#### 111TH CONGRESS 2D SESSION

# S. 3167

To amend title 13 of the United States Code to provide for a 5-year term of office for the Director of the Census and to provide for the authority and duties of the Director and Deputy Director of the Census, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

March 25, 2010

Mr. Carper (for himself and Mr. Coburn) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

# A BILL

To amend title 13 of the United States Code to provide for a 5-year term of office for the Director of the Census and to provide for the authority and duties of the Director and Deputy Director of the Census, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Census Oversight Effi-
- 5 ciency and Management Reform Act of 2010".

1	SEC. 2. AUTHORITY AND DUTIES OF DIRECTOR AND DEP-
2	UTY DIRECTOR OF THE CENSUS.
3	(a) In General.—Section 21 of the title 13, United
4	States Code, is amended to read as follows:
5	"§ 21. Director of the Census; Deputy Director of the
6	Census; authority and duties
7	"(a) Definitions.—As used in this section—
8	"(1) 'Director' means the Director of the Cen-
9	sus;
10	"(2) 'Deputy Director' means the Deputy Di-
11	rector of the Census; and
12	"(3) 'function' includes any duty, obligation,
13	power, authority, responsibility, right, privilege, ac-
14	tivity, or program.
15	"(b) Director of the Census.—
16	"(1) Appointment.—
17	"(A) IN GENERAL.—The Bureau shall be
18	headed by a Director of the Census, appointed
19	by the President, by and with the advice and
20	consent of the Senate.
21	"(B) QUALIFICATIONS.—Such appoint-
22	ment shall be made from individuals who have
23	a demonstrated ability in management and ex-
24	perience in the collection, analysis, and use of
25	statistical data.
26	"(2) General authority and duties.—

- 1 "(A) IN GENERAL.—The Director shall re-2 port directly to the Secretary without being re-3 quired to report through any other official of 4 the Department of Commerce.
  - "(B) DUTIES.—The Director shall perform such duties as may be imposed upon the Director by law, regulations, or orders of the Secretary.
  - "(C) Independence of director.—No officer or agency of the United States shall have any authority to require the Director to submit legislative recommendations, or testimony, or comments for review prior to the submission of such recommendations, testimony, or comments to Congress if such recommendations, testimony, or comments to Congress include a statement indicating that the views expressed therein are those of the Bureau and do not necessarily represent the views of the President.

#### "(3) Term of office.—

"(A) IN GENERAL.—The term of office of the Director shall be 5 years, and shall begin on January 1, 2012, and every fifth year there-

- 1 after. An individual may not serve more than 2 2 full terms as Director.
  - "(B) Vacancies.—Any individual appointed to fill a vacancy in such position, occurring before the expiration of the term for which such individual's predecessor was appointed, shall be appointed for the remainder of that term. The Director may serve after the end of the Director's term until reappointed or until a successor has been appointed, but in no event longer than 1 year after the end of such term.
    - "(C) Removal.—An individual serving as Director may be removed from office by the President. The President shall communicate in writing the reasons for any such removal to both Houses of Congress not later than 30 days before the removal.
  - "(4) Functions.—The Director shall be responsible for the exercise of all powers and the discharge of all duties of the Bureau, and shall have authority and control over all personnel and activities thereof.
  - "(5) Organization.—The Director may establish, alter, consolidate, or discontinue such organizational units or components within the Bureau as the

- Director considers necessary or appropriate, except that this paragraph shall not apply with respect to any unit or component provided for by law.
  - "(6) Advisory committees.—The Director may establish advisory committees to provide advice with respect to any function of the Director. Members of any such committee shall serve without compensation, but shall be entitled to transportation expenses and per diem in lieu of subsistence in accordance with section 5703 of title 5.
    - "(7) REGULATIONS.—The Director may, in consultation with the Secretary, prescribe such rules and regulations as the Director considers necessary or appropriate to carry out the functions of the Director.
    - "(8) Delegations, etc.—The Director may assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees of the Bureau as the Director may find necessary. Within the limitations of such assignments, delegations, or redelegations, all official acts and decisions of such officers and employees shall have the same force and effect as though performed or rendered by the Director. An assignment, delegation, or redelegation under

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this paragraph may not take effect before the date on which notice of such assignment, delegation, or redelegation (as the case may be) is published in the Federal Register.

"(9) Budget requests.—At the time the Director submits a budget request to the Secretary for inclusion in the President's budget request for a fiscal year submitted under section 1105 of title 31, and prior to the submission of the Department of Commerce budget to the Office of Management and Budget, the Director shall provide that budget information to the Committee on Oversight and Government Reform of the House of Representatives and the Committee on Governmental Affairs of the Senate, as well as the Committees on Appropriations of the House of Representatives and the Senate. All other budget requests from the Bureau to the Secretary shall be made available to the Committees on Appropriations of the House of Representatives and the Senate.

# "(10) OTHER AUTHORITIES.—

"(A) PERSONNEL.—Subject to sections 23 and 24, but notwithstanding any other provision of law, the Director, in carrying out the functions of the Director or the Bureau, may

use the services of officers and other personnel
in other Federal agencies, including personnel
of the Armed Forces, with the consent of the
head of the agency concerned.

"(B) Voluntary services.—Notwithstanding section 1342 of title 31, or any other provision of law, the Director may accept and use voluntary and uncompensated services.

# "(c) Deputy Director.—

- "(1) IN GENERAL.—There shall be in the Bureau a Deputy Director of the Census, who shall be appointed by and serve at the pleasure of the Director. The position of Deputy Director shall be a career reserved position within the meaning of section 3132(a)(8) of title 5.
- "(2) Functions.—The Deputy Director shall perform such functions as the Director shall designate.
- "(3) Temporary authority to perform functions of director.—The provisions of sections 3345 through 3349d of title 5 shall apply with respect to the office of Director. The first assistant to the office of Director is the Deputy Director for purposes of applying such provisions.".
- 25 (b) Transition Rules.—

initial Director of the Bureau of the Census shall be appointed in accordance with the provisions of section 21(b) of title 13, United States Code, as amended by subsection (a).  (2) Interim role of current director of the Census After date of enactment.—If, as of January 1, 2012, the initial Director of the Bureau of the Census has not taken office, the officer serving on December 31, 2011, as Director of the Census (or Acting Director of the Census, if applica-
tion 21(b) of title 13, United States Code, as amended by subsection (a).  (2) Interim role of current director of the Census after date of enactment.—If, as of January 1, 2012, the initial Director of the Bureau of the Census has not taken office, the officer serving on December 31, 2011, as Director of the
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Census (or Acting Director of the Census if applica-
census (of ficting Director of the census, if applica
ble) in the Department of Commerce—
(A) shall serve as the Director of the Bu-
reau of the Census;
(B) shall assume the powers and duties of
such Director, until the initial Director has
taken office; and
(C) shall report directly to the Secretary of
Commerce.
(c) CLERICAL AMENDMENT.—The item relating to
ction 21 in the table of sections for chapter 1 of title
, United States Code, is amended to read as follows:
. Director of the Census; Deputy Director of the Census; authority and du-
ties.".

24 Not later than January 1, 2011, the Secretary of Com-

- 1 merce, in consultation with the Director of the Census,
- 2 shall submit to each House of the Congress draft legisla-
- 3 tion containing any technical and conforming amendments
- 4 to title 13, United States Code, and any other provisions
- 5 which may be necessary to carry out the purposes of this
- 6 Act.

#### 7 SEC. 3. INTERNET RESPONSE OPTION.

- 8 Not later than 180 days after the date of the enact-
- 9 ment of this Act, the Director of the Census, shall provide
- 10 a plan to Congress on how the Bureau of the Census will
- 11 test, develop, and implement an Internet response option
- 12 for the 2020 Census and the American Community Sur-
- 13 vey. The plan shall include a description of how and when
- 14 feasibility will be tested, the stakeholders to be consulted,
- 15 when and what data will be collected, and how data will
- 16 be protected.

#### 17 SEC. 4. ANNUAL REPORTS.

- 18 (a) In General.—Subchapter I of chapter 1 of title
- 19 13, United States Code, is amended by adding at the end
- 20 the following new section:

# 21 "§ 17. Annual reports

- 22 "(a) Not later than the date of the submission of the
- 23 President's budget request for a fiscal year under section
- 24 1105 of title 31, the Director of the Census shall submit
- 25 to the appropriate congressional committees a comprehen-

1	sive status report on the next decennial census, beginning
2	with the 2020 decennial census. Each report shall include
3	the following information:
4	"(1) A description of the Bureau's performance
5	goals for each significant decennial operation, in-
6	cluding the performance measures for each oper-
7	ation.
8	"(2) An assessment of the risks associated with
9	each significant decennial operation, including the
10	interrelationships between the operations and a de-
11	scription of relevant mitigation plans.
12	"(3) Detailed milestone estimates for each sig-
13	nificant decennial operation, including estimated
14	testing dates, and justification for any changes to
15	milestone estimates.
16	"(4) Updated cost estimates for the life cycle of
17	the decennial census, including sensitivity analysis
18	and an explanation of significant changes in the as-
19	sumptions on which such cost estimates are based.
20	"(5) A detailed description of all contracts over
21	\$50,000,000 entered into for each significant decen-
22	nial operation, including—
23	"(A) any changes made to the contracts
24	from the previous fiscal year;
25	"(B) justification for the changes; and

1	"(C) actions planned or taken to control
2	growth in such contract costs.
3	"(b) For purposes of this section, the term 'signifi-
4	cant decennial operation' includes any program or infor-
5	mation technology related to—
6	"(1) the development of an accurate address
7	list;
8	"(2) data collection, processing, and dissemina-
9	tion;
10	"(3) recruiting and hiring of temporary employ-
11	ees;
12	"(4) marketing, communications, and partner-
13	ships; and
14	"(5) coverage measurement.".
15	(b) Clerical Amendment.—The table of sections
16	for chapter 1 of title 13, United States Code, is amended
17	by inserting after the item relating to section 16 the fol-
18	lowing new item:
	"17. Annual reports.".
19	(c) Effective Date.—The amendments made by
20	this section shall apply to budget requests for fiscal years
21	beginning after September 30, 2010.

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