## 111TH CONGRESS 1ST SESSION H.R. 2772

To amend the Small Business Act to enhance the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

### JUNE 9, 2009

Mr. SCHOCK introduced the following bill; which was referred to the Committee on Small Business, and in addition to the Committee on Science and Technology, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

- To amend the Small Business Act to enhance the Small Business Innovation Research Program and the Small Business Technology Transfer Program, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - **3** SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "SBIR and STTR En-5 hancement Act".

# SEC. 2. INCREASED NUMBER OF RESEARCH TOPIC SOLICI TATIONS ANNUALLY AND SHORTENED PE RIOD FOR FINAL DECISIONS ON APPLICA TIONS.

5 (a) INCREASED NUMBER OF RESEARCH TOPIC SO6 LICITATIONS ANNUALLY.—Section 9(g)(2) of the Small
7 Business Act (15 U.S.C. 638(g)(2)) is amended by insert8 ing before the semicolon at the end the following: ", but
9 not less often than twice per year".

(b) SHORTENED PERIOD FOR FINAL DECISIONS ON 10 APPLICATIONS.—Section 9(g)(4) of the Small Business 11 Act (15 U.S.C. 638(g)(4)) is amended by inserting before 12 the semicolon at the end the following: ", but a final deci-13 sion on each proposal shall be rendered not later than 90 14 days after the date on which the solicitation closes unless 15 16 the Administrator determines, on a case by case basis, that a decision may be extended from 90 days to 180 17 18 days".

## 19SEC. 3. AGENCIES SHOULD FUND VITAL R&D PROJECTS20WITH THE POTENTIAL FOR COMMERCIALIZA-21TION.

22 Section 9 of the Small Business Act (15 U.S.C. 638)23 is amended by adding at the end the following:

24 "(aa) MULTIPLE FIRST PHASE SBIR AWARDS RE25 PORT.—The Administrator shall, on an annual basis, sub26 mit to the Committee on Small Business and the Com•HR 2772 IH

mittee on Science and Technology of the House of Rep resentatives and the Committee on Small Business and
 Entrepreneurship of the Senate a list identifying each
 small business concern that, for the period covered by the
 preceding 5 fiscal years, received 15 or more first phase
 SBIR awards and no second phase SBIR awards.".

7 SEC. 4. FEDERAL AGENCY ENGAGEMENT WITH SBIR
8 AWARDEES THAT HAVE BEEN AWARDED MUL9 TIPLE PHASE ONE AWARDS BUT HAVE NOT
10 BEEN AWARDED PHASE TWO AWARDS.

Section 9 of the Small Business Act (15 U.S.C. 638),
as amended, is further amended by adding at the end the
following:

14 "(bb) REQUIREMENTS RELATING то FEDERAL 15 AGENCY ENGAGEMENT WITH CERTAIN FIRST PHASE 16 SBIR AWARDEES.—Each Federal agency required by this 17 section to conduct an SBIR program shall engage with 18 SBIR awardees that have been awarded multiple first phase SBIR awards but have not been awarded any sec-19 ond phase SBIR awards and shall develop performance 20 21 measures with respect to awardee progression in the SBIR 22 program.".

3 Section 9 of the Small Business Act (15 U.S.C. 638),
4 as amended, is further amended by adding at the end the
5 following:

6 "(cc) Assistance for Administrative, Over7 sight, and Contract Processing Costs.—

8 "(1) IN GENERAL.—From amounts made avail-9 able to carry out this subsection, the Administrator 10 may, on petition by Federal agencies required by 11 this section to conduct an SBIR program, transfer 12 funds to such agencies to assist with the administra-13 tive, oversight, and contract processing costs relating 14 to such program.

15 "(2) PETITIONS.—The Administrator shall es16 tablish rules for making transfers under paragraph
17 (1). The initial set of rules shall be promulgated not
18 later than 180 days after the date of the enactment
19 of this subsection.

20 "(3) LIMIT ON TRANSFER.—A Federal agency
21 may not receive under this subsection in a fiscal
22 year an amount greater than 3 percent of the SBIR
23 budget of such agency for such fiscal year.

24 "(4) AUTHORIZATION OF APPROPRIATIONS.—
25 There is authorized to be appropriated to the Ad-

1 ministrator to carry out this subsection \$27,500,000 2 for each of fiscal years 2010 and 2011.". 3 SEC. 6. COMPTROLLER GENERAL AUDIT OF HOW FEDERAL 4 AGENCIES CALCULATE EXTRAMURAL RE-5 SEARCH BUDGETS. 6 The Comptroller General of the United States shall 7 carry out a detailed audit of how Federal agencies cal-8 culate extramural research budgets for purposes of calcu-9 lating the size of the agencies' Small Business Innovation 10 Research Program and Small Business Technology Transfer Program budgets. Not later than 1 year after the date 11 12 of the enactment of this Act, the Comptroller General shall 13 submit to the Committee on Small Business and the Committee on Science and Technology of the House of Rep-14 15 resentatives and the Committee on Small Business and Entrepreneurship of the Senate a report on the results 16 of the audit. 17

## 18 SEC. 7. AGENCY DATABASES TO SUPPORT PROGRAM EVAL-

19 UATION.

20 Section 9(k) of the Small Business Act (15 U.S.C.
21 638(k)) is amended—

(1) in paragraph (2)(A) -

23 (A) by striking "and" at the end of clause24 (ii);

1	(B) by inserting "and" at the end of clause
2	(iii); and
3	(C) by adding at the end the following new
4	clause:
5	"(iv) information on the ownership
6	structure of award recipients, both at the
7	time of receipt of the award and upon com-
8	pletion of the award period;";
9	(2) by amending paragraph $(3)$ to read as fol-
10	lows:
11	"(3) UPDATING INFORMATION FOR DATA-
12	BASE.—
13	"(A) IN GENERAL.—A Federal agency
14	shall not make a Phase I or Phase II payment
15	to a small business concern under this section
16	unless the small business concern has provided
17	all information required under this subsection
18	and available at the time with respect to the
19	award under which the payment is made, and
20	with respect to any other award under this sec-
21	tion previously received by the small business
22	concern or a predecessor in interest to the small
23	business concern.
24	"(B) APPORTIONMENT.—In complying
25	with this paragraph, a small business concern

1	may apportion sales or additional investment
2	information relating to more than one second
3	phase award among those awards, if it notes
4	the apportionment for each award.
5	"(C) ANNUAL UPDATES UPON TERMI-
6	NATION.—A small business concern receiving an
7	award under this section shall—
8	"(i) in the case of a second phase
9	award, update information in the data-
10	bases required under paragraphs $(2)$ and
11	(6) concerning that award at the termi-
12	nation of the award period;
13	"(ii) in the case of award recipients
14	not described in clause (iii), be requested
15	to voluntarily update such information an-
16	nually thereafter for a period of 5 years;
17	and
18	"(iii) in the case of a small business
19	concern applying for a subsequent first
20	phase or second phase award, be required
21	to update such information annually there-
22	after for a period of 5 years."; and
23	(3) by adding at the end the following new
24	paragraph:

1 "(6) AGENCY PROGRAM EVALUATION DATA-2 BASES.—Each Federal agency required to establish 3 an SBIR or STTR program under this section shall 4 develop and maintain, for the purpose of evaluating such programs, a database containing information 5 6 required to be contained in the database under para-7 graph (2). Each such database shall be designed to 8 be accessible to other agencies that are required to 9 maintain a database under this paragraph. Each 10 such database shall be developed and operated in a 11 manner to ensure that each such database is rel-12 evant to and contributes to the agency's oversight 13 and evaluation of the SBIR and STTR programs. 14 Paragraphs (4) and (5) apply to each database 15 under this paragraph.".

16 SEC. 8. AGENCY DATABASES TO SUPPORT TECHNOLOGY17 UTILIZATION.

18 Section 9(k) of the Small Business Act (15 U.S.C.
19 638(k)), as amended, is further amended by adding at the
20 end the following new paragraph:

21 "(7) AGENCY DATABASES TO SUPPORT TECH22 NOLOGY UTILIZATION.—Each Federal agency with
23 an SBIR or STTR program shall create and main24 tain a technology utilization database, which shall be
25 available to the public and shall contain data sup-

1 plied by the award recipients specifically to help 2 them attract customers for the products and services 3 generated under the SBIR or STTR project, and to 4 attract additional investors and business partners. 5 Each database created under this paragraph shall 6 include information on the other databases created 7 under this paragraph by other Federal agencies. 8 Participation in a database under this paragraph 9 shall be voluntary, except that such participation is 10 required of all award recipients who received supple-11 mental payments from SBIR and STTR program 12 funds above their initial Phase II award. Each data-13 base created under this paragraph shall be developed and operated in a manner to ensure that each such 14 15 database is relevant to and contributes to the agen-16 cy's oversight and evaluation of the SBIR and 17 STTR programs.".

## 18 SEC. 9. INTERAGENCY POLICY COMMITTEE.

(a) ESTABLISHMENT.—The Director of the Office of
Science and Technology Policy shall establish an Interagency SBIR/STTR Policy Committee comprised of one
representative from each Federal agency with an SBIR
program.

24 (b) COCHAIRS.—The Director of the Office of Science25 and Technology Policy and the Director of the National

Institute of Standards and Technology shall jointly chair
 the Interagency SBIR/STTR Policy Committee.

3 (c) DUTIES.—The Interagency SBIR/STTR Policy
4 Committee shall review the following issues and make pol5 icy recommendations on ways to improve program effec6 tiveness and efficiency:

7 (1) The public and government databases de8 scribed in section 9(k) (1) and (2) of the Small
9 Business Act (15 U.S.C. 638(k) (1) and (2)).

10 (2) Federal agency flexibility in establishing
11 Phase I and II award sizes, and appropriate criteria
12 to exercise such flexibility.

(3) Commercialization assistance best practices
in Federal agencies with significant potential to be
employed by other agencies, and the appropriate
steps to achieve that leverage, as well as proposals
for new initiatives to address funding gaps business
concerns face after Phase II but before commercialization.

(d) REPORTS.—The Interagency SBIR/STTR Policy
Committee shall transmit to the Committee on Science
and Technology and the Committee on Small Business of
the House of Representatives, and to the Committee on
Small Business and Entrepreneurship of the Senate—

1	(1) a report on its review and recommendations
2	under subsection $(c)(1)$ not later than 1 year after
3	the date of enactment of this Act;
4	(2) a report on its review and recommendations
5	under subsection $(c)(2)$ not later than 18 months
6	after the date of enactment of this Act; and
7	(3) a report on its review and recommendations
8	under subsection $(c)(3)$ not later than 2 years after
9	the date of enactment of this Act.
10	SEC. 10. NATIONAL RESEARCH COUNCIL SBIR STUDY.
11	Section 108(d) of the Small Business Reauthoriza-
12	tion Act of 2000, enacted into law by reference under sec-
13	tion $1(a)(9)$ of the Consolidated Appropriations Act, 2001
14	(Public Law 106–554), is amended—
15	(1) by striking "of the Senate" and all that fol-
16	lows through "not later than 3" and inserting "of
17	the Senate, not later than 3"; and
10	
18	(2) by striking "; and" and all that follows
18 19	(2) by striking "; and" and all that follows through "update of such report".
19	through "update of such report".
19 20	through "update of such report". SEC. 11. EXPRESS AUTHORITY TO "FAST-TRACK" PHASE
19 20 21	through "update of such report". SEC. 11. EXPRESS AUTHORITY TO "FAST-TRACK" PHASE TWO AWARDS FOR PROMISING PHASE ONE
19 20 21 22	through "update of such report". SEC. 11. EXPRESS AUTHORITY TO "FAST-TRACK" PHASE TWO AWARDS FOR PROMISING PHASE ONE RESEARCH.

1 "(dd) Authority to 'Fast-Track' Phase Two 2 AWARDS FOR PROMISING PHASE ONE RESEARCH.-TO 3 address the delay between an award for the first phase 4 of an SBIR program and the application for and extension 5 of an award for the second phase of such program, each Federal agency with an SBIR program may develop 'fast-6 7 track' programs to eliminate such delay by issuing second 8 phase SBIR awards as soon as practicable, including in 9 appropriate cases simultaneously with the issuance of the 10 first phase SBIR award. The Administrator shall encourage the development of such 'fast-track' programs.". 11

## 12 SEC. 12. INCREASED SBIR AND STTR AWARD LEVELS.

(a) SBIR AWARD LEVEL AND ANNUAL ADJUSTMENTS.—Section 9(j) of the Small Business Act (15
U.S.C. 638(j)) is amended by adding at the end the following:

17 "(4) FURTHER ADDITIONAL MODIFICATIONS.—Not later than 180 days after the date of enactment of this 18 paragraph and notwithstanding paragraph (2)(D), the Ad-19 20 ministrator shall modify the policy directives issued pursu-21 ant to this subsection to provide for an increase to 22 \$250,000 in the amount of funds which an agency may 23 award in the first phase of an SBIR program, and to 24 \$2,000,000 in the second phase of an SBIR program, and

a mandatory annual adjustment of such amounts to reflect
 economic adjustments and programmatic considerations.".
 (b) STTR AWARD LEVEL AND ANNUAL ADJUST MENTS.—Section 9(p)(2)(B)(ix) of the Small Business Act

5 (15 U.S.C. 638(p)(2)(B)(ix)) is amended—

6 (1) by striking "\$100,000" and "\$750,000"
7 and inserting "\$250,000" and "\$2,000,000", re8 spectively; and

9 (2) by striking "greater or lesser amounts" and 10 inserting "with a mandatory annual adjustment of 11 such amounts to reflect economic adjustments and 12 programmatic considerations, and with lesser 13 amounts".

(c) LIMITATION ON CERTAIN AWARDS.—Section 9 of
the Small Business Act (15 U.S.C. 638), as amended, is
further amended by adding at the end the following:

17 "(ee) LIMITATION ON PHASE I AND II AWARDS.—
18 "(1) IN GENERAL.—No Federal agency shall
19 issue an award under the SBIR program or the
20 STTR program if the size of the award exceeds the
21 amounts established under subsections (j)(4) and
22 (p)(2)(B)(ix), except as provided in paragraph (2).

23 "(2) EXCEPTION.—The prohibition in para24 graph (1) does not apply to an agency for a fiscal
25 year if the head of the agency—

1	"(A) notifies the Administrator that the
2	agency intends to issue awards in that fiscal
3	year without regard to the prohibition in para-
4	graph $(1)$ ; and
5	"(B) reports to the Committee on Small
6	Business and the Committee on Science and
7	Technology of the House of Representatives
8	and the Committee on Small Business and En-
9	trepreneurship of the Senate at least annually
10	the number of instances in which the agency
11	issued an award that exceeds the amounts re-
12	ferred to in paragraph $(1)$ and the justification
13	for each such instance.".
14	SEC. 13. EXPRESS AUTHORITY FOR AN AGENCY TO AWARD
15	SEQUENTIAL PHASE TWO AWARDS FOR SBIR-
16	FUNDED PROJECTS.
17	Section 9 of the Small Business Act (15 U.S.C. 638),
18	as amended, is further amended by adding at the end the
19	following:
20	"(ff) Requirements Relating to Additional
21	Second Phase SBIR Awards.—
22	"(1) IN GENERAL.—A small business concern
23	that receives a second phase SBIR award for a
24	project remains eligible to receive additional second
25	phase SBIR awards for such project.

1 "(2) TECHNICAL OR WEAPONS SYSTEMS.— 2 Agencies are expressly authorized to provide addi-3 tional second phase SBIR awards for testing and 4 evaluation assistance for the insertion of SBIR tech-5 nologies into technical or weapons systems.".

## 6 SEC. 14. FIRST PHASE REQUIRED.

7 Section 9 of the Small Business Act (15 U.S.C. 638),
8 as amended, is further amended by adding at the end the
9 following:

10 "(gg) FIRST PHASE REQUIRED.—Under this section, 11 a Federal agency shall provide to a small business concern 12 an award for the second phase of an SBIR program with respect to a project only if such agency finds that the 13 14 small business concern has been provided an award for 15 the first phase of an SBIR program with respect to such 16 project or has completed the determinations described in 17 subsection (e)(4)(A) with respect to such project despite not having been provided an award for the first phase.". 18

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