6	formation Sharing Fellows Program'.
7	"(b) Eligibility.—
8	"(1) In general.—In order to be eligible for se-
9	lection as an Information Sharing Fellow under the
10	program under this section, an individual shall—
11	"(A) have homeland security-related respon-
12	sibilities;
13	"(B) be eligible for an appropriate national
14	security clearance;
15	"(C) possess a valid need for access to clas-
16	sified information, as determined by the Chief
17	Intelligence Officer;
18	"(D) be an employee of an eligible entity;
19	and
20	"(E) have undergone appropriate privacy
21	and civil liberties training that is developed,
22	supported, or sponsored by the Privacy Officer
23	and the Officer for Civil Rights and Civil Lib-
24	erties, in partnership with the Privacy and Civil
25	Liberties Oversight Board established under sec-

1	tion 1061 of the Intelligence Reform and Ter-
2	rorist Prevention Act of 2004 (5 U.S.C. 601
3	note).
4	"(2) Eligible entities.—In this subsection,
5	the term 'eligible entity' means—
6	"(A) a State, local, or regional fusion cen-
7	ter;
8	"(B) a State or local law enforcement or
9	other government entity that serves a major met-
10	ropolitan area, suburban area, or rural area, as
11	determined by the Secretary;
12	"(C) a State or local law enforcement or
13	other government entity with port, border, or ag-
14	ricultural responsibilities, as determined by the
15	Secretary;
16	"(D) a tribal law enforcement or other au-
17	thority; or
18	"(E) such other entity as the Secretary de-
19	termines is appropriate.
20	"(c) Optional Participation.—No State, local, or
21	tribal law enforcement or other government entity shall be
22	required to participate in the Homeland Security Informa-
23	tion Sharing Fellows Program.
24	"(d) Procedures for Nomination and Selec-
25	TION.—

1	"(1) In General.—The Chief Intelligence Officer
2	shall establish procedures to provide for the nomina-
3	tion and selection of individuals to participate in the
4	Homeland Security Information Sharing Fellows
5	Program.
6	"(2) Limitations.—The Chief Intelligence Offi-
7	cer shall—
8	"(A) select law enforcement officers and in-
9	telligence analysts representing a broad cross-sec-
10	tion of State, local, and tribal agencies; and
11	"(B) ensure that the number of Information
12	Sharing Fellows selected does not impede the ac-
13	tivities of the Office of Intelligence and Analysis.
14	"(e) Definitions.—In this section—
15	"(1) the term 'Chief Intelligence Officer' means
16	the Chief Intelligence Officer of the Department; and
17	"(2) the term 'Office of Intelligence and Anal-
18	ysis' means the office of the Chief Intelligence Offi-
19	cer.".
20	(b) Technical and Conforming Amendment.—The
21	table of contents in section 1(b) of the Homeland Security
22	Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting
23	after the item relating to section 206, as added by this Act,
24	the following:
	"Sec. 207. Homeland Security Information Sharing Fellows Program.".

25 (c) Reports.—

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(1) Concept of operations.—Not later than 90 days after the date of enactment of this Act, and before the implementation of the Homeland Security Information Sharing Fellows Program under section 207 of the Homeland Security Act of 2002, as added by subsection (a), (in this section referred to as the "Program") the Secretary, in consultation with the Privacy Officer of the Department, the Officer for Civil Rights and Civil Liberties of the Department, and the Privacy and Civil Liberties Oversight Board established under section 1061 of the Intelligence Reform and Terrorist Prevention Act of 2004 (5 U.S.C. 601 note), shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives a report that contains a concept of operations for the Program, which shall include a privacy and civil liberties impact assessment.

(2) REVIEW OF PRIVACY IMPACT.—Not later than 1 year after the date on which the Program is implemented, the Privacy and Civil Liberties Oversight Board established under section 1061 of the Intelligence Reform and Terrorist Prevention Act of 2004 (5 U.S.C. 601 note), in consultation with the Privacy Officer of the Department and the Officer for Civil

- 1 Rights and Civil Liberties of the Department, shall
- 2 submit to Congress, the Secretary, and the Chief Intel-
- 3 ligence Officer of the Department a report on the pri-
- 4 vacy and civil liberties impact of the Program.

## 5 Subtitle C—Interagency Threat As-

- 6 sessment and Coordination
- 7 **Group**
- 8 SEC. 131. INTERAGENCY THREAT ASSESSMENT AND CO-
- 9 **ORDINATION GROUP.**
- 10 (a) In General.—As part of efforts to establish the
- 11 information sharing environment established under section
- 12 1016 of the Intelligence Reform and Terrorism Prevention
- 13 Act of 2004 (6 U.S.C. 485), the program manager shall
- 14 oversee and coordinate the creation and ongoing operation
- 15 of an Interagency Threat Assessment and Coordination
- 16 Group (in this section referred to as the "ITACG").
- 17 (b) Responsibilities.—The ITACG shall facilitate
- 18 the production of federally coordinated products derived
- 19 from information within the scope of the information shar-
- 20 ing environment established under section 1016 of the Intel-
- 21 ligence Reform and Terrorism Prevention Act of 2004 (6
- 22 U.S.C. 485) and intended for distribution to State, local,
- 23 and tribal government officials and the private sector.
- 24 (c) Operations.—

1	(1) In general.—The ITACG shall be located as
2	the facilities of the National Counterterrorism Center
3	of the Office of the Director of National Intelligence
4	(2) Management.—
5	(A) In general.—The Secretary shall as
6	sign a senior level officer to manage and direct
7	the administration of the ITACG.
8	(B) Distribution.—The Secretary, in con-
9	sultation with the Attorney General and the
10	heads of other agencies, as appropriate, shall de-
11	termine how specific products shall be distrib
12	uted to State, local, and tribal officials and pri
13	vate sector partners under this section.
14	(C) STANDARDS FOR ADMISSION.—The Sec-
15	retary, acting through the Chief Intelligence Offi
16	cer and in consultation with the Director of Na
17	tional Intelligence, the Attorney General, and the
18	program manager of the information sharing en
19	vironment established under section 1016 of the
20	Intelligence Reform and Terrorist Prevention Ac
21	of 2004 (6 U.S.C. 485), shall establish standards
22	for the admission of law enforcement and intel
23	ligence officials from a State, local, or tribal gov-
24	ernment into the ITACG.
25	(d) Membership.—

1	(1) In general.—The ITACG shall include rep-
2	resentatives of—
3	(A) the Department;
4	(B) the Federal Bureau of Investigation;
5	(C) the Department of Defense;
6	(D) the Department of Energy;
7	(E) law enforcement and intelligence offi-
8	cials from State, local, and tribal governments,
9	as appropriate; and
10	(F) other Federal entities as appropriate.
11	(2) Criteria.—The program manager for the
12	information sharing environment, in consultation
13	with the Secretary of Defense, the Secretary, the Di-
14	rector of National Intelligence, and the Director of the
15	Federal Bureau of Investigation shall develop quali-
16	fying criteria and establish procedures for selecting
17	personnel assigned to the ITACG and for the proper
18	handling and safeguarding of information related to
19	terrorism.
20	(e) Inapplicability of the Federal Advisory
21	Committee Act.—The ITACG and any subsidiary groups
22	thereof shall not be subject to the requirements of the Federal
23	Advisory Committee Act (5 U.S.C. App.).

## TITLE II—HOMELAND SECURITY 1 **GRANTS** 2 SEC. 201. SHORT TITLE. This title may be cited as the "Homeland Security 4 Grant Enhancement Act of 2007". 5 SEC. 202. HOMELAND SECURITY GRANT PROGRAM. 7 The Homeland Security Act of 2002 (6 U.S.C. 101 et seq.) is amended by adding at the end the following: "TITLE XX—HOMELAND 9 SECURITY GRANTS 10 11 "SEC. 2001. DEFINITIONS. "In this title, the following definitions shall apply: 12 13 "(1) Administrator.—The term 'Adminis-14 trator' means the Administrator of the Federal Emer-15 gency Management Agency. "(2) Combined Statistical Area.—The term 16 17 'combined statistical area' means a combined statis-18 tical area, as defined by the Office of Management 19 and Budget. 20 "(3) Directly eligible tribe.—The term 'di-21 rectly eligible tribe' means— 22 "(A) any Indian tribe that— "(i) is located in the continental 23 24 United States:

1	"(ii) operates a law enforcement or
2	emergency response agency with the capac-
3	ity to respond to calls for law enforcement
4	or emergency services;
5	"(iii) is located—
6	"(I) on, or within 50 miles of, an
7	international border or a coastline bor-
8	dering an ocean or international wa-
9	ters;
10	"(II) within 10 miles of critical
11	infrastructure or has critical infra-
12	structure within its territory; or
13	"(III) within or contiguous to 1 of
14	the 50 largest metropolitan statistical
15	areas in the United States; and
16	"(iv) certifies to the Secretary that a
17	State is not making funds distributed under
18	this title available to the Indian tribe or
19	consortium of Indian tribes for the purpose
20	for which the Indian tribe or consortium of
21	Indian tribes is seeking grant funds; and
22	"(B) a consortium of Indian tribes, if each
23	tribe satisfies the requirements of subparagraph
24	(A).

1	"(4) Eligible metropolitan area.—The term
2	'eligible metropolitan area' means the following:
3	"(A) In general.—A combination of 2 or
4	more incorporated municipalities, counties, par-
5	ishes, or Indian tribes that—
6	"(i) is within—
7	"(I) any of the 100 largest metro-
8	politan statistical areas in the United
9	States; or
10	"(II) any combined statistical
11	area, of which any metropolitan statis-
12	tical area described in subparagraph
13	(A) is a part; and
14	"(ii) includes the city with the largest
15	population in that metropolitan statistical
16	area.
17	"(B) Other combinations.—Any other
18	combination of contiguous local or tribal govern-
19	ments that are formally certified by the Admin-
20	istrator as an eligible metropolitan area for pur-
21	poses of this title with the consent of the State
22	or States in which such local or tribal govern-
23	ments are located.
24	"(C) Inclusion of additional local
25	GOVERNMENTS.—An eligible metropolitan area

- may include additional local or tribal governments outside the relevant metropolitan statistical area or combined statistical area that are
  likely to be affected by, or be called upon to respond to, a terrorist attack within the metropolitan statistical area.
  - "(5) Indian tribe' has the meaning given that term in section 4(e) of the Indian Self-Determination Act (25 U.S.C. 450b(e)).
  - "(6) Metropolitan statistical area' means a metroterm 'metropolitan statistical area' means a metropolitan statistical area, as defined by the Office of Management and Budget.
  - "(7) National Special Security Event' means a designated event that, by virtue of its political, economic, social, or religious significance, may be the target of terrorism or other criminal activity.
  - "(8) POPULATION.—The term 'population' means population according to the most recent United States census population estimates available at the start of the relevant fiscal year.
  - "(9) Population density' means population divided by land area in square miles.

1	"(10) Target capabilities.—The term 'target
2	capabilities' means the target capabilities for Federal,
3	State, local, and tribal government preparedness for
4	which guidelines are required to be established under
5	section 646(a) of the Post-Katrina Emergency Man-
6	agement Reform Act of 2006 (6 U.S.C. 746(a)).
7	"(11) Tribal Government.—The term 'tribal
8	government' means the government of an Indian
9	tribe.
10	"SEC. 2002. HOMELAND SECURITY GRANT PROGRAM.
11	"(a) Establishment.—There is established a Home-
12	land Security Grant Program, which shall consist of—
13	"(1) the Urban Area Security Initiative estab-
14	lished under section 2003, or any successor thereto;
15	"(2) the State Homeland Security Grant Pro-
16	gram established under section 2004, or any successor
17	thereto;
18	"(3) the Emergency Management Performance
19	Grant Program established under section 2005 or any
20	successor thereto; and
21	"(4) the Emergency Communications and Inter-
22	operability Grants Program established under section
23	1809, or any successor thereto.
24	"(b) Grants Authorized.—The Secretary, through
25	the Administrator, may award grants to State, local, and

1	tribal governments under the Homeland Security Grant
2	Program for the purposes of this title.
3	"(c) Programs Not Affected.—This title shall not
4	be construed to affect any authority to award grants under
5	any of the following Federal programs:
6	"(1) The firefighter assistance programs author-
7	ized under section 33 and 34 of the Federal Fire Pre-
8	vention and Control Act of 1974 (15 U.S.C. 2229 and
9	2229a).
10	"(2) Except as provided in subsection (d), all
11	grant programs authorized under the Robert T. Staf-
12	ford Disaster Relief and Emergency Assistance Act
13	(42 U.S.C. 5121 et seq.), including the Urban Search
14	and Rescue Grant Program.
15	"(3) Grants to protect critical infrastructure, in-
16	cluding port security grants authorized under section
17	70107 of title 46, United States Code.
18	"(4) The Metropolitan Medical Response System
19	authorized under section 635 of the Post-Katrina
20	Emergency Management Reform Act of 2006 (6
21	U.S.C. 723).
22	"(5) Grant programs other than those adminis-
23	tered by the Department.
24	"(d) Relationship to Other Laws.—

1	"(1) In GENERAL.—The Homeland Security
2	Grant Program shall supercede—
3	"(A) all grant programs authorized under
4	section 1014 of the USA PATRIOT Act (42
5	U.S.C. 3714); and
6	"(B) the Emergency Management Perform-
7	ance Grant authorized under the Robert T. Staf-
8	ford Disaster Relief and Emergency Assistance
9	Act (42 U.S.C. 5121 et seq.) and section 662 of
10	the Post-Katrina Emergency Management Re-
11	form Act of 2006 (6 U.S.C. 762).
12	"(2) Program integrity.—Each grant pro-
13	gram described under paragraphs (1) through (4) of
14	subsection (a) shall include, consistent with the Im-
15	proper Payments Information Act of 2002 (31 U.S.C.
16	3321 note), policies and procedures for—
17	"(A) identifying activities funded under the
18	Homeland Security Grant Program that are sus-
19	ceptible to significant improper payments; and
20	"(B) reporting the incidence of improper
21	payments to the Department.
22	"(3) Allocation.—Except as provided under
23	paragraph (2) of this subsection, the allocation of
24	grants authorized under this title shall be governed by

1	the terms of this title and not by any other provision
2	of law.
3	"(e) Minimum Performance Requirements.—
4	"(1) In general.—The Administrator shall—
5	"(A) establish minimum performance re-
6	quirements for entities that receive homeland se-
7	curity grants;
8	"(B) conduct, in coordination with State,
9	regional, local, and tribal governments receiving
10	grants under the Homeland Security Grant Pro-
11	gram, simulations and exercises to test the min-
12	imum performance requirements established
13	under subparagraph (A) for—
14	"(i) emergencies (as that term is de-
15	fined in section 102 of the Robert T. Staf-
16	ford Disaster Relief and Emergency Assist-
17	ance Act (42 U.S.C. 5122)) and major dis-
18	asters not less than twice each year; and
19	"(ii) catastrophic incidents (as that
20	term is defined in section 501) not less than
21	once each year; and
22	"(C) ensure that entities that the Adminis-
23	trator determines are failing to demonstrate
24	minimum performance requirements established
25	under subparagraph (A) shall remedy the areas

1	of failure, not later than the end of the second
2	full fiscal year after the date of such determina-
3	tion by—
4	"(i) establishing a plan for the achieve-
5	ment of the minimum performance require-
6	ments under subparagraph (A), including—
7	"(I) developing intermediate indi-
8	cators for the 2 fiscal years following
9	the date of such determination; and
10	"(II) conducting additional sim-
11	ulations and exercises; and
12	"(ii) revising an entity's homeland se-
13	curity plan, if necessary, to achieve the
14	minimum performance requirements under
15	subparagraph (A).
16	"(2) Waiver.—At the discretion of the Adminis-
17	trator, the occurrence of an actual emergency, major
18	disaster, or catastrophic incident in an area may be
19	deemed as a simulation under paragraph $(1)(B)$ .
20	"(3) Report to congress.—Not later than the
21	end of the first full fiscal year after the date of enact-
22	ment of the Improving America's Security Act of
23	2007, and each fiscal year thereafter, the Adminis-
24	trator shall submit to the Committee on Homeland
25	Security and Governmental Affairs of the Senate and

1	to the Committee on Homeland Security of the House
2	of Representatives a report describing—
3	"(A) the performance of grantees under
4	paragraph (1)(A);
5	"(B) lessons learned through the simulations
6	and exercises under paragraph (1)(B); and
7	"(C) efforts being made to remedy failed
8	performance under paragraph $(1)(C)$ .
9	"SEC. 2003. URBAN AREA SECURITY INITIATIVE.
10	"(a) Establishment.—There is established an Urban
11	Area Security Initiative to provide grants to assist high-
12	risk metropolitan areas in preventing, preparing for, pro-
13	tecting against, responding to, and recovering from acts of
14	terrorism.
15	"(b) Application.—
16	"(1) In General.—An eligible metropolitan
17	area may apply for grants under this section.
18	"(2) Annual applications.—Applicants for
19	grants under this section shall apply or reapply on
20	an annual basis for grants distributed under the pro-
21	gram.
22	"(3) Information.—In an application for a
23	grant under this section, an eligible metropolitan area
24	shall submit—

1	"(A) a plan describing the proposed divi-
2	sion of responsibilities and distribution of fund-
3	ing among the local and tribal governments in
4	$the \ eligible \ metropolitan \ area;$
5	"(B) the name of an individual to serve as
6	a metropolitan area liaison with the Department
7	and among the various jurisdictions in the met-
8	ropolitan area; and
9	"(C) such information in support of the ap-
10	plication as the Administrator may reasonably
11	require.
12	"(c) State Review and Transmission.—
13	"(1) In General.—To ensure consistency with
14	State homeland security plans, an eligible metropoli-
15	tan area applying for a grant under this section shall
16	submit its application to each State within which
17	any part of the eligible metropolitan area is located
18	for review before submission of such application to the
19	Department.
20	"(2) Deadline.—Not later than 30 days after
21	receiving an application from an eligible metropoli-
22	tan area under paragraph (1), each such State shall
23	transmit the application to the Department.
24	"(3) State disagreement.—If the Governor of
25	any such State determines that an application of an

1	eligible metropolitan area is inconsistent with the
2	State homeland security plan of that State, or other-
3	wise does not support the application, the Governor
4	shall—
5	"(A) notify the Administrator, in writing,
6	of that fact; and
7	"(B) provide an explanation of the reason
8	for not supporting the application at the time of
9	transmission of the application.
10	"(d) Prioritization.—In allocating funds among
11	metropolitan areas applying for grants under this section,
12	the Administrator shall consider—
13	"(1) the relative threat, vulnerability, and con-
14	sequences faced by the eligible metropolitan area from
15	a terrorist attack, including consideration of—
16	"(A) the population of the eligible metro-
17	politan area, including appropriate consider-
18	ation of military, tourist, and commuter popu-
19	lations;
20	"(B) the population density of the eligible
21	$metropolitan\ area;$
22	"(C) the history of threats faced by the eligi-
23	ble metropolitan area, including—

1	"(i) whether there has been a prior ter-
2	rorist attack in the eligible metropolitan
3	area; and
4	"(ii) whether any part of the eligible
5	metropolitan area, or any critical infra-
6	structure or key resource within the eligible
7	metropolitan area, has ever experienced a
8	higher threat level under the Homeland Se-
9	curity Advisory System than other parts of
10	the United States;
11	"(D) the degree of threat, vulnerability, and
12	consequences to the eligible metropolitan area re-
13	lated to critical infrastructure or key resources
14	identified by the Secretary or the State homeland
15	security plan, including threats, vulnerabilities,
16	and consequences from critical infrastructure in
17	nearby jurisdictions;
18	"(E) whether the eligible metropolitan area
19	is located at or near an international border;
20	"(F) whether the eligible metropolitan area
21	has a coastline bordering ocean or international
22	waters;
23	"(G) threats, vulnerabilities, and con-
24	sequences faced by the eligible metropolitan area
25	related to at-risk sites or activities in nearby ju-

1	risdictions, including the need to respond to ter-
2	rorist attacks arising in those jurisdictions;
3	"(H) the most current threat assessments
4	available to the Department;
5	"(I) the extent to which the eligible metro-
6	politan area has unmet target capabilities;
7	"(I) the extent to which the eligible metro-
8	politan area includes—
9	"(i) all incorporated municipalities,
10	counties, parishes, and Indian tribes within
11	the relevant metropolitan statistical area or
12	combined statistical area; and
13	"(ii) other local governments and tribes
14	that are likely to be called upon to respond
15	to a terrorist attack within the eligible met-
16	ropolitan area; and
17	"(K) such other factors as are specified in
18	writing by the Administrator; and
19	"(2) the anticipated effectiveness of the proposed
20	spending plan for the eligible metropolitan area in
21	increasing the ability of that eligible metropolitan
22	area to prevent, prepare for, protect against, respond
23	to, and recover from terrorism, to meet its target ca-
24	pabilities, and to otherwise reduce the overall risk to
25	the metropolitan area, the State, and the Nation.

1	"(e) Opportunity To Amend.—In considering appli-
2	cations for grants under this section, the Administrator
3	shall provide applicants with a reasonable opportunity to
4	correct defects in the application, if any, before making
5	final awards.
6	"(f) Allowable Uses.—Grants awarded under this
7	section may be used to achieve target capabilities, consistent
8	with a State homeland security plan and relevant local and
9	regional homeland security plans, through—
10	"(1) developing and enhancing State, local, or
11	regional plans, risk assessments, or mutual aid agree-
12	ments;
13	"(2) purchasing, upgrading, storing, or main-
14	taining equipment;
15	"(3) designing, conducting, and evaluating
16	training and exercises, including exercises of mass
17	evacuation plans under section 512 and including the
18	payment of overtime and backfill costs in support of
19	such activities;
20	"(4) responding to an increase in the threat level
21	under the Homeland Security Advisory System, or to
22	the needs resulting from a National Special Security
23	Event, including payment of overtime and backfill
24	costs;

1	"(5) establishing, enhancing, and staffing with
2	appropriately qualified personnel State and local fu-
3	sion centers that comply with the guidelines estab-
4	$lished\ under\ section\ 206 (i);$
5	"(6) protecting critical infrastructure and key
6	resources identified in the Critical Infrastructure List
7	established under section 1001 of the Improving
8	America's Security Act of 2007, including the pay-
9	ment of appropriate personnel costs;
10	"(7) any activity permitted under the Fiscal
11	Year 2007 Program Guidance of the Department for
12	the Urban Area Security Initiative or the Law En-
13	forcement Terrorism Prevention Grant Program, in-
14	cluding activities permitted under the full-time
15	counterterrorism staffing pilot; and
16	"(8) any other activity relating to achieving tar-
17	get capabilities approved by the Administrator.
18	"(g) Distribution of Awards to Metropolitan
19	Areas.—
20	"(1) In general.—If the Administrator ap-
21	proves the application of an eligible metropolitan
22	area for a grant under this section, the Administrator
23	shall distribute the grant funds to the State or States

 $in\ which\ the\ eligible\ metropolitan\ area\ is\ located.$ 

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1	"(2) State distribution of funds.—Each
2	State shall provide the eligible metropolitan area not
3	less than 80 percent of the grant funds. Any funds re-
4	tained by a State shall be expended on items or serv-
5	ices approved by the Administrator that benefit the el-
6	igible metropolitan area.
7	"(3) Multistate regions.—If parts of an eli-
8	gible metropolitan area awarded a grant are located
9	in 2 or more States, the Secretary shall distribute to
10	each such State—
11	"(A) a portion of the grant funds in accord-
12	ance with the proposed distribution set forth in
13	the application; or
14	"(B) if no agreement on distribution has
15	been reached, a portion of the grant funds in
16	proportion to each State's share of the popu-
17	lation of the eligible metropolitan area.
18	"SEC. 2004. STATE HOMELAND SECURITY GRANT PROGRAM.
19	"(a) Establishment.—There is established a State
20	Homeland Security Grant Program to assist State, local,
21	and tribal governments in preventing, preparing for, pro-
22	tecting against, responding to, and recovering from acts of
23	terrorism.
24	"(h) APPLICATION —

1	"(1) In general.—Each State may apply for a
2	grant under this section, and shall submit such infor-
3	mation in support of the application as the Adminis-
4	trator may reasonably require.
5	"(2) Annual applications.—Applicants for
6	grants under this section shall apply or reapply on
7	an annual basis for grants distributed under the pro-
8	gram.
9	"(c) Prioritization.—In allocating funds among
10	States applying for grants under this section, the Adminis-
11	trator shall consider—
12	"(1) the relative threat, vulnerability, and con-
13	sequences faced by a State from a terrorist attack, in-
14	cluding consideration of—
15	"(A) the size of the population of the State,
16	including appropriate consideration of military,
17	tourist, and commuter populations;
18	"(B) the population density of the State;
19	"(C) the history of threats faced by the
20	State, including—
21	"(i) whether there has been a prior ter-
22	rorist attack in an urban area that is whol-
23	ly or partly in the State, or in the State
24	itself; and

1	"(ii) whether any part of the State, or
2	any critical infrastructure or key resource
3	within the State, has ever experienced a
4	higher threat level under the Homeland Se-
5	curity Advisory System than other parts of
6	the United States;
7	"(D) the degree of threat, vulnerability, and
8	consequences related to critical infrastructure or
9	key resources identified by the Secretary or the
10	State homeland security plan;
11	"(E) whether the State has an international
12	border;
13	"(F) whether the State has a coastline bor-
14	dering ocean or international waters;
15	"(G) threats, vulnerabilities, and con-
16	sequences faced by a State related to at-risk sites
17	or activities in adjacent States, including the
18	State's need to respond to terrorist attacks aris-
19	ing in adjacent States;
20	"(H) the most current threat assessments
21	available to the Department;
22	"(I) the extent to which the State has unmet
23	target capabilities; and
24	"( $J$ ) such other factors as are specified in
25	writing by the Administrator;

1	"(2) the anticipated effectiveness of the proposed
2	spending plan of the State in increasing the ability
3	of the State to—
4	"(A) prevent, prepare for, protect against,
5	respond to, and recover from terrorism;
6	"(B) meet the target capabilities of the
7	State; and
8	"(C) otherwise reduce the overall risk to the
9	State and the Nation; and
10	"(3) the need to balance the goal of ensuring the
11	target capabilities of the highest risk areas are
12	achieved quickly and the goal of ensuring that basic
13	levels of preparedness, as measured by the attainment
14	of target capabilities, are achieved nationwide.
15	"(d) Minimum Allocation.—In allocating funds
16	under subsection (c), the Administrator shall ensure that,
17	for each fiscal year—
18	"(1) except as provided for in paragraph (2), no
19	State receives less than an amount equal to 0.45 per-
20	cent of the total funds appropriated for the State
21	Homeland Security Grant Program; and
22	"(2) American Samoa, the Commonwealth of the
23	Northern Mariana Islands, Guam, and the Virgin Is-
24	lands each receive not less than 0.08 percent of the

1	amounts appropriated for the State Homeland Secu-
2	rity Grant Program.
3	"(e) Multistate Partnerships.—
4	"(1) In general.—Instead of, or in addition to,
5	any application for funds under subsection (b), 2 or
6	more States may submit an application under this
7	paragraph for multistate efforts to prevent, prepare
8	for, protect against, respond to, or recover from acts
9	of terrorism.
10	"(2) Grantees.—Multistate grants may be
11	awarded to either—
12	"(A) an individual State acting on behalf of
13	a consortium or partnership of States with the
14	consent of all member States; or
15	"(B) a group of States applying as a con-
16	sortium or partnership.
17	"(3) Administration of grant.—If a group of
18	States apply as a consortium or partnership such
19	States shall submit to the Secretary at the time of ap-
20	plication a plan describing—
21	"(A) the division of responsibilities for ad-
22	ministering the grant; and
23	"(B) the distribution of funding among the
24	various States and entities that are party to the
25	application.

1	"(f) Funding for Local and Tribal Govern-
2	MENTS.—
3	"(1) In General.—The Administrator shall re-
4	quire that, not later than 60 days after receiving
5	grant funding, any State receiving a grant under this
6	section shall make available to local and tribal gov-
7	ernments and emergency response providers, con-
8	sistent with the applicable State homeland security
9	plan—
10	"(A) not less than 80 percent of the grant
11	funds;
12	"(B) with the consent of local and tribal
13	governments, the resources purchased with such
14	grant funds having a value equal to not less than
15	80 percent of the amount of the grant; or
16	"(C) grant funds combined with resources
17	purchased with the grant funds having a value
18	equal to not less than 80 percent of the amount
19	of the grant.
20	"(2) Extension of period.—The Governor of a
21	State may request in writing that the Administrator
22	extend the period under paragraph (1) for an addi-
23	tional period of time. The Administrator may ap-
24	prove such a request, and may extend such period for
25	an additional period if the Administrator determines

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- that the resulting delay in providing grant funding to the local and tribal governments and emergency response providers is necessary to promote effective investments to prevent, prepare for, protect against, respond to, and recover from terrorism, or to meet the target capabilities of the State.
  - "(3) Indian tribes.—States shall be responsible for allocating grant funds received under this section to tribal governments in order to help those tribal communities achieve target capabilities. Indian tribes shall be eligible for funding directly from the States, and shall not be required to seek funding from any local government.
    - "(4) Exception.—Paragraph (1) shall not apply to the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Commonwealth of the Northern Mariana Islands, Guam, or the Virgin Islands.

## "(g) Grants to Directly Eligible Tribes.—

- "(1) In General.—Notwithstanding subsection (b), the Secretary may award grants to directly eligible tribes under this section.
- 23 "(2) Tribal Applications.—A directly eligible 24 tribe may apply for a grant under this section by 25 submitting an application to the Administrator that

1	includes the information required for an application
2	by a State under subsection (b).
3	"(3) State review.—
4	"(A) In general.—To ensure consistency
5	with State homeland security plans, a directly
6	eligible tribe applying for a grant under this sec-
7	tion shall submit its application to each State
8	within which any part of the tribe is located for
9	review before submission of such application to
10	the Department.
11	"(B) Deadline.—Not later than 30 days
12	after receiving an application from a directly el-
13	igible tribe under subparagraph (A), each such
14	State shall transmit the application to the De-
15	partment.
16	"(C) State disagreement.—If the Gov-
17	ernor of any such State determines that the ap-
18	plication of a directly eligible tribe is incon-
19	sistent with the State homeland security plan of
20	that State, or otherwise does not support the ap-
21	plication, the Governor shall—
22	"(i) notify the Administrator, in writ-
23	ing, of that fact; and

1	"(ii) provide an explanation of the rea-
2	son for not supporting the application at
3	the time of transmission of the application.
4	"(4) Distribution of Awards to directly
5	ELIGIBLE TRIBES.—If the Administrator awards
6	funds to a directly eligible tribe under this section, the
7	Administrator shall distribute the grant funds di-
8	rectly to the directly eligible tribe. The funds shall not
9	be distributed to the State or States in which the di-
10	rectly eligible tribe is located.
11	"(5) Tribal liaison.—A directly eligible tribe
12	applying for a grant under this section shall des-
13	ignate a specific individual to serve as the tribal liai-
14	son who shall—
15	"(A) coordinate with Federal, State, local,
16	regional, and private officials concerning ter-
17	$rorism\ preparedness;$
18	"(B) develop a process for receiving input
19	from Federal, State, local, regional, and private
20	officials to assist in the development of the appli-
21	cation of such tribe and to improve the access of
22	such tribe to grants; and
23	"(C) administer, in consultation with State,
24	local, regional, and private officials, grants
25	awarded to such tribe.

1	"(6) Tribes receiving direct grants.—A di-
2	rectly eligible tribe that receives a grant directly
3	under this section is eligible to receive funds for other
4	purposes under a grant from the State or States with-
5	in the boundaries of which any part of such tribe is
6	located, consistent with the homeland security plan of
7	the State.
8	"(7) Rule of construction.—Nothing in this
9	section shall be construed to affect the authority of an
10	Indian tribe that receives funds under this section.
11	"(h) Opportunity To Amend.—In considering appli-
12	cations for grants under this section, the Administrator
13	shall provide applicants with a reasonable opportunity to
14	correct defects in the application, if any, before making
15	final awards.
16	"(i) Allowable Uses.—Grants awarded under this
17	section may be used to achieve target capabilities, consistent
18	with a State homeland security plan, through—
19	"(1) developing and enhancing State, local, trib-
20	al, or regional plans, risk assessments, or mutual aid
21	agreements;
22	"(2) purchasing, upgrading, storing, or main-
23	taining equipment;
24	"(3) designing, conducting, and evaluating
25	training and exercises, including exercises of mass

1	evacuation plans under section 512 and including the
2	payment of overtime and backfill costs in support of
3	such activities;
4	"(4) responding to an increase in the threat level
5	under the Homeland Security Advisory System, in-
6	cluding payment of overtime and backfill costs;
7	"(5) establishing, enhancing, and staffing with
8	appropriately qualified personnel State and local fu-
9	sion centers, that comply with the guidelines estab-
10	$lished\ under\ section\ 206(i);$
11	"(6) protecting critical infrastructure and key
12	resources identified in the Critical Infrastructure List
13	established under section 1001 of the Improving
14	America's Security Act of 2007, including the pay-
15	ment of appropriate personnel costs;
16	"(7) any activity permitted under the Fiscal
17	Year 2007 Program Guidance of the Department for
18	the State Homeland Security Grant Program or the
19	Law Enforcement Terrorism Prevention Grant Pro-
20	gram, including activities permitted under the full-
21	time counterterrorism staffing pilot; and
22	"(8) any other activity relating to achieving tar-

get capabilities approved by the Administrator.

1	"SEC. 2005. EMERGENCY MANAGEMENT PERFORMANCE
2	GRANTS PROGRAM.
3	"(a) Establishment.—There is established an Emer-
4	gency Management Performance Grants Program to make
5	grants to States to assist State, local, and tribal govern-
6	ments in preventing, preparing for, protecting against, re-
7	sponding to, recovering from, and mitigating against all
8	hazards, including natural disasters, acts of terrorism, and
9	other man-made disasters.
10	"(b) Application.—
11	"(1) In general.—Each State may apply for a
12	grant under this section, and shall submit such infor-
13	mation in support of an application as the Adminis-
14	trator may reasonably require.
15	"(2) Annual applications.—Applicants for
16	grants under this section shall apply or reapply on
17	an annual basis for grants distributed under the pro-
18	gram.
19	"(c) Allocation.—Funds available under the Emer-
20	gency Management Performance Grants Program shall be
21	allocated as follows:
22	"(1) Baseline amount.—
23	"(A) In general.—Except as provided in
24	subparagraph (B), each State shall receive an
25	amount equal to 0.75 percent of the total funds
26	appropriated for grants under this section.

1	"(B) Territories.—American Samoa, the
2	Commonwealth of the Northern Mariana Islands,
3	Guam, and the Virgin Islands each shall receive
4	an amount equal to 0.25 percent of the amounts
5	appropriated for grants under this section.
6	"(2) PER CAPITA ALLOCATION.—The funds re-
7	maining for grants under this section after allocation
8	of the baseline amounts under paragraph (1) shall be
9	allocated to each State in proportion to its popu-
10	lation.
11	"(d) Allowable Uses.—Grants awarded under this
12	section may be used to achieve target capabilities, consistent
13	with a State homeland security plan or a catastrophic inci-
14	dent annex developed under section 613 of the Robert T.
15	Stafford Disaster Relief and Emergency Assistance Act (42
16	U.S.C. 5196b) through—
17	"(1) any activity permitted under the Fiscal
18	Year 2007 Program Guidance of the Department for
19	Emergency Management Performance Grants; and
20	"(2) any other activity approved by the Admin-
21	istrator that will improve the capability of a State,
22	local, or tribal government in preventing, preparing
23	for, protecting against, responding to, recovering
24	from, or mitigating against all hazards, including

natural disasters, acts of terrorism, and other man made disasters.

## "(e) Cost Sharing.—

- "(1) IN GENERAL.—The Federal share of the costs of an activity carried out with a grant under this section shall not exceed 75 percent.
- "(2) In-KIND MATCHING.—Each recipient of a grant under this section may meet the matching requirement under paragraph (1) by making in-kind contributions of goods or services that are directly linked with the purpose for which the grant is made. "(f) LOCAL AND TRIBAL GOVERNMENTS.—
- "(1) In General.—In allocating grant funds received under this section, a State shall take into account the needs of local and tribal governments.
- "(2) Indian tribes.—States shall be responsible for allocating grant funds received under this section to tribal governments in order to help those tribal communities improve their capabilities in preventing, preparing for, protecting against, responding to, recovering from, or mitigating against all hazards, including natural disasters, acts of terrorism, and other man-made disasters. Indian tribes shall be eligible for funding directly from the States, and shall not be required to seek funding from any local government.

1	"SEC. 2006. TERRORISM PREVENTION.
2	"(a) Law Enforcement Terrorism Prevention
3	Program.—
4	"(1) In general.—The Administrator shall des-
5	ignate not less than 25 percent of the combined
6	amount appropriated for grants under sections 2003
7	and 2004 to be used for law enforcement terrorism
8	prevention activities.
9	"(2) USE OF FUNDS.—Grants awarded under
10	this subsection may be used for—
11	"(A) information sharing to preempt ter-
12	rorist attacks;
13	"(B) target hardening to reduce the vulner-
14	ability of selected high value targets;
15	"(C) threat recognition to recognize the po-
16	tential or development of a threat;
17	"(D) intervention activities to interdict ter-
18	rorists before they can execute a threat;
19	"(E) overtime expenses related to a State
20	homeland security plan, including overtime costs
21	associated with providing enhanced law enforce-
22	ment operations in support of Federal agencies
23	for increased border security and border crossing
24	enforcement;
25	"(F) establishing, enhancing, and staffing

with appropriately qualified personnel State and

1	local fusion centers that comply with the guide-
2	$lines\ established\ under\ section\ 206 (i);$
3	"(G) any other activity permitted under the
4	Fiscal Year 2007 Program Guidance of the De-
5	partment for the Law Enforcement Terrorism
6	Prevention Program; and
7	"(H) any other terrorism prevention activ-
8	ity authorized by the Administrator.
9	"(b) Office for the Prevention of Terrorism.—
10	"(1) Establishment.—There is established in
11	the Department an Office for the Prevention of Ter-
12	rorism, which shall be headed by a Director.
13	"(2) Director.—
14	"(A) Reporting.—The Director of the Of-
15	fice for the Prevention of Terrorism shall report
16	directly to the Secretary.
17	"(B) QUALIFICATIONS.—The Director of the
18	Office for the Prevention of Terrorism shall have
19	an appropriate background with experience in
20	law enforcement, intelligence, or other
21	antiterrorist functions.
22	"(3) Assignment of Personnel.—
23	"(A) In general.—The Secretary shall as-
24	sign to the Office for the Prevention of Terrorism
25	permanent staff and other appropriate personnel

1	detailed from other components of the Depart-
2	ment to carry out the responsibilities under this
3	section.
4	"(B) Liaisons.—The Secretary shall des-
5	ignate senior employees from each component of
6	the Department that has significant
7	antiterrorism responsibilities to act as liaisons
8	between that component and the Office for the
9	Prevention of Terrorism.
10	"(4) Responsibilities.—The Director of the Of-
11	fice for the Prevention of Terrorism shall—
12	"(A) coordinate policy and operations be-
13	tween the Department and State, local, and trib-
14	al government agencies relating to preventing
15	acts of terrorism within the United States;
16	"(B) serve as a liaison between State, local,
17	and tribal law enforcement agencies and the De-
18	partment;
19	"(C) in coordination with the Office of In-
20	telligence and Analysis, develop better methods
21	for the sharing of intelligence with State, local,
22	and tribal law enforcement agencies;
23	"(D) work with the Administrator to ensure
24	that homeland security grants to State, local,
25	and tribal government agencies, including grants

under this title, the Commercial Equipment Direct Assistance Program, and grants to support fusion centers and other law enforcement-oriented programs are adequately focused on terrorism prevention activities; and

"(E) coordinate with the Federal Emergency Management Agency, the Department of Justice, the National Institute of Justice, law enforcement organizations, and other appropriate entities to support the development, promulgation, and updating, as necessary, of national voluntary consensus standards for training and personal protective equipment to be used in a tactical environment by law enforcement officers. "(5) PILOT PROJECT.—

# "(A) In General.—The Director of the Of-

tion with the Administrator, shall establish a pilot project to determine the efficacy and feasi-

bility of establishing law enforcement deployment

21 teams.

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"(B) Function.—The law enforcement deployment teams participating in the pilot program under this paragraph shall form the basis of a national network of standardized law en-

fice for the Prevention of Terrorism, in coordina-

1	forcement resources to assist State, local, and
2	tribal governments in responding to natural dis-
3	asters, acts of terrorism, or other man-made dis-
4	aster.
5	"(6) Construction.—Nothing in this section
6	may be construed to affect the roles or responsibilities
7	of the Department of Justice.
8	"SEC. 2007. RESTRICTIONS ON USE OF FUNDS.
9	"(a) Limitations on Use.—
10	"(1) Construction.—
11	"(A) In general.—Grants awarded under
12	this title may not be used to acquire land or to
13	construct buildings or other physical facilities.
14	"(B) Exceptions.—
15	``(i)  In  GENERAL.—Notwithstanding
16	subparagraph (A), nothing in this para-
17	graph shall prohibit the use of grants
18	awarded under this title to achieve target
19	capabilities through—
20	"(I) the construction of facilities
21	described in section 611 of the Robert
22	T. Stafford Disaster Relief and Emer-
23	gency Assistance Act (42 U.S.C. 5196);
24	or

1	"(II) the alteration or remodeling
2	of existing buildings for the purpose of
3	making such buildings secure against
4	terrorist attacks or able to withstand
5	or protect against chemical, radio-
6	logical, or biological attacks.
7	"(ii) Requirements for excep-
8	tion.—No grant awards may be used for
9	the purposes under clause (i) unless—
10	"(I) specifically approved by the
11	Administrator;
12	"(II) the construction occurs
13	under terms and conditions consistent
14	with the requirements under section
15	611(j)(8) of the Robert T. Stafford Dis-
16	aster Relief and Emergency Assistance
17	Act (42 U.S.C. 5196(j)(8)); and
18	"(III) the amount allocated for
19	purposes under clause (i) does not ex-
20	ceed 20 percent of the grant award.
21	"(2) Personnel.—
22	"(A) In general.—For any grant awarded
23	under section 2003 or 2004—
24	"(i) not more than 25 percent of the
25	amount awarded to a arant recipient may

1	be used to pay overtime and backfill costs;
2	and
3	"(ii) not more than 25 percent of the
4	amount awarded to the grant recipient may
5	be used to pay personnel costs not described
6	in clause (i).
7	"(B) WAIVER.—At the request of the recipi-
8	ent of a grant under section 2003 or section
9	2004, the Administrator may grant a waiver of
10	any limitation under subparagraph (A).
11	"(3) Recreation.—Grants awarded under this
12	title may not be used for recreational or social pur-
13	poses.
14	"(b) Multiple-Purpose Funds.—Nothing in this
15	title shall be construed to prohibit State, local, or tribal gov-
16	ernments from using grant funds under sections 2003 and
17	2004 in a manner that enhances preparedness for disasters
18	unrelated to acts of terrorism, if such use assists such gov-
19	ernments in achieving capabilities for terrorism prepared-
20	ness established by the Administrator.
21	"(c) Equipment Standards.—If an applicant for a
22	grant under this title proposes to upgrade or purchase, with
23	assistance provided under that grant, new equipment or
24	systems that do not meet or exceed any applicable national
25	voluntary consensus standards developed under section 647

- 1 of the Post-Katrina Emergency Management Reform Act of
- 2 2006 (6 U.S.C. 747), the applicant shall include in its ap-
- 3 plication an explanation of why such equipment or systems
- 4 will serve the needs of the applicant better than equipment
- 5 or systems that meet or exceed such standards.
- 6 "(d) Supplement Not Supplant.—Amounts appro-
- 7 priated for grants under this title shall be used to supple-
- 8 ment and not supplant other State, local, and tribal govern-
- 9 ment public funds obligated for the purposes provided under
- 10 this title.

#### 11 "SEC. 2008. ADMINISTRATION AND COORDINATION.

- 12 "(a) Administrator shall, in
- 13 consultation with other appropriate offices within the De-
- 14 partment, have responsibility for administering all home-
- 15 land security grant programs administered by the Depart-
- 16 ment and for ensuring coordination among those programs
- 17 and consistency in the guidance issued to recipients across
- 18 those programs.
- 19 "(b) National Advisory Council.—To ensure input
- 20 from and coordination with State, local, and tribal govern-
- 21 ments and emergency response providers, the Administrator
- 22 shall regularly consult and work with the National Advi-
- 23 sory Council established under section 508 on the adminis-
- 24 tration and assessment of grant programs administered by
- 25 the Department, including with respect to the development

- 1 of program guidance and the development and evaluation
- 2 of risk-assessment methodologies.
- 3 "(c) Regional Coordination.—The Administrator
- 4 shall ensure that—

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- 5 "(1) all recipients of homeland security grants 6 administered by the Department, as a condition of re-7 ceiving those grants, coordinate their prevention, pre-8 paredness, and protection efforts with neighboring 9 State, local, and tribal governments, as appropriate; 10 and
  - "(2) all metropolitan areas and other recipients of homeland security grants administered by the Department that include or substantially affect parts or all of more than 1 State, coordinate across State boundaries, including, where appropriate, through the use of regional working groups and requirements for regional plans, as a condition of receiving Departmentally administered homeland security grants.

## 19 "(d) Planning Committees.—

"(1) In General.—Any State or metropolitan area receiving grants under this title shall establish a planning committee to assist in preparation and revision of the State, regional, or local homeland security plan and to assist in determining effective funding priorities.

1	"(2) Composition.—
2	"(A) In General.—The planning com-
3	mittee shall include representatives of significant
4	stakeholders, including—
5	"(i) local and tribal government offi-
6	cials; and
7	"(ii) emergency response providers,
8	which shall include representatives of the
9	fire service, law enforcement, emergency
10	medical response, and emergency managers.
11	"(B) Geographic Representation.—The
12	members of the planning committee shall be a
13	representative group of individuals from the
14	counties, cities, towns, and Indian tribes within
15	the State or metropolitan areas, including, as
16	appropriate, representatives of rural, high-popu-
17	lation, and high-threat jurisdictions.
18	"(e) Interagency Coordination.—The Secretary,
19	through the Administrator, in coordination with the Attor-
20	ney General, the Secretary of Health and Human Services,
21	and other agencies providing assistance to State, local, and
22	tribal governments for preventing, preparing for, protecting
23	against, responding to, and recovering from natural disas-
24	ters, acts of terrorism, and other man-made disasters, and

1	not later than 12 months after the date of enactment of the
2	Improving America's Security Act of 2007, shall—
3	"(1) compile a comprehensive list of Federal pro-
4	grams that provide assistance to State, local, and
5	tribal governments for preventing, preparing for, and
6	responding to, natural disasters, acts of terrorism,
7	and other man-made disasters;
8	"(2) develop a proposal to coordinate, to the
9	greatest extent practicable, the planning, reporting,
10	application, and other requirements and guidance for
11	homeland security assistance programs to—
12	"(A) eliminate redundant and duplicative
13	requirements, including onerous application and
14	$ongoing\ reporting\ requirements;$
15	"(B) ensure accountability of the programs
16	to the intended purposes of such programs;
17	"(C) coordinate allocation of grant funds to
18	avoid duplicative or inconsistent purchases by
19	the recipients; and
20	"(D) make the programs more accessible
21	and user friendly to applicants; and
22	"(3) submit the information and proposals under
23	paragraphs (1) and (2) to the Committee on Home-
24	land Security and Governmental Affairs of the Senate

1	and the Committee on Homeland Security of the
2	House of Representatives.
3	"SEC. 2009. ACCOUNTABILITY.
4	"(a) Reports to Congress.—
5	"(1) Funding Efficacy.—The Administrator
6	shall submit to Congress, as a component of the an-
7	nual Federal Preparedness Report required under sec-
8	tion 652 of the Post-Katrina Emergency Management
9	Reform Act of 2006 (6 U.S.C. 752), an evaluation of
10	the extent to which grants Administered by the De-
11	partment, including the grants established by this
12	title—
13	"(A) have contributed to the progress of
14	State, local, and tribal governments in achieving
15	target capabilities; and
16	"(B) have led to the reduction of risk na-
17	tionally and in State, local, and tribal jurisdic-
18	tions.
19	"(2) Risk assessment.—
20	"(A) In general.—For each fiscal year,
21	the Administrator shall provide to the Committee
22	on Homeland Security and Governmental Af-
23	fairs of the Senate and the Committee on Home-
24	land Security of the House of Representatives a
25	detailed and comprehensive explanation of the

1	methodology used to calculate risk and compute
2	the allocation of funds under sections 2003 and
3	2004 of this title, including—
4	"(i) all variables included in the risk
5	assessment and the weights assigned to each;
6	"(ii) an explanation of how each such
7	variable, as weighted, correlates to risk, and
8	the basis for concluding there is such a cor-
9	relation; and
10	"(iii) any change in the methodology
11	from the previous fiscal year, including
12	changes in variables considered, weighting
13	of those variables, and computational meth-
14	ods.
15	"(B) Classified annex.—The information
16	required under subparagraph (A) shall be pro-
17	vided in unclassified form to the greatest extent
18	possible, and may include a classified annex if
19	necessary.
20	"(C) Deadline.—For each fiscal year, the
21	information required under subparagraph (A)
22	shall be provided on the earlier of—
23	"(i) October 31; or

1	"(ii) 30 days before the issuance of any
2	program guidance for grants under sections
3	2003 and 2004.
4	"(b) Reviews and Audits.—
5	"(1) Department review.—The Administrator
6	shall conduct periodic reviews of grants made under
7	this title to ensure that recipients allocate funds con-
8	sistent with the guidelines established by the Depart-
9	ment.
10	"(2) Government accountability office.—
11	"(A) Access to information.—Each re-
12	cipient of a grant under this title and the De-
13	partment shall provide the Government Account-
14	ability Office with full access to information re-
15	garding the activities carried out under this
16	title.
17	"(B) Audits and reports.—
18	"(i) AUDIT.—Not later than 12 months
19	after the date of enactment of the Improving
20	America's Security Act of 2007, and peri-
21	odically thereafter, the Comptroller General
22	of the United States shall conduct an audit
23	of the Homeland Security Grant Program.
24	"(ii) Report.—The Comptroller Gen-
25	eral of the United States shall submit a re-

1	port to the Committee on Homeland Secu-
2	rity and Governmental Affairs of the Senate
3	and the Committee on Homeland Security
4	of the House of Representatives on—
5	"(I) the results of any audit con-
6	ducted under clause (i), including an
7	analysis of the purposes for which the
8	grant funds authorized under this title
9	are being spent; and
10	"(II) whether the grant recipients
11	have allocated funding consistent with
12	the State homeland security plan and
13	the guidelines established by the De-
14	partment.
15	"(3) Audit recipients—Grant recipients
16	that expend \$500,000 or more in grant funds received
17	under this title during any fiscal year shall submit
18	to the Administrator an organization-wide financial
19	and compliance audit report in conformance with the
20	requirements of chapter 75 of title 31, United States
21	Code.
22	"(4) Recovery Audits.—The Secretary shall
23	conduct a recovery audit (as that term is defined by
24	the Director of the Office of Management and Budget
25	under section 3561 of title 31, United States Code) for

1	any grant administered by the Department with a
2	total value of \$1,000,000 or greater.
3	"(c) Remedies for Noncompliance.—
4	"(1) In General.—If the Administrator finds,
5	after reasonable notice and an opportunity for a
6	hearing, that a recipient of a grant under this title
7	has failed to substantially comply with any provision
8	of this title, or with any regulations or guidelines of
9	the Department regarding eligible expenditures, the
10	Administrator shall—
11	"(A) terminate any payment of grant funds
12	to be made to the recipient under this title;
13	"(B) reduce the amount of payment of
14	grant funds to the recipient by an amount equal
15	to the amount of grants funds that were not ex-
16	pended by the recipient in accordance with this
17	title; or
18	"(C) limit the use of grant funds received
19	under this title to programs, projects, or activi-
20	ties not affected by the failure to comply.
21	"(2) Duration of Penalty.—The Adminis-
22	trator shall apply an appropriate penalty under
23	paragraph (1) until such time as the Secretary deter-
24	mines that the grant recipient is in full compliance

with this title or with applicable guidelines or regulations of the Department.

"(3) DIRECT FUNDING.—If a State fails to substantially comply with any provision of this title or with applicable guidelines or regulations of the Department, including failing to provide local or tribal governments with grant funds or resources purchased with grant funds in a timely fashion, a local or tribal government entitled to receive such grant funds or resources may petition the Administrator, at such time and in such manner as determined by the Administrator, to request that grant funds or resources be provided directly to the local or tribal government.

#### 14 "SEC. 2010. AUDITING.

## 15 "(a) Audit of Grants Under This Title.—

"(1) In General.—Not later than the date described in paragraph (2), and every 2 years thereafter, the Inspector General of the Department shall conduct an audit of each entity that receives a grant under the Urban Area Security Initiative, the State Homeland Security Grant Program, or the Emergency Management Performance Grant Program to evaluate the use of funds under such grant program by such entity.

1	"(2) Timing.—The date described in this para-
2	graph is the later of 2 years after—
3	"(A) the date of enactment of the Improving
4	America's Security Act of 2007; and
5	"(B) the date that an entity first receives a
6	grant under the Urban Area Security Initiative,
7	the State Homeland Security Grant Program, or
8	the Emergency Management Performance Grant
9	Program, as the case may be.
10	"(3) Contents.—Each audit under this sub-
11	section shall evaluate—
12	"(A) the use of funds under the relevant
13	grant program by an entity during the 2 full fis-
14	cal years before the date of that audit;
15	"(B) whether funds under that grant pro-
16	gram were used by that entity as required by
17	law; and
18	" $(C)(i)$ for each grant under the Urban
19	Area Security Initiative or the State Homeland
20	Security Grant Program, the extent to which
21	funds under that grant were used to prepare for,
22	protect against, respond to, or recover from acts
23	of terrorism; and
24	"(ii) for each grant under the Emergency
25	Management Performance Grant Program, the

1	extent to which funds under that grant were used
2	to prevent, prepare for, protect against, respond
3	to, recover from, or mitigate against all hazards,
4	including natural disasters, acts of terrorism,
5	and other man-made disasters.
6	"(4) Public availability on website.—The
7	Inspector General of the Department shall make each
8	audit under this subsection available on the website of
9	the Inspector General.
10	"(5) Reporting.—
11	"(A) In general.—Not later than 2 years
12	and 60 days after the date of enactment of the
13	Improving America's Security Act of 2007, and
14	annually thereafter, the Inspector General of the
15	Department shall submit to Congress a consoli-
16	dated report regarding the audits conducted
17	under this subsection.
18	"(B) Contents.—Each report submitted
19	under this paragraph shall describe—
20	" $(i)(I)$ for the first such report, the au-
21	dits conducted under this subsection during
22	the 2-year period beginning on the date of
23	enactment of the Improving America's Secu-
24	ritu Act of 2007: and

1	"(II) for each subsequent such report,
2	the audits conducted under this subsection
3	during the fiscal year before the date of the
4	submission of that report;
5	"(ii) whether funds under each grant
6	audited during the period described in
7	clause (i) that is applicable to such report
8	were used as required by law; and
9	"(iii)(I) for grants under the Urban
10	Area Security Initiative or the State Home-
11	land Security Grant Program audited, the
12	extent to which, during the period described
13	in clause (i) that is applicable to such re-
14	port, funds under such grants were used to
15	prepare for, protect against, respond to, or
16	recover from acts of terrorism; and
17	"(II) for grants under the Emergency
18	Management Performance Grant Program
19	audited, the extent to which funds under
20	such grants were used during the period de-
21	scribed in clause (i) applicable to such re-
22	port to prevent, prepare for, protect against,
23	respond to, recover from, or mitigate
24	against all hazards, including natural dis-

1	asters, acts of terrorism, and other man-
2	made disasters.
3	"(b) Audit of Other Preparedness Grants.—
4	"(1) In general.—Not later than the date de-
5	scribed in paragraph (2), the Inspector General of the
6	Department shall conduct an audit of each entity that
7	receives a grant under the Urban Area Security Ini-
8	tiative, the State Homeland Security Grant Program,
9	or the Emergency Management Performance Grant
10	Program to evaluate the use by that entity of any
11	grant for preparedness administered by the Depart-
12	ment that was awarded before the date of enactment
13	of the Improving America's Security Act of 2007.
14	"(2) Timing.—The date described in this para-
15	graph is the later of 2 years after—
16	"(A) the date of enactment of the Improving
17	America's Security Act of 2007; and
18	"(B) the date that an entity first receives a
19	grant under the Urban Area Security Initiative,
20	the State Homeland Security Grant Program, or
21	the Emergency Management Performance Grant
22	Program, as the case may be.
23	"(3) Contents.—Each audit under this sub-
24	section shall evaluate—

1	"(A) the use of funds by an entity under
2	any grant for preparedness administered by the
3	Department that was awarded before the date of
4	enactment of the Improving America's Security
5	Act of 2007;
6	"(B) whether funds under each such grant
7	program were used by that entity as required by
8	law; and
9	"(C) the extent to which such funds were
10	used to enhance preparedness.
11	"(4) Public availability on website.—The
12	Inspector General of the Department shall make each
13	audit under this subsection available on the website of
14	the Inspector General.
15	"(5) Reporting.—
16	"(A) In general.—Not later than 2 years
17	and 60 days after the date of enactment of the
18	Improving America's Security Act of 2007, and
19	annually thereafter, the Inspector General of the
20	Department shall submit to Congress a consoli-
21	dated report regarding the audits conducted
22	under this subsection.
23	"(B) Contents.—Each report submitted
24	under this paragraph shall describe—

1	" $(i)(I)$ for the first such report, the au-
2	dits conducted under this subsection during
3	the 2-year period beginning on the date of
4	enactment of the Improving America's Secu-
5	rity Act of 2007; and
6	"(II) for each subsequent such report,
7	the audits conducted under this subsection
8	during the fiscal year before the date of the
9	submission of that report;
10	"(ii) whether funds under each grant
11	audited were used as required by law; and
12	"(iii) the extent to which funds under
13	each grant audited were used to enhance
14	preparedness.
15	"(c) Funding for Audits.—
16	"(1) In General.—The Administrator shall
17	withhold 1 percent of the total amount of each grant
18	under the Urban Area Security Initiative, the State
19	Homeland Security Grant Program, and the Emer-
20	gency Management Performance Grant Program for
21	audits under this section.
22	"(2) Availability of funds.—The Adminis-
23	trator shall make amounts withheld under this sub-
24	section available as follows:

1	"(A) Amounts withheld from grants under
2	the Urban Area Security Initiative shall be
3	made available for audits under this section of
4	entities receiving grants under the Urban Area
5	Security Initiative.
6	"(B) Amounts withheld from grants under
7	the State Homeland Security Grant Program
8	shall be made available for audits under this sec-
9	tion of entities receiving grants under the State
10	Homeland Security Grant Program.
11	"(C) Amounts withheld from grants under
12	the Emergency Management Performance Grant
13	Program shall be made available for audits
14	under this section of entities receiving grants
15	under the Emergency Management Performance
16	Grant Program.
17	"SEC. 2011. AUTHORIZATION OF APPROPRIATIONS.
18	"(a) Grants.—
19	"(1) In general.—There is authorized to be ap-
20	propriated for the Homeland Security Grant Pro-
21	gram established under section 2002 of this title for
22	each of fiscal years 2008, 2009, and 2010,
23	\$3,105,000,000, to be allocated as follows:

1	"(A) For grants under the Urban Area Se-
2	curity Initiative under section 2003,
3	\$1,278,639,000.
4	"(B) For grants under the State Homeland
5	Security Grant Program established under sec-
6	tion 2004, \$913,180,500.
7	"(C) For grants under the Emergency Man-
8	agement Performance Grant Program established
9	under section 2005, \$913,180,500.
10	"(2) Subsequent years.—There is authorized
11	to be appropriated for the Homeland Security Grant
12	Program established under section 2002 of this title
13	such sums as are necessary for fiscal year 2011 and
14	each fiscal year thereafter.
15	"(b) Proportionate Allocation.—Regardless of the
16	amount appropriated for the Homeland Security Grant
17	Program in any fiscal year, the appropriated amount shall,
18	in each fiscal year, be allocated among the grant programs
19	under sections 2003, 2004, and 2005 in direct proportion
20	to the amounts allocated under paragraph (a)(1) of this sec-
21	tion.".
22	SEC. 203. TECHNICAL AND CONFORMING AMENDMENTS.
23	(a) In General.—The Homeland Security Act of
24	2002 (6 U.S.C. 101 et seq.) is amended—

1	(1) by redesignating title XVIII, as added by the
2	SAFE Port Act (Public Law 109–347; 120 State
3	1884), as title XIX;
4	(2) by redesignating sections 1801 through 1806,
5	as added by the SAFE Port Act (Public Law 109-
6	347; 120 Stat. 1884), as sections 1901 through 1906,
7	respectively;
8	(3) in section 1904(a), as so redesignated, by
9	striking "section 1802" and inserting "section 1902",
10	and
11	(4) in section 1906, as so redesignated, by strik-
12	ing "section 1802(a)" each place that term appears
13	and inserting "section 1902(a)".
14	(b) Table of Contents.—The table of contents in
15	section 1(b) of the Homeland Security Act of 2002 (6 U.S.C.
16	101 note) is amended by striking the items relating to title
17	XVIII and sections 1801 through 1806, as added by the
18	SAFE Port Act (Public Law 109–347; 120 Stat. 1884), and
19	inserting the following:
	"TITLE XIX—DOMESTIC NUCLEAR DETECTION OFFICE
	"Sec. 1901. Domestic Nuclear Detection Office.  "Sec. 1902. Mission of Office.  "Sec. 1903. Hiring authority.  "Sec. 1904. Testing authority.  "Sec. 1905. Relationship to other Department entities and Federal agencies.  "Sec. 1906. Contracting and grant making authorities.
	"TITLE XX—HOMELAND SECURITY GRANTS
	"Sec 2001 Definitions

<sup>&</sup>quot;Sec. 2002. Homeland Security Grant Program.

<sup>&</sup>quot;Sec. 2003. Urban Area Security Initiative.

<sup>&</sup>quot;Sec. 2004. State Homeland Security Grant Program.

	"Sec. 2005. Emergency Management Performance Grants Program.  "Sec. 2006. Terrorism prevention.  "Sec. 2007. Restrictions on use of funds.  "Sec. 2008. Administration and coordination.  "Sec. 2009. Accountability.  "Sec. 2010. Auditing.  "Sec. 2011. Authorization of appropriations.".
1	TITLE III—COMMUNICATIONS
2	OPERABILITY AND INTER-
3	<b>OPERABILITY</b>
4	SEC. 301. DEDICATED FUNDING TO ACHIEVE EMERGENCY
5	COMMUNICATIONS OPERABILITY AND INTER
6	OPERABLE COMMUNICATIONS.
7	(a) Emergency Communications Operability and
8	Interoperable Communications.—
9	(1) In general.—Title XVIII of the Homeland
10	Security Act of 2002 (6 U.S.C. 571 et seq.) (relating
11	to emergency communications) is amended by adding
12	at the end the following:
13	"SEC. 1809. EMERGENCY COMMUNICATIONS OPERABILITY
14	AND INTEROPERABLE COMMUNICATIONS
15	GRANTS.
16	"(a) Definitions.—In this section:
17	"(1) Administrator.—The term 'Adminis
18	trator' means the Administrator of the Federal Emer
19	gency Management Agency.
20	"(2) Emergency communications oper
21	ABILITY.—The term 'emergency communications oper
22	ability' means the ability to provide and maintain

1	throughout an emergency response operation, a con-
2	tinuous flow of information among emergency re-
3	sponse providers, agencies, and government officers
4	from multiple disciplines and jurisdictions and at all
5	levels of government, in the event of a natural dis-
6	aster, act of terrorism, or other man-made disaster,
7	including where there has been significant damage to,
8	or destruction of, critical infrastructure, including
9	substantial loss of ordinary telecommunications infra-
10	structure and sustained loss of electricity.
11	"(b) In General.—The Administrator shall make
12	grants to States for initiatives necessary to achieve, main-
13	tain, or enhance Statewide, regional, national and, as ap-
14	propriate, international emergency communications oper-
15	ability and interoperable communications.
16	"(c) Statewide Interoperable Communications
17	PLANS.—
18	"(1) Submission of Plans.—The Administrator
19	shall require any State applying for a grant under
20	this section to submit a Statewide Interoperable Com-
21	munications Plan as described under section 7303(f)
22	of the Intelligence Reform and Terrorism Prevention

Act of 2004 (6 U.S.C. 194(f)).

1	"(2) Coordination and consultation.—The
2	Statewide plan submitted under paragraph (1) shall
3	be developed—
4	"(A) in coordination with local and tribal
5	governments, emergency response providers, and
6	other relevant State officers; and
7	"(B) in consultation with and subject to ap-
8	propriate comment by the applicable Regional
9	Emergency Communications Coordination Work-
10	ing Group as described under section 1805.
11	"(3) Approval.—The Administrator may not
12	award a grant to a State unless the Administrator,
13	in consultation with the Director for Emergency
14	Communications, has approved the applicable State-
15	wide plan.
16	"(4) Revisions.—A State may revise the appli-
17	cable Statewide plan approved by the Administrator
18	under this subsection, subject to approval of the revi-
19	sion by the Administrator.
20	"(d) Consistency.—The Administrator shall ensure
21	that each grant is used to supplement and support, in a
22	consistent and coordinated manner, any applicable State,
23	regional, or urban area homeland security plan.
24	"(e) USE OF GRANT FUNDS.—Grants awarded under
25	subsection (b) may be used for initiatives to achieve main-

1	tain, or enhance emergency communications operability
2	and interoperable communications, including—
3	"(1) Statewide or regional communications
4	planning, including governance related activities;
5	"(2) system design and engineering;
6	"(3) system procurement and installation;
7	"(4) exercises;
8	"(5) modeling and simulation exercises for oper-
9	ational command and control functions;
10	"(6) technical assistance;
11	"(7) training; and
12	"(8) other appropriate activities determined by
13	the Administrator to be integral to achieve, maintain,
14	or enhance emergency communications operability
15	and interoperable communications.
16	"(f) APPLICATION.—
17	"(1) In General.—A State desiring a grant
18	under this section shall submit an application at such
19	time, in such manner, and accompanied by such in-
20	formation as the Administrator may reasonably re-
21	quire.
22	"(2) Minimum contents.—At a minimum, each
23	application submitted under paragraph (1) shall—
24	"(A) identify the critical aspects of the com-
25	munications life cycle, including planning, sys-

1	tem design and engineering, procurement and
2	installation, and training for which funding is
3	requested;
4	"(B) describe how—
5	"(i) the proposed use of funds—
6	"(I) would be consistent with and
7	address the goals in any applicable
8	State, regional, or urban homeland se-
9	curity plan; and
10	"(II) unless the Administrator de-
11	termines otherwise, are—
12	"(aa) consistent with the Na-
13	tional Emergency Communica-
14	tions Plan under section 1802;
15	and
16	"(bb) compatible with the na-
17	tional infrastructure and national
18	voluntary consensus standards;
19	"(ii) the applicant intends to spend
20	funds under the grant, to administer such
21	funds, and to allocate such funds among
22	participating local and tribal governments
23	and emergency response providers;
24	"(iii) the State plans to allocate the
25	grant funds on the basis of risk and effec-

1	tiveness to regions, local and tribal govern-
2	ments to promote meaningful investments
3	for achieving, maintaining, or enhancing
4	emergency communications operability and
5	$interoperable\ communications;$
6	"(iv) the State intends to address the
7	emergency communications operability and
8	interoperable communications needs at the
9	city, county, regional, State, and interstate
10	level; and
11	"(v) the State plans to emphasize re-
12	gional planning and cooperation, both with-
13	in the jurisdictional borders of that State
14	and with neighboring States;
15	"(C) be consistent with the Statewide Inter-
16	operable Communications Plan required under
17	section 7303(f) of the Intelligence Reform and
18	Terrorism Prevention Act of 2004 (6 U.S.C.
19	194(f); and
20	"(D) include a capital budget and timeline
21	showing how the State intends to allocate and
22	expend the grant funds.
23	"(g) Award of Grants.—

1	"(1) Considerations.—In approving applica-
2	tions and awarding grants under this section, the Ad-
3	ministrator shall consider—
4	"(A) the nature of the threat to the State
5	from a natural disaster, act of terrorism, or
6	other man-made disaster;
7	"(B) the location, risk, or vulnerability of
8	critical infrastructure and key national assets,
9	including the consequences from damage to crit-
10	ical infrastructure in nearby jurisdictions as a
11	result of natural disasters, acts of terrorism, or
12	other man-made disasters;
13	"(C) the size of the population of the State,
14	including appropriate consideration of military,
15	tourist, and commuter populations;
16	"(D) the population density of the State;
17	"(E) the extent to which grants will be uti-
18	lized to implement emergency communications
19	operability and interoperable communications
20	solutions—
21	"(i) consistent with the National
22	Emergency Communications Plan under
23	section 1802 and compatible with the na-
24	tional infrastructure and national vol-
25	untary consensus standards; and

1	"(ii) more efficient and cost effective
2	than current approaches;
3	"(F) the extent to which a grant would ex-
4	pedite the achievement, maintenance, or enhance-
5	ment of emergency communications operability
6	and interoperable communications in the State
7	with Federal, State, local, and tribal govern-
8	ments;
9	"(G) the extent to which a State, given its
10	financial capability, demonstrates its commit-
11	ment to achieve, maintain, or enhance emergency
12	communications operability and interoperable
13	communications by supplementing Federal funds
14	with non-Federal funds;
15	"(H) whether the State is on or near an
16	$international\ border;$
17	"(I) whether the State encompasses an eco-
18	nomically significant border crossing;
19	"(J) whether the State has a coastline bor-
20	dering an ocean, a major waterway used for
21	interstate commerce, or international waters;
22	"(K) the extent to which geographic barriers
23	pose unusual obstacles to achieving, maintain-
24	ing, or enhancing emergency communications
25	operability or interoperable communications;

1	"(L) the threats, vulnerabilities, and con-
2	sequences faced by the State related to at-risk
3	sites or activities in nearby jurisdictions, includ-
4	ing the need to respond to natural disasters, acts
5	of terrorism, and other man-made disasters aris-
6	ing in those jurisdictions;
7	"(M) the need to achieve, maintain, or en-
8	hance nationwide emergency communications
9	operability and interoperable communications,
10	consistent with the National Emergency Commu-
11	nications Plan under section 1802;
12	"(N) whether the activity for which a grant
13	is requested is being funded under another Fed-
14	eral or State emergency communications grant
15	program; and
16	"(O) such other factors as are specified by
17	the Administrator in writing.
18	"(2) Review panel.—
19	"(A) In General.—The Secretary shall es-
20	tablish a review panel under section 871(a) to
21	assist in reviewing grant applications under this
22	section.
23	"(B) RECOMMENDATIONS.—The review
24	panel established under subparagraph (A) shall
25	make recommendations to the Administrator re-

1	garding applications for grants under this sec-
2	tion.
3	"(C) Membership.—The review panel es-
4	tablished under subparagraph (A) shall in-
5	clude—
6	"(i) individuals with technical exper-
7	tise in emergency communications oper-
8	ability and interoperable communications;
9	"(ii) emergency response providers;
10	and
11	"(iii) other relevant State and local of-
12	ficers.
13	"(3) Minimum grant amounts.—The Adminis-
14	trator shall ensure that for each fiscal year—
15	"(A) no State receives less than an amount
16	equal to 0.75 percent of the total funds appro-
17	priated for grants under this section; and
18	"(B) American Samoa, the Commonwealth
19	of the Northern Mariana Islands, Guam, and the
20	Virgin Islands each receive no less than 0.25 per-
21	cent of the amounts appropriated for grants
22	under this section.
23	"(4) Availability of funds.—Any grant funds
24	awarded that may be used to support emergency com-
25	munications operability or interoperable communica-

1	tions shall, as the Administrator may determine, re-
2	main available for up to 3 years, consistent with sec-
3	tion 7303(e) of the Intelligence Reform and Terrorism
4	Prevention Act of 2004 (6 U.S.C. 194(e)).
5	"(h) State Responsibilities.—
6	"(1) Pass-through of funds to local and
7	TRIBAL GOVERNMENTS.—The Administrator shall de-
8	termine a date by which a State that receives a grant
9	shall obligate or otherwise make available to local and
10	tribal governments and emergency response pro-
11	viders—
12	"(A) not less than 80 percent of the funds
13	of the amount of the grant;
14	"(B) resources purchased with the grant
15	funds having a value equal to not less than 80
16	percent of the total amount of the grant; or
17	"(C) grant funds combined with resources
18	purchased with the grant funds having a value
19	equal to not less than 80 percent of the total
20	amount of the grant.
21	"(2) Certifications regarding distribution
22	OF GRANT FUNDS TO LOCAL AND TRIBAL GOVERN-
23	MENTS.—Any State that receives a grant shall certify
24	to the Administrator, by not later than 30 days after
25	the date described under paragraph (1) with respect

1	to the grant, that the State has made available for ex-
2	penditure by local or tribal governments and emer-
3	gency response providers the required amount of
4	grant funds under paragraph (1).
5	"(3) Report on grant spending.—
6	"(A) In General.—Any State that receives
7	a grant shall submit a spending report to the
8	Administrator at such time, in such manner,
9	and accompanied by such information as the Ad-
10	ministrator may reasonably require.
11	"(B) Minimum contents.—At a minimum,
12	each report under this paragraph shall include—
13	"(i) the amount, ultimate recipients,
14	and dates of receipt of all funds received
15	under the grant;
16	"(ii) the amount and the dates of dis-
17	bursements of all such funds expended in
18	compliance with paragraph (1) or under
19	mutual aid agreements or other intrastate
20	and interstate sharing arrangements, as ap-
21	plicable;
22	"(iii) how the funds were used by each
23	ultimate recipient or beneficiary;
24	"(iv) the extent to which emergency
25	communications operability and interoper-

1	able communications identified in the ap-
2	plicable Statewide plan and application
3	have been achieved, maintained, or en-
4	hanced as the result of the expenditure of
5	grant funds; and
6	"(v) the extent to which emergency
7	communications operability and interoper-
8	able communications identified in the ap-
9	plicable Statewide plan and application re-
10	$main\ unmet.$
11	"(C) Public availability on website.—
12	The Administrator shall make each report sub-
13	mitted under subparagraph (A) publicly avail-
14	able on the website of the Federal Emergency
15	Management Agency. The Administrator may re-
16	dact such information from the reports as the
17	Administrator determines necessary to protect
18	$national\ security.$
19	"(4) Penalties for reporting delay.—If a
20	State fails to provide the information required by the
21	Administrator under paragraph (3), the Adminis-
22	trator may—
23	"(A) reduce grant payments to the State
24	from the portion of grant funds that are not re-

1	quired to be passed through under paragraph
2	(1);
3	"(B) terminate payment of funds under the
4	grant to the State, and transfer the appropriate
5	portion of those funds directly to local and tribal
6	governments and emergency response providers
7	that were intended to receive funding under that
8	grant; or
9	"(C) impose additional restrictions or bur-
10	dens on the use of funds by the State under the
11	grant, which may include—
12	"(i) prohibiting use of such funds to
13	pay the grant-related expenses of the State;
14	or
15	"(ii) requiring the State to distribute
16	to local and tribal government and emer-
17	gency response providers all or a portion of
18	grant funds that are not required to be
19	passed through under paragraph (1).
20	"(i) Prohibited Uses.—Grants awarded under this
21	section may not be used for recreational or social purposes.
22	"(j) AUTHORIZATION OF APPROPRIATIONS.—There are
23	authorized to be appropriated for grants under this sec-
24	tion—
25	"(1) \$400,000,000 for fiscal year 2008;

1	"(2) \$500,000,000 for fiscal year 2009;
2	"(3) \$600,000,000 for fiscal year 2010;
3	"(4) \$800,000,000 for fiscal year 2011;
4	"(5) \$1,000,000,000 for fiscal year 2012; and
5	"(6) such sums as necessary for each fiscal year
6	thereafter.".
7	(2) Technical and conforming amend-
8	MENT.—The table of contents under section 1(b) of the
9	Homeland Security Act of 2002 (6 U.S.C. 101) is
10	amended by inserting after the item relating to sec-
11	tion 1808 the following:
	"Sec. 1809. Emergency communications operability and interoperable communications grants.".
12	(b) Interoperable Communications Plans.—Sec-
13	tion 7303 of the Intelligence Reform and Terrorist Preven-
14	tion Act of 2004 (6 U.S.C. 194) is amended—
15	(1) in subsection (f)—
16	(A) in paragraph (4), by striking "and" at
17	$the\ end;$
18	(B) in paragraph (5), by striking the period
19	at the end and inserting a semicolon; and
20	(C) by adding at the end the following:
21	"(6) include information on the governance
22	structure used to develop the plan, such as all agen-
23	cies and organizations that participated in devel-

1	oping the plan and the scope and timeframe of the
2	plan; and
3	"(7) describe the method by which multi-jurisdic-
4	tional, multi-disciplinary input was provided from
5	all regions of the jurisdiction and the process for con-
6	tinuing to incorporate such input."; and
7	(2) in subsection $(g)(1)$ , by striking "or video"
8	and inserting "and video".
9	(c) National Emergency Communications Plan.—
10	Section 1802(c) of the Homeland Security Act of 2002 (6
11	U.S.C. 652(c)) is amended—
12	(1) in paragraph (8), by striking "and" at the
13	end;
14	(2) in paragraph (9), by striking the period at
15	the end and inserting a semicolon; and
16	(3) by adding at the end the following:
17	"(10) set a date, including interim benchmarks,
18	as appropriate, by which State, local, and tribal gov-
19	ernments, Federal departments and agencies, emer-
20	gency response providers, and the private sector will
21	achieve interoperable communications as that term is
22	defined under section $7303(g)(1)$ of the Intelligence
23	Reform and Terrorism Prevention Act of 2004 (6
24	$U.S.C.\ 194(g)(1).$ ".

1	SEC. 302. BORDER INTEROPERABILITY DEMONSTRATION
2	PROJECT.
3	(a) In General.—
4	(1) Establishment.—There is established in
5	the Department an International Border Community
6	Interoperable Communications Demonstration Project
7	(referred to in this section as "demonstration
8	project").
9	(2) Minimum number of communities.—The
10	Secretary shall select no fewer than 6 communities to
11	participate in a demonstration project.
12	(3) Location of communities.—No fewer than
13	3 of the communities selected under paragraph (2)
14	shall be located on the northern border of the United
15	States and no fewer than 3 of the communities se-
16	lected under paragraph (2) shall be located on the
17	southern border of the United States.
18	(b) Program Requirements.—The demonstration
19	projects shall—
20	(1) address the interoperable communications
21	needs of emergency response providers and the Na-
22	$tional\ Guard;$
23	(2) foster interoperable emergency communica-
24	tions systems—
25	(A) among Federal, State, local, and tribal
26	government agencies in the United States in-

1	volved in preventing or responding to a natural
2	disaster, act of terrorism, or other man-made
3	disaster; and
4	(B) with similar agencies in Canada or
5	Mexico;
6	(3) identify common international cross-border
7	frequencies for communications equipment, including
8	radio or computer messaging equipment;
9	(4) foster the standardization of interoperable
10	emergency communications equipment;
11	(5) identify solutions that will facilitate inter-
12	operable communications across national borders ex-
13	peditiously;
14	(6) ensure that emergency response providers can
15	communicate with each other and the public at dis-
16	aster sites;
17	(7) provide training and equipment to enable
18	emergency response providers to deal with threats and
19	contingencies in a variety of environments; and
20	(8) identify and secure appropriate joint-use
21	equipment to ensure communications access.
22	(c) Distribution of Funds.—
23	(1) In General.—The Secretary shall distribute
24	funds under this section to each community partici-

1	pating in a demonstration project through the State,
2	or States, in which each community is located.
3	(2) Other participants.—Not later than 60
4	days after receiving funds under paragraph (1), a
5	State shall make the funds available to the local and
6	tribal governments and emergency response providers
7	selected by the Secretary to participate in a dem-
8	onstration project.
9	(d) Reporting.—
10	(1) In general.—Not later than December 31,
11	2007, and each year thereafter in which funds are ap-
12	propriated for a demonstration project, the Secretary
13	shall submit to the Committee on Homeland Security
14	and Governmental Affairs of the Senate and the Com-
15	mittee on Homeland Security of the House of Rep-
16	resentatives a report on the demonstration projects.
17	(2) Contents.—Each report under this sub-
18	section shall contain the following:
19	(A) The name and location of all commu-
20	nities involved in the demonstration project.
21	(B) The amount of funding provided to each
22	State for the demonstration project.
23	(C) An evaluation of the usefulness of the

demonstration project towards developing an ef-

24

1	fective interoperable communications system at
2	the borders.
3	(D) The factors that were used in deter-
4	mining how to distribute the funds in a risk-
5	based manner.
6	(E) The specific risks inherent to a border
7	community that make interoperable communica-
8	tions more difficult than in non-border commu-
9	nities.
10	(F) The optimal ways to prioritize funding
11	for interoperable communication systems based
12	upon risk.
13	(e) Authorization of Appropriations.—There are
14	authorized to be appropriated such sums as are necessary
15	in each of fiscal years 2007, 2008, and 2009 to carry out
16	this section.
17	TITLE IV—ENHANCING SECU-
18	RITY OF INTERNATIONAL
19	TRAVEL
20	SEC. 401. MODERNIZATION OF THE VISA WAIVER PROGRAM.
21	(a) Short Title.—This section may be cited as the
22	"Secure Travel and Counterterrorism Partnership Act".
23	(b) Sense of Congress.—It is the sense of Congress
24	that—

1	(1) the United States should modernize the visa
2	waiver program by simultaneously—
3	(A) enhancing program security require-
4	ments; and
5	(B) extending visa-free travel privileges to
6	nationals of foreign countries that are allies in
7	the war on terrorism; and
8	(2) the expansion described in paragraph (1)
9	will—
10	(A) enhance bilateral cooperation on critical
11	counterterrorism and information sharing ini-
12	tiatives;
13	(B) support and expand tourism and busi-
14	ness opportunities to enhance long-term economic
15	$competitiveness;\ and$
16	(C) strengthen bilateral relationships.
17	(c) Discretionary Visa Waiver Program Expan-
18	SION.—Section 217(c) of the Immigration and Nationality
19	Act (8 U.S.C. 1187(c)) is amended by adding at the end
20	the following:
21	"(8) Nonimmigrant visa refusal rate flexi-
22	BILITY.—
23	"(A) CERTIFICATION.—On the date on
24	which an air exit system is in place that can
25	verify the departure of not less than 97 percent

1	of foreign nationals that exit through airports of
2	the United States, the Secretary of Homeland
3	Security shall certify to Congress that such air
4	exit system is in place.
5	"(B) Waiver.—After certification by the
6	Secretary under subparagraph (A), the Secretary
7	of Homeland Security, in consultation with the
8	Secretary of State, may waive the application of
9	paragraph (2)(A) for a country if—
10	"(i) the country meets all security re-
11	quirements of this section;
12	"(ii) the Secretary of Homeland Secu-
13	rity determines that the totality of the coun-
14	try's security risk mitigation measures pro-
15	vide assurance that the country's participa-
16	tion in the program would not compromise
17	the law enforcement, security interests, or
18	enforcement of the immigration laws of the
19	United States;
20	"(iii) there has been a sustained reduc-
21	tion in visa refusal rates for aliens from the
22	country and conditions exist to continue
23	such reduction; and
24	"(iv) the country cooperated with the
25	Government of the United States on

1	counterterrorism initiatives and informa-
2	tion sharing before the date of its designa-
3	tion as a program country, and the Sec-
4	retary of Homeland Security and the Sec-
5	retary of State expect such cooperation will
6	continue.
7	"(9) Discretionary security-related con-
8	SIDERATIONS.—
9	"(A) In General.—In determining whether
10	to waive the application of paragraph (2)(A) for
11	a country, pursuant to paragraph (8), the Sec-
12	retary of Homeland Security, in consultation
13	with the Secretary of State, shall take into con-
14	sideration other factors affecting the security of
15	the United States, including—
16	"(i) airport security standards in the
17	country;
18	"(ii) whether the country assists in the
19	operation of an effective air marshal pro-
20	gram;
21	"(iii) the standards of passports and
22	travel documents issued by the country; and
23	$\lq\lq(iv)$ other security-related factors.
24	"(B) Overstay rates.—In determining
25	whether to permit a country to participate in the

1	program, the Secretary of Homeland Security
2	shall consider the estimated rate at which na-
3	tionals of the country violate the terms of their
4	visas by remaining in the United States after the
5	expiration of such visas.".
6	(d) Security Enhancements to the Visa Waiver
7	Program.—
8	(1) In General.—Section 217 of the Immigra-
9	tion and Nationality Act (8 U.S.C. 1187) is amend-
10	ed—
11	(A) in subsection (a)—
12	(i) by striking "Operators of aircraft"
13	and inserting the following:
14	"(10) Electronic transmission of identi-
15	FICATION INFORMATION.—Operators of aircraft"; and
16	(ii) by adding at the end the following:
17	"(11) Eligibility determination under the
18	ELECTRONIC TRAVEL AUTHORIZATION SYSTEM.—Be-
19	ginning on the date on which the electronic travel au-
20	thorization system developed under subsection $(h)(3)$
21	is fully operational, each alien traveling under the
22	program shall, before applying for admission, elec-
23	tronically provide basic biographical information to
24	the system. Upon review of such biographical infor-
25	mation, the Secretary of Homeland Security shall de-

1	termine whether the alien is eligible to travel to the
2	United States under the program.";
3	(B) in subsection (c), as amended by sub-
4	section (c) of this section—
5	(i) in paragraph (2)—
6	(I) by amending subparagraph
7	(D) to read as follows:
8	"(D) Reporting lost and stolen pass-
9	PORTS.—The government of the country enters
10	into an agreement with the United States to re-
11	port, or make available through Interpol, to the
12	United States Government information about the
13	theft or loss of passports within a strict time
14	limit and in a manner specified in the agree-
15	ment."; and
16	(II) by adding at the end the fol-
17	lowing:
18	"(E) Repatriation of Aliens.—The gov-
19	ernment of a country accepts for repatriation
20	any citizen, former citizen, or national against
21	whom a final executable order of removal is
22	issued not later than 3 weeks after the issuance
23	of the final order of removal. Nothing in this
24	subparagraph creates any duty for the United
25	States or any right for any alien with respect to

1	removal or release. Nothing in this subparagraph
2	gives rise to any cause of action or claim under
3	this paragraph or any other law against any of-
4	ficial of the United States or of any State to
5	compel the release, removal, or consideration for
6	release or removal of any alien.
7	"(F) Passenger information ex-
8	CHANGE.—The government of the country enters
9	into an agreement with the United States to
10	share information regarding whether nationals of
11	that country traveling to the United States rep-
12	resent a threat to the security or welfare of the
13	United States or its citizens.";.
14	(ii) in paragraph (5)—
15	(I) by striking "Attorney Gen-
16	eral" each place it appears and insert-
17	ing "Secretary of Homeland Security";
18	and
19	(II) in subparagraph $(A)(i)$ —
20	(aa) in subclause (II), by
21	striking "and" at the end;
22	(bb) in subclause (III), by
23	striking the period at the end and
24	insertina ": and": and

1	(cc) by adding at the end the
2	following:
3	"(IV) shall submit to Congress a
4	report regarding the implementation of
5	the electronic travel authorization sys-
6	tem under subsection (h)(3) and the
7	participation of new countries in the
8	program through a waiver under para-
9	graph (8)."; and
10	(iii) by adding at the end the fol-
11	lowing:
12	"(10) Technical Assistance.—The Secretary
13	of Homeland Security, in consultation with the Sec-
14	retary of State, shall provide technical assistance to
15	program countries to assist those countries in meeting
16	the requirements under this section.";
17	(C) in subsection (f)(5), by striking "of
18	blank" and inserting "or loss of"; and
19	(D) in subsection (h), by adding at the end
20	$the\ following:$
21	"(3) Electronic travel authorization sys-
22	TEM.—
23	"(A) System.—The Secretary of Homeland
24	Security, in consultation with the Secretary of
25	State, is authorized to develop and implement a

1	fully automated electronic travel authorization
2	system (referred to in this paragraph as the
3	'System') to collect such basic biographical infor-
4	mation as the Secretary of Homeland Security
5	determines to be necessary to determine, in ad-
6	vance of travel, the eligibility of an alien to trav-
7	el to the United States under the program.
8	"(B) Fees.—The Secretary of Homeland
9	Security may charge a fee for the use of the Sys-
10	tem, which shall be—
11	"(i) set at a level that will ensure re-
12	covery of the full costs of providing and ad-
13	ministering the System; and
14	"(ii) available to pay the costs in-
15	curred to administer the System.
16	"(C) Validity.—
17	"(i) Period.—The Secretary of Home-
18	land Security, in consultation with the Sec-
19	retary of State shall prescribe regulations
20	that provide for a period, not to exceed 3
21	years, during which a determination of eli-
22	gibility to travel under the program will be
23	valid. Notwithstanding any other provision
24	under this section, the Secretary of Home-

1	land Security may revoke any such deter-
2	mination at any time and for any reason.
3	"(ii) Limitation.—A determination
4	that an alien is eligible to travel to the
5	United States under the program is not a
6	determination that the alien is admissible
7	to the United States.
8	"(iii) Judicial review.—Notwith-
9	standing any other provision of law, no
10	court shall have jurisdiction to review an
11	eligibility determination under the System.
12	"(D) Report.—Not later than 60 days be-
13	fore publishing notice regarding the implementa-
14	tion of the System in the Federal Register, the
15	Secretary of Homeland Security shall submit a
16	report regarding the implementation of the Sys-
17	tem to—
18	"(i) the Committee on Homeland Secu-
19	rity and Governmental Affairs of the Sen-
20	ate;
21	"(ii) the Committee on the Judiciary
22	of the Senate;
23	"(iii) the Select Committee on Intel-
24	ligence of the Senate;

1	"(iv) the Committee on Appropriations
2	of the Senate;
3	"(v) the Committee on Homeland Secu-
4	rity of the House of Representatives;
5	"(vi) the Committee on the Judiciary
6	of the House of Representatives;
7	"(vii) the Permanent Select Committee
8	on Intelligence of the House of Representa-
9	tives; and
10	"(viii) the Committee on Appropria-
11	tions of the House of Representatives.".
12	(2) Effective date.—Section 217(a)(11) of the
13	Immigration and Nationality Act, as added by para-
14	graph (1)(A)(ii) shall take effect on the date which is
15	60 days after the date on which the Secretary of
16	Homeland Security publishes notice in the Federal
17	Register of the requirement under such paragraph.
18	(e) Exit System.—
19	(1) In general.—Not later than 1 year after
20	the date of enactment of this Act, the Secretary of
21	Homeland Security shall establish an exit system that
22	records the departure on a flight leaving the United
23	States of every alien participating in the visa waiver
24	program established under section 217 of the Immi-
25	gration and Nationality Act (8 U.S.C. 1187).

1	(2) System requirements.—The system estab-
2	lished under paragraph (1) shall—
3	(A) match biometric information of the
4	alien against relevant watch lists and immigra-
5	tion information; and
6	(B) compare such biometric information
7	against manifest information collected by air
8	carriers on passengers departing the United
9	States to confirm such individuals have departed
10	the United States.
11	(3) Report.—Not later than 180 days after the
12	date of enactment of this Act, the Secretary shall sub-
13	mit a report to Congress that describes—
14	(A) the progress made in developing and de-
15	ploying the exit system established under this
16	subsection; and
17	(B) the procedures by which the Secretary
18	will improve the manner of calculating the rates
19	of nonimmigrants who violate the terms of their
20	visas by remaining in the United States after the
21	expiration of such visas.
22	(f) Authorization of Appropriations.—There are
23	authorized to be appropriated such sums as may be nec-
24	essary to carry out this section and the amendments made
25	by this section.

1	SEC. 402. STRENGTHENING THE CAPABILITIES OF THE
2	HUMAN SMUGGLING AND TRAFFICKING CEN-
3	TER.
4	(a) In General.—Section 7202 of the Intelligence Re-
5	form and Terrorism Prevention Act of 2004 (8 U.S.C. 1777)
6	is amended—
7	(1) in subsection (c)(1), by striking "address"
8	and inserting "integrate and disseminate intelligence
9	and information related to";
10	(2) by redesignating subsections (d) and (e) as
11	subsections (g) and (h), respectively; and
12	(3) by inserting after subsection (c) the following
13	new subsections:
14	"(d) DIRECTOR.—The Secretary of Homeland Security
15	shall nominate an official of the Government of the United
16	States to serve as the Director of the Center, in accordance
17	with the requirements of the memorandum of understanding
18	entitled the 'Human Smuggling and Trafficking Center
19	(HSTC) Charter'.
20	"(e) Staffing of the Center.—
21	"(1) In General.—The Secretary of Homeland
22	Security, in cooperation with heads of other relevant
23	agencies and departments, shall ensure that the Cen-
24	ter is staffed with not fewer than 40 full-time equiva-
25	lent positions, including, as appropriate, detailees
26	from the following:

1	"(A) The Office of Intelligence and Anal-
2	ysis.
3	"(B) The Transportation Security Adminis-
4	tration.
5	"(C) The United States Citizenship and Im-
6	migration Services.
7	"(D) The United States Customs and Bor-
8	der Protection.
9	"(E) The United States Coast Guard.
10	"(F) The United States Immigration and
11	Customs Enforcement.
12	"(G) The Central Intelligence Agency.
13	"(H) The Department of Defense.
14	"(I) The Department of the Treasury.
15	``(J) The National Counterterrorism Center.
16	"(K) The National Security Agency.
17	"(L) The Department of Justice.
18	"(M) The Department of State.
19	"(N) Any other relevant agency or depart-
20	ment.
21	"(2) Expertise of detailees.—The Secretary
22	of Homeland Security, in cooperation with the head
23	of each agency, department, or other entity set out
24	under paragraph (1), shall ensure that the detailees
25	provided to the Center under paragraph (1) include

1	an adequate number of personnel with experience in
2	the area of—
3	"(A) consular affairs;
4	$``(B)\ counterterrorism;$
5	"(C) criminal law enforcement;
6	$``(D)\ intelligence\ analysis;$
7	"(E) prevention and detection of document
8	fraud;
9	"(F) border inspection; or
10	"(G) immigration enforcement.
11	"(3) Reimbursement for detailees.—To the
12	extent that funds are available for such purpose, the
13	Secretary of Homeland Security shall provide reim-
14	bursement to each agency or department that provides
15	a detailee to the Center, in such amount or propor-
16	tion as is appropriate for costs associated with the
17	provision of such detailee, including costs for travel
18	by, and benefits provided to, such detailee.
19	"(f) Administrative Support and Funding.—The
20	Secretary of Homeland Security shall provide to the Center
21	the administrative support and funding required for its
22	maintenance, including funding for personnel, leasing of of-
23	fice space, supplies, equipment, technology, training, and
24	travel expenses necessary for the Center to carry out its
25	functions.".

1	(b) Report.—Subsection (g) of section 7202 of the In-
2	telligence Reform and Terrorism Prevention Act of 2004 (8
3	U.S.C. 1777), as redesignated by subsection (a)(2), is
4	amended—
5	(1) in the heading, by striking "Report" and
6	inserting "Initial report";
7	(2) by redesignating such subsection (g) as para-
8	graph(1);
9	(3) by indenting such paragraph, as so des-
10	ignated, four ems from the left margin;
11	(4) by inserting before such paragraph, as so des-
12	ignated, the following:
13	"(g) Report.—"; and
14	(5) by inserting after such paragraph, as so des-
15	ignated, the following new paragraph:
16	"(2) Follow-up report.—Not later than 180
17	days after the date of enactment of the Improving
18	America's Security Act of 2007, the President shall
19	transmit to Congress a report regarding the operation
20	of the Center and the activities carried out by the
21	Center, including a description of—
22	"(A) the roles and responsibilities of each
23	agency or department that is participating in
24	the Center;

1	"(B) the mechanisms used to share informa-
2	tion among each such agency or department;
3	"(C) the staff provided to the Center by each
4	such agency or department;
5	"(D) the type of information and reports
6	being disseminated by the Center; and
7	"(E) any efforts by the Center to create a
8	centralized Federal Government database to store
9	information related to illicit travel of foreign na-
10	tionals, including a description of any such
11	database and of the manner in which informa-
12	tion utilized in such a database would be col-
13	lected, stored, and shared.".
14	(c) Authorization of Appropriations.—There are
15	authorized to be appropriated to the Secretary to carry out
16	section 7202 of the Intelligence Reform and Terrorism Pre-
17	vention Act of 2004 (8 U.S.C. 1777), as amended by this
18	section, \$20,000,000 for fiscal year 2008.
19	SEC. 403. ENHANCEMENTS TO THE TERRORIST TRAVEL
20	PROGRAM.
21	Section 7215 of the Intelligence Reform and Terrorism
22	Prevention Act of 2004 (6 U.S.C. 123) is amended to read
23	as follows:

## 1 "SEC. 7215. TERRORIST TRAVEL PROGRAM.

2	"(a) Requirement To Establish.—Not later than
3	90 days after the date of enactment of the Improving Amer-
4	ica's Security Act of 2007, the Secretary of Homeland Secu-
5	rity, in consultation with the Director of the National
6	Counterterrorism Center and consistent with the strategy
7	developed under section 7201, shall establish a program to
8	oversee the implementation of the Secretary's responsibil-
9	ities with respect to terrorist travel.
10	"(b) Head of the Program.—The Secretary of
11	Homeland Security shall designate an official of the De-
12	partment of Homeland Security to be responsible for car-
13	rying out the program. Such official shall be—
14	"(1) the Assistant Secretary for Policy of the De-
15	partment of Homeland Security; or
16	"(2) an official appointed by the Secretary who
17	reports directly to the Secretary.
18	"(c) Duties.—The official designated under sub-
19	section (b) shall assist the Secretary of Homeland Security
20	in improving the Department's ability to prevent terrorists
21	from entering the United States or remaining in the United
22	States undetected by—
23	"(1) developing relevant strategies and policies;
24	"(2) reviewing the effectiveness of existing pro-
25	grams and recommending improvements, if necessary:

1	"(3) making recommendations on budget requests
2	and on the allocation of funding and personnel;
3	"(4) ensuring effective coordination, with respect
4	to policies, programs, planning, operations, and dis-
5	semination of intelligence and information related to
6	terrorist travel—
7	"(A) among appropriate subdivisions of the
8	Department of Homeland Security, as deter-
9	mined by the Secretary and including—
10	"(i) the United States Customs and
11	$Border\ Protection;$
12	"(ii) the United States Immigration
13	$and\ Customs\ Enforcement;$
14	"(iii) the United States Citizenship
15	and Immigration Services;
16	"(iv) the Transportation Security Ad-
17	ministration; and
18	"(v) the United States Coast Guard;
19	and
20	"(B) between the Department of Homeland
21	Security and other appropriate Federal agencies;
22	and
23	"(5) serving as the Secretary's primary point of
24	contact with the National Counterterrorism Center for
25	implementing initiatives related to terrorist travel

1	and ensuring that the recommendations of the Center
2	related to terrorist travel are carried out by the De-
3	partment.
4	"(d) Report.—Not later than 180 days after the date
5	of enactment of the Improving America's Security Act of
6	2007, the Secretary of Homeland Security shall submit to
7	the Committee on Homeland Security and Governmental
8	Affairs of the Senate and the Committee on Homeland Se-
9	curity of the House of Representatives a report on the im-
10	plementation of this section.".
11	SEC. 404. ENHANCED DRIVER'S LICENSE.
12	Section 7209(b)(1) of the Intelligence Reform and Ter-
13	rorism Prevention Act of 2004 (8 U.S.C. 1185 note) is
14	amended—
15	(1) in subparagraph (B)—
16	(A) in clause (vi), by striking "and" at the
17	end;
18	(B) in clause (vii), by striking the period at
19	the end and inserting "; and"; and
20	(C) by adding at the end the following:
21	"(viii) the signing of a memorandum
22	of agreement to initiate a pilot program
23	with not less than 1 State to determine if
24	an enhanced driver's license, which is ma-
25	chine-readable and tamper proof, not valid

1	for certification of citizenship for any pur-
2	pose other than admission into the United
3	States from Canada, and issued by such
4	State to an individual, may permit the in-
5	dividual to use the driver's license to meet
6	the documentation requirements under sub-
7	paragraph (A) for entry into the United
8	States from Canada at the land and sea
9	ports of entry."; and
10	(2) by adding at the end the following:
11	"(C) Report.—Not later than 180 days
12	after the initiation of the pilot program de-
13	scribed in subparagraph (B)(viii), the Secretary
14	of Homeland Security and Secretary of State
15	shall submit to the appropriate congressional
16	committees a report, which includes—
17	"(i) an analysis of the impact of the
18	pilot program on national security;
19	"(ii) recommendations on how to ex-
20	pand the pilot program to other States;
21	"(iii) any appropriate statutory
22	changes to facilitate the expansion of the
23	pilot program to additional States and to
24	citizens of Canada;

1	"(iv) a plan to scan individuals par-
2	ticipating in the pilot program against
3	United States terrorist watch lists; and
4	"(v) a recommendation for the type of
5	machine-readable technology that should be
6	used in enhanced driver's licenses, based on
7	individual privacy considerations and the
8	costs and feasibility of incorporating any
9	new technology into existing driver's li-
10	censes.".
11	SEC. 405. WESTERN HEMISPHERE TRAVEL INITIATIVE.
12	Before publishing a final rule in the Federal Register,
13	the Secretary shall conduct—
14	(1) a complete cost-benefit analysis of the West-
15	ern Hemisphere Travel Initiative, authorized under
16	section 7209 of the Intelligence Reform and Terrorism
17	Prevention Act of 2004 (Public Law 108–458; 8
18	U.S.C. 1185 note); and
19	(2) a study of the mechanisms by which the exe-
20	cution fee for a PASS Card could be reduced, consid-
21	ering the potential increase in the number of applica-
22	tions.

1	TITLE V—PRIVACY AND CIVIL
2	LIBERTIES MATTERS
3	SEC. 501. MODIFICATION OF AUTHORITIES RELATING TO
4	PRIVACY AND CIVIL LIBERTIES OVERSIGHT
5	BOARD.
6	(a) Modification of Authorities.—Section 1061 of
7	the National Security Intelligence Reform Act of 2004 (title
8	I of Public Law 108–458; 5 U.S.C. 601 note) is amended
9	to read as follows:
10	"SEC. 1061. PRIVACY AND CIVIL LIBERTIES OVERSIGHT
11	BOARD.
12	"(a) In General.—There is established within the
13	Executive Office of the President a Privacy and Civil Lib-
14	erties Oversight Board (referred to in this section as the
15	'Board').
16	"(b) Findings.—Consistent with the report of the Na-
17	tional Commission on Terrorist Attacks Upon the United
18	States, Congress makes the following findings:
19	"(1) In conducting the war on terrorism, the
20	Government may need additional powers and may
21	need to enhance the use of its existing powers.
22	"(2) This shift of power and authority to the
23	Government calls for an enhanced system of checks
24	and balances to protect the precious liberties that are
25	vital to our way of life and to ensure that the Govern-

1	ment uses its powers for the purposes for which the
2	powers were given.
3	"(c) Purpose.—The Board shall—
4	"(1) analyze and review actions the executive
5	branch takes to protect the Nation from terrorism, en-
6	suring that the need for such actions is balanced with
7	the need to protect privacy and civil liberties; and
8	"(2) ensure that liberty concerns are appro-
9	priately considered in the development and imple-
10	mentation of laws, regulations, and policies related to
11	efforts to protect the Nation against terrorism.
12	"(d) Functions.—
13	"(1) Advice and counsel on policy develop-
14	MENT AND IMPLEMENTATION.—The Board shall—
15	"(A) review proposed legislation, regula-
16	tions, and policies related to efforts to protect the
17	Nation from terrorism, including the develop-
18	ment and adoption of information sharing
19	guidelines under subsections (d) and (f) of sec-
20	$tion \ 1016;$
21	"(B) review the implementation of new and
22	existing legislation, regulations, and policies re-
23	lated to efforts to protect the Nation from ter-
24	rorism, including the implementation of infor-

1	mation sharing guidelines under subsections (d)
2	and (f) of section 1016;
3	"(C) advise the President and the depart-
4	ments, agencies, and elements of the executive
5	branch to ensure that privacy and civil liberties
6	are appropriately considered in the development
7	and implementation of such legislation, regula-
8	tions, policies, and guidelines; and
9	"(D) in providing advice on proposals to
10	retain or enhance a particular governmental
11	power, consider whether the department, agency,
12	or element of the executive branch has estab-
13	lished—
14	"(i) that the need for the power is bal-
15	anced with the need to protect privacy and
16	$civil\ liberties;$
17	"(ii) that there is adequate supervision
18	of the use by the executive branch of the
19	power to ensure protection of privacy and
20	civil liberties; and
21	"(iii) that there are adequate guide-
22	lines and oversight to properly confine its
23	use.
24	"(2) Oversight.—The Board shall continually
25	review—

1	"(A) the regulations, policies, and proce-
2	dures, and the implementation of the regulations,
3	policies, and procedures, of the departments,
4	agencies, and elements of the executive branch to
5	ensure that privacy and civil liberties are pro-
6	tected;
7	"(B) the information sharing practices of
8	the departments, agencies, and elements of the
9	executive branch to determine whether they ap-
10	propriately protect privacy and civil liberties
11	and adhere to the information sharing guidelines
12	issued or developed under subsections (d) and (f)
13	of section 1016 and to other governing laws, reg-
14	ulations, and policies regarding privacy and
15	civil liberties; and
16	"(C) other actions by the executive branch
17	related to efforts to protect the Nation from ter-
18	rorism to determine whether such actions—
19	"(i) appropriately protect privacy and
20	civil liberties; and
21	"(ii) are consistent with governing
22	laws, regulations, and policies regarding
23	privacy and civil liberties.
24	"(3) Relationship with privacy and civil
25	LIBERTIES OFFICERS.—The Board shall—

1	"(A) review and assess reports and other in-
2	formation from privacy officers and civil lib-
3	erties officers under section 1062;
4	"(B) when appropriate, make recommenda-
5	tions to such privacy officers and civil liberties
6	officers regarding their activities; and
7	"(C) when appropriate, coordinate the ac-
8	tivities of such privacy officers and civil liberties
9	officers on relevant interagency matters.
10	"(4) Testimony.—The members of the Board
11	shall appear and testify before Congress upon request.
12	"(e) Reports.—
13	"(1) In general.—The Board shall—
14	"(A) receive and review reports from pri-
15	vacy officers and civil liberties officers under sec-
16	tion 1062; and
17	"(B) periodically submit, not less than
18	semiannually, reports—
19	"(i)(I) to the appropriate committees
20	of Congress, including the Committee on the
21	Judiciary of the Senate, the Committee on
22	the Judiciary of the House of Representa-
23	tives, the Committee on Homeland Security
24	and Governmental Affairs of the Senate, the
25	Committee on Oversight and Government

1	Reform of the House of Representatives, the
2	Select Committee on Intelligence of the Sen-
3	ate, and the Permanent Select Committee
4	on Intelligence of the House of Representa-
5	tives; and
6	"(II) to the President; and
7	"(ii) which shall be in unclassified
8	form to the greatest extent possible, with a
9	classified annex where necessary.
10	"(2) Contents.—Not less than 2 reports sub-
11	mitted each year under paragraph (1)(B) shall in-
12	clude—
13	"(A) a description of the major activities of
14	the Board during the preceding period;
15	"(B) information on the findings, conclu-
16	sions, and recommendations of the Board result-
17	ing from its advice and oversight functions
18	$under\ subsection\ (d);$
19	"(C) the minority views on any findings,
20	conclusions, and recommendations of the Board
21	resulting from its advice and oversight functions
22	$under\ subsection\ (d);$
23	"(D) each proposal reviewed by the Board
24	$under\ subsection\ (d)(1)\ that$ —

1	"(i) the Board advised against imple-
2	mentation; and
3	"(ii) notwithstanding such advice, ac-
4	tions were taken to implement; and
5	"(E) for the preceding period, any requests
6	submitted  under  subsection  (g)(1)(D)  for  the
7	issuance of subpoenas that were modified or de-
8	nied by the Attorney General.
9	"(f) Informing the Public.—The Board shall—
10	"(1) make its reports, including its reports to
11	Congress, available to the public to the greatest extent
12	that is consistent with the protection of classified in-
13	formation and applicable law; and
14	"(2) hold public hearings and otherwise inform
15	the public of its activities, as appropriate and in a
16	manner consistent with the protection of classified in-
17	formation and applicable law.
18	"(g) Access to Information.—
19	"(1) Authorization.—If determined by the
20	Board to be necessary to carry out its responsibilities
21	under this section, the Board is authorized to—
22	"(A) have access from any department,
23	agency, or element of the executive branch, or
24	any Federal officer or employee, to all relevant
25	records, reports, audits, reviews, documents, pa-

1	pers, recommendations, or other relevant mate-
2	rial, including classified information consistent
3	with applicable law;
4	"(B) interview, take statements from, or
5	take public testimony from personnel of any de-
6	partment, agency, or element of the executive
7	branch, or any Federal officer or employee;
8	"(C) request information or assistance from
9	any State, tribal, or local government; and
10	"(D) at the direction of a majority of the
11	members of the Board, submit a written request
12	to the Attorney General of the United States that
13	the Attorney General require, by subpoena, per-
14	sons (other than departments, agencies, and ele-
15	ments of the executive branch) to produce any
16	relevant information, documents, reports, an-
17	swers, records, accounts, papers, and other docu-
18	mentary or testimonial evidence.
19	"(2) Review of subpoena request.—
20	"(A) In general.—Not later than 30 days
21	after the date of receipt of a request by the Board
22	under paragraph (1)(D), the Attorney General
23	shall—
24	"(i) issue the subpoena as requested; or

1	"(ii) provide the Board, in writing,
2	with an explanation of the grounds on
3	which the subpoena request has been modi-
4	fied or denied.

- "(B) Notification.—If a subpoena request is modified or denied under subparagraph (A)(ii), the Attorney General shall, not later than 30 days after the date of that modification or denial, notify the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives.
- "(3) Enforcement of subpoend.—In the case of contumacy or failure to obey a subpoend issued pursuant to paragraph (1)(D), the United States district court for the judicial district in which the subpoended person resides, is served, or may be found may issue an order requiring such person to produce the evidence required by such subpoend.
- "(4) AGENCY COOPERATION.—Whenever information or assistance requested under subparagraph (A) or (B) of paragraph (1) is, in the judgment of the Board, unreasonably refused or not provided, the Board shall report the circumstances to the head of the department, agency, or element concerned without delay. The head of the department, agency, or element

1	concerned shall ensure that the Board is given access
2	to the information, assistance, material, or personnel
3	the Board determines to be necessary to carry out its
4	functions.
5	"(h) Membership.—
6	"(1) Members.—The Board shall be composed of
7	a full-time chairman and 4 additional members, who
8	shall be appointed by the President, by and with the
9	advice and consent of the Senate.
10	"(2) Qualifications.—Members of the Board
11	shall be selected solely on the basis of their profes-
12	sional qualifications, achievements, public stature, ex-
13	pertise in civil liberties and privacy, and relevant ex-
14	perience, and without regard to political affiliation,
15	but in no event shall more than 3 members of the
16	Board be members of the same political party.
17	"(3) Incompatible office.—An individual ap-
18	pointed to the Board may not, while serving on the
19	Board, be an elected official, officer, or employee of
20	the Federal Government, other than in the capacity
21	as a member of the Board.
22	"(4) Term.—Each member of the Board shall
23	serve a term of 6 years, except that—
24	"(A) a member appointed to a term of office
25	after the commencement of such term may serve

1	under such appointment only for the remainder
2	of such term;
3	"(B) upon the expiration of the term of of-
4	fice of a member, the member shall continue to
5	serve until the member's successor has been ap-
6	pointed and qualified, except that no member
7	may serve under this subparagraph—
8	"(i) for more than 60 days when Con-
9	gress is in session unless a nomination to
10	fill the vacancy shall have been submitted to
11	the Senate; or
12	"(ii) after the adjournment sine die of
13	the session of the Senate in which such
14	nomination is submitted; and
15	"(C) the members first appointed under this
16	subsection after the date of enactment of the Im-
17	proving America's Security Act of 2007 shall
18	serve terms of two, three, four, five, and six
19	years, respectively, with the term of each such
20	member to be designated by the President.
21	"(5) Quorum and meetings.—After its initial
22	meeting, the Board shall meet upon the call of the
23	chairman or a majority of its members. Three mem-
24	bers of the Board shall constitute a quorum.
25	"(i) Compensation and Travel Expenses.—

1	"(1) Compensation.—
2	"(A) Chairman of the
3	Board shall be compensated at the rate of pay
4	payable for a position at level III of the Execu-
5	tive Schedule under section 5314 of title 5,
6	United States Code.
7	"(B) Members.—Each member of the
8	Board shall be compensated at a rate of pay
9	payable for a position at level IV of the Execu-
10	tive Schedule under section 5315 of title 5,
11	United States Code, for each day during which
12	that member is engaged in the actual perform-
13	ance of the duties of the Board.
14	"(2) Travel expenses.—Members of the Board
15	shall be allowed travel expenses, including per diem
16	in lieu of subsistence, at rates authorized for persons
17	employed intermittently by the Government under
18	section 5703(b) of title 5, United States Code, while
19	away from their homes or regular places of business
20	in the performance of services for the Board.
21	"(j) Staff.—
22	"(1) Appointment and compensation.—The
23	chairman of the Board, in accordance with rules
24	agreed upon by the Board, shall appoint and fix the

compensation of a full-time executive director and

- 1 such other personnel as may be necessary to enable 2 the Board to carry out its functions, without regard to the provisions of title 5, United States Code, gov-3 4 erning appointments in the competitive service, and 5 without regard to the provisions of chapter 51 and 6 subchapter III of chapter 53 of such title relating to 7 classification and General Schedule pay rates, except 8 that no rate of pay fixed under this subsection may 9 exceed the equivalent of that payable for a position at level V of the Executive Schedule under section 5316 10 11 of title 5, United States Code.
  - "(2) Detailed s.—Any Federal employee may be detailed to the Board without reimbursement from the Board, and such detailee shall retain the rights, status, and privileges of the detailee's regular employment without interruption.
  - "(3) Consultant services.—The Board may procure the temporary or intermittent services of experts and consultants in accordance with section 3109 of title 5, United States Code, at rates that do not exceed the daily rate paid a person occupying a position at level IV of the Executive Schedule under section 5315 of such title.
- 24 "(k) Security Clearances.—The appropriate de-25 partments, agencies, and elements of the executive branch

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- 1 shall cooperate with the Board to expeditiously provide the
- 2 Board members and staff with appropriate security clear-
- 3 ances to the extent possible under existing procedures and
- 4 requirements.
- 5 "(1) Treatment as Agency, Not as Advisory Com-
- 6 MITTEE.—The Board—
- 7 "(1) is an agency (as defined in section 551(1)
- 8 of title 5, United States Code); and
- 9 "(2) is not an advisory committee (as defined in
- section 3(2) of the Federal Advisory Committee Act (5
- U.S.C. App.)).
- 12 "(m) Authorization of Appropriations.—There
- 13 are authorized to be appropriated to carry out this section
- 14 amounts as follows:
- 15 "(1) For fiscal year 2008, \$5,000,000.
- 16 "(2) For fiscal year 2009, \$6,650,000.
- 17 "(3) For fiscal year 2010, \$8,300,000.
- 18 "(4) For fiscal year 2011, \$10,000,000.
- 19 "(5) For fiscal year 2012, and each fiscal year
- thereafter, such sums as may be necessary.".
- 21 (b) Continuation of Service of Current Mem-
- 22 BERS OF PRIVACY AND CIVIL LIBERTIES BOARD.—The
- 23 members of the Privacy and Civil Liberties Oversight Board
- 24 as of the date of enactment of this Act may continue to
- 25 serve as members of that Board after that date, and to carry

1	out the functions and exercise the powers of that Board as
2	specified in section 1061 of the National Security Intel-
3	ligence Reform Act of 2004 (as amended by subsection (a)),
4	until—
5	(1) in the case of any individual serving as a
6	member of the Board under an appointment by the
7	President, by and with the advice and consent of the
8	Senate, the expiration of a term designated by the
9	President under section 1061(h)(4)(C) of such Act (as
10	so amended);
11	(2) in the case of any individual serving as a
12	member of the Board other than under an appoint-
13	ment by the President, by and with the advice and
14	consent of the Senate, the confirmation or rejection by
15	the Senate of that member's nomination to the Board
16	under such section 1061 (as so amended), except that
17	no such individual may serve as a member under this
18	paragraph—
19	(A) for more than 60 days when Congress is
20	in session unless a nomination of that indi-
21	vidual to be a member of the Board has been
22	submitted to the Senate; or
23	(B) after the adjournment sine die of the
24	session of the Senate in which such nomination
25	is submitted; or

1	(3) the appointment of members of the Board
2	under such section 1061 (as so amended), except that
3	no member may serve under this paragraph—
4	(A) for more than 60 days when Congress is
5	in session unless a nomination to fill the posi-
6	tion on the Board shall have been submitted to
7	the Senate; or
8	(B) after the adjournment sine die of the
9	session of the Senate in which such nomination
10	$is \ submitted.$
11	SEC. 502. PRIVACY AND CIVIL LIBERTIES OFFICERS.
12	(a) In General.—Section 1062 of the National Secu-
13	$rity\ Intelligence\ Reform\ Act\ of\ 2004\ (title\ I\ of\ Public\ Law$
14	108–458; 118 Stat. 3688) is amended to read as follows:
15	"SEC. 1062. PRIVACY AND CIVIL LIBERTIES OFFICERS.
16	"(a) Designation and Functions.—The Attorney
17	General, the Secretary of Defense, the Secretary of State,
18	the Secretary of the Treasury, the Secretary of Health and
19	Human Services, the Secretary of Homeland Security, the
20	Director of National Intelligence, the Director of the Central
21	Intelligence Agency, and the head of any other department,
22	agency, or element of the executive branch designated by
23	the Privacy and Civil Liberties Oversight Board under sec-
24	tion 1061 to be appropriate for coverage under this section
25	shall designate not less than 1 senior officer to—

1	"(1) assist the head of such department, agency,
2	or element and other officials of such department,
3	agency, or element in appropriately considering pri-
4	vacy and civil liberties concerns when such officials
5	are proposing, developing, or implementing laws, reg-
6	ulations, policies, procedures, or guidelines related to
7	efforts to protect the Nation against terrorism;
8	"(2) periodically investigate and review depart-
9	ment, agency, or element actions, policies, procedures,
10	guidelines, and related laws and their implementa-
11	tion to ensure that such department, agency, or ele-
12	ment is adequately considering privacy and civil lib-
13	erties in its actions;
14	"(3) ensure that such department, agency, or ele-
15	ment has adequate procedures to receive, investigate,
16	respond to, and redress complaints from individuals
17	who allege such department, agency, or element has
18	violated their privacy or civil liberties; and
19	"(4) in providing advice on proposals to retain
20	or enhance a particular governmental power the offi-
21	cer shall consider whether such department, agency,
22	or element has established—
23	"(A) that the need for the power is balanced
24	with the need to protect privacy and civil lib-
25	erties;

1	"(B) that there is adequate supervision of
2	the use by such department, agency, or element
3	of the power to ensure protection of privacy and
4	civil liberties; and
5	"(C) that there are adequate guidelines and
6	oversight to properly confine its use.
7	"(b) Exception to Designation Authority.—
8	"(1) Privacy officers.—In any department,
9	agency, or element referred to in subsection (a) or des-
10	ignated by the Privacy and Civil Liberties Oversight
11	Board, which has a statutorily created privacy officer,
12	such officer shall perform the functions specified in
13	subsection (a) with respect to privacy.
14	"(2) Civil liberties officers.—In any de-
15	partment, agency, or element referred to in subsection
16	(a) or designated by the Board, which has a statu-
17	torily created civil liberties officer, such officer shall
18	perform the functions specified in subsection (a) with
19	respect to civil liberties.
20	"(c) Supervision and Coordination.—Each pri-
21	vacy officer or civil liberties officer described in subsection
22	(a) or (b) shall—
23	"(1) report directly to the head of the depart-
24	ment, agency, or element concerned; and

1	"(2) coordinate their activities with the Inspector
2	General of such department, agency, or element to
3	avoid duplication of effort.
4	"(d) Agency Cooperation.—The head of each de-
5	partment, agency, or element shall ensure that each privacy
6	officer and civil liberties officer—
7	"(1) has the information, material, and resources
8	necessary to fulfill the functions of such officer;
9	"(2) is advised of proposed policy changes;
10	"(3) is consulted by decision makers; and
11	"(4) is given access to material and personnel
12	the officer determines to be necessary to carry out the
13	functions of such officer.
14	"(e) Reprisal for Making Complaint.—No action
15	constituting a reprisal, or threat of reprisal, for making a
16	complaint or for disclosing information to a privacy officer
17	or civil liberties officer described in subsection (a) or (b),
18	or to the Privacy and Civil Liberties Oversight Board, that
19	indicates a possible violation of privacy protections or civil
20	liberties in the administration of the programs and oper-
21	ations of the Federal Government relating to efforts to pro-
22	tect the Nation from terrorism shall be taken by any Federal
23	employee in a position to take such action, unless the com-
24	plaint was made or the information was disclosed with the

1	knowledge that it was false or with willful disregard for
2	its truth or falsity.
3	"(f) Periodic Reports.—
4	"(1) In GENERAL.—The privacy officers and
5	civil liberties officers of each department, agency, or
6	element referred to or described in subsection (a) or
7	(b) shall periodically, but not less than quarterly, sub-
8	mit a report on the activities of such officers—
9	" $(A)(i)$ to the appropriate committees of
10	Congress, including the Committee on the Judici-
11	ary of the Senate, the Committee on the Judici-
12	ary of the House of Representatives, the Com-
13	mittee on Homeland Security and Governmenta
14	Affairs of the Senate, the Committee on Over-
15	sight and Government Reform of the House of
16	Representatives, the Select Committee on Intel-
17	ligence of the Senate, and the Permanent Select
18	Committee on Intelligence of the House of Rep-
19	resentatives;
20	"(ii) to the head of such department, agen-
21	cy, or element; and
22	"(iii) to the Privacy and Civil Liberties
23	Oversight Board; and

1	"(B) which shall be in unclassified form to
2	the greatest extent possible, with a classified
3	annex where necessary.
4	"(2) Contents.—Each report submitted under
5	paragraph (1) shall include information on the dis-
6	charge of each of the functions of the officer concerned,
7	including—
8	"(A) information on the number and types
9	of reviews undertaken;
10	"(B) the type of advice provided and the re-
11	sponse given to such advice;
12	"(C) the number and nature of the com-
13	plaints received by the department, agency, or
14	element concerned for alleged violations; and
15	"(D) a summary of the disposition of such
16	complaints, the reviews and inquiries conducted,
17	and the impact of the activities of such officer.
18	"(g) Informing the Public.—Each privacy officer
19	and civil liberties officer shall—
20	"(1) make the reports of such officer, including
21	reports to Congress, available to the public to the
22	greatest extent that is consistent with the protection
23	of classified information and applicable law; and
24	"(2) otherwise inform the public of the activities
25	of such officer, as appropriate and in a manner con-

1	sistent with the protection of classified information
2	and applicable law.
3	"(h) Savings Clause.—Nothing in this section shall
4	be construed to limit or otherwise supplant any other au-
5	thorities or responsibilities provided by law to privacy offi-
6	cers or civil liberties officers.".
7	(b) Clerical Amendment.—The table of contents for
8	the Intelligence Reform and Terrorism Prevention Act of
9	2004 (Public Law 108-458) is amended by striking the
10	item relating to section 1062 and inserting the following
11	new item:
	"Sec. 1062. Privacy and civil liberties officers.".
12	SEC. 503. DEPARTMENT PRIVACY OFFICER.
13	Section 222 of the Homeland Security Act of 2002 (6
14	U.S.C. 142) is amended—
15	(1) by inserting "(a) Appointment and Re-
16	SPONSIBILITIES.—" before "The Secretary"; and
17	(2) by adding at the end the following:
18	"(b) Authority To Investigate.—
19	"(1) In General.—The senior official appointed
20	under subsection (a) may—
21	"(A) have access to all records, reports, au-
22	dits, reviews, documents, papers, recommenda-
23	tions, and other materials available to the De-
24	partment that relate to programs and operations

1	with respect to the responsibilities of the senior
2	official under this section;
3	"(B) make such investigations and reports
4	relating to the administration of the programs
5	and operations of the Department that are nec-
6	essary or desirable as determined by that senior
7	official;
8	"(C) subject to the approval of the Sec-
9	retary, require by subpoena the production, by
10	any person other than a Federal agency, of all
11	information, documents, reports, answers,
12	records, accounts, papers, and other data and
13	documentary evidence necessary to performance
14	of the responsibilities of the senior official under
15	this section; and
16	"(D) administer to or take from any person
17	an oath, affirmation, or affidavit, whenever nec-
18	essary to performance of the responsibilities of
19	the senior official under this section.
20	"(2) Enforcement of subpoends.—Any sub-
21	poena issued under paragraph (1)(C) shall, in the
22	case of contumacy or refusal to obey, be enforceable by
23	order of any appropriate United States district court.
24	"(3) Effect of Oaths.—Any oath, affirmation,
25	or affidavit administered or taken under paragraph

1	(1)(D) by or before an employee of the Privacy Office
2	designated for that purpose by the senior official ap-
3	pointed under subsection (a) shall have the same force
4	and effect as if administered or taken by or before an
5	officer having a seal of office.
6	"(c) Supervision and Coordination.—
7	"(1) In general.—The senior official appointed
8	under subsection (a) shall—
9	"(A) report to, and be under the general su-
10	pervision of, the Secretary; and
11	"(B) coordinate activities with the Inspector
12	General of the Department in order to avoid du-
13	plication of effort.
14	"(2) Notification to congress on re-
15	MOVAL.—If the Secretary removes the senior official
16	appointed under subsection (a) or transfers that sen-
17	ior official to another position or location within the
18	Department, the Secretary shall—
19	"(A) promptly submit a written notifica-
20	tion of the removal or transfer to Houses of Con-
21	gress; and
22	"(B) include in any such notification the
23	reasons for the removal or transfer.
24	"(d) Reports by Senior Official to Congress.—
25	The senior official appointed under subsection (a) shall—

1	"(1) submit reports directly to the Congress re-
2	garding performance of the responsibilities of the sen-
3	ior official under this section, without any prior com-
4	ment or amendment by the Secretary, Deputy Sec-
5	retary, or any other officer or employee of the Depart-
6	ment or the Office of Management and Budget; and
7	"(2) inform the Committee on Homeland Secu-
8	rity and Governmental Affairs of the Senate and the
9	Committee on Homeland Security of the House of
10	Representatives not later than—
11	"(A) 30 days after the Secretary dis-
12	approves the senior official's request for a sub-
13	poena under subsection $(b)(1)(C)$ or the Sec-
14	retary substantively modifies the requested sub-
15	poena; or
16	"(B) 45 days after the senior official's re-
17	$quest\ for\ a\ subpoena\ under\ subsection\ (b)(1)(C),$
18	if that subpoena has not either been approved or
19	disapproved by the Secretary.".
20	SEC. 504. FEDERAL AGENCY DATA MINING REPORTING ACT
21	OF 2007.
22	(a) Short Title.—This section may be cited as the
23	"Federal Agency Data Mining Reporting Act of 2007".
24	(b) DEFINITIONS.—In this section:

1	(1) Data mining.—The term "data mining"
2	means a query, search, or other analysis of 1 or more
3	electronic databases, where—
4	(A) a department or agency of the Federal
5	Government, or a non-Federal entity acting on
6	behalf of the Federal Government, is conducting
7	the query, search, or other analysis to discover or
8	locate a predictive pattern or anomaly indicative
9	of terrorist or criminal activity on the part of
10	any individual or individuals; and
11	(B) the query, search, or other analysis does
12	not use personal identifiers of a specific indi-
13	vidual, or inputs associated with a specific indi-
14	vidual or group of individuals, to retrieve infor-
15	mation from the database or databases.
16	(2) Database.—The term "database" does not
17	include telephone directories, news reporting, infor-
18	mation publicly available to any member of the pub-
19	lic without payment of a fee, or databases of judicial
20	and administrative opinions.
21	(c) Reports on Data Mining Activities by Fed-
22	ERAL AGENCIES.—
23	(1) Requirement for report.—The head of
24	each department or agency of the Federal Government
25	that is engaged in any activity to use or develop data

1	mining shall submit a report to Congress on all such
2	activities of the department or agency under the juris-
3	diction of that official. The report shall be made
4	available to the public, except for a classified annex
5	$described\ paragraph\ (2)(H).$
6	(2) Content of Report.—Each report sub-

- (2) Content of report.—Each report submitted under paragraph (1) shall include, for each activity to use or develop data mining, the following information:
  - (A) A thorough description of the data mining activity, its goals, and, where appropriate, the target dates for the deployment of the data mining activity.
  - (B) A thorough description of the data mining technology that is being used or will be used, including the basis for determining whether a particular pattern or anomaly is indicative of terrorist or criminal activity.
  - (C) A thorough description of the data sources that are being or will be used.
  - (D) An assessment of the efficacy or likely efficacy of the data mining activity in providing accurate information consistent with and valuable to the stated goals and plans for the use or development of the data mining activity.

1	(E) An assessment of the impact or likely
2	impact of the implementation of the data mining
3	activity on the privacy and civil liberties of in-
4	dividuals, including a thorough description of
5	the actions that are being taken or will be taken
6	with regard to the property, privacy, or other
7	rights or privileges of any individual or individ-
8	uals as a result of the implementation of the
9	data mining activity.
10	(F) A list and analysis of the laws and reg-
11	ulations that govern the information being or to
12	be collected, reviewed, gathered, analyzed, or used
13	with the data mining activity.
14	(G) A thorough discussion of the policies,
15	procedures, and guidelines that are in place or
16	that are to be developed and applied in the use
17	of such technology for data mining in order to—
18	(i) protect the privacy and due process
19	rights of individuals, such as redress proce-
20	dures; and
21	(ii) ensure that only accurate informa-
22	tion is collected, reviewed, gathered, ana-
23	lyzed, or used.
24	(H) Any necessary classified information in
25	an annex that shall be available, as appropriate,

1	to the Committee on Homeland Security and
2	Governmental Affairs, the Committee on the Ju-
3	diciary, the Select Committee on Intelligence,
4	and the Committee on Appropriations of the
5	Senate and the Committee on Homeland Secu-
6	rity, the Committee on the Judiciary, the Perma-
7	nent Select Committee on Intelligence, and the
8	Committee on Appropriations of the House of
9	Representatives.
10	(3) Time for report.—Each report required
11	under paragraph (1) shall be—
12	(A) submitted not later than 180 days after
13	the date of enactment of this Act; and
14	(B) updated not less frequently than annu-
15	ally thereafter, to include any activity to use or
16	develop data mining engaged in after the date of
17	the prior report submitted under paragraph (1).
18	TITLE VI—ENHANCED DEFENSES
19	AGAINST WEAPONS OF MASS
20	DESTRUCTION
21	SEC. 601. NATIONAL BIOSURVEILLANCE INTEGRATION CEN-
22	TER.
23	(a) In General.—Title III of the Homeland Security
24	Act of 2002 (6 U.S.C. et seq.) is amended by adding at
25	the end the following:

1	"SEC. 316. NATIONAL BIOSURVEILLANCE INTEGRATION
2	CENTER.
3	"(a) Definitions.—In this section—
4	"(1) the term biological event of national sig-
5	nificance' means—
6	"(A) an act of terrorism that uses a biologi-
7	cal agent, toxin, or other product derived from a
8	biological agent; or
9	"(B) a naturally-occurring outbreak of an
10	infectious disease that may result in a national
11	epidemic;
12	"(2) the term 'Member Agencies' means the de-
13	$partments\ and\ agencies\ described\ in\ subsection\ (d) (1);$
14	"(3) the term 'NBIC' means the National Bio-
15	surveillance Integration Center established under sub-
16	section (b);
17	"(4) the term 'NBIS' means the National Bio-
18	surveillance Integration System established under
19	subsection (b); and
20	"(5) the term 'Privacy Officer' means the Pri-
21	vacy Officer appointed under section 222.
22	"(b) Establishment.—The Secretary shall establish,
23	operate, and maintain a National Biosurveillance Integra-
24	tion Center, headed by a Directing Officer, under an exist-
25	ing office or directorate of the Department, subject to the
26	availability of appropriations, to oversee development and

1	operation of the National Biosurveillance Integration Sys-
2	tem.
3	"(c) Primary Mission.—The primary mission of the
4	NBIC is to enhance the capability of the Federal Govern-
5	ment to—
6	"(1) rapidly identify, characterize, localize, and
7	track a biological event of national significance by in-
8	tegrating and analyzing data from human health,
9	animal, plant, food, and environmental monitoring
10	systems (both national and international); and
11	"(2) disseminate alerts and other information re-
12	garding such data analysis to Member Agencies and,
13	in consultation with relevant member agencies, to
14	agencies of State, local, and tribal governments, as
15	appropriate, to enhance the ability of such agencies to
16	respond to a biological event of national significance.
17	"(d) Requirements.—The NBIC shall design the
18	NBIS to detect, as early as possible, a biological event of
19	national significance that presents a risk to the United
20	States or the infrastructure or key assets of the United
21	States, including—
22	"(1) if a Federal department or agency, at the
23	discretion of the head of that department or agency,
24	has entered a memorandum of understanding regard-
25	ing participation in the NBIC, consolidating data

1	from all relevant surveillance systems maintained by
2	that department or agency to detect biological events
3	of national significance across human, animal, and
4	plant species;
5	"(2) seeking private sources of surveillance, both

- "(2) seeking private sources of surveillance, both foreign and domestic, when such sources would enhance coverage of critical surveillance gaps;
- "(3) using an information technology system that uses the best available statistical and other analytical tools to identify and characterize biological events of national significance in as close to real-time as is practicable;
- "(4) providing the infrastructure for such integration, including information technology systems and space, and support for personnel from Member Agencies with sufficient expertise to enable analysis and interpretation of data;
- "(5) working with Member Agencies to create information technology systems that use the minimum amount of patient data necessary and consider patient confidentiality and privacy issues at all stages of development and apprise the Privacy Officer of such efforts; and
- "(6) alerting relevant Member Agencies and, in consultation with relevant Member Agencies, public

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1	health agencies of State, local, and tribal governments
2	regarding any incident that could develop into a bio-
3	logical event of national significance.
4	"(e) Responsibilities of the Secretary.—
5	"(1) In General.—The Secretary shall—
6	"(A) ensure that the NBIC is fully oper-
7	ational not later than September 30, 2008;
8	"(B) not later than 180 days after the date
9	of enactment of this section and on the date that
10	the NBIC is fully operational, submit a report to
11	the Committee on Homeland Security and Gov-
12	ernmental Affairs of the Senate and the Com-
13	mittee on Homeland Security of the House of
14	Representatives on the progress of making the
15	NBIC operational addressing the efforts of the
16	NBIC to integrate surveillance efforts of Federal,
17	State, local, and tribal governments.
18	"(f) Responsibilities of the Directing Officer
19	OF THE NBIC.—
20	"(1) In General.—The Directing Officer of the
21	NBIC shall—
22	"(A) establish an entity to perform all oper-
23	ations and assessments related to the NBIS;
24	"(B) on an ongoing basis, monitor the
25	availability and appropriateness of contributing

1	surveillance systems and solicit new surveillance
2	systems that would enhance biological situational
3	awareness or overall performance of the NBIS;
4	"(C) on an ongoing basis, review and seek
5	to improve the statistical and other analytical
6	methods utilized by the NBIS;
7	"(D) receive and consider other relevant
8	homeland security information, as appropriate;
9	and
10	"(E) provide technical assistance, as appro-
11	priate, to all Federal, regional, State, local, and
12	tribal government entities and private sector en-
13	tities that contribute data relevant to the oper-
14	ation of the NBIS.
15	"(2) Assessments.—The Directing Officer of
16	the NBIC shall—
17	"(A) on an ongoing basis, evaluate available
18	data for evidence of a biological event of national
19	significance; and
20	"(B) integrate homeland security informa-
21	tion with NBIS data to provide overall situa-
22	tional awareness and determine whether a bio-
23	logical event of national significance has oc-
24	curred.
25	"(3) Information sharing.—

1	"(A) In General.—The Directing Officer of
2	the NBIC shall—
3	"(i) establish a method of real-time
4	communication with the National Oper-
5	ations Center, to be known as the Biological
6	Common Operating Picture;
7	"(ii) in the event that a biological
8	event of national significance is detected,
9	notify the Secretary and disseminate results
10	of NBIS assessments related to that biologi-
11	cal event of national significance to appro-
12	priate Federal response entities and, in con-
13	sultation with relevant member agencies, re-
14	gional, State, local, and tribal governmental
15	response entities in a timely manner;
16	"(iii) provide any report on NBIS as-
17	sessments to Member Agencies and, in con-
18	sultation with relevant member agencies,
19	any affected regional, State, local, or tribal
20	government, and any private sector entity
21	considered appropriate that may enhance
22	the mission of such Member Agencies, gov-
23	ernments, or entities or the ability of the
24	Nation to respond to biological events of na-
25	tional significance; and

1	"(iv) share NBIS incident or situa-
2	tional awareness reports, and other relevant
3	information, consistent with the informa-
4	tion sharing environment established under
5	section 1016 of the Intelligence Reform and
6	Terrorism Prevention Act of 2004 (6 U.S.C.
7	485) and any policies, guidelines, proce-
8	dures, instructions, or standards established
9	by the President or the program manager
10	for the implementation and management of
11	that environment.
12	"(B) Coordination.—The Directing Offi-
13	cer of the NBIC shall implement the activities
14	described in subparagraph (A) in coordination
15	with the program manager for the information
16	sharing environment of the Office of the Director
17	of National Intelligence, the Under Secretary for
18	Intelligence and Analysis, and other offices or
19	agencies of the Federal Government, as appro-
20	priate.
21	"(g) Responsibilities of the NBIC Member Agen-
22	CIES.—
23	"(1) In GENERAL.—Each Member Agency
24	shall—

1	"(A) use its best efforts to integrate bio-
2	surveillance information into the NBIS, with the
3	goal of promoting information sharing between
4	Federal, State, local, and tribal governments to
5	detect biological events of national significance;
6	"(B) participate in the formation and
7	maintenance of the Biological Common Oper-
8	ating Picture to facilitate timely and accurate
9	detection and reporting;
10	"(C) connect the biosurveillance data sys-
11	tems of that Member Agency to the NBIC data
12	system under mutually-agreed protocols that
13	maintain patient confidentiality and privacy;
14	"(D) participate in the formation of strat-
15	egy and policy for the operation of the NBIC
16	and its information sharing; and
17	"(E) provide personnel to the NBIC under
18	an interagency personnel agreement and consider
19	the qualifications of such personnel necessary to
20	provide human, animal, and environmental data
21	analysis and interpretation support to the
22	NBIC.
23	"(h) Administrative Authorities —

1	"(1) Hiring of experts.—The Directing Offi-
2	cer of the NBIC shall hire individuals with the nec-
3	essary expertise to develop and operate the NBIS.
4	"(2) Detail of Personnel.—Upon the request
5	of the Directing Officer of the NBIC, the head of any
6	Federal department or agency may detail, on a reim-
7	bursable basis, any of the personnel of that depart-
8	ment or agency to the Department to assist the NBIC
9	in carrying out this section.
10	"(i) Joint Biosurveillance Leadership Coun-
11	CIL.—The Directing Officer of the NBIC shall—
12	"(1) establish an interagency coordination coun-
13	cil to facilitate interagency cooperation and to advise
14	the Directing Officer of the NBIC regarding rec-
15	ommendations to enhance the biosurveillance capa-
16	bilities of the Department; and
17	"(2) invite Member Agencies to serve on such
18	council.
19	"(j) Relationship to Other Departments and
20	AGENCIES.—The authority of the Directing Officer of the
21	NBIC under this section shall not affect any authority or
22	responsibility of any other department or agency of the Fed-
23	eral Government with respect to biosurveillance activities
24	under any program administered by that department or
25	agency.

1	"(k) Authorization of Appropriations.—There
2	are authorized to be appropriated such sums as are nec-
3	essary to carry out this section.".
4	(b) Conforming Amendment.—The table of contents
5	in section 1(b) of the Homeland Security Act of 2002 (6
6	U.S.C. 101 et seq.) is amended by inserting after the item
7	relating to section 315 the following:
	"Sec. 316. National Biosurveillance Integration Center.".
8	SEC. 602. BIOSURVEILLANCE EFFORTS.
9	The Comptroller General of the United States shall
10	submit a report to Congress describing—
11	(1) the state of Federal, State, local, and tribat
12	government biosurveillance efforts as of the date of
13	such report;
14	(2) any duplication of effort at the Federal,
15	State, local, or tribal government level to create bio-
16	surveillance systems; and
17	(3) the integration of biosurveillance systems to
18	allow the maximizing of biosurveillance resources and
19	the expertise of Federal, State, local, and tribal gov-
20	ernments to benefit public health.

1	SEC. 603. INTERAGENCY COORDINATION TO ENHANCE DE-
2	FENSES AGAINST NUCLEAR AND RADIO-
3	LOGICAL WEAPONS OF MASS DESTRUCTION.
4	(a) In General.—The Homeland Security Act of
5	2002 is amended by adding after section 1906, as redesig-
6	nated by section 203 of this Act, the following:
7	"SEC. 1907. JOINT ANNUAL REVIEW OF GLOBAL NUCLEAR
8	DETECTION ARCHITECTURE.
9	"(a) Annual Review.—
10	"(1) In General.—The Secretary, the Attorney
11	General, the Secretary of State, the Secretary of De-
12	fense, the Secretary of Energy, and the Director of
13	National Intelligence shall jointly ensure interagency
14	coordination on the development and implementation
15	of the global nuclear detection architecture by ensur-
16	ing that, not less frequently than once each year—
17	"(A) each relevant agency, office, or enti-
18	ty—
19	"(i) assesses its involvement, support,
20	and participation in the development, revi-
21	sion, and implementation of the global nu-
22	$clear\ detection\ architecture;$
23	"(ii) examines and evaluates compo-
24	nents of the global nuclear detection archi-
25	tecture (including associated strategies and
26	acquisition plans) that are related to the

1	operations of that agency, office, or entity,
2	to determine whether such components in-
3	corporate and address current threat assess-
4	ments, scenarios, or intelligence analyses de-
5	veloped by the Director of National Intel-
6	ligence or other agencies regarding threats
7	related to nuclear or radiological weapons
8	of mass destruction; and
9	"(B) each agency, office, or entity deploying
10	or operating any technology acquired by the Of-
11	fice—
12	"(i) evaluates the deployment and op-
13	eration of that technology by that agency,
14	office, or entity;
15	"(ii) identifies detection performance
16	deficiencies and operational or technical de-
17	ficiencies in that technology; and
18	"(iii) assesses the capacity of that
19	agency, office, or entity to implement the re-
20	sponsibilities of that agency, office, or entity
21	under the global nuclear detection architec-
22	ture.
23	"(2) Technology.—Not less frequently than
24	once each year, the Secretary shall examine and

1	evaluate the development, assessment, and acquisition
2	of technology by the Office.
3	"(b) Annual Report.—
4	"(1) In general.—Not later than March 31 of
5	each year, the Secretary, in coordination with the At-
6	torney General, the Secretary of State, the Secretary
7	of Defense, the Secretary of Energy, and the Director
8	of National Intelligence, shall submit a report regard-
9	ing the compliance of such officials with this section
10	and the results of the reviews required under sub-
11	section (a) to—
12	"(A) the President;
13	"(B) the Committee on Appropriations, the
14	Committee on Armed Services, and the Com-
15	mittee on Homeland Security and Governmental
16	Affairs of the Senate; and
17	"(C) the Committee on Appropriations, the
18	Committee on Armed Services, and the Com-
19	mittee on Homeland Security of the House of
20	Representatives.
21	"(2) Form.—Each report submitted under para-
22	graph (1) shall be submitted in unclassified form to
23	the maximum extent practicable, but may include a
24	classified annex.

1	"(c) Definition.—In this section, the term 'global nu-
2	clear detection architecture' means the global nuclear detec-
3	tion architecture developed under section 1902.".
4	(b) Technical and Conforming Amendment.—The
5	table of contents in section 1(b) of the Homeland Security
6	Act of 2002 (6 U.S.C. 101 note) is amended by inserting
7	after the item relating to section 1906, as added by section
8	203 of this Act, the following:
	"Sec. 1907. Joint annual review of global nuclear detection architecture.".
9	TITLE VII—PRIVATE SECTOR
10	PREPAREDNESS
11	SEC. 701. DEFINITIONS.
12	(a) In General.—In this title, the term "voluntary
13	national preparedness standards" has the meaning given
14	that term in section 2 of the Homeland Security Act of 2002
15	(6 U.S.C. 101), as amended by this Act.
16	(b) Homeland Security Act of 2002.—Section 2 of
17	the Homeland Security Act of 2002 (6 U.S.C. 101) is
18	amended by adding at the end the following:
19	"(17) The term 'voluntary national preparedness
20	standards' means a common set of criteria for pre-
21	paredness, disaster management, emergency manage-
22	ment, and business continuity programs, such as the
23	American National Standards Institute's National
24	Fire Protection Association Standard on Disaster/

1	Emergency Management and Business Continuity
2	Programs (ANSI/NFPA 1600).".
3	SEC. 702. RESPONSIBILITIES OF THE PRIVATE SECTOR OF-
4	FICE OF THE DEPARTMENT.
5	(a) In General.—Section 102(f) of the Homeland Se-
6	curity Act of 2002 (6 U.S.C. 112(f)) is amended—
7	(1) by redesignating paragraphs (8) through (10)
8	as paragraphs (9) through (11), respectively; and
9	(2) by inserting after paragraph (7) the fol-
10	lowing:
11	"(8) providing information to the private sector
12	regarding voluntary national preparedness standards
13	and the business justification for preparedness and
14	promoting to the private sector the adoption of vol-
15	untary national preparedness standards;".
16	(b) Private Sector Advisory Councils.—Section
17	102(f)(4) of the Homeland Security Act of 2002 (6 U.S.C.
18	112(f)(4)) is amended—
19	(1) in subparagraph (A), by striking "and" at
20	$the\ end;$
21	(2) in subparagraph (B), by adding "and" at
22	the end; and
23	(3) by adding at the end the following:

1	"(C) advise the Secretary on private sector
2	preparedness issues, including effective methods
3	for—
4	"(i) promoting voluntary national pre-
5	paredness standards to the private sector;
6	"(ii) assisting the private sector in
7	adopting voluntary national preparedness
8	standards; and
9	"(iii) developing and implementing the
10	accreditation and certification program
11	under section 522;".
12	SEC. 703. VOLUNTARY NATIONAL PREPAREDNESS STAND-
13	ARDS COMPLIANCE; ACCREDITATION AND
14	CERTIFICATION PROGRAM FOR THE PRIVATE
15	SECTOR.
16	(a) In General.—Title V of the Homeland Security
17	Act of 2002 (6 U.S.C. 311 et seq.) is amended by adding
18	at the end the following:
19	"SEC. 522. VOLUNTARY NATIONAL PREPAREDNESS STAND-
20	ARDS COMPLIANCE; ACCREDITATION AND
21	CERTIFICATION PROGRAM FOR THE PRIVATE
22	SECTOR.
23	"(a) Accreditation and Certification Pro-
24	GRAM.—Not later than 120 days after the date of enactment
25	of this section, the Secretary, in consultation with rep-

1	resentatives of the organizations that coordinate or facili-
2	tate the development of and use of voluntary consensus
3	standards, appropriate voluntary consensus standards de-
4	velopment organizations, and each private sector advisory
5	council created under section 102(f)(4), shall—
6	"(1) support the development, promulgating, and
7	updating, as necessary, of voluntary national pre-
8	paredness standards; and
9	"(2) develop, implement, and promote a program
10	to certify the preparedness of private sector entities.
11	"(b) Program Elements.—
12	"(1) In general.—
13	"(A) Program.—The program developed
14	and implemented under this section shall assess
15	whether a private sector entity complies with
16	$voluntary\ national\ preparedness\ standards.$
17	"(B) Guidelines.—In developing the pro-
18	gram under this section, the Secretary shall de-
19	velop guidelines for the accreditation and certifi-
20	cation processes established under this section.
21	"(2) Standards.—The Secretary, in consulta-
22	tion with the American National Standards Institute
23	and representatives of appropriate voluntary con-
24	sensus standards development organizations and each

1	private sector advisory council created under section
2	102(f)(4)—
3	"(A) shall adopt appropriate voluntary na-
4	tional preparedness standards that promote pre-
5	paredness, which shall be used in the accredita-
6	tion and certification program under this sec-
7	tion; and
8	"(B) after the adoption of standards under
9	subparagraph (A), may adopt additional vol-
10	untary national preparedness standards or mod-
11	ify or discontinue the use of voluntary national
12	preparedness standards for the accreditation and
13	certification program, as necessary and appro-
14	priate to promote preparedness.
15	"(3) Tiering.—The certification program devel-
16	oped under this section may use a multiple-tiered sys-
17	tem to rate the preparedness of a private sector entity.
18	"(4) Small business concerns.—The Sec-
19	retary and any selected entity shall establish separate
20	classifications and methods of certification for small
21	business concerns (as that term is defined in section
22	3 of the Small Business Act (15 U.S.C. 632)) for the
23	program under this section.

1	"(5) Considerations.—In developing and im-
2	plementing the program under this section, the Sec-
3	retary shall—
4	"(A) consider the needs of the insurance in-
5	dustry, the credit-ratings industry, and other in-
6	dustries that may consider preparedness of pri-
7	vate sector entities, to assess the preparedness of
8	private sector entities; and
9	"(B) ensure the program accommodates
10	those needs where appropriate and feasible.
11	"(c) Accreditation and Certification Proc-
12	ESSES.—
13	"(1) AGREEMENT.—
14	"(A) In General.—Not later than 120
15	days after the date of enactment of this section,
16	the Secretary shall enter into 1 or more agree-
17	ments with the American National Standards
18	Institute or other similarly qualified nongovern-
19	mental or other private sector entities to carry
20	out accreditations and oversee the certification
21	process under this section.
22	"(B) Contents.—Any selected entity shall
23	manage the accreditation process and oversee the
24	certification process in accordance with the pro-
25	aram established under this section and accredit

qualified third parties to carry out the certifi-
cation program established under this section.
"(2) Procedures and requirements for ac-
CREDITATION AND CERTIFICATION.—
"(A) In General.—The selected entities
shall collaborate to develop procedures and re-
quirements for the accreditation and certification
processes under this section, in accordance with
the program established under this section and
$guidelines\ developed\ under\ subsection\ (b)(1)(B).$
"(B) Contents and use.—The procedures
and requirements developed under subparagraph
(A) shall—
"(i) ensure reasonable uniformity in
the accreditation and certification processes
if there is more than 1 selected entity; and
"(ii) be used by any selected entity in
conducting accreditations and overseeing
the certification process under this section.
"(C) DISAGREEMENT.—Any disagreement
among selected entities in developing procedures
under subparagraph (A) shall be resolved by the
Secretary.

1	"(3) Designation.—A selected entity may ac-
2	credit any qualified third party to carry out the cer-
3	tification process under this section.
4	"(4) Third parties.—To be accredited under
5	paragraph (3), a third party shall—
6	"(A) demonstrate that the third party has
7	the ability to certify private sector entities in ac-
8	cordance with the procedures and requirements
9	developed under paragraph (2);
10	"(B) agree to perform certifications in ac-
11	cordance with such procedures and requirements;
12	"(C) agree not to have any beneficial inter-
13	est in or any direct or indirect control over—
14	"(i) a private sector entity for which
15	that third party conducts a certification
16	under this section; or
17	"(ii) any organization that provides
18	preparedness consulting services to private
19	$sector\ entities;$
20	"(D) agree not to have any other conflict of
21	interest with respect to any private sector entity
22	for which that third party conducts a certifi-
23	cation under this section;

1	"(E) maintain liability insurance coverage
2	at policy limits in accordance with the require-
3	ments developed under paragraph (2); and
4	"(F) enter into an agreement with the se-
5	lected entity accrediting that third party to pro-
6	tect any proprietary information of a private
7	sector entity obtained under this section.
8	"(5) Monitoring.—
9	"(A) In General.—The Secretary and any
10	selected entity shall regularly monitor and in-
11	spect the operations of any third party con-
12	ducting certifications under this section to en-
13	sure that third party is complying with the pro-
14	cedures and requirements established under
15	paragraph (2) and all other applicable require-
16	ments.
17	"(B) Revocation.—If the Secretary or any
18	selected entity determines that a third party is
19	not meeting the procedures or requirements es-
20	tablished under paragraph (2), the appropriate
21	selected entity shall—
22	"(i) revoke the accreditation of that
23	third party to conduct certifications under
24	this section; and

1	"(ii) review any certification con-
2	ducted by that third party, as necessary
3	and appropriate.
4	"(d) Annual Review.—
5	"(1) In General.—The Secretary, in consulta-
6	tion with representatives of the organizations that co-
7	ordinate or facilitate the development of and use of
8	voluntary consensus standards, appropriate voluntary
9	consensus standards development organizations, and
10	each private sector advisory council created under sec-
11	tion 102(f)(4), shall annually review the voluntary
12	accreditation and certification program established
13	under this section to ensure the effectiveness of such
14	program and make improvements and adjustments to
15	the program as necessary and appropriate.
16	"(2) Review of standards.—Each review
17	under paragraph (1) shall include an assessment of
18	the voluntary national preparedness standards used
19	in the program under this section.
20	"(e) Voluntary Participation.—Certification under
21	this section shall be voluntary for any private sector entity.
22	"(f) Public Listing.—The Secretary shall maintain
23	and make public a listing of any private sector entity cer-
24	tified as being in compliance with the program established

- 1 under this section, if that private sector entity consents to
- 2 such listing.
- 3 "(g) Definition.—In this section, the term 'selected
- 4 entity' means any entity entering an agreement with the
- 5 Secretary under subsection (c)(1)(A).".
- 6 (b) Technical and Conforming Amendment.—The
- 7 table of contents in section 1(b) of the Homeland Security
- 8 Act of 2002 (6 U.S.C. 101 et seq.) is amended by inserting
- 9 after the item relating to section 521 the following:

"Sec. 522. Voluntary national preparedness standards compliance; accreditation and certification program for the private sector.".

- 10 SEC. 704. SENSE OF CONGRESS REGARDING PROMOTING AN
- 11 INTERNATIONAL STANDARD FOR PRIVATE
- 12 SECTOR PREPAREDNESS.
- 13 It is the sense of Congress that the Secretary or any
- 14 entity designated under section 522(c)(1)(A) of the Home-
- 15 land Security Act of 2002, as added by this Act, should
- 16 promote, where appropriate, efforts to develop a consistent
- $17 \quad international \ standard \ for \ private \ sector \ preparedness.$
- 18 SEC. 705. REPORT TO CONGRESS.
- Not later than 180 days after the date of enactment
- 20 of this Act, the Secretary shall submit to the Committee on
- 21 Homeland Security and Governmental Affairs of the Senate
- 22 and the Committee on Homeland Security of the House of
- 23 Representatives a report detailing—

1	(1) any action taken to implement this title or
2	an amendment made by this title; and
3	(2) the status, as of the date of that report, of the
4	implementation of this title and the amendments
5	made by this title.
6	SEC. 706. RULE OF CONSTRUCTION.
7	Nothing in this title may be construed to supercede
8	any preparedness or business continuity standards or re-
9	quirements established under any other provision of Federal
1.0	law.
10	
	TITLE VIII—TRANSPORTATION
	TITLE VIII—TRANSPORTATION SECURITY PLANNING AND IN-
11	
11 12	SECURITY PLANNING AND IN-
11 12 13	SECURITY PLANNING AND IN- FORMATION SHARING
11 12 13 14	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN-
111 112 113 114 115 116	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.
111 112 113 114 115 116	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.  (a) IN GENERAL.—Section 114(t)(1)(B) of title 49,
111 12 13 14 15 16	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.  (a) IN GENERAL.—Section 114(t)(1)(B) of title 49, United States Code, is amended to read as follows:
111 112 113 114 115 116 117	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.  (a) IN GENERAL.—Section 114(t)(1)(B) of title 49, United States Code, is amended to read as follows:  "(B) transportation modal and intermodal
11 12 13 14 15 16 17 18	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.  (a) IN GENERAL.—Section 114(t)(1)(B) of title 49, United States Code, is amended to read as follows:  "(B) transportation modal and intermodal security plans addressing risks, threats, and
11 12 13 14 15 16 17 18 19 20	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.  (a) IN GENERAL.—Section 114(t)(1)(B) of title 49, United States Code, is amended to read as follows:  "(B) transportation modal and intermodal security plans addressing risks, threats, and vulnerabilities for aviation, bridge, tunnel, com-
11 12 13 14 15 16 17 18 19 20 21	SECURITY PLANNING AND IN- FORMATION SHARING  SEC. 801. TRANSPORTATION SECURITY STRATEGIC PLAN- NING.  (a) IN GENERAL.—Section 114(t)(1)(B) of title 49, United States Code, is amended to read as follows:  "(B) transportation modal and intermodal security plans addressing risks, threats, and vulnerabilities for aviation, bridge, tunnel, commuter rail and ferry, highway, maritime, pipe-

1	(b) Contents of the National Strategy for
2	Transportation Security.—Section 114(t)(3) of such
3	title is amended—
4	(1) in subparagraph (B), by inserting ", based
5	on risk assessments conducted by the Secretary of
6	Homeland Security," after "risk based priorities";
7	(2) in subparagraph (D)—
8	(A) by striking "and local" and inserting ",
9	local, and tribal"; and
10	(B) by striking "private sector cooperation
11	and participation" and inserting "cooperation
12	and participation by private sector entities and
13	nonprofit employee labor organizations";
14	(3) in subparagraph (E)—
15	(A) by striking "response" and inserting
16	"prevention, response,"; and
17	(B) by inserting "and threatened and exe-
18	cuted acts of terrorism outside the United States
19	to the extent such acts affect United States trans-
20	portation systems" before the period at the end;
21	(4) in subparagraph (F), by adding at the end
22	the following: "Transportation security research and
23	development projects initiated by the Secretary of
24	Homeland Security shall be based on such
25	prioritization."; and

1	(5) by adding at the end the following:
2	"(G) Short- and long-term budget rec-
3	ommendations for Federal transportation secu-
4	rity programs, which reflect the priorities of the
5	National Strategy for Transportation Security.
6	"(H) Methods for linking the individual
7	transportation modal security plans and the pro-
8	grams contained therein, and a plan for address-
9	ing the security needs of intermodal transpor-
10	tation hubs.
11	"(I) Transportation security modal and
12	intermodal plans, including operational recovery
13	plans to expedite, to the maximum extent prac-
14	ticable, the return of an adversely affected trans-
15	portation system to its normal performance level
16	preceding a major terrorist attack on that system
17	or another catastrophe. These plans shall be co-
18	ordinated with the resumption of trade protocols
19	required under section 202 of the SAFE Port Act
20	(6 U.S.C. 942).".
21	(c) Periodic Progress Reports.—Section 114(t)(4)
22	of such title is amended—
23	(1) in subparagraph (C)—

1	(A) in clause (i), by inserting ", including
2	the transportation modal security plans" before
3	the period at the end; and
4	(B) by striking clause (ii) and inserting the
5	following:
6	"(ii) Content.—Each progress report
7	submitted under this subparagraph shall in-
8	clude the following:
9	"(I) Recommendations for im-
10	proving and implementing the Na-
11	tional Strategy for Transportation Se-
12	curity and the transportation modal
13	and intermodal security plans that the
14	Secretary of Homeland Security, in
15	consultation with the Secretary of
16	Transportation, considers appropriate.
17	"(II) An accounting of all grants
18	for transportation security, including
19	grants for research and development,
20	distributed by the Secretary of Home-
21	land Security in the most recently con-
22	cluded fiscal year and a description of
23	how such grants accomplished the goals
24	of the National Strategy for Transpor-
25	$tation\ Security.$

1	"(III) An accounting of all—
2	"(aa) funds requested in the
3	President's budget submitted pur-
4	suant to section 1105 of title 31
5	for the most recently concluded
6	fiscal year for transportation se-
7	curity, by mode; and
8	"(bb) personnel working on
9	transportation security issues, in-
10	cluding the number of contractors.
11	"(iii) Written explanation of
12	TRANSPORTATION SECURITY ACTIVITIES NOT
13	DELINEATED IN THE NATIONAL STRATEGY
14	FOR TRANSPORTATION SECURITY.—At the
15	end of each year, the Secretary of Homeland
16	Security shall submit to the appropriate
17	congressional committees a written expla-
18	nation of any activity inconsistent with, or
19	not clearly delineated in, the National
20	Strategy for Transportation Security, in-
21	cluding the amount of funds to be expended
22	for the activity."; and
23	(2) in subparagraph (E), by striking "Select".
24	(d) Priority Status.—Section $114(t)(5)(B)$ of such
25	title is amended—

1	(1) in clause (iii), by striking "and" at the end;
2	(2) by redesignating clause (iv) as clause (v);
3	and
4	(3) by inserting after clause (iii) the following:
5	"(iv) the transportation sector specific
6	plan required under Homeland Security
7	Presidential Directive-7; and".
8	(e) Coordination and Plan Distribution.—Section
9	114(t) of such title is amended by adding at the end the
10	following:
11	"(6) Coordination.—In carrying out the re-
12	sponsibilities under this section, the Secretary of
13	Homeland Security, in consultation with the Sec-
14	retary of Transportation, shall consult with Federal,
15	State, and local agencies, tribal governments, private
16	sector entities (including nonprofit employee labor or-
17	ganizations), institutions of higher learning, and
18	other appropriate entities.
19	"(7) Plan distribution.—The Secretary of
20	Homeland Security shall provide an unclassified
21	version of the National Strategy for Transportation
22	Security, including its component transportation
23	modal security plans, to Federal, State, regional,
24	local and tribal authorities, transportation system
25	owners or operators, private sector stakeholders (in-

1	cluding non-profit employee labor organizations), in-
2	stitutions of higher learning, and other appropriate
3	entities.".
4	SEC. 802. TRANSPORTATION SECURITY INFORMATION
5	SHARING.
6	(a) In General.—Section 114 of title 49, United
7	States Code, is amended by adding at the end the following:
8	"(u) Transportation Security Information
9	Sharing Plan.—
10	"(1) Establishment of plan.—The Secretary
11	of Homeland Security, in consultation with the pro-
12	gram manager of the information sharing environ-
13	ment established under section 1016 of the Intelligence
14	Reform and Terrorism Prevention Act of 2004 (6
15	U.S.C. 485), the Secretary of Transportation, and
16	public and private stakeholders, shall establish a
17	Transportation Security Information Sharing Plan.
18	"(2) Purpose of plan.—The Plan shall pro-
19	mote sharing of transportation security information
20	between the Department of Homeland Security and
21	public and private stakeholders.
22	"(3) Content of Plan.—The Plan shall in-
23	clude—
24	"(A) a description of how intelligence ana-
25	lysts within the Department of Homeland Secu-

1	rity will coordinate their activities within the
2	Department and with other Federal, State, and
3	local agencies, and tribal governments;
4	"(B) an assignment of a single point of con-
5	tact for and within the Department of Homeland
6	Security for its sharing of transportation secu-
7	rity information with public and private stake-
8	holders;
9	"(C) a demonstration of input on the devel-
10	opment of the Plan from private and public
11	stakeholders and the program manager of the in-
12	formation sharing environment established under
13	section 1016 of the Intelligence Reform and Ter-
14	rorism Prevention Act of 2004 (6 U.S.C. 485);
15	"(D) a reasonable deadline by which the
16	Plan will be implemented; and
17	"(E) a description of resource needs for ful-
18	filling the Plan.
19	"(4) Coordination with the information
20	Sharing environment.—The Plan shall be—
21	"(A) implemented in coordination with the
22	program manager for the information sharing
23	environment established under section 1016 of
24	the Intelligence Reform and Terrorism Preven-
25	tion Act of 2004 (6 U.S.C. 485): and

205 1 "(B) consistent with and support the estab-2 lishment of that environment, and any policies, quidelines, procedures, instructions, or standards 3 4 established by the President or the program man-5 ager for the implementation and management of 6 that environment. 7 "(5) Reports to congress.— "(A) In General.—Not later than 180 8 9 days after the date of enactment of this sub-10 section, the Secretary shall submit to the appro-11 priate congressional committees a report con-

"(B) Annual report.—Not later than 1 year after the date of enactment of this subsection, the Secretary shall submit to the appropriate congressional committees an annual report on updates to and the implementation of the

## "(6) Survey.—

Plan.

taining the Plan.

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"(A) IN GENERAL.—The Secretary shall conduct an annual survey of the satisfaction of each of the recipients of transportation intelligence reports disseminated under the Plan, and include the results of the survey as part of the

1	annual report to be submitted under paragraph
2	(5)(B).
3	"(B) Information sought.—The annual
4	survey conducted under subparagraph (A) shall
5	seek information about the quality, speed, regu-
6	larity, and classification of the transportation
7	security information products disseminated from
8	the Department of Homeland Security to public
9	and private stakeholders.
10	"(7) Security Clearances.—The Secretary, to
11	the greatest extent practicable, shall facilitate the se-
12	curity clearances needed for public and private stake-
13	holders to receive and obtain access to classified infor-
14	mation as appropriate.
15	"(8) Classification of material.—The Sec-
16	retary, to the greatest extent practicable, shall provide
17	public and private stakeholders with specific and ac-
18	tionable information in an unclassified format.
19	"(9) Definitions.—In this subsection:
20	"(A) Appropriate congressional com-
21	MITTEES.—The term 'appropriate congressional
22	committees' has the meaning given that term in
23	subsection (t).

1	"(B) Plan.—The term 'Plan' means the
2	Transportation Security Information Sharing
3	Plan established under paragraph (1).
4	"(C) Public and private stake-
5	HOLDERS.—The term 'public and private stake-
6	holders' means Federal, State, and local agencies,
7	tribal governments, and appropriate private en-
8	tities, including nonprofit employee labor orga-
9	nizations.
10	"(D) Secretary.—The term 'Secretary'
11	means the Secretary of Homeland Security.
12	"(E) Transportation security informa-
13	TION.—The term 'transportation security infor-
14	mation' means information relating to the
15	threats to and vulnerabilities and consequences of
16	transportation modes, including aviation, bridge
17	and tunnel, mass transit, passenger and freight
18	rail, ferry, highway, maritime, pipeline, and
19	over-the-road bus transportation.".
20	(b) Congressional Oversight of Security Assur-
21	Ance for Public and Private Stakeholders.—
22	(1) In general.—Except as provided in para-
23	graph (2), the Secretary shall provide a semiannual
24	report to the Committee on Homeland Security and
25	Governmental Affairs and the Committee on Com-

1	merce, Science, and Transportation of the Senate and
2	the Committee on Homeland Security and the Com-
3	mittee on Transportation and Infrastructure of the
4	House of Representatives that—
5	(A) identifies the job titles and descriptions
6	of the persons with whom such information is to
7	be shared under the transportation security in-
8	formation sharing plan established under section
9	114(u) of title 49, United States Code, as added
10	by this Act, and explains the reason for sharing
11	the information with such persons;
12	(B) describes the measures the Secretary has
13	taken, under section $114(u)(7)$ of that title, or
14	otherwise, to ensure proper treatment and secu-
15	rity for any classified information to be shared
16	with the public and private stakeholders under
17	the plan; and
18	(C) explains the reason for the denial of
19	transportation security information to any
20	stakeholder who had previously received such in-
21	formation.
22	(2) No report required if no changes in
23	Stakeholders.—The Secretary is not required to
24	provide a semiannual report under paragraph (1) if

no stakeholders have been added to or removed from

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1	the group of persons with whom transportation secu-
2	rity information is shared under the plan since the
3	end of the period covered by the last preceding semi-
4	annual report.
5	SEC. 803. TRANSPORTATION SECURITY ADMINISTRATION
6	PERSONNEL MANAGEMENT.
7	(a) TSA Employee Defined.—In this section, the
8	term "TSA employee" means an individual who holds—
9	(1) any position which was transferred (or the
10	incumbent of which was transferred) from the Trans-
11	portation Security Administration of the Department
12	of Transportation to the Department by section 403
13	of the Homeland Security Act of 2002 (6 U.S.C. 203);
14	or
15	(2) any other position within the Department
16	the duties and responsibilities of which include car-
17	rying out 1 or more of the functions that were trans-
18	ferred from the Transportation Security Administra-
19	tion of the Department of Transportation to the Sec-
20	retary by such section.
21	(b) Elimination of Certain Personnel Manage-
22	MENT AUTHORITIES.—Effective 90 days after the date of
23	enactment of this Act—
24	(1) section 111(d) of the Aviation and Transpor-
25	tation Security Act (49 U.S.C. 44935 note) is re-

1	pealed and any authority of the Secretary derived
2	$from\ such\ section\ 111(d)\ shall\ terminate;$
3	(2) any personnel management system, to the ex-
4	tent established or modified under such section 111(d)
5	(including by the Secretary through the exercise of
6	any authority derived from such section 111(d)) shall
7	terminate; and
8	(3) the Secretary shall ensure that all TSA em-
9	ployees are subject to the same personnel management
10	system as described in paragraph (1) or (2) of sub-
11	section (e).
12	(c) Establishment of Certain Uniformity Re-
13	QUIREMENTS.—
14	(1) System under subsection (e)(1).—The
15	Secretary shall, with respect to any personnel man-
16	agement system described in subsection (e)(1), take
17	any measures which may be necessary to provide for
18	the uniform treatment of all TSA employees under
19	such system.
20	(2) System under subsection (e)(2).—Section
21	9701(b) of title 5, United States Code, is amended—
22	(A) in paragraph (4), by striking "and" at
23	$the\ end;$
24	(B) in paragraph (5), by striking the period
25	at the end and insertina ": and": and

1	(C) by adding at the end the following:
2	"(6) provide for the uniform treatment of all
3	TSA employees (as that term is defined in section 803
4	of the Improving America's Security Act of 2007).".
5	(3) Effective date.—
6	(A) Provisions relating to a system
7	UNDER SUBSECTION (e)(1).—Any measures nec-
8	essary to carry out paragraph (1) shall take ef-
9	fect 90 days after the date of enactment of this
10	Act.
11	(B) Provisions relating to a system
12	UNDER SUBSECTION (e)(2).—Any measures nec-
13	essary to carry out the amendments made by
14	paragraph (2) shall take effect on the later of 90
15	days after the date of enactment of this Act and
16	the commencement date of the system involved.
17	(d) Report to Congress.—
18	(1) Report required.—Not later than 6
19	months after the date of enactment of this Act, the
20	Comptroller General of the United States shall submit
21	to the Committee on Homeland Security and Govern-
22	mental Affairs of the Senate and the Committee on
23	Homeland Security of the House of Representatives a
24	report on—

1	(A) the pay system that applies with respect
2	to TSA employees as of the date of enactment of
3	this Act; and
4	(B) any changes to such system which
5	would be made under any regulations which
6	have been prescribed under chapter 97 of title 5,
7	United States Code.
8	(2) Matters for inclusion.—The report re-
9	quired under paragraph (1) shall include—
10	(A) a brief description of each pay system
11	described in paragraphs $(1)(A)$ and $(1)(B)$ , re-
12	spectively;
13	(B) a comparison of the relative advantages
14	and disadvantages of each of those pay systems;
15	and
16	(C) such other matters as the Comptroller
17	General determines appropriate.
18	(e) Personnel Management System Described.—
19	A personnel management system described in this sub-
20	section is—
21	(1) any personnel management system, to the ex-
22	tent that it applies with respect to any TSA employ-
23	ees under section 114(n) of title 49, United States
24	Code; and

1	(2) any human resources management system,
2	established under chapter 97 of title 5, United States
3	Code.
4	TITLE IX—INCIDENT COMMAND
5	SYSTEM
6	SEC. 901. PREIDENTIFYING AND EVALUATING MULTIJURIS-
7	DICTIONAL FACILITIES TO STRENGTHEN IN-
8	CIDENT COMMAND; PRIVATE SECTOR PRE-
9	PAREDNESS.
10	Section 507(c)(2) of the Homeland Security Act of
11	2002 (6 U.S.C. 317(c)(2)) is amended—
12	(1) in subparagraph (H), by striking "and" at
13	$the \ end;$
14	(2) by redesignating subparagraph (I) as sub-
15	paragraph (K); and
16	(3) by inserting after subparagraph (H) the fol-
17	lowing:
18	"(I) coordinating with the private sector to
19	help ensure private sector preparedness for nat-
20	ural disasters, acts of terrorism, or other man-
21	made disasters;
22	"(J) assisting State, local, or tribal govern-
23	ments, where appropriate, to preidentify and
24	evaluate suitable sites where a multijuris-
25	dictional incident command system can be

1	quickly established and operated from, if the
2	need for such a system arises; and".
3	SEC. 902. CREDENTIALING AND TYPING TO STRENGTHEN
4	INCIDENT COMMAND.
5	(a) In General.—Title V of the Homeland Security
6	Act of 2002 (6 U.S.C. 331 et seq.) is amended—
7	(1) by striking section 510 and inserting the fol-
8	lowing:
9	"SEC. 510. CREDENTIALING AND TYPING.
10	"(a) Credentialing.—
11	"(1) Definitions.—In this subsection—
12	"(A) the term 'credential' means to provide
13	documentation that can authenticate and verify
14	the qualifications and identity of managers of
15	incidents, emergency response providers, and
16	other appropriate personnel, including by ensur-
17	ing that such personnel possess a minimum com-
18	mon level of training, experience, physical and
19	medical fitness, and capability appropriate for
20	$their\ position;$
21	"(B) the term 'credentialing' means evalu-
22	ating an individual's qualifications for a specific
23	position under guidelines created under this sub-
24	section and assigning such individual a quali-

1	fication under the standards developed under
2	this subsection; and
3	"(C) the term 'credentialed' means an indi-
4	vidual has been evaluated for a specific position
5	under the guidelines created under this sub-
6	section.
7	"(2) Requirements.—
8	"(A) In General.—The Administrator
9	shall enter into a memorandum of understanding
10	with the administrators of the Emergency Man-
11	agement Assistance Compact, State, local, and
12	tribal governments, emergency response pro-
13	viders, and the organizations that represent such
14	providers, to collaborate on establishing nation-
15	wide standards for credentialing all personnel
16	who are likely to respond to a natural disaster,
17	act of terrorism, or other man-made disaster.
18	"(B) Contents.—The standards developed
19	under subparagraph (A) shall—
20	"(i) include the minimum professional
21	qualifications, certifications, training, and
22	education requirements for specific emer-
23	gency response functional positions that are
24	applicable to Federal, State, local, and trib-
25	$al\ government;$

1	"(ii) be compatible with the National
2	Incident Management System; and
3	"(iii) be consistent with standards for
4	advance registration for health professions
5	volunteers under section 319I of the Public
6	Health Services Act (42 U.S.C. 247d-7b).
7	$``(C)\ Timeframe.$ —The $Administrator\ shall$
8	develop standards under subparagraph (A) not
9	later than 6 months after the date of enactment
10	of the Improving America's Security Act of 2007.
11	"(3) Credentialing of department per-
12	SONNEL.—
13	"(A) In general.—Not later than 1 year
14	after the date of enactment of the Improving
15	America's Security Act of 2007, the Secretary
16	and the Administrator shall ensure that all per-
17	sonnel of the Department (including temporary
18	personnel and individuals in the Surge Capacity
19	Force established under section 624 of the Post-
20	Katrina Emergency Management Reform Act of
21	2006 (6 U.S.C. 711)) who are likely to respond
22	to a natural disaster, act of terrorism, or other
23	man-made disaster are credentialed.
24	"(B) Strategic human capital plan.—
25	Not later than 90 days after completion of the

1	credentialing under subparagraph (A), the Ad-
2	ministrator shall evaluate whether the workforce
3	of the Agency complies with the strategic human
4	capital plan of the Agency developed under sec-
5	tion 10102 of title 5, United States Code, and is
6	sufficient to respond to a catastrophic incident.
7	"(4) Integration with national response
8	PLAN.—
9	"(A) Distribution of Standards.—Not
10	later than 6 months after the date of enactment
11	of the Improving America's Security Act of 2007,
12	the Administrator shall provide the standards
13	developed under paragraph (2) to all Federal
14	agencies that have responsibilities under the Na-
15	tional Response Plan.
16	"(B) Credentialing of Agencies.—Not
17	later than 6 months after the date on which the
18	standards are provided under subparagraph (A),
19	each agency described in subparagraph (A)
20	shall—
21	"(i) ensure that all employees or volun-
22	teers of that agency who are likely to re-
23	spond to a natural disaster, act of ter-
24	rorism, or other man-made disaster are
25	credentialed; and

1	"(ii) submit to the Secretary the name
2	of each credentialed employee or volunteer of
3	such agency.
4	"(C) Leadership.—The Administrator
5	shall provide leadership, guidance, and technical
6	assistance to an agency described in subpara-
7	graph (A) to facilitate the credentialing process
8	of that agency.
9	"(5) Documentation and database system.—
10	"(A) In general.—Not later than 1 year
11	after the date of enactment of the Improving
12	America's Security Act of 2007, the Adminis-
13	trator shall establish and maintain a docu-
14	mentation and database system of Federal emer-
15	gency response providers and all other Federal
16	personnel credentialed to respond to a natural
17	disaster, act of terrorism, or other man-made
18	disaster.
19	"(B) Accessibility.—The documentation
20	and database system established under subpara-
21	graph (1) shall be accessible to the Federal co-
22	ordinating officer and other appropriate officials
23	preparing for or responding to a natural dis-
24	aster, act of terrorism, or other man-made dis-

aster.

1	"(C) Considerations.—The Administrator
2	shall consider whether the credentialing system
3	can be used to regulate access to areas affected by
4	a natural disaster, act of terrorism, or other
5	man-made disaster.
6	"(6) Guidance to state and local govern-
7	MENTS.—Not later than 6 months after the date of en-
8	actment of the Improving America's Security Act of
9	2007, the Administrator shall—
10	"(A) in collaboration with the administra-
11	tors of the Emergency Management Assistance
12	Compact, State, local, and tribal governments,
13	emergency response providers, and the organiza-
14	tions that represent such providers, provide de-
15	tailed written guidance, assistance, and expertise
16	to State, local, and tribal governments to facili-
17	tate the credentialing of State, local, and tribal
18	emergency response providers commonly or likely
19	to be used in responding to a natural disaster,
20	act of terrorism, or other man-made disaster;
21	and
22	"(B) in coordination with the administra-
23	tors of the Emergency Management Assistance
24	Compact, State, local, and tribal governments,
25	emergency response providers (and the organiza-

1	tions that represent such providers), and appro-
2	priate national professional organizations, assist
3	State, local, and tribal governments with
4	credentialing the personnel of the State, local, or
5	tribal government under the guidance provided
6	under subparagraph (A).
7	"(7) Report.—Not later than 6 months after the
8	date of enactment of the Improving America's Secu-
9	rity Act of 2007, and annually thereafter, the Admin-
10	istrator shall submit to the Committee on Homeland
11	Security and Governmental Affairs of the Senate and
12	the Committee on Homeland Security of the House of
13	Representatives a report describing the implementa-
14	tion of this subsection, including the number and level
15	of qualification of Federal personnel trained and
16	ready to respond to a natural disaster, act of ter-
17	rorism, or other man-made disaster.
18	"(b) Typing of Resources.—
19	"(1) Definitions.—In this subsection—

"(A) the term 'typed' means an asset or resource that has been evaluated for a specific function under the guidelines created under this section; and

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1	"(B) the term 'typing' means to define in
2	detail the minimum capabilities of an asset or
3	resource.
4	"(2) Requirements.—
5	"(A) In General.—The Administrator
6	shall enter into a memorandum of understanding
7	with the administrators of the Emergency Man-
8	agement Assistance Compact, State, local, and
9	tribal governments, emergency response pro-
10	viders, and organizations that represent such
11	providers, to collaborate on establishing nation-
12	wide standards for typing of resources commonly
13	or likely to be used in responding to a natural
14	disaster, act of terrorism, or other man-made
15	disaster.
16	"(B) Contents.—The standards developed
17	under subparagraph (A) shall—
18	"(i) be applicable to Federal, State,
19	local, and tribal government; and
20	"(ii) be compatible with the National
21	Incident Management System.
22	"(3) Typing of department resources and
23	ASSETS.—Not later than 1 year after the date of en-
24	actment of the Improving America's Security Act of
25	2007, the Secretary shall ensure that all resources and

1	assets of the Department that are commonly or likely
2	to be used to respond to a natural disaster, act of ter-
3	rorism, or other man-made disaster are typed.
4	"(4) Integration with national response
5	PLAN.—
6	"(A) Distribution of Standards.—Not
7	later than 6 months after the date of enactment
8	of the Improving America's Security Act of 2007,
9	the Administrator shall provide the standards
10	developed under paragraph (2) to all Federal
11	agencies that have responsibilities under the Na-
12	tional Response Plan.
13	"(B) Typing of Agencies, Assets, and
14	RESOURCES.—Not later than 6 months after the
15	date on which the standards are provided under
16	subparagraph (A), each agency described in sub-
17	paragraph (A) shall—
18	"(i) ensure that all resources and assets
19	(including teams, equipment, and other as-
20	sets) of that agency that are commonly or
21	likely to be used to respond to a natural
22	disaster, act of terrorism, or other man-
23	made disaster are typed; and
24	"(ii) submit to the Secretary a list of
25	all types resources and assets.

1	"(C) Leadership.—The Administrator
2	shall provide leadership, guidance, and technical
3	assistance to an agency described in subpara-
4	graph (A) to facilitate the typing process of that
5	agency.
6	"(5) Documentation and database system.—
7	"(A) In general.—Not later than 1 year
8	after the date of enactment of the Improving
9	America's Security Act of 2007, the Adminis-
10	trator shall establish and maintain a docu-
11	mentation and database system of Federal re-
12	sources and assets commonly or likely to be used
13	to respond to a natural disaster, act of terrorism,
14	or other man-made disaster.
15	"(B) Accessibility.—The documentation
16	and database system established under subpara-
17	graph (A) shall be accessible to the Federal co-
18	ordinating officer and other appropriate officials
19	preparing for or responding to a natural dis-
20	aster, act of terrorism, or other man-made dis-
21	aster.
22	"(6) Guidance to state and local govern-
23	MENTS.—Not later than 6 months after the date of en-
24	actment of the Improving America's Security Act of

2007, the Administrator, in collaboration with the ad-

1	ministrators of the Emergency Management Assist-
2	ance Compact, State, local, and tribal governments,
3	emergency response providers, and the organizations
1	that represent such providers, shall—

- "(A) provide detailed written guidance, assistance, and expertise to State, local, and tribal governments to facilitate the typing of the resources and assets of State, local, and tribal governments likely to be used in responding to a natural disaster, act of terrorism, or other manmade disaster; and
- "(B) assist State, local, and tribal governments with typing resources and assets of State, local, or tribal governments under the guidance provided under subparagraph (A).
- "(7) Report.—Not later than 6 months after the date of enactment of the Improving America's Security Act of 2007, and annually thereafter, the Administrator shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Homeland Security of the House of Representatives a report describing the implementation of this subsection, including the number and type of Federal resources and assets ready to respond to a

- 1 natural disaster, act of terrorism, or other man-made
- 2 disaster.
- 3 "(c) AUTHORIZATION OF APPROPRIATIONS.—There are
- 4 authorized to be appropriated such sums as necessary to
- 5 carry out this section."; and
- 6 (2) by adding after section 522, as added by sec-
- 7 tion 703 of this Act, the following:
- 8 "SEC. 523. PROVIDING SECURE ACCESS TO CRITICAL INFRA-
- 9 STRUCTURE.
- 10 "Not later than 6 months after the date of enactment
- 11 of the Improving America's Security Act of 2007, and in
- 12 coordination with appropriate national professional orga-
- 13 nizations, Federal, State, local, and tribal government
- 14 agencies, and private-sector and nongovernmental entities,
- 15 the Administrator shall create model standards or guide-
- 16 lines that States may adopt in conjunction with critical
- 17 infrastructure owners and operators and their employees to
- 18 permit access to restricted areas in the event of a natural
- 19 disaster, act of terrorism, or other man-made disaster.".
- 20 (b) Technical and Conforming Amendment.—The
- 21 table of contents in section 1(b) of the Homeland Security
- 22 Act of 2002 (6 U.S.C. 101(b)) is amended by inserting after
- 23 the item relating to section 522, as added by section 703
- 24 of this Act, the following:

<sup>&</sup>quot;Sec. 523. Providing secure access to critical infrastructure.".

TITLE X—CRITICAL

## 1 INFRASTRUCTURE PROTECTION 2 3 SEC. 1001. CRITICAL INFRASTRUCTURE PROTECTION. 4 (a) Critical Infrastructure List.—Not later than 90 days after the date of enactment of this Act, and in co-5 ordination with other initiatives of the Secretary relating to critical infrastructure or key resource protection and 7 partnerships between the government and private sector, the 9 Secretary shall establish a risk-based prioritized list of crit-10 ical infrastructure and key resources that— 11 (1) includes assets or systems that, if successfully 12 destroyed or disrupted through a terrorist attack or 13 natural catastrophe, would cause catastrophic na-14 tional or regional impacts, including— 15 (A) significant loss of life; 16 (B) severe economic harm: 17 (C) mass evacuations; or 18 (D) loss of a city, region, or sector of the 19 economy as a result of contamination, destruc-20 tion, or disruption of vital public services; and 21 (2) reflects a cross-sector analysis of critical in-22 frastructure to determine priorities for prevention, 23 protection, recovery, and restoration. 24 (b) Sector Lists.—In coordination with other initiatives of the Secretary relating to critical infrastructure

1	or key resource protection and partnerships between the gov-
2	ernment and private sector, the Secretary may establish ad-
3	ditional critical infrastructure and key resources priority
4	lists by sector, including at a minimum the sectors named
5	in Homeland Security Presidential Directive-7 as in effect
6	on January 1, 2006.
7	(c) Maintenance.—Each list created under this sec-
8	tion shall be reviewed and updated on an ongoing basis,
9	but at least annually.
10	(d) Annual Report.—
11	(1) Generally.—Not later than 120 days after
12	the date of enactment of this Act, and annually there-
13	after, the Secretary shall submit to the Committee on
14	Homeland Security and Governmental Affairs of the
15	Senate and the Committee on Homeland Security of
16	the House of Representatives a report summarizing—
17	(A) the criteria used to develop each list cre-
18	ated under this section;
19	(B) the methodology used to solicit and
20	verify submissions for each list;
21	(C) the name, location, and sector classi-
22	fication of assets in each list created under this
23	section;
24	(D) a description of any additional lists or
25	databases the Department has developed to

1	prioritize critical infrastructure on the basis of
2	risk; and
3	(E) how each list developed under this sec-
4	tion will be used by the Secretary in program
5	activities, including grant making.
6	(2) Classified information.—The Secretary
7	shall submit with each report under this subsection a
8	classified annex containing information required to
9	be submitted under this subsection that cannot be
10	made public.
11	SEC. 1002. RISK ASSESSMENT AND REPORT.
12	(a) Risk Assessment.—
13	(1) In general.—The Secretary, pursuant to
14	the responsibilities under section 202 of the Homeland
15	Security Act (6 U.S.C. 122), for each fiscal year be-
16	ginning with fiscal year 2007, shall prepare a risk
17	assessment of the critical infrastructure and key re-
18	sources of the Nation which shall—
19	(A) be organized by sector, including the
20	critical infrastructure sectors named in Home-
21	land Security Presidential Directive-7, as in ef-
22	fect on January 1, 2006; and
23	(B) contain any actions or countermeasures
24	proposed, recommended, or directed by the Sec-

retary to address security concerns covered in the
assessment.
(2) Reliance on other assessments.—In
preparing the assessments and reports under this sec-
tion, the Department may rely on a vulnerability as-
sessment or risk assessment prepared by another Fed-
eral agency that the Department determines is pre-
pared in coordination with other initiatives of the
Department relating to critical infrastructure or key
resource protection and partnerships between the gov-
ernment and private sector, if the Department cer-
tifies in the applicable report submitted under sub-
section (b) that the Department—
(A) reviewed the methodology and analysis
of the assessment upon which the Department re-
$lied;\ and$
(B) determined that assessment is reliable.
(b) Report.—
(1) In general.—Not later than 6 months after
the last day of fiscal year 2007 and for each year
thereafter, the Secretary shall submit to the Com-
mittee on Homeland Security and Governmental Af-
fairs of the Senate and the Committee on Homeland
Security of the House of Representatives a report con-

 $taining\ a\ summary\ and\ review\ of\ the\ risk\ assessments$ 

1	prepared by the Secretary under this section for that
2	fiscal year, which shall be organized by sector and
3	which shall include recommendations of the Secretary
4	for mitigating risks identified by the assessments.
5	(2) Classified annex.—The report under this
6	subsection may contain a classified annex.
7	SEC. 1003. USE OF EXISTING CAPABILITIES.
8	Where appropriate, the Secretary shall use the Na-
9	tional Infrastructure Simulation and Analysis Center to
10	carry out the actions required under this title.
11	TITLE XI—CONGRESSIONAL
12	OVERSIGHT OF INTELLIGENCE
13	SEC. 1101. AVAILABILITY TO PUBLIC OF CERTAIN INTEL-
13	SEC. 1101. AVAILABILITY TO PUBLIC OF CERTAIN INTEL-
14	LIGENCE FUNDING INFORMATION.
14	
	LIGENCE FUNDING INFORMATION.
14 15	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The
14 15 16 17	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The  President shall disclose to the public for each fiscal year
14 15 16 17	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The  President shall disclose to the public for each fiscal year  after fiscal year 2007 the aggregate amount of appropria-
14 15 16 17	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The President shall disclose to the public for each fiscal year after fiscal year 2007 the aggregate amount of appropriations requested in the budget of the President for such fiscal
114 115 116 117 118	LIGENCE FUNDING INFORMATION.  (a) AMOUNTS REQUESTED EACH FISCAL YEAR.—The President shall disclose to the public for each fiscal year after fiscal year 2007 the aggregate amount of appropriations requested in the budget of the President for such fiscal year for the National Intelligence Program.
14 15 16 17 18 19 20	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The President shall disclose to the public for each fiscal year after fiscal year 2007 the aggregate amount of appropriations requested in the budget of the President for such fiscal year for the National Intelligence Program.  (b) Amounts Authorized and Appropriated Each
14 15 16 17 18 19 20 21	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The President shall disclose to the public for each fiscal year after fiscal year 2007 the aggregate amount of appropriations requested in the budget of the President for such fiscal year for the National Intelligence Program.  (b) Amounts Authorized and Appropriated Each Fiscal Year.—Congress shall disclose to the public for
14 15 16 17 18 19 20 21 22 23	LIGENCE FUNDING INFORMATION.  (a) Amounts Requested Each Fiscal Year.—The President shall disclose to the public for each fiscal year after fiscal year 2007 the aggregate amount of appropriations requested in the budget of the President for such fiscal year for the National Intelligence Program.  (b) Amounts Authorized and Appropriated Each Fiscal Year.—Congress shall disclose to the public for each fiscal year after fiscal year 2007 the aggregate amount

1	(c) Study on Disclosure of Additional Informa-
2	TION.—
3	(1) In general.—The Director of National In-
4	telligence shall conduct a study to assess the advis-
5	ability of disclosing to the public amounts as follows:
6	(A) The aggregate amount of appropria-
7	tions requested in the budget of the President for
8	each fiscal year for each element of the intel-
9	ligence community.
10	(B) The aggregate amount of funds author-
11	ized to be appropriated, and the aggregate
12	amount of funds appropriated, by Congress for
13	each fiscal year for each element of the intel-
14	$ligence\ community.$
15	(2) Requirements.—The study required by
16	paragraph (1) shall—
17	(A) address whether or not the disclosure to
18	the public of the information referred to in that
19	paragraph would harm the national security of
20	the United States; and
21	(B) take into specific account concerns re-
22	lating to the disclosure of such information for
23	each element of the intelligence community.
24	(3) Report.—Not later than 180 days after the
25	date of enactment of this Act, the Director shall sub-

1	mit to Congress a report on the study required by
2	paragraph (1).
3	(d) Definitions.—In this section—
4	(1) the term "element of the intelligence commu-
5	nity" means an element of the intelligence community
6	specified in or designated under section 3(4) of the
7	National Security Act of 1947 (50 U.S.C. 401a(4));
8	and
9	(2) the term "National Intelligence Program"
10	has the meaning given that term in section 3(6) of the
11	National Security Act of 1947 (50 U.S.C. 401a(6)).
12	SEC. 1102. RESPONSE OF INTELLIGENCE COMMUNITY TO
13	REQUESTS FROM CONGRESS.
14	(a) Response of Intelligence Community to Re-
15	QUESTS FROM CONGRESS FOR INTELLIGENCE DOCUMENTS
16	AND Information.—Title V of the National Security Act
17	of 1947 (50 U.S.C. 413 et seq.) is amended by adding at
18	the end the following new section:
19	"RESPONSE OF INTELLIGENCE COMMUNITY TO REQUESTS
20	FROM CONGRESS FOR INTELLIGENCE DOCUMENTS AND
21	INFORMATION
22	"Sec. 508. (a) Requests of Committees.—The Di-
23	$rector\ of\ the\ National\ Counterterrorism\ Center,\ the\ Director$
24	of a national intelligence center, or the head of any depart-
25	ment, agency, or element of the intelligence community
26	shall, not later than 15 days after receiving a request for

- 1 any intelligence assessment, report, estimate, legal opinion,
- 2 or other intelligence information from the Select Committee
- 3 on Intelligence of the Senate, the Permanent Select Com-
- 4 mittee on Intelligence of the House of Representatives, or
- 5 any other committee of Congress with jurisdiction over the
- 6 subject matter to which information in such assessment, re-
- 7 port, estimate, legal opinion, or other information relates,
- 8 make available to such committee such assessment, report,
- 9 estimate, legal opinion, or other information, as the case
- 10 *may be.*
- 11 "(b) Requests of Certain Members.—(1) The Di-
- 12 rector of the National Counterterrorism Center, the Director
- 13 of a national intelligence center, or the head of any depart-
- 14 ment, agency, or element of the intelligence community shall
- 15 respond, in the time specified in subsection (a), to a request
- 16 described in that subsection from the Chairman or Vice
- 17 Chairman of the Select Committee on Intelligence of the
- 18 Senate or the Chairman or Ranking Member of the Perma-
- 19 nent Select Committee on Intelligence of the House of Rep-
- 20 resentatives.
- 21 "(2) Upon making a request covered by paragraph
- 22 (1)—
- 23 "(A) the Chairman or Vice Chairman, as the
- 24 case may be, of the Select Committee on Intelligence

1	of the Senate shall notify the other of the Chairman
2	or Vice Chairman of such request; and
3	"(B) the Chairman or Ranking Member, as the
4	case may be, of the Permanent Select Committee on
5	Intelligence of the House of Representatives shall no-
6	tify the other of the Chairman or Ranking Member of
7	such request.
8	"(c) Assertion of Privilege.—In response to a re-
9	quest covered by subsection (a) or (b), the Director of the
10	National Counterterrorism Center, the Director of a na-
11	tional intelligence center, or the head of any department,
12	agency, or element of the intelligence community shall pro-
13	vide the document or information covered by such request
14	unless the President certifies that such document or infor-
15	mation is not being provided because the President is as-
16	serting a privilege pursuant to the Constitution of the
17	United States.
18	"(d) Independent Testimony of Intelligence Of-
19	FICIALS.—No officer, department, agency, or element with-
20	in the Executive branch shall have any authority to require
21	the head of any department, agency, or element of the intel-
22	ligence community, or any designate of such a head—
23	"(1) to receive permission to testify before Con-
24	gress; or

1 "(2)tosubmittestimony, legislative 2 ommendations, or comments to any officer or agency 3 of the Executive branch for approval, comments, or 4 review prior to the submission of such recommenda-5 tions, testimony, or comments to Congress if such tes-6 timony, legislative recommendations, or comments in-7 clude a statement indicating that the views expressed 8 therein are those of the head of the department, agen-9 cy, or element of the intelligence community that is 10 making the submission and do not necessarily represent the views of the Administration.". 11 12 (b) Disclosures of Certain Information to Con-GRESS.—Title V of the National Security Act of 1947 (50 13 U.S.C. 413 et seg.), as amended by subsection (a), is amend-14 15 ed by adding at the end the following new section: 16 "DISCLOSURES TO CONGRESS 17 "Sec. 509. (a) Authority To Disclose Certain In-18 FORMATION.—An employee of a covered agency or an employee of a contractor carrying out activities pursuant to 19 a contract with a covered agency may disclose covered infor-21 mation to an authorized individual without first reporting such information to the appropriate Inspector General. 22 23 "(b) AUTHORIZED INDIVIDUAL.—(1) In this section,

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the term 'authorized individual' means—

1	"(A) a Member of the Senate or the House of
2	Representatives who is authorized to receive informa-
3	tion of the type disclosed; or
4	"(B) an employee of the Senate or the House of
5	Representatives who—
6	"(i) has an appropriate security clearance;
7	and
8	"(ii) is authorized to receive information of
9	the type disclosed.
10	"(2) An authorized individual described in paragraph
11	(1) to whom covered information is disclosed under the au-
12	thority in subsection (a) shall be presumed to have a need
13	to know such covered information.
14	"(c) Covered Agency and Covered Information
15	Defined.—In this section:
16	"(1) The term 'covered agency' means—
17	"(A) any department, agency, or element of
18	$the\ intelligence\ community;$
19	"(B) a national intelligence center; and
20	"(C) any other Executive agency, or element
21	or unit thereof, determined by the President
22	under section 2302(a)(2)(C)(ii) of title 5, United
23	States Code, to have as its principal function the
24	conduct of foreign intelligence or counterintel-
25	$ligence\ activities.$

1	"(2) The term 'covered information'—
2	"(A) means information, including classi-
3	fied information, that an employee referred to in
4	subsection (a) reasonably believes provides direct
5	and specific evidence of a false or inaccurate
6	statement—
7	"(i) made to Congress; or
8	"(ii) contained in any intelligence as-
9	sessment, report, or estimate; and
10	"(B) does not include information the dis-
11	closure of which is prohibited by rule 6(e) of the
12	Federal Rules of Criminal Procedure.
13	"(d) Construction With Other Reporting Re-
14	QUIREMENTS.—Nothing in this section may be construed to
15	modify, alter, or otherwise affect—
16	"(1) any reporting requirement relating to intel-
17	ligence activities that arises under this Act or any
18	other provision of law; or
19	"(2) the right of any employee of the United
20	States to disclose information to Congress, in accord-
21	ance with applicable law, information other than cov-
22	ered information.".
23	(c) Clerical Amendment.—The table of contents in
24	the first section of that Act is amended by inserting after
25	the item relating to section 507 the following new items:

"Sec. 508. Response of intelligence community to requests from Congress for intelligence documents and information.

"Sec. 509. Disclosures to Congress.".

1	SEC. 1103. PUBLIC INTEREST DECLASSIFICATION BOARD.
2	The Public Interest Declassification Act of 2000 (50
3	U.S.C. 435 note) is amended—
4	(1) in section 704(e)—
5	(A) by striking "If requested" and inserting
6	$the\ following:$
7	"(1) In GENERAL.—If requested"; and
8	(B) by adding at the end the following:
9	"(2) Authority of Board.—Upon receiving a
10	congressional request described in section $703(b)(5)$ ,
11	the Board may conduct the review and make the rec-
12	ommendations described in that section, regardless of
13	whether such a review is requested by the President.
14	"(3) Reporting.—Any recommendations sub-
15	mitted to the President by the Board under section
16	703(b)(5), shall be submitted to the chairman and
17	ranking member of the committee of Congress that
18	made the request relating to such recommendations.";
19	and
20	(2) in section 710(b), by striking "8 years after
21	the date of the enactment of this Act" and inserting
22	"on December 31, 2012".

1	TITLE XII—INTERNATIONAL CO-
2	OPERATION ON
3	ANTITERRORISM TECH-
4	NOLOGIES
5	SEC. 1201. PROMOTING ANTITERRORISM CAPABILITIES
6	THROUGH INTERNATIONAL COOPERATION.
7	(a) Findings.—The Congress finds the following:
8	(1) The development and implementation of tech-
9	nology is critical to combating terrorism and other
10	high consequence events and implementing a com-
11	prehensive homeland security strategy.
12	(2) The United States and its allies in the global
13	war on terrorism share a common interest in facili-
14	tating research, development, testing, and evaluation
15	of equipment, capabilities, technologies, and services
16	that will aid in detecting, preventing, responding to,
17	recovering from, and mitigating against acts of ter-
18	rorism.
19	(3) Certain United States allies in the global
20	war on terrorism, including Israel, the United King-
21	dom, Canada, Australia, and Singapore have exten-
22	sive experience with, and technological expertise in,
23	homeland security.
24	(4) The United States and certain of its allies in
25	the global war on terrorism have a history of success-

1	ful collaboration in developing mutually beneficial
2	equipment, capabilities, technologies, and services in
3	the areas of defense, agriculture, and telecommuni-
4	cations.
5	(5) The United States and its allies in the global
6	war on terrorism will mutually benefit from the shar-
7	ing of technological expertise to combat domestic and
8	$international\ terror is m.$
9	(6) The establishment of an office to facilitate
10	and support cooperative endeavors between and
11	among government agencies, for-profit business enti-
12	ties, academic institutions, and nonprofit entities of
13	the United States and its allies will safeguard lives
14	and property worldwide against acts of terrorism and
15	other high consequence events.
16	(b) Promoting Antiterrorism Through Inter-
17	NATIONAL COOPERATION ACT.—
18	(1) In General.—The Homeland Security Act
19	of 2002 is amended by inserting after section 316, as
20	added by section 601 of this Act, the following:
21	"SEC. 317. PROMOTING ANTITERRORISM THROUGH INTER-
22	NATIONAL COOPERATION PROGRAM.
23	"(a) Definitions.—In this section:
24	"(1) DIRECTOR.—The term 'Director' means the
25	Director selected under subsection $(b)(2)$ .

1	"(2) International cooperative activity.—
2	The term 'international cooperative activity' in-
3	cludes—
4	"(A) coordinated research projects, joint re-
5	search projects, or joint ventures;
6	"(B) joint studies or technical demonstra-
7	tions;
8	"(C) coordinated field exercises, scientific
9	seminars, conferences, symposia, and workshops;
10	"(D) training of scientists and engineers;
11	"(E) visits and exchanges of scientists, engi-
12	neers, or other appropriate personnel;
13	"(F) exchanges or sharing of scientific and
14	technological information; and
15	"(G) joint use of laboratory facilities and
16	equipment.
17	"(b) Science and Technology Homeland Secu-
18	RITY INTERNATIONAL COOPERATIVE PROGRAMS OFFICE.—
19	"(1) ESTABLISHMENT.—The Under Secretary
20	shall establish the Science and Technology Homeland
21	Security International Cooperative Programs Office.
22	"(2) DIRECTOR.—The Office shall be headed by
23	a Director, who—
24	"(A) shall be selected (in consultation with
25	the Assistant Secretary for International Affairs,

1	Policy Directorate) by and shall report to the
2	Under Secretary; and
3	"(B) may be an officer of the Department
4	serving in another position.
5	"(3) Responsibilities.—
6	"(A) Development of mechanisms.—The
7	Director shall be responsible for developing, in
8	coordination with the Department of State, the
9	Department of Defense, the Department of En-
10	ergy, and other Federal agencies, mechanisms
11	and legal frameworks to allow and to support
12	international cooperative activity in support of
13	homeland security research.
14	"(B) Priorities.—The Director shall be re-
15	sponsible for developing, in coordination with the
16	Directorate of Science and Technology, the other
17	components of the Department (including the Of-
18	fice of the Assistant Secretary for International
19	Affairs, Policy Directorate), the Department of
20	State, the Department of Defense, the Depart-
21	ment of Energy, and other Federal agencies,
22	strategic priorities for international cooperative
23	activity.
24	"(C) Activities.—The Director shall facili-
25	tate the planning, development, and implementa-

tion of international cooperative activity to address the strategic priorities developed under subparagraph (B) through mechanisms the Under Secretary considers appropriate, including grants, cooperative agreements, or contracts to or with foreign public or private entities, governmental organizations, businesses, federally funded research and development centers, and universities.

"(D) IDENTIFICATION OF PARTNERS.—The Director shall facilitate the matching of United States entities engaged in homeland security research with non-United States entities engaged in homeland security research so that they may partner in homeland security research activities.

"(4) Coordination.—The Director shall ensure that the activities under this subsection are coordinated with the Office of International Affairs and the Department of State, the Department of Defense, the Department of Energy, and other relevant Federal agencies or interagency bodies. The Director may enter into joint activities with other Federal agencies.

"(c) Matching Funding.—

24 "(1) IN GENERAL.—

1	"(A) Equitability.—The Director shall en-
2	sure that funding and resources expended in
3	international cooperative activity will be equi-
4	tably matched by the foreign partner government
5	or other entity through direct funding, funding
6	of complementary activities, or through the pro-
7	vision of staff, facilities, material, or equipment.
8	"(B) Grant matching and repayment.—
9	"(i) In General.—The Secretary may
10	require a recipient of a grant under this
11	section—
12	"(I) to make a matching contribu-
13	tion of not more than 50 percent of the
14	total cost of the proposed project for
15	which the grant is awarded; and
16	"(II) to repay to the Secretary the
17	amount of the grant (or a portion
18	thereof), interest on such amount at an
19	appropriate rate, and such charges for
20	administration of the grant as the Sec-
21	retary determines appropriate.
22	"(ii) Maximum amount.—The Sec-
23	retary may not require that repayment
24	under clause (i)(II) be more than 150 per-
25	cent of the amount of the grant, adjusted for

1	inflation on the basis of the Consumer Price
2	Index.
3	"(2) Foreign partners.—Partners may in-
4	clude Israel, the United Kingdom, Canada, Australia,
5	Singapore, and other allies in the global war on ter-
6	rorism, as determined by the Secretary of State.
7	"(d) Funding for all activities under this
8	section shall be paid from discretionary funds appropriated
9	to the Department.
10	"(e) Foreign Reimbursements.—If the Science and
11	Technology Homeland Security International Cooperative
12	Programs Office participates in an international coopera-
13	tive activity with a foreign partner on a cost-sharing basis,
14	any reimbursements or contributions received from that for-
15	eign partner to meet the share of that foreign partner of
16	the project may be credited to appropriate appropriations
17	accounts of the Directorate of Science and Technology.".
18	(2) Technical and conforming amend-
19	MENT.—The table of contents in section 1(b) of the
20	Homeland Security Act of 2002 (6 U.S.C. 101 et seq.)
21	is amended by adding after the item relating to sec-
22	tion 316, as added by section 601 of this Act, the fol-
23	lowing:

"Sec. 317. Promoting antiterrorism through international cooperation program.".

1	SEC. 1202. TRANSPARENCY OF FUNDS.
2	For each Federal award (as that term is defined in
3	section 2 of the Federal Funding Accountability and Trans-
4	parency Act of 2006 (31 U.S.C. 6101 note)) under this title
5	or an amendment made by this title, the Director of the
6	Office of Management and Budget shall ensure full and
7	timely compliance with the requirements of the Federal
8	Funding Accountability and Transparency Act of 2006 (31
9	U.S.C. 6101 note).
10	TITLE XIII—MISCELLANEOUS
11	<b>PROVISIONS</b>
12	SEC. 1301. DEPUTY SECRETARY OF HOMELAND SECRETARY
13	FOR MANAGEMENT.
14	(a) Establishment and Succession.—Section 103
15	of the Homeland Security Act of 2002 (6 U.S.C. 113) is
16	amended—
17	(1) in subsection (a)—
18	(A) in the subsection heading, by striking
19	"Deputy Secretary" and inserting "Deputy
20	Secretaries";
21	(B) by striking paragraph (6);
22	(C) by redesignating paragraphs (2)
23	through (5) as paragraphs (3) through (6), re-
24	spectively; and
25	(D) by striking paragraph (1) and insert-
26	ing the following:

1	"(1) A Deputy Secretary of Homeland Security.
2	"(2) A Deputy Secretary of Homeland Security
3	for Management."; and
4	(2) by adding at the end the following:
5	"(g) Vacancies.—
6	"(1) Vacancy in office of secretary.—
7	"(A) Deputy secretary.—In case of a va-
8	cancy in the office of the Secretary, or of the ab-
9	sence or disability of the Secretary, the Deputy
10	Secretary of Homeland Security may exercise all
11	the duties of that office, and for the purpose of
12	section 3345 of title 5, United States Code, the
13	Deputy Secretary of Homeland Security is the
14	first assistant to the Secretary.
15	"(B) Deputy secretary for manage-
16	MENT.—When by reason of absence, disability, or
17	vacancy in office, neither the Secretary nor the
18	Deputy Secretary of Homeland Security is
19	available to exercise the duties of the office of the
20	Secretary, the Deputy Secretary of Homeland
21	Security for Management shall act as Secretary.
22	"(2) Vacancy in office of deputy sec-
23	RETARY.—In the case of a vacancy in the office of the
24	Deputy Secretary of Homeland Security, or of the ab-
25	sence or disability of the Deputy Secretary of Home-

1	land Security, the Deputy Secretary of Homeland Se-
2	curity for Management may exercise all the duties of
3	that office.
4	"(3) Further order of succession.—The
5	Secretary may designate such other officers of the De-
6	partment in further order of succession to act as Sec-
7	retary.".
8	(b) Responsibilities.—Section 701 of the Homeland
9	Security Act of 2002 (6 U.S.C. 341) is amended—
10	(1) in the section heading, by striking "UNDER
11	SECRETARY" and inserting "DEPUTY SECRETARY
12	OF HOMELAND SECURITY";
13	(2) in subsection (a)—
14	(A) by inserting "The Deputy Secretary of
15	Homeland Security for Management shall serve
16	as the Chief Management Officer and principal
17	advisor to the Secretary on matters related to the
18	management of the Department, including man-
19	agement integration and transformation in sup-
20	port of homeland security operations and pro-
21	grams." before "The Secretary";
22	(B) by striking "Under Secretary for Man-
23	agement" and inserting "Deputy Secretary of
24	Homeland Security for Management";

1	(C) by striking paragraph (7) and inserting
2	$the\ following:$
3	"(7) Strategic planning and annual performance
4	planning and identification and tracking of perform-
5	ance measures relating to the responsibilities of the
6	Department."; and
7	(D) by striking paragraph (9), and insert-
8	ing the following:
9	"(9) The integration and transformation process,
10	to ensure an efficient and orderly consolidation of
11	functions and personnel to the Department, including
12	the development of a management integration strategy
13	for the Department."; and
14	(3) in subsection (b)—
15	(A) in paragraph (1), by striking "Under
16	Secretary for Management" and inserting "Dep-
17	uty Secretary of Homeland Security for Manage-
18	ment"; and
19	(B) in paragraph (2), by striking "Under
20	Secretary for Management" and inserting "Dep-
21	uty Secretary of Homeland Security for Manage-
22	ment".
23	(c) Appointment, Evaluation, and Reappoint-
24	MENT.—Section 701 of the Homeland Security Act of 2002

1	(6 U.S.C. 341) is amended by adding at the end the fol-
2	lowing:
3	"(c) Appointment, Evaluation, and Reappoint-
4	MENT.—The Deputy Secretary of Homeland Security for
5	Management—
6	"(1) shall be appointed by the President, by and
7	with the advice and consent of the Senate, from
8	among persons who have—
9	"(A) extensive executive level leadership and
10	management experience in the public or private
11	sector;
12	"(B) strong leadership skills;
13	"(C) a demonstrated ability to manage
14	large and complex organizations; and
15	"(D) a proven record in achieving positive
16	$operational\ results;$
17	"(2) shall—
18	"(A) serve for a term of 5 years; and
19	"(B) be subject to removal by the President
20	if the President—
21	"(i) finds that the performance of the
22	Deputy Secretary of Homeland Security for
23	Management is unsatisfactory; and
24	"(ii) communicates the reasons for re-
25	moving the Deputy Secretary of Homeland

1	Security for Management to Congress before
2	such removal;
3	"(3) may be reappointed in accordance with
4	paragraph (1), if the Secretary has made a satisfac-
5	tory determination under paragraph (5) for the 3
6	most recent performance years;
7	"(4) shall enter into an annual performance
8	agreement with the Secretary that shall set forth
9	measurable individual and organizational goals; and
10	"(5) shall be subject to an annual performance
11	evaluation by the Secretary, who shall determine as
12	part of each such evaluation whether the Deputy Sec-
13	retary of Homeland Security for Management has
14	made satisfactory progress toward achieving the goals
15	set out in the performance agreement required under
16	paragraph (4).".
17	(d) Incumbert.—The individual who serves in the po-
18	sition of Under Secretary for Management of the Depart-
19	ment of Homeland Security on the date of enactment of this
20	Act—
21	(1) may perform all the duties of the Deputy
22	Secretary of Homeland Security for Management at
23	the pleasure of the President, until a Deputy Sec-
24	retary of Homeland Security for Management is ap-
25	pointed in accordance with subsection (c) of section

1	701 of the Homeland Security Act of 2002 (6 U.S.C.
2	341), as added by this Act; and
3	(2) may be appointed Deputy Secretary of
4	Homeland Security for Management, if such appoint-
5	ment is otherwise in accordance with sections 103
6	and 701 of the Homeland Security Act of 2002 (6
7	U.S.C. 113 and 341), as amended by this Act.
8	(e) References.—References in any other Federal
9	law, Executive order, rule, regulation, or delegation of au-
10	thority, or any document of or relating to the Under Sec-
11	retary for Management of the Department of Homeland Se-
12	curity shall be deemed to refer to the Deputy Secretary of
13	Homeland Security for Management.
14	(f) Technical and Conforming Amendments.—
15	(1) Other reference.—Section 702(a) of the
16	Homeland Security Act of 2002 (6 U.S.C. 342(a)) is
17	amended by striking "Under Secretary for Manage-
18	ment" and inserting "Deputy Secretary of Homeland
19	Security for Management".
20	(2) Table of contents.—The table of contents
21	in section 1(b) of the Homeland Security Act of 2002
22	(6 U.S.C. 101(b)) is amended by striking the item re-
23	lating to section 701 and inserting the following:
	"Sec. 701. Deputy Secretary of Homeland Security for Management.".
24	(3) Executive schedule.—Section 5313 of

title 5, United States Code, is amended by inserting

1	after the item relating to the Deputy Secretary of
2	Homeland Security the following:
3	"Deputy Secretary of Homeland Security for
4	Management.".
5	SEC. 1302. SENSE OF THE SENATE REGARDING COMBATING
6	DOMESTIC RADICALIZATION.
7	(a) FINDINGS.—The Senate finds the following:
8	(1) The United States is engaged in a struggle
9	against a transnational terrorist movement of radical
10	extremists seeking to exploit the religion of Islam
11	through violent means to achieve ideological ends.
12	(2) The radical jihadist movement transcends
13	borders and has been identified as a potential threat
14	within the United States.
15	(3) Radicalization has been identified as a pre-
16	cursor to terrorism.
17	(4) Countering the threat of violent extremists
18	domestically, as well as internationally, is a critical
19	element of the plan of the United States for success
20	in the war on terror.
21	(5) United States law enforcement agencies have
22	identified radicalization as an emerging threat and
23	have in recent years identified cases of "homegrown"
24	extremists operating inside the United States with the

1	intent to provide support for, or directly commit, a
2	terrorist attack.
3	(6) The alienation of Muslim populations in the
4	Western world has been identified as a factor in the
5	spread of radicalization.
6	(7) Radicalization cannot be prevented solely
7	through law enforcement and intelligence measures.
8	(b) Sense of Senate.—It is the sense of the Senate
9	that the Secretary, in consultation with other relevant Fed-
10	eral agencies, should make a priority of countering domestic
11	radicalization and extremism by—
12	(1) using intelligence analysts and other experts
13	to better understand the process of radicalization from
14	sympathizer to activist to terrorist;
15	(2) recruiting employees with diverse worldviews,
16	skills, languages, and cultural backgrounds and exper-
17	tise;
18	(3) consulting with experts to ensure that the
19	lexicon used within public statements is precise and
20	appropriate and does not aid extremists by offending
21	the American Muslim community;
22	(4) developing and implementing, in concert
23	with the Attorney General and State and local correc-
24	tions officials, a program to address prisoner
25	radicalization and post-sentence reintegration;

1	(5) pursuing broader avenues of dialogue with
2	the Muslim community to foster mutual respect, un-
3	derstanding, and trust; and
4	(6) working directly with State, local, and com-
5	munity leaders to—
6	(A) educate these leaders on the threat of
7	radicalization and the necessity of taking pre-
8	ventative action at the local level; and
9	(B) facilitate the sharing of best practices
10	from other countries and communities to encour-
11	age outreach to the American Muslim commu-
12	nity and develop partnerships between all faiths,
13	including Islam.
14	SEC. 1303. SENSE OF THE SENATE REGARDING OVERSIGHT
15	OF HOMELAND SECURITY.
16	(a) FINDINGS.—The Senate finds the following:
17	(1) The Senate recognizes the importance and
18	need to implement the recommendations offered by the
19	National Commission on Terrorist Attacks Upon the
20	United States (in this section referred to as the "Com-
21	mission").
22	(2) Congress considered and passed the National
23	Security Intelligence Reform Act of 2004 (Public Law
24	108–458; 118 Stat. 3643) to implement the rec-
25	ommendations of the Commission.

1	(3) Representatives of the Department testified at
2	165 Congressional hearings in calendar year 2004,
3	and 166 Congressional hearings in calendar year
4	2005.

- 5 (4) The Department had 268 representatives tes-6 tify before 15 committees and 35 subcommittees of the 7 House of Representatives and 9 committees and 12 8 subcommittees of the Senate at 206 congressional 9 hearings in calendar year 2006.
- 10 (5) The Senate has been unwilling to reform 11 itself in accordance with the recommendation of the 12 Commission to provide better and more streamlined 13 oversight of the Department.
- 14 (b) SENSE OF SENATE.—It is the sense of the Senate 15 that the Senate should implement the recommendation of 16 the Commission to "create a single, principal point of over-17 sight and review for homeland security.".

### 18 SEC. 1304. REPORT REGARDING BORDER SECURITY.

- 19 (a) In General.—Not later than 180 days after the
- 20 date of enactment of this Act, the Secretary shall submit
- 21 a report to Congress regarding ongoing initiatives of the
- 22 Department to improve security along the northern border
- 23 of the United States.
- 24 (b) Contents.—The report submitted under sub-
- 25 section (a) shall—

1	(1) address the vulnerabilities along the northern
2	border of the United States; and
3	(2) provide recommendations to address such
4	vulnerabilities, including required resources needed to
5	protect the northern border of the United States.
6	(c) Government Accountability Office.—Not
7	later than 270 days after the date of the submission of the
8	report under subsection (a), the Comptroller General of the
9	United States shall submit a report to Congress that—
10	(1) reviews and comments on the report under
11	subsection (a); and
12	(2) provides recommendations regarding any ad-
13	ditional actions necessary to protect the northern bor-
14	der of the United States.

# Calendar No. 57

110TH CONGRESS S. 4

## A BILL

To make the United States more secure by implementing unfinished recommendations of the 9/11 Commission to fight the war on terror more effectively, to improve homeland security, and for other purposes.

February 23, 2007
Reported with an amendment