H. R. 1387

IN THE SENATE OF THE UNITED STATES

March 18, 2010

Received; read twice and referred to the Committee on Homeland Security and Governmental Affairs

AN ACT

To amend title 44, United States Code, to require preservation of certain electronic records by Federal agencies, to require a certification and reports relating to Presidential records, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Electronic Message
- 3 Preservation Act".
- 4 SEC. 2. PRESERVATION OF ELECTRONIC MESSAGES.
- 5 (a) REQUIREMENT FOR PRESERVATION OF ELEC-
- 6 TRONIC MESSAGES.—
- 7 (1) In General.—Chapter 29 of title 44,
- 8 United States Code, is amended by adding at the
- 9 end the following new section:

10 "§ 2911. Electronic messages

- 11 "(a) REGULATIONS REQUIRED.—Not later than 18
- 12 months after the date of the enactment of this section,
- 13 the Archivist shall promulgate regulations governing agen-
- 14 cy preservation of electronic messages that are records.
- 15 Such regulations shall, at a minimum—
- 16 "(1) require the electronic capture, manage-
- ment, and preservation of such electronic records in
- accordance with the records disposition requirements
- of chapter 33 of this title;
- 20 "(2) require that such electronic records are
- 21 readily accessible for retrieval through electronic
- searches;
- "(3) establish mandatory minimum functional
- requirements for electronic records management sys-
- tems to ensure compliance with the requirements in
- paragraphs (1) and (2);

- "(4) establish a process to certify that Federal agencies' electronic records management systems meet the functional requirements established under paragraph (3); and
- 5 "(5) include timelines for agency compliance 6 with the regulations that ensure compliance as expe-7 ditiously as practicable but not later than four years 8 after the date of the enactment of this section.
- 9 "(b) COVERAGE OF OTHER ELECTRONIC 10 RECORDS.—To the extent practicable, the regulations pro-11 mulgated under subsection (a) shall also include require-12 ments for the capture, management, and preservation of 13 other electronic records.
- 14 "(c) COMPLIANCE BY FEDERAL AGENCIES.—Each 15 Federal agency shall comply with the regulations promul-16 gated under subsection (a).
- 17 "(d) REVIEW OF REGULATIONS REQUIRED.—The 18 Archivist shall periodically review and, as necessary, 19 amend the regulations promulgated under this section.
- 20 "(e) Reports on Implementation of Regula-21 tions.—
- 22 "(1) AGENCY REPORT TO ARCHIVIST.—Not 23 later than four years after the date of the enactment 24 of this section, the head of each Federal agency shall 25 submit to the Archivist a report on the agency's

1	compliance with the regulations promulgated under
2	this section.
3	"(2) Archivist report to congress.—Not
4	later than 90 days after receipt of all reports re-
5	quired by paragraph (1), the Archivist shall submit
6	to the Committee on Homeland Security and Gov-
7	ernmental Affairs of the Senate and the Committee
8	on Oversight and Government Reform of the House
9	of Representatives a report on Federal agency com-
10	pliance with the regulations promulgated under this
11	section.".
12	(2) CLERICAL AMENDMENT.—The table of sec-
13	tions for chapter 29 of title 44, United States Code,
14	is amended by adding after the item relating to sec-
15	tion 2910 the following new item:
	"2911. Electronic messages.".
16	(b) Definitions.—Section 2901 of title 44, United
17	States Code, is amended—
18	(1) by striking "and" at the end of paragraph
19	(14);
20	(2) by striking the period at the end of para-
21	graph (15) and inserting a semicolon; and
22	(3) by adding at the end the following new
23	paragraphs:
24	"(16) the term 'electronic messages' means
25	electronic mail and other electronic messaging sys-

1	tems that are used for purposes of communicating
2	between individuals; and
3	"(17) the term 'electronic records management
4	system' means software designed to manage elec-
5	tronic records, including by—
6	"(A) categorizing and locating records;
7	"(B) ensuring that records are retained as
8	long as necessary;
9	"(C) identifying records that are due for
10	disposition; and
11	"(D) ensuring the storage, retrieval, and
12	disposition of records.".
13	SEC. 3. PRESIDENTIAL RECORDS.
	SEC. 3. PRESIDENTIAL RECORDS. (a) ADDITIONAL REGULATIONS RELATING TO PRESI-
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13 14	(a) Additional Regulations Relating to Presi-
13 14 15	(a) Additional Regulations Relating to Presidential Records.—
13 14 15 16	(a) Additional Regulations Relating to Presidential Records.— (1) In General.—Section 2206 of title 44,
13 14 15 16	(a) Additional Regulations Relating to Presidential Records.— (1) In General.—Section 2206 of title 44, United States Code, is amended—
113 114 115 116 117	 (a) Additional Regulations Relating to Presidential Records.— (1) In General.—Section 2206 of title 44, United States Code, is amended— (A) by striking "and" at the end of para-
13 14 15 16 17 18	(a) Additional Regulations Relating to Presidential Records.— (1) In General.—Section 2206 of title 44, United States Code, is amended— (A) by striking "and" at the end of paragraph (3);
13 14 15 16 17 18 19 20	(a) Additional Regulations Relating to Presidential Records.— (1) In General.—Section 2206 of title 44, United States Code, is amended— (A) by striking "and" at the end of paragraph (3); (B) by striking the period at the end of
13 14 15 16 17 18 19 20 21	(a) Additional Regulations Relating to Presidential Records.— (1) In General.—Section 2206 of title 44, United States Code, is amended— (A) by striking "and" at the end of paragraph (3); (B) by striking the period at the end of paragraph (4) and inserting "; and"; and

1	of electronic Presidential records during the Presi-
2	dent's term of office, including—
3	"(A) records management controls nec-
4	essary for the capture, management, and pres-
5	ervation of electronic messages;
6	"(B) records management controls nec-
7	essary to ensure that electronic messages are
8	readily accessible for retrieval through elec-
9	tronic searches; and
10	"(C) a process to certify the electronic
11	records management system to be used by the
12	President for the purposes of complying with
13	the requirements in subparagraphs (A) and
14	(B).".
15	(2) Definition.—Section 2201 of title 44,
16	United States Code, is amended by adding at the
17	end the following new paragraphs:
18	"(5) The term 'electronic messages' has the
19	meaning provided in section 2901(16) of this title.
20	"(6) The term 'electronic records management
21	system' has the meaning provided in section
22	2901(17) of this title.".
23	(b) Certification of President's Management
24	of Presidential Records.—

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1	(1) Certification required.—Chapter 22 of
2	title 44, United States Code, is amended by adding
3	at the end the following new section:
4	"§ 2208. Certification of the President's management
5	of Presidential records
6	"(a) Annual Certification.—The Archivist shall
7	annually certify whether the electronic records manage-
8	ment controls established by the President meet require-
9	ments under sections 2203(a) and 2206(5) of this title.
10	"(b) Report to Congress.—The Archivist shall re-
11	port annually to the Committee on Homeland Security and
12	Governmental Affairs of the Senate and the Committee
13	on Oversight and Government Reform of the House of
14	Representatives on the status of the certification.".
15	(2) CLERICAL AMENDMENT.—The table of sec-
16	tions for chapter 22 of title 44, United States Code,
17	is amended by adding at the end the following new
18	item:
	"2208. Certification of the President's management of Presidential records.".
19	(c) Report to Congress.—Section 2203(f) of title
20	44, United States Code, is amended by adding at the end
21	the following:
22	"(4) One year following the conclusion of a Presi-
23	dent's term of office, or if a President serves consecutive
24	terms one year following the conclusion of the last term,
25	the Archivist shall submit to the Committee on Homeland

- 1 Security and Governmental Affairs of the Senate and the
- 2 Committee on Oversight and Government Reform of the
- 3 House of Representatives a report on—
- 4 "(A) the volume and format of electronic Presi-
- 5 dential records deposited into that President's Presi-
- 6 dential archival depository; and
- 7 "(B) whether the electronic records manage-
- 8 ment controls of that President met the require-
- 9 ments under sections 2203(a) and 2206(5) of this
- title.".
- 11 (d) Effective Date.—The amendments made by
- 12 this section shall take effect one year after the date of
- 13 the enactment of this Act.
- 14 SEC. 4. PROCEDURES TO PREVENT UNAUTHORIZED RE-
- 15 MOVAL OF CLASSIFIED RECORDS FROM NA-
- 16 TIONAL ARCHIVES.
- 17 (a) In General.—The Archivist of the United
- 18 States shall prescribe internal procedures to prevent the
- 19 unauthorized removal of classified records from the Na-
- 20 tional Archives and Records Administration or the de-
- 21 struction or damage of such records, including when such
- 22 records are accessed or searched electronically. The proce-
- 23 dures shall apply to all National Archives and Records Ad-
- 24 ministration facilities authorized to store classified records
- 25 and include the following prohibitions:

- 1 (1) No person, other than covered personnel, 2 shall view classified records in any room that is not 3 secure except in the presence of National Archives 4 and Records Administration personnel or under 5 video surveillance.
 - (2) No person, other than covered personnel, shall at any time be left alone with classified records, unless that person is under video surveillance.
 - (3) No person, other than covered personnel, shall conduct any review of classified records while in the possession of any cell phone or other personal communication device.
 - (4) All persons seeking access to review classified records, as a precondition to such access, must consent to a search of their belongings upon conclusion of their records review.
 - (5) All notes and other writings prepared by persons other than covered personnel during the course of a review of classified records shall be retained by the National Archives and Records Administration in a secure facility until such notes and other writings are determined to be unclassified, are declassified, or are securely transferred to another secure facility.

1	(b) Definitions.—In this section:
2	(1) The term "records" has the meaning pro-
3	vided in section 3301 of title 44, United States
4	Code.
5	(2) The term "covered personnel" means any
6	individual—
7	(A) who has an appropriate and necessary
8	reason for accessing classified records, as deter-
9	mined by the Archivist; and
10	(B) who is either—
11	(i) an officer or employee of the Fed-
12	eral Government with appropriate security
13	clearances; or
14	(ii) any personnel with appropriate se-
15	curity clearances of a Federal contractor
16	authorized in writing to act for purposes of
17	this section by an officer or employee of
18	the Federal Government.
19	SEC. 5. RESTRICTIONS ON ACCESS TO PRESIDENTIAL
20	RECORDS.
21	Section 2204 of title 44, United States Code (relating
22	to restrictions on access to presidential records) is amend-
23	ed by adding at the end the following new subsection:
24	"(f) The Archivist shall not make available any origi-
25	nal presidential records to any individual claiming access

- 1 to any presidential record as a designated representative
- 2 under section 2205(3) of this title if that individual has
- 3 been convicted of a crime relating to the review, retention,
- 4 removal, or destruction of records of the Archives.".
- 5 SEC. 6. BUDGETARY EFFECTS OF PAYGO LEGISLATION FOR
- 6 THIS ACT.
- 7 The budgetary effects of this Act, for the purpose of
- 8 complying with the Statutory Pay-As-You-Go-Act of 2010,
- 9 shall be determined by reference to the latest statement
- 10 titled "Budgetary Effects of PAYGO Legislation" for this
- 11 Act, submitted for printing in the Congressional Record
- 12 by the Chairman of the House Budget Committee, pro-
- 13 vided that such statement has been submitted prior to the
- 14 vote on passage.

Passed the House of Representatives March 17, 2010.

Attest: LORRAINE C. MILLER,

Clerk.