111TH CONGRESS 1ST SESSION S.684

To provide the Coast Guard and NOAA with additional authorities under the Oil Pollution Act of 1990, to strengthen the Oil Pollution Act of 1990, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 24, 2009

Ms. CANTWELL (for herself and Mr. KERRY) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

- To provide the Coast Guard and NOAA with additional authorities under the Oil Pollution Act of 1990, to strengthen the Oil Pollution Act of 1990, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Oil Pollution Preven-

5 tion and Response Act of 2009".

6 SEC. 2. TABLE OF CONTENTS.

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

- Sec. 2. Table of contents.
- Sec. 3. Findings.
- Sec. 4. Definitions.

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- Sec. 101. Rulemakings.
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- Sec. 301. Federal Oil Spill Research Committee.
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- Sec. 305. Oil transportation infrastructure analysis.
- Sec. 306. Oil spills in icy and Arctic conditions.

1 SEC. 3. FINDINGS.

2 The Congress finds the following:

(1) Oil released into the Nation's marine waters
 can cause substantial, and in some cases irreparable,
 harm to the marine environment.

4 (2) The economic impact of oil spills is substan5 tial. Billions of dollars have been spent in the United
6 States for cleanup of, and damages due to, oil spills;
7 while many social, cultural, economic, and environ8 mental damages remain uncompensated.

9 (3) The Oil Pollution Act of 1990, enacted in 10 response to the worst vessel oil spill in United States 11 history, substantially reduced the amount of oil spills 12 from vessels. However, significant volumes of oil 13 continue to be released, and the potential for a 14 major spill remains unacceptably high.

(4) Although the total number of oil spills from
vessels has decreased since passage of the Oil Pollution Act of 1990, more oil was spilled in 2004 from
vessels nationwide than was spilled from vessels in
19 1992.

20 (5) Waterborne transportation of oil in the21 United States continues to increase.

(6) Although the number of oil spills from tankers declined from 193 in 1992 to 36 in 2004, spills
from oil tankers tend to be large with devastating
impacts.

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(7) While the number of oil spills from tank
 barges has declined since 1992 (322 spills to 141
 spills in 2004), the volume of oil spilled from tank
 barges has remained constant at approximately
 200,000 gallons spilled each year.

6 (8) Oil spills from non-tank vessels averaged be-7 tween 125,000 gallons and 400,000 gallons per year 8 from 1992 through 2004 and accounted for over half 9 of the total number of spills from all sources, includ-10 ing vessels and non-vessel sources.

11 (9) Recent spills involving significant quantities 12 of oil have occurred off the coasts of Alaska, Maine, 13 Massachusetts, Oregon, Virginia, and Washington, 14 and involved barges, tank vessels, and non-tank ves-15 sels. The value of waterfront property, sport, com-16 mercial and tribal treaty fisheries, recreation, tour-17 ism, and threatened and endangered species con-18 tinue to increase.

19 (10) It is more cost-effective to prevent oil spills
20 than it is to clean-up oil once it is released into the
21 environment.

(11) Of the 20 major vessel oil spill incidents
since 1990 where liability limits have been exceeded,
10 involved tank barges, 8 involved non-tank vessels,

2 involved tankers, and only 1 involved a vessel that
 was double-hulled.

3 (12) Although recent technological improve4 ments in oil tanker design, such as double hulls and
5 redundant steering, increase tanker safety, these
6 technologies are not a panacea and cannot ensure
7 against oil spills, the leading cause of which is
8 human error.

9 (13) The Federal Government has a responsi10 bility to protect the Nation's natural resources, pub11 lic health, and environment by improving Federal
12 measures to prevent and respond to oil spills.

13 (14) Environmentally fragile coastal areas are 14 vitally important to local economies and the way of 15 life in coastal States and federally recognized tribal 16 governments. These areas are particularly vulnerable 17 to the threat of oil spills. Coastal waters contribute 18 approximately 75 percent of all commercial shellfish 19 and finfish catches, and over 81 percent of all rec-20 reational fishing catches in the United States, out-21 side of Alaska and Hawaii.

(15) The northern coast of Washington State
and entrance to Puget Sound is the principal corridor conveying Pacific Rim commerce into the
State, to Canada's largest port, and to the United

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States third largest naval complex. The area con tains a National Marine Sanctuary, a National
 Park, and many National Wildlife Refuges contig uous with marine waters.

5 (16) State, local, and tribal governments have 6 important human resources and spill response capa-7 bilities which can contribute to response efforts in 8 the event of a significant oil spill. State, local, and 9 tribal governments may have unique local knowledge 10 of natural resources which can improve the quality 11 of spill response. For these reasons, State, local and 12 tribal governments need appropriate information to 13 have knowledge of spills, as well as incidents and ac-14 tivities that may result in a spill, which can impact 15 State waters.

16 SEC. 4. DEFINITIONS.

17 In this Act:

(1) AREA TO BE AVOIDED.—The term "area to
be avoided" means a routing measure established by
the International Maritime Organization as an area
to be avoided.

(2) COASTAL STATE.—The term "coastal
State" has the meaning given that term by section
304(4) of the Coastal Zone Management Act of
1972 (16 U.S.C. 1453(4)).

3 (4) NON-TANK VESSEL.—The term "non-tank
4 vessel" means a self-propelled vessel other than a
5 tank vessel.

6 (5) OIL.—The term "oil" has the meaning
7 given that term by section 1001(23) of the Oil Pol8 lution Act of 1990 (33 U.S.C. 2701(23)).

9 (6) SECRETARY.—The term "Secretary" means
10 the Secretary of the department in which the Coast
11 Guard is operating except where otherwise explicitly
12 stated.

13 (7) TANK VESSEL.—The term "tank vessel"
14 has the meaning given that term by section
15 1001(34) of the Oil Pollution Act of 1990 (33)
16 U.S.C. 2701(34)).

17 (8) WATERS SUBJECT TO THE JURISDICTION
18 OF THE UNITED STATES.—The term "waters sub19 ject to the jurisdiction of the United States" means
20 navigable waters (as defined in section 1001(21) of
21 the Oil Pollution Act of 1990 (33 U.S.C. 2701(21))
22 as well as—

23 (A) the territorial sea of the United States
24 as defined in Presidential Proclamation Number
25 5928 of December 27, 1988; and

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1	(B) the Exclusive Economic Zone of the
2	United States established by Presidential Proc-
3	lamation Number 5030 of March 10, 1983.
4	(9) OTHER TERMS.—The terms "facility",
5	"gross ton", "exclusive economic zone", "incident",
6	"oil", "tank vessel", "territorial seas", and "vessel"
7	have the meaning given those terms in section 1001
8	of the Oil Pollution Act of 1990 (33 U.S.C. 2701).
9	TITLE I—PREVENTION OF OIL
10	SPILLS
11	Subtitle A—Coast Guard
12	Provisions
12	11001510115
12 13	SEC. 101. RULEMAKINGS.
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13 14	SEC. 101. RULEMAKINGS. (a) STATUS REPORT.—
13 14 15	SEC. 101. RULEMAKINGS. (a) STATUS REPORT.— (1) IN GENERAL.—Within 90 days after the
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 13 14 15 16 17 18 19 20 21 	SEC. 101. RULEMAKINGS. (a) STATUS REPORT.— (1) IN GENERAL.—Within 90 days after the date of enactment of this Act, the Secretary shall provide a report to the Senate Committee on Com- merce, Science, and Transportation and the House of Representatives Committee on Transportation and Infrastructure on the status of all Coast Guard rulemakings required (but for which no final rule

25 (33 U.S.C. 2701 et seq.);

1	(B) under section 311 of the Federal
2	Water Pollution Control Act (33 U.S.C. 1321)
3	as amended by section 701 of the Coast guard
4	and Maritime Transportation Act of 2004
5	(Public Law 108–293); and
6	(C) for—
7	(i) automatic identification systems
8	required under section 70114 of title 46,
9	United States Code; and
10	(ii) inspection requirements for towing
11	vessels required under section 3306(j) of
12	that title.
13	(2) INFORMATION REQUIRED.—The Secretary
14	shall include in the report required by paragraph
15	(1)—
16	(A) a detailed explanation with respect to
17	each such rulemaking as to—
18	(i) what steps have been completed;
19	(ii) what areas remain to be ad-
20	dressed; and
21	(iii) the cause of any delays; and
22	(B) the date by which a final rule may rea-
23	sonably be expected to be issued.
24	(b) FINAL RULES.—The Secretary shall issue a final
25	rule in each pending rulemaking under the Oil Pollution

Act of 1990 (33 U.S.C. 2701 et seq.), and under section
 311 of the Federal Water Pollution Control Act (33
 U.S.C. 1321) as amended by section 701 of the Coast
 guard and Maritime Transportation Act of 2004 (Public
 Law 108–293) as soon as practicable, but in no event later
 than 18 months after the date of enactment of this Act.
 SEC. 102. OIL SPILL RESPONSE CAPABILITY.

8 (a) SAFETY STANDARDS FOR TOWING VESSELS.—In
9 promulgating regulations for towing vessels under chapter
10 33 of title 46, United States Code, the Secretary of the
11 department in which the Coast Guard is operating shall—

(1) give priority to completing such regulationsfor towing operations involving tank vessels; and

(2) consider the possible application of standards that, as of the date of enactment of this Act,
apply to self-propelled tank vessels, and any modifications that may be necessary for application to
towing vessels due to ship design, safety, and other
relevant factors.

(b) REDUCTION OF OIL SPILL RISK IN BUZZARDS
BAY.—Section 8502(g) of title 46, United States Code,
is amended by adding at the end thereof the following:
"(3) In any area of Buzzards Bay, Massachusetts, where a single-hull tank vessel carrying 5,000
or more barrels of oil or other hazardous material is

required to be under the direction and control of a
pilot licensed under section 7101 of this title, the
pilot may not be a member of the crew of that vessel
and shall be a pilot licensed by the Commonwealth
of Massachusetts who is operating under a Federal
license.".

7 (c) REPORTING.—The Secretary shall transmit an
8 annual report to the Senate Committee on Commerce,
9 Science, and Transportation and the House of Represent10 atives Committee on Resources on the extent to which
11 tank vessels in Buzzards Bay, Massachusetts, are using
12 routes recommended by the Coast Guard.

13 SEC. 103. INSPECTIONS BY COAST GUARD.

14 (a) IN GENERAL.—The Secretary shall ensure that 15 the inspection schedule for all United States and foreignflag tank vessels that enter a United States port or place 16 17 increases the frequency and comprehensiveness of Coast 18 Guard safety inspections based on such factors as vessel 19 age, hull configuration, past violations of any applicable 20discharge and safety regulations under United States and 21 international law, indications that the class societies in-22 specting such vessels may be substandard, and other fac-23 tors relevant to the potential risk of an oil spill.

24 (b) ENHANCED VERIFICATION OF STRUCTURAL CON-25 DITION.—The Coast Guard shall adopt, as part of its in-

spection requirements for tank vessels, additional proce dures for enhancing the verification of the reported struc tural condition of such vessels, taking into account the
 Condition Assessment Scheme adopted by the Inter national Maritime Organization by Resolution 94(46) on
 April 27, 2001.

7 SEC. 104. OIL TRANSFERS FROM VESSELS.

8 (a) REGULATIONS.—Within 1 year after the date of 9 enactment of this Act, the Secretary shall promulgate reg-10 ulations to reduce the risks of oil spills in operations in-11 volving the transfer of oil from or to a tank vessel. The 12 regulations—

13 (1) shall focus on operations that have the
14 highest risks of discharge, including operations at
15 night and in inclement weather;

16 (2) shall consider—

17 (A) requirements for use of equipment,
18 such as putting booms in place for transfers,
19 safety, and environmental impacts;

20 (B) operational procedures such as manning standards, communications protocols, and
22 restrictions on operations in high-risk areas; or
23 (C) both such requirements and oper-

ational procedures; and

24

(3) shall take into account the safety of per sonnel and effectiveness of available procedures and
 equipment for preventing or mitigating transfer
 spills.

5 (b) APPLICATION WITH STATE LAWS.—The regula-6 tions promulgated under subsection (a) do not preclude 7 the enforcement of any State law or regulation the re-8 quirements of which are at least as stringent as require-9 ments under the regulations (as determined by the Sec-10 retary) that—

11 (1) applies in State waters;

(2) does not conflict with, or interfere with the
enforcement of, requirements and operational procedures under the regulations; and

15 (3) has been enacted or promulgated before the16 date of enactment of this Act.

17 SEC. 105. IMPROVEMENTS TO REDUCE HUMAN ERROR AND
18 NEAR-MISS INCIDENTS.

(a) REPORT.—Within 1 year after the date of enactment of this Act, the Secretary shall transmit a report
to the Senate Committee on Commerce, Science, and
Transportation, the Senate Committee on Environment
and Public Works, and the House of Representatives Committee on Transportation and Infrastructure that, using
available data—

2 combined, account for over 50 percent of all oil spills 3 involving vessels that have been caused by human 4 error in the past 10 years; (2) identifies the most frequent types of near-5 6 miss oil spill incidents involving vessels such as colli-7 sions, groundings, and loss of propulsion in the past 8 10 years; 9 (3) describes the extent to which there are gaps 10 in the data with respect to the information required 11 under paragraphs (1) and (2) and explains the rea-12 son for those gaps; and 13 (4) includes recommendations by the Secretary 14 to address the identified types of errors and inci-15 dents and to address any such gaps in the data. 16 (b) MEASURES.—Based on the findings contained in 17 the report required by subsection (a), the Secretary shall 18 take appropriate action, both domestically and at the 19 International Maritime Organization, to reduce the risk

21 SEC. 106. NAVIGATIONAL MEASURES FOR PROTECTION OF 22 NATURAL RESOURCES.

of oil spills from human errors.

(a) DESIGNATION OF AT-RISK AREAS.—The Secretary and the Under Secretary of Commerce for Oceans
and Atmosphere shall jointly identify areas where routing

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1 or other navigational measures are warranted in waters 2 subject to the jurisdiction of the United States to reduce 3 the risk of oil spills and potential damage to natural re-4 sources. In identifying those areas, the Secretary and the 5 Under Secretary shall give priority consideration to nat-6 ural resources of particular ecological importance or eco-7 nomic importance, including commercial fisheries, aqua-8 culture facilities, marine sanctuaries designated by the 9 Secretary of Commerce pursuant to the National Marine 10 Sanctuaries Act (16 U.S.C. 1431 et seq.), estuaries of national significance designated under section 319 of the 11 12 Federal Water Pollution Control Act (33 U.S.C. 1330), 13 critical habitats (as defined in section 3(5) of the Endangered Species Act of 1973 (16 U.S.C. 1532(5)), estuarine 14 15 research reserves within the National Estuarine Research Reserve System established by section 315 of the Coastal 16 17 Zone Management Act of 1972, and national parks and national seashores administered by the National Park 18 Service under the National Park Service Organic Act (16 19 U.S.C. 1 et seq.). 20

(b) FACTORS CONSIDERED.—In determining whether
navigational measures are warranted, the Secretary and
the Under Secretary shall consider, at a minimum—

(1) the frequency of transits of vessels requiredto prepare a response plan under section 311(j) of

the Federal Water Pollution Control Act (33 U.S.C.
1321(j));
(2) the type and quantity of oil transported as
cargo or fuel;
(3) the expected benefits of routing measures in
reducing risks of spills;
(4) the costs of such measures;
(5) the safety implications of such measures;
and
(6) the nature and value of the resources to be
protected by such measures.
(c) Establishment of Routing and Other Navi-
GATIONAL MEASURES.—The Secretary shall establish
such routing or other navigational measures for areas
identified under subsection (a).
(d) Establishment of Avoidance Areas.—To the
extent that the Secretary and the Under Secretary con-
clude that the establishment of areas to be avoided is war-
ranted under this section, they shall seek to establish such
areas through the International Maritime Organization or
establish comparable areas pursuant to regulations and in
a manner that is consistent with international law.
(e) OIL SHIPMENT DATA AND REPORT.—
(1) DATA COLLECTION.—The Secretary,

25 through the Commandant and in consultation with

1	the Army Corps of Engineers, shall analyze data on
2	oil transported as cargo on vessels in the navigable
3	waters of the United States, including information
4	on—
5	(A) the quantity and type of oil being
6	transported;
7	(B) the vessels used for such transpor-
8	tation;
9	(C) the frequency with which each type of
10	oil is being transported; and
11	(D) the point of origin, transit route, and
12	destination of each such shipment of oil.
13	(2) Report.—The Secretary shall transmit a
14	report, not less frequently than quarterly, to the
15	Senate Committee on Commerce, Science, and
16	Transportation and the House of Representatives
17	Committee on Energy and Commerce, on the data
18	collected and analyzed under paragraph (1) in a for-
19	mat that does not disclose information exempted
20	from disclosure under section $552b(e)$ of title 5,
21	United States Code.
22	SEC. 107. OLYMPIC COAST NATIONAL MARINE SANCTUARY.
23	(a) Olympic Coast National Marine Sanctuary
24	AREA TO BE AVOIDED.—The Secretary and the Under
25	Secretary of Commerce for Oceans and Atmosphere shall

revise the area to be avoided off the coast of the State
 of Washington so that restrictions apply to all vessels re quired to prepare a response plan under section 311(j) of
 the Federal Water Pollution Control Act (33 U.S.C.
 1321(j)) (other than fishing or research vessels while en gaged in fishing or research within the area to be avoided).

(b) Emergency Oil Spill Drill.—

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8 (1) IN GENERAL.—In cooperation with the Sec-9 retary, the Under Secretary of Commerce for Oceans 10 and Atmosphere shall conduct a Safe Seas oil spill 11 drill in the Olympic Coast National Marine Sanc-12 tuary in fiscal year 2010. The Secretary and the 13 Under Secretary of Commerce for Oceans and At-14 mosphere jointly shall coordinate with other Federal 15 agencies, State, local, and tribal governmental enti-16 ties, and other appropriate entities, in conducting 17 this drill.

(2) OTHER REQUIRED DRILLS.—Nothing in
this subsection supersedes any Coast Guard requirement for conducting emergency oil spill drills in the
Olympic Coast National Marine Sanctuary. The Secretary shall consider conducting regular field exercises, such as National Preparedness for Response
Exercise Program (PREP) in other national marine

sanctuaries as well as areas identified in section
 106(a) of this bill.

3 (3) AUTHORIZATION OF APPROPRIATIONS.—
4 There are authorized to be appropriated to the
5 Under Secretary of Commerce for Oceans and At6 mosphere for fiscal year 2010 \$700,000 to carry out
7 this subsection.

8 SEC. 108. HIGHER VOLUME PORT AREA REGULATORY DEFI9 NITION CHANGE.

10 (a) IN GENERAL.—Within 30 days after the date of enactment of this Act, notwithstanding subchapter 5 of 11 12 title 5, United States Code, the Commandant shall modify 13 the definition of the term "higher volume port area" in section 155.1020 of the Coast Guard regulations (33) 14 15 C.F.R. 155.1020) by striking "Port Angeles, WA" in paragraph (13) of that section and inserting "Cape Flat-16 tery, WA" without initiating a rulemaking proceeding. 17

(b) EMERGENCY RESPONSE PLAN REVIEWS.—Within 5 years after the date of enactment of this Act, the
Coast Guard shall complete its review of any changes to
emergency response plans pursuant to the Federal Water
Pollution Control Act (33 U.S.C. 1251 et seq.) resulting
from the modification of the higher volume port area definition required by subsection (a).

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1 SEC. 109. PREVENTION OF SMALL OIL SPILLS.

2 (a) IN GENERAL.—The Under Secretary of Com-3 merce for Oceans and Atmosphere, in consultation with other appropriate agencies, shall establish an oil spill pre-4 5 vention and education program for small vessels. The program shall provide for assessment, outreach, and training 6 7 and voluntary compliance activities to prevent and improve 8 the effective response to oil spills from vessels and facili-9 ties not required to prepare a vessel response plan under the Federal Water Pollution Control Act, including rec-10 11 reational vessels, commercial fishing vessels, marinas, and aquaculture facilities. The Under Secretary may provide 12 13 grants to sea grant colleges and institutes designated 14 under section 207 of the National Sea Grant College Program Act (33 U.S.C. 1126) and to State agencies, tribal 15 16 governments, and other appropriate entities to carry out—

(1) regional assessments to quantify the source,
incidence and volume of small oil spills, focusing initially on regions in the country where, in the past
10 years, the incidence of such spills is estimated to
be the highest;

(2) voluntary, incentive-based clean marina programs that encourage marina operators, recreational
boaters and small commercial vessel operators to engage in environmentally sound operating and maintenance procedures and best management practices

to prevent or reduce pollution from oil spills and
 other sources;

(3) cooperative oil spill prevention education 3 4 programs that promote public understanding of the 5 impacts of spilled oil and provide useful information 6 and techniques to minimize pollution including meth-7 ods to remove oil and reduce oil contamination of 8 bilge water, prevent accidental spills during mainte-9 nance and refueling and properly cleanup and dis-10 pose of oil and hazardous substances; and

(4) support for programs, including outreach
and education to address derelict vessels and the
threat of such vessels sinking and discharging oil
and other hazardous substances, including outreach
and education to involve efforts to the owners of
such vessels.

(b) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to the Under Secretary
of Commerce for Oceans and Atmosphere to carry out this
section, \$10,000,000 annually for each of fiscal years
2010 through 2014.

22 SEC. 110. IMPROVED COORDINATION WITH TRIBAL GOV-23 ERNMENTS.

(a) IN GENERAL.—Within 6 months after the dateof enactment of this Act, the Secretary shall complete the

development of a tribal consultation policy, which recog nizes and protects to the maximum extent practicable trib al treaty rights and trust assets in order to improve the
 Coast Guard's consultation and coordination with the trib al governments of federally recognized Indian tribes with
 respect to oil spill prevention, preparedness, response and
 natural resource damage assessment.

8 (b) INCLUSION OF TRIBAL GOVERNMENT.—The Sec-9 retary shall ensure that, as soon as practicable after iden-10 tifying an oil spill that is likely to have a significant impact 11 on natural or cultural resources owned or directly utilized 12 by a federally recognized Indian tribe, the Coast Guard 13 will—

(1) ensure that representatives of the tribal
government of the affected tribes are included as
part of the incident command system established by
the Coast Guard to respond to the spill;

18 (2) share information about the oil spill with19 the tribal government of the affected tribe; and

(3) to the extent practicable, involve tribal governments in deciding how to respond to such spill.
(c) COOPERATIVE ARRANGEMENTS.—The Coast
Guard may enter into memoranda of agreement and associated protocols with Indian tribal governments in order
to establish cooperative arrangements for oil pollution pre-

vention, preparedness, and response. Such memoranda
 may be entered into prior to the development of the tribal
 consultation and coordination policy to provide Indian
 tribes grant and contract assistance. Such memoranda of
 agreement and associated protocols with Indian tribal gov ernments may include—

7 (1) arrangements for the assistance of the trib8 al government to participate in the development of
9 the National Contingency Plan and local Area Con10 tingency Plans to the extent they affect tribal lands,
11 cultural and natural resources;

(2) arrangements for the assistance of the tribal government to develop the capacity to implement
the National Contingency Plan and local Area Contingency Plans to the extent they affect tribal lands,
cultural and natural resources;

(3) provisions on coordination in the event of a
spill, including agreements that representatives of
the tribal government will be included as part of the
regional response team co-chaired by the Coast
Guard and the Environmental Protection Agency to
establish policies for responding to oil spills;

(4) arrangements for the Coast Guard to provide training of tribal incident commanders and spill
responders for oil spill preparedness and response;

(5) demonstration projects to assist tribal gov ernments in building the capacity to protect tribal
 treaty rights and trust assets from oil spills; and

4 (6) such additional measures the Coast Guard
5 determines to be necessary for oil pollution preven6 tion, preparedness, and response.

7 (d) FUNDING FOR TRIBAL PARTICIPATION.—Subject 8 to the availability of appropriations, the Commandant of 9 the Coast Guard shall provide assistance to participating 10 tribal governments in order to facilitate the implementation of cooperative arrangements under subsection (c) and 11 12 ensure the participation of tribal governments in such ar-13 rangements. There are authorized to be appropriated to the Commandant \$500,000 for each of fiscal years 2010 14 15 through 2014 to be used to carry out this section.

16 SEC. 111. NOTIFICATION REQUIREMENTS.

17 (a) MARINE CASUALTIES.—Section 6101 of title 46,18 United States Code, is amended by adding at the end the19 following:

20 "(j) NOTICE TO STATES AND TRIBAL GOVERN-21 MENTS.—Within 1 hour after receiving a report under this 22 section, the Secretary shall forward the report to each 23 State and federally recognized Indian tribal government 24 that has jurisdiction concurrent with the United States or 25 adjacent to waters in which the casualty occurred. Each State shall identify for the Secretary the agency to which
 such reports shall be forwarded and shall be responsible
 for forwarding appropriate information to local and tribal
 governments within its jurisdiction.".

5 (b) STATE-REQUIRED NOTICE OF BULK OIL TRANS-6 FERS.—Notwithstanding any other provision of law, a 7 coastal State may, by law, require a person to provide no-8 tice of 24 hours or more to the State and to the United 9 States Coast Guard before transferring oil in bulk in an 10 amount equivalent to 250 barrels or more to, from, or within a vessel in State waters. The Commandant may as-11 12 sist coastal States in developing appropriate methodologies 13 for joint Federal and State notification of any such transfers to minimize any potential burden to vessels. 14

15 SEC. 112. COOPERATIVE STATE INSPECTION AUTHORITY.

(a) IN GENERAL.—The Secretary is authorized to
execute a joint enforcement agreement with the Governor
of a coastal state that meets the requirements of subsection (b) under which—

(1) State law enforcement officers with marine
law enforcement responsibilities may be authorized
to perform duties of the Secretary relating to law
enforcement provisions under this title or any other
marine resource law enforced by the Secretary; and

1	(2) State inspectors are authorized to conduct
2	inspections of United States and foreign-flag vessels
3	in United States ports under the supervision of the
4	Coast Guard and report and refer any documented
5	deficiencies or violations to the Coast Guard for ac-
6	tion.
7	(b) STATE QUALIFICATIONS.—To be eligible to par-
8	ticipate in a joint enforcement agreement under subsection
9	(a), a coastal state shall—
10	(1) submit an application to the Secretary at
11	such time, in such form, and containing such infor-
12	mation as the Secretary may require; and
13	(2) demonstrate to the satisfaction of the Sec-
14	retary that—
15	(A) its State inspectors possess, or qualify
16	for, a merchant mariner officer or engineer li-
17	cense for at least a 1,600 gross-ton vessel under
18	subchapter B of title 46, Code of Federal Regu-
19	lations;
20	(B) it has established support for its in-
21	spection program to track, schedule, and mon-
22	itor shipping traffic within its waters; and
23	(C) it has a funding mechanism to main-
24	tain an inspection program for at least 5 years.
24	tain an inspection program for at least 5 years.

(c) TECHNICAL SUPPORT AND TRAINING.—The Sec retary may provide technical support and training for
 State inspectors who participate in a joint enforcement
 agreement under this section.

5 SEC. 113. TUG ESCORTS FOR LADEN OIL TANKERS.

6 Within 1 year after the date of enactment of this Act, 7 the Secretary of State, in consultation with the Com-8 mandant, shall enter into negotiations with the Govern-9 ment of Canada to ensure that tugboat escorts are re-10 quired for all tank ships with a capacity over 40,000 deadweight tons in the Strait of Juan de Fuca, Strait of Geor-11 gia, and in Haro Strait. The Commandant shall consult 12 13 with the State of Washington and affected tribal governments during negotiations with the Government of Can-14 15 ada.

16 SEC. 114. TANK AND NON-TANK VESSEL RESPONSE PLANS.

Within 1 year after the date of enactment of this Act,
the Secretary shall promulgate regulations authorizing
owners and operators of tank and non-tank vessel to form
non-profit cooperatives for the purpose of complying with
section 311(j) of the Federal Water Pollution Control Act
(33 U.S.C. 1321(j)).

SEC. 115. REPORT ON THE AVAILABILITY OF TECHNOLOGY TO DETECT THE LOSS OF OIL.

3 Within 1 year after the date of enactment of this Act, the Secretary shall submit a report to the Senate Com-4 5 mittee on Commerce, Science, and Transportation and the House of Representatives Committee on Energy and Com-6 7 merce on the availability, feasibility, and potential cost of 8 technology to detect the loss of oil carried as cargo or as fuel on tank and non-tank vessels greater than 400 gross 9 10 tons.

Subtitle B—National Oceanic and Atmospheric Administration Provisions

14 SEC. 151. HYDROGRAPHIC SURVEYS.

(a) REDUCTION OF BACKLOG.—The Under Secretary
of Commerce for Oceans and Atmosphere shall continue
survey operations to reduce the survey backlog in navigationally significant waters outlined in its National Survey
Plan, concentrating on areas where oil and other hazardous materials are transported.

(b) NEW SURVEYS.—By no later than January 1,
2012, the Under Secretary shall complete new surveys, together with necessary data processing, analysis, and dissemination, for all areas in United States coastal areas
determined by the Under Secretary to be critical areas.

(c) AUTHORIZATION OF APPROPRIATIONS.—There
 are authorized to be appropriated to the Under Secretary
 for the purpose of carrying out the new surveys required
 by subsection (b) such sums as may be necessary for each
 of fiscal years 2010 through 2012.

6 SEC. 152. ELECTRONIC NAVIGATIONAL CHARTS.

7 (a) IN GENERAL.—By no later than September 1,
8 2010, the Under Secretary of Commerce for Oceans and
9 Atmosphere shall complete the electronic navigation chart
10 suite for all coastal waters of the United States.

(b) PRIORITIES.—In completing the suite, the Under
Secretary shall give priority to producing and maintaining
the electronic navigation charts of the entrances to major
ports and the coastal transportation routes for oil and hazardous materials, and for estuaries of national significance
designated under section 319 of the Federal Water Pollution Control Act (33 U.S.C. 1330).

(c) AUTHORIZATION OF APPROPRIATIONS.—There
are authorized to be appropriated to the Under Secretary
for the purpose of completing the electronic navigation
chart suite \$6,200,000 for fiscal year 2010.

22 TITLE II—RESPONSE

23 SEC. 201. RAPID RESPONSE SYSTEM.

24 The Under Secretary of Commerce for Oceans and25 Atmosphere shall develop and implement a rapid response

system to collect and predict in situ information about oil 1 2 spill behavior, trajectory and impacts, and a mechanism 3 to provide such information rapidly to Federal, State, trib-4 al, and other entities involved in a response to an oil spill. 5 SEC. 202. COAST GUARD OIL SPILL DATABASE. 6 The Secretary shall modify the Coast Guard's oil spill 7 database as necessary to ensure that it— 8 (1) includes information on the cause of oil 9 spills maintained in the database; 10 (2) is capable of facilitating the analysis of 11 trends and the comparison of accidents involving oil 12 spills; and 13 (3) makes the data available to the public. 14 SEC. 203. USE OF OIL SPILL LIABILITY TRUST FUND. 15 (a) IN GENERAL.—Section 1012(a)(5) of the Oil Pollution Act of 1990 (33 U.S.C. 2712(a)(5)) is amended— 16 17 (1) by redesignating subparagraphs (B) and 18 (C) as subparagraphs (C) and (D), respectively; and 19 (2) by inserting after subparagraph (A) the fol-20 lowing: "(B) not more than \$15,000,000 in each 21 fiscal year shall be available to the Under Sec-22 23 retary of Commerce for Oceans and Atmos-24 phere for expenses incurred by, and activities 25 related to, response and damage assessment ca-

1	pabilities of the National Oceanic and Atmos-
2	pheric Administration;".

3 (b) Use of Fund in National Emergencies.— 4 Notwithstanding any provision of the Oil Pollution Act of 5 1990 (33 U.S.C. 2701 et seq.) to the contrary, no amount may be made available from the Oil Spill Liability Trust 6 7 Fund established by section 9509 of the Internal Revenue 8 Code of 1986 for claims described in section 1012(a)(4)9 of that Act (33 U.S.C. 2712(a)(4)) attributable to any na-10 tional emergency or major disaster declared by the President under the Robert T. Stafford Disaster Relief and 11 12 Emergency Assistance Act (42 U.S.C. 5121 et seq.).

13 SEC. 204. EXTENSION OF FINANCIAL RESPONSIBILITY.

14 Section 1016(a) of the Oil Pollution Act of 1990 (33) 15 U.S.C. 2716(a)) is amended—

(1) by striking "or" after the semicolon in 16 17 paragraph (1);

18 (2) by inserting "or" after the semicolon in 19 paragraph (2); and

20 (3) by inserting after paragraph (2) the fol-21 lowing:

22 "(3) any tank vessel over 100 gross tons (ex-23 cept a non-self-propelled vessel that does not carry 24 oil as cargo) using any place subject to the jurisdic-25 tion of the United States;".

1	SEC. 205. LIABILITY FOR USE OF UNSAFE SINGLE-HULL
2	VESSELS.
3	Section 1001(32) of the Oil Pollution Act of 1990
4	(33 U.S.C. 2702(d)) is amended by striking subparagraph
5	(A) and inserting the following:
6	"(A) VESSELS.—In the case of a vessel—
7	"(i) any person owning, operating, or
8	demise chartering the vessel; and
9	"(ii) the owner of oil being trans-
10	ported in a tank vessel with a single hull
11	after December 31, 2010, if the owner of
12	the oil knew, or should have known, from
13	publicly available information that the ves-
14	sel had a poor safety or operational
15	record.".

16 SEC. 206. INTERNATIONAL EFFORTS ON ENFORCEMENT.

17 The Secretary, in consultation with the heads of other 18 appropriate Federal agencies, shall ensure that the Coast 19 Guard pursues stronger enforcement in the International 20 Maritime Organization of agreements related to oil dis-21 charges, including joint enforcement operations, training, 22 and stronger compliance mechanisms.

23 SEC. 207. INVESTMENT OF AMOUNTS IN DAMAGE ASSESS-

MENT AND RESTORATION REVOLVING FUND.

24

25 The Secretary of the Treasury shall invest such por26 tion of the damage assessment and restoration revolving
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fund described in title I of the Departments of Commerce,
 Justice, and State, the Judiciary, and Related Agencies
 Appropriations Act, 1991 (33 U.S.C. 2706 note) as is not,
 in the Secretary's judgment, required to meet current
 withdrawals in interest-bearing obligations of the United
 States in accordance with section 9602 of the Internal
 Revenue Code of 1986.

8 TITLE III—RESEARCH AND 9 MISCELLANEOUS REPORTS

10 SEC. 301. FEDERAL OIL SPILL RESEARCH COMMITTEE.

(a) ESTABLISHMENT.—There is established a committee to be known as the Federal Oil Spill Research Committee.

14 (b) MEMBERSHIP.—The members of the Committee 15 shall be designated by the Under Secretary of Commerce for Oceans and Atmosphere and shall include representa-16 17 tives from the National Oceanic and Atmospheric Administration, the United States Coast Guard, the Environ-18 mental Protection Agency, and such other Federal agen-19 20 cies as the President may designate. A representative of 21 the National Oceanic and Atmospheric Administration, 22 designated by the Under Secretary, shall serve as Chair-23 man.

24 (c) DUTIES.—The Committee shall coordinate a com-25 prehensive program of oil pollution research, technology

development, and demonstration among the Federal agen cies, in cooperation and coordination with industry, uni versities, research institutions, State governments, tribal
 governments, and other nations, as appropriate, and shall
 foster cost-effective research mechanisms, including the
 joint funding of research.

7 (d) REPORTS TO CONGRESS.—

8 (1) Not later than 180 days after the date of 9 enactment of this Act, the Committee shall submit 10 to Congress a report on the current state of oil spill 11 prevention and response capabilities that—

12 (A) identifies current research programs
13 conducted by governments, universities, and
14 corporate entities;

(B) assesses the current status of knowledge on oil pollution prevention, response, and
mitigation technologies;

18 (C) establishes national research priorities
19 and goals for oil pollution technology develop20 ment related to prevention, response, mitiga21 tion, and environmental effects;

(D) identifies regional oil pollution research needs and priorities for a coordinated
program of research at the regional level devel-

1	oped in consultation with the State and local
2	governments, tribes;
3	(E) assesses the current state of spill re-
4	sponse equipment, and determines areas in
5	need of improvement including amount, age,
6	quality, effectiveness, or necessary technological
7	improvements;
8	(F) assesses the current state of real time
9	data available to mariners, including water
10	level, currents and weather information and
11	predictions, and assesses whether lack of timely
12	information increases the risk of oil spills; and
13	(G) includes such recommendations as the
14	Committee deems appropriate.
15	(2) Quinquennial updates.—The Committee
16	shall submit a report every fifth year after its first
17	report under paragraph (1) updating the informa-
18	tion contained in its previous report under this sub-
19	section.
20	(e) Advice and Guidance.—The Committee shall
21	accept comments and input from State and local govern-
22	ments, Indian tribes, industry representatives, and other
23	stakeholders.
24	(f) NATIONAL ACADEMY OF SCIENCE PARTICIPA-
25	TION.—The Chairman, through the National Oceanic and

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Atmospheric Administration, shall contract with the Na tional Academy of Sciences to—

3 (1) provide advice and guidance in the prepara-4 tion and development of the research plan; and

5 (2) assess the adequacy of the plan as sub6 mitted, and submit a report to Congress on the con7 clusions of such assessment.

8 (g) RESEARCH AND DEVELOPMENT PROGRAM.—

9 (1) IN GENERAL.—The Committee shall estab-10 lish a program for conducting oil pollution research 11 and development. Within 180 days after submitting 12 its report to the Congress under subsection (d), the 13 Committee shall submit to Congress a plan for the 14 implementation of the program.

(2) PROGRAM ELEMENTS.—The program established under paragraph (1) shall provide for research, development, and demonstration of new or
improved technologies which are effective in preventing, detecting, or mitigating oil discharges and
which protect the environment, and include—

21 (A) high priority research areas described
22 in the report;

23 (B) environmental effects of acute and24 chronic oil spills;

1	(C) long-term effects of major spills and
2	the long-term cumulative effects of smaller en-
3	demic spills;
4	(D) new technologies to detect accidental
5	or intentional overboard discharges;
6	(E) response capabilities, such as improved
7	booms, oil skimmers, and storage capacity;
8	(F) methods to restore and rehabilitate
9	natural resources damaged by oil discharges;
10	and
11	(G) research and training, in consultation
12	with the National Response Team, to improve
13	industry's and Government's ability to remove
14	an oil discharge quickly and effectively.
15	(h) GRANT PROGRAM.—
16	(1) IN GENERAL.—The Under Secretary of
17	Commerce for Oceans and Atmosphere shall manage
18	a program of competitive grants to universities or
19	other research institutions, or groups of universities
20	or research institutions, for the purposes of con-
21	ducting the program established under subsection
22	(g).
23	(2) Applications and conditions.—In con-
24	ducting the program, the Under Secretary—

1	(A) shall establish a notification and appli-
2	cation procedure;
3	(B) may establish such conditions, and re-
4	quire such assurances, as may be appropriate to
5	ensure the efficiency and integrity of the grant
6	program; and
7	(C) may make grants under the program
8	on a matching or nonmatching basis.
9	(i) FACILITATION.—The Committee may develop
10	memoranda of agreement or memoranda of understanding
11	with universities, States, or other entities to facilitate the
12	research program.
13	(j) ANNUAL REPORTS.—The chairman of the Com-
14	mittee shall submit an annual report to Congress on the
15	activities carried out under this section in the preceding
16	fiscal year, and on activities proposed to be carried out
17	under this section in the current fiscal year.
18	(k) Authorization of Appropriations.—There
19	are authorized to be appropriated to the Secretary of Com-
20	merce to carry out this section—
21	(1) $$200,000$ for fiscal year 2010, to remain
22	available until expended, for contracting with the
23	National Academy of Sciences and other expenses
24	associated with developing the report and research

25 program; and

(2) \$2,000,000 for each of fiscal years 2010,
 2011, and 2012, to remain available until expended,
 to fund grants under subsection (h).

4 (1) Committee Replaces Existing Authority.— 5 The authority provided by this section supersedes the authority provided by section 7001 of the Oil Pollution Act 6 7 of 1990 (33 U.S.C. 2761) for the establishment of the 8 Interagency Committee on Oil Pollution Research under 9 subsection (a) of that section, and that Committee shall 10 cease operations and terminate on the date of enactment 11 of this Act.

12 SEC. 302. GRANT PROJECT FOR DEVELOPMENT OF COST 13 EFFECTIVE DETECTION TECHNOLOGIES.

14 (a) IN GENERAL.—Not later than 180 days after the 15 date of enactment of this Act, the Commandant shall establish a competitively awarded grant program for the de-16 17 velopment of cost-effective technologies, such as infrared, pressure sensors, and remote sensing, for detecting dis-18 charges of oil from vessels as well as methods and tech-19 20nologies for improving detection and recovery of sub-21 merged and sinking oils.

(b) MATCHING REQUIREMENT.—The Federal share
of any project funded under subsection (a) may not exceed
50 percent of the total cost of the project.

(c) REPORT TO CONGRESS.—Not later than 3 years
 after the date of enactment of this Act the Secretary shall
 provide a report to the Senate Committee on Commerce,
 Science, and Transportation, and to the House of Rep resentatives Committee on Transportation and Infrastruc ture on the results of the program.

7 (d) AUTHORIZATION OF APPROPRIATIONS.—There
8 are authorized to be appropriated to the Commandant to
9 carry out this section \$2,000,000 for each of fiscal years
10 2010, 2011, and 2012, to remain available until expended.

(e) TRANSFER PROHIBITED.—Administration of the
program established under subsection (a) may not be
transferred within the Department of Homeland Security
or to another department or Federal agency.

15 SEC. 303. STATUS OF IMPLEMENTATION OF RECOMMENDA-

16TIONS BY THE NATIONAL RESEARCH COUN-17CIL.

(a) IN GENERAL.—Within 90 days after the date of
enactment of this Act, the Secretary shall provide a report
to the Senate Committee on Commerce, Science, and
Transportation and the House of Representatives Committee on Transportation and Infrastructure on whether
the Coast Guard has implemented each of the recommendations directed at the Coast Guard, or at the

Coast Guard and other entities, in the following National
 Research Council reports:

3 (1) "Double-Hull Tanker Legislation, An As4 sessment of the Oil Pollution Act of 1990", dated
5 1998.

6 (2) "Oil in the Sea III, Inputs, Fates and Ef7 fects", dated 2003.

8 (b) CONTENT.—The report shall contained a detailed 9 explanation of the actions taken by the Coast Guard pur-10 suant to the National Research Council reports. If the Secretary determines that the Coast Guard has not fully 11 12 implemented the recommendations, the Secretary shall in-13 clude a detailed explanation of the reasons any such recommendation has not been fully implemented, together 14 15 with any recommendations the Secretary deems appropriate for implementing any such non-implemented rec-16 17 ommendation.

18 SEC. 304. GAO REPORT.

Within 1 year after the date of enactment of this Act,
the Comptroller General shall provide a written report
with recommendations for reducing the risks and frequency of releases of oil from vessels (both intentional and
accidental) to the Senate Committee on Commerce,
Science, and Transportation and the House of Represent-

atives Committee on Transportation and Infrastructure
 that includes the following:

3 (1) CONTINUING OIL RELEASES.—A summary
4 of continuing sources of oil pollution from vessels,
5 the major causes of such pollution, the extent to
6 which the Coast Guard or other Federal or State en7 tities regulate such sources and enforce such regula8 tions, possible measures that could reduce such re9 leases of oil.

10 (2) DOUBLE HULLS.—

11 (A) A description of the various types of 12 double hulls, including designs, construction, 13 and materials, authorized by the Coast Guard 14 for United States flag vessels, and by foreign 15 flag vessels pursuant to international law, and 16 any changes with respect to what is now au-17 thorized compared to the what was authorized 18 in the past.

(B) A comparison of the potential structural and design safety risks of the various
types of double hulls described in subparagraph
(A) that have been observed or identified by the
Coast Guard, or in public documents readily
available to the Coast Guard, including susceptibility to corrosion and other structural con-

cerns, unsafe temperatures within the hulls, the build-up of gases within the hulls, ease of inspection, and any other factors affecting reliability and safety.

5 (3) ALTERNATIVE DESIGNS FOR NON-TANK 6 VESSELS.—A description of the various types of al-7 ternative designs for non-tank vessels to reduce risk 8 of an oil spill, known effectiveness in reducing oil 9 spills, and a summary of how extensively such de-10 signs are being used in the United States and else-11 where.

(4) RESPONSE EQUIPMENT.—An assessment of
the sufficiency of oil pollution response and salvage
equipment, the quality of existing equipment, new
developments in the United States and elsewhere,
and whether new technologies are being used in the
United States.

18 SEC. 305. OIL TRANSPORTATION INFRASTRUCTURE ANAL-

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YSIS.

The Secretary of the Department of Homeland Security shall, in conjunction with the Secretary of Commerce, the Secretary of Transportation, the Administrator of the Secretary of Transportation, the Administrator of the Environmental Protection Agency, and the heads of other appropriate Federal agencies, contract with the National Research Council to conduct an analysis of the condition and safety of all aspects of oil transportation infrastruc ture in the United States, and provide recommendations
 to improve such safety, including an assessment of the
 adequacy of contingency and emergency plans in the event
 of a natural disaster or emergency.

6 SEC. 306. OIL SPILLS IN ICY AND ARCTIC CONDITIONS.

7 (a) IN GENERAL.—The Under Secretary of Com-8 merce for Oceans and Atmosphere, in conjunction with the 9 Commandant, shall contract with the National Research 10 Council to conduct an analysis of oil spill risks and re-11 sponse capabilities in the Arctic and other icy conditions, 12 including spills under pack ice or in waters with broken 13 ice.

14 (b) CONTENT.—At a minimum, the analysis shall in-15 clude a description of oil spill scenarios that could occur in icy environments, an assessment of the challenges 16 17 unique to oil spill response operations in icy conditions, 18 an examination of the effectiveness of traditional oil spill 19 response methods in icy conditions, an assessment of techniques for detecting, mapping, and tracking spills in icy 20 21 environments, and the identification of promising new 22 technologies, concepts, and research needs.

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