# Union Calendar No. 57

112TH CONGRESS 1ST SESSION

# H. R. 1309

[Report No. 112-102]

To extend the authorization of the national flood insurance program, to achieve reforms to improve the financial integrity and stability of the program, and to increase the role of private markets in the management of flood insurance risk, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

April 1, 2011

Mrs. Biggert (for herself, Ms. Waters, Mr. Dold, Mr. Garrett, Mr. Stivers, and Mrs. Capito) introduced the following bill; which was referred to the Committee on Financial Services

June 9, 2011

Additional sponsors: Mr. Hinojosa, Mr. Rahall, Mr. McKinley, Mr. Bilirakis, Mr. Harper, Mr. Bishop of Georgia, Mr. Sires, Mr. Al Green of Texas, Ms. Eshoo, Mr. Sessions, Mr. Hultgren, Mr. Doggett, Mr. Holden, and Mrs. McCarthy of New York

June 9, 2011

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 1, 2011]

# A BILL

To extend the authorization of the national flood insurance program, to achieve reforms to improve the financial integrity and stability of the program, and to increase the role of private markets in the management of flood insurance risk, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Flood Insurance Reform Act of 2011".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title and table of contents.
  - Sec. 2. Extensions.
  - Sec. 3. Mandatory purchase.
  - Sec. 4. Reforms of coverage terms.
  - Sec. 5. Reforms of premium rates.
  - Sec. 6. Technical Mapping Advisory Council.
  - Sec. 7. FEMA incorporation of new mapping protocols.
  - Sec. 8. Treatment of levees.
  - Sec. 9. Privatization initiatives.
  - Sec. 10. FEMA annual report on insurance program.
  - Sec. 11. Actuarial rates for severe repetitive loss properties refusing mitigation or purchase offers.
  - Sec. 12. Mitigation assistance.
  - Sec. 13. Grants for direct funding of mitigation activities for individual repetitive claims properties.
  - Sec. 14. Notification to homeowners regarding mandatory purchase requirement applicability and rate phase-ins.
  - Sec. 15. Notification of establishment of flood elevations.
  - Sec. 16. Notification to tenants of availability of contents insurance.
  - Sec. 17. Notification to policy holders regarding direct management of policy by FEMA.
  - Sec. 18. Notice of availability of flood insurance and escrow in RESPA good faith estimate.
  - Sec. 19. Reimbursement for costs incurred by homeowners obtaining letters of map amendment.
  - Sec. 20. Treatment of swimming pool enclosures outside of hurricane season.
  - Sec. 21. CDBG eligibility for flood insurance outreach activities and community building code administration grants.
  - Sec. 22. Technical corrections.
  - Sec. 23. Report on Write-Your-Own Program.
  - Sec. 24. Studies of voluntary community-based flood insurance options.
  - Sec. 25. Report on inclusion of building codes in floodplain management criteria.
  - Sec. 26. Study on graduated risk.
  - Sec. 27. No cause of action.

#### 1 SEC. 2. EXTENSIONS.

- 2 (a) Extension of Program.—Section 1319 of the
- 3 National Flood Insurance Act of 1968 (42 U.S.C. 4026) is
- 4 amended by striking "September 30, 2011" and inserting
- 5 "September 30, 2016".
- 6 (b) Extension of Financing.—Section 1309(a) of
- 7 such Act (42 U.S.C. 4016(a)) is amended by striking "Sep-
- 8 tember 30, 2011" and inserting "September 30, 2016".
- 9 SEC. 3. MANDATORY PURCHASE.
- 10 (a) Authority To Temporarily Suspend Manda-
- 11 Tory Purchase Requirement.—
- 12 (1) In General.—Section 102 of the Flood Dis-
- aster Protection Act of 1973 (42 U.S.C. 4012a) is
- amended by adding at the end the following new sub-
- 15 *section*:
- 16 "(i) Authority To Temporarily Suspend Manda-
- 17 Tory Purchase Requirement.—
- 18 "(1) Finding by Administrator that area is
- 19 AN ELIGIBLE AREA.—For any area, upon a request
- 20 submitted to the Administrator by a local government
- 21 authority having jurisdiction over any portion of the
- 22 area, the Administrator shall make a finding of
- 23 whether the area is an eligible area under paragraph
- 24 (3). If the Administrator finds that such area is an
- 25 eligible area, the Administrator shall, in the discre-
- 26 tion of the Administrator, designate a period during

which such finding shall be effective, which shall not
be longer in duration than 12 months.

"(2) Suspension of mandatory purchase re-QUIREMENT.—If the Administrator makes a finding under paragraph (1) that an area is an eligible area under paragraph (3), during the period specified in the finding, the designation of such eligible area as an area having special flood hazards shall not be effective for purposes of subsection (a), (b), and (e) of this section, and section 202(a) of this Act. Nothing in this paragraph may be construed to prevent any lender, servicer, regulated lending institution, Federal agency lender, the Federal National Mortgage Association, or the Federal Home Loan Mortgage Corporation, at the discretion of such entity, from requiring the purchase of flood insurance coverage in connection with the making, increasing, extending, or renewing of a loan secured by improved real estate or a mobile home located or to be located in such eligible area during such period or a lender or servicer from purchasing coverage on behalf of a borrower pursuant to subsection (e).

"(3) Eligible Areas.—An eligible area under this paragraph is an area that is designated or will, pursuant to any issuance, revision, updating, or other

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1	change in flood insurance maps that takes effect on or
2	after the date of the enactment of the Flood Insurance
3	Reform Act of 2011, become designated as an area
4	having special flood hazards and that meets any one
5	of the following 3 requirements:
6	"(A) Areas with no history of special
7	FLOOD HAZARDS.—The area does not include
8	any area that has ever previously been des-
9	ignated as an area having special flood hazards.
10	"(B) Areas with flood protection sys-
11	Tems under improvements.—The area was in-
12	tended to be protected by a flood protection sys-
13	tem—
14	"(i) that has been decertified, or is re-
15	quired to be certified, as providing protec-
16	tion for the 100-year frequency flood stand-
17	ard;
18	"(ii) that is being improved, con-
19	structed, or reconstructed; and
20	"(iii) for which the Administrator has
21	determined measurable progress toward
22	completion of such improvement, construc-
23	tion, reconstruction is being made and to-
24	ward securing financial commitments suffi-
25	cient to fund such completion.

1	"(C) Areas for which appeal has been
2	FILED.—An area for which a community has
3	appealed—
4	"(i) designation of the area as having
5	special flood hazards in a timely manner
6	under section 1363; or
7	"(ii) any decertification or
8	deaccreditation of a dam, levee, or other
9	flood protection system or the level of pro-
10	tection afforded by a dam, levee, or system.
11	"(4) Extension of delay.—Upon a request
12	submitted by a local government authority having ju-
13	risdiction over any portion of the eligible area, the
14	Administrator may extend the period during which a
15	finding under paragraph (1) shall be effective, except
16	that—
17	"(A) each such extension under this para-
18	graph shall not be for a period exceeding 12
19	months; and
20	"(B) for any area, the cumulative number
21	of such extensions may not exceed 2.
22	"(5) Rule of construction.—Nothing in this
23	subsection may be construed to affect the applicability
24	of a designation of any area as an area having spe-
25	cial flood hazards for purposes of the availability of

- flood insurance coverage, criteria for land management and use, notification of flood hazards, eligibility for mitigation assistance, or any other purpose or provision not specifically referred to in paragraph (2).
- 6 "(6) Reports.—The Administrator shall, in 7 each annual report submitted pursuant to section 8 1320, include information identifying each finding 9 under paragraph (1) by the Administrator during the 10 preceding year that an area is an area having special 11 flood hazards, the basis for each such finding, any extensions pursuant to paragraph (4) of the periods of 12 13 effectiveness of such findings, and the reasons for such 14 extensions.".
  - (2) No REFUNDS.—Nothing in this subsection or the amendments made by this subsection may be construed to authorize or require any payment or refund for flood insurance coverage purchased for any property that covered any period during which such coverage is not required for the property pursuant to the applicability of the amendment made by paragraph (1).
- 23 (b) TERMINATION OF FORCE-PLACED INSURANCE.—
  24 Section 102(e) of the Flood Disaster Protection Act of 1973
  25 (42 U.S.C. 4012a(e)) is amended—

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1	(1) in paragraph (2), by striking "insurance."
2	and inserting "insurance, including premiums or fees
3	incurred for coverage beginning on the date on which
4	flood insurance coverage lapsed or did not provide a
5	sufficient coverage amount.";
6	(2) by redesignating paragraphs (3) and (4) as
7	paragraphs (5) and 6), respectively; and
8	(3) by inserting after paragraph (2) the fol-
9	lowing new paragraphs:
10	"(3) Termination of force-placed insur-
11	ANCE.—Within 30 days of receipt by the lender or
12	servicer of a confirmation of a borrower's existing
13	flood insurance coverage, the lender or servicer shall—
14	"(A) terminate the force-placed insurance;
15	and
16	"(B) refund to the borrower all force-placed
17	insurance premiums paid by the borrower dur-
18	ing any period during which the borrower's flood
19	insurance coverage and the force-placed flood in-
20	surance coverage were each in effect, and any re-
21	lated fees charged to the borrower with respect to
22	the force-placed insurance during such period.
23	"(4) Sufficiency of Demonstration.—For
24	purposes of confirming a borrower's existing flood in-
25	surance coverage, a lender or servicer for a loan shall

1	accept from the borrower an insurance policy declara-
2	tions page that includes the existing flood insurance
3	policy number and the identity of, and contact infor-
4	mation for, the insurance company or agent.".
5	(c) Use of Private Insurance to Satisfy Manda-
6	TORY PURCHASE REQUIREMENT.—Section 102(b) of the
7	Flood Disaster Protection Act of 1973 (42 U.S.C. 4012a(b))
8	is amended—
9	(1) in paragraph (1)—
10	(A) by striking 'lending institutions not to
11	make" and inserting "lending institutions—
12	"(A) not to make";
13	(B) in subparagraph (A), as designated by
14	subparagraph (A) of this paragraph, by striking
15	"less." and inserting "less; and"; and
16	(C) by adding at the end the following new
17	subparagraph:
18	"(B) to accept private flood insurance as
19	satisfaction of the flood insurance coverage re-
20	quirement under subparagraph (A) if the cov-
21	erage provided by such private flood insurance
22	meets the requirements for coverage under such
23	subparagraph.";
24	(2) in paragraph (2), by inserting after "pro-
25	vided in paragraph (1)." the following new sentence:

- "Each Federal agency lender shall accept private flood insurance as satisfaction of the flood insurance coverage requirement under the preceding sentence if the flood insurance coverage provided by such private flood insurance meets the requirements for coverage under such sentence.";
  - (3) in paragraph (3), in the matter following subparagraph (B), by adding at the end the following new sentence: "The Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation shall accept private flood insurance as satisfaction of the flood insurance coverage requirement under the preceding sentence if the flood insurance coverage provided by such private flood insurance meets the requirements for coverage under such sentence."; and
  - (4) by adding at the end the following new paragraph:
  - "(5) Private flood insurance Defined.—In this subsection, the term 'private flood insurance' means a contract for flood insurance coverage allowed for sale under the laws of any State.".

## 1 SEC. 4. REFORMS OF COVERAGE TERMS.

2	(a) Minimum Deductibles for Claims.—Section
3	1312 of the National Flood Insurance Act of 1968 (42
4	U.S.C. 4019) is amended—
5	(1) by striking "The Director is" and inserting
6	the following: "(a) In General.—The Administrator
7	is"; and
8	(2) by adding at the end the following:
9	"(b) Minimum Annual Deductibles.—
10	"(1) Subsidized rate properties.—For any
11	structure that is covered by flood insurance under this
12	title, and for which the chargeable rate for such cov-
13	erage is less than the applicable estimated risk pre-
14	mium rate under section 1307(a)(1) for the area (or
15	subdivision thereof) in which such structure is lo-
16	cated, the minimum annual deductible for damage to
17	or loss of such structure shall be \$2,000.
18	"(2) Actuarial rate properties.—For any
19	structure that is covered by flood insurance under this
20	title, for which the chargeable rate for such coverage
21	is not less than the applicable estimated risk pre-
22	mium rate under section 1307(a)(1) for the area (or
23	subdivision thereof) in which such structure is lo-
24	cated, the minimum annual deductible for damage to
25	or loss of such structure shall be \$1,000.".

1	(b) Clarification of Residential and Commer-
2	CIAL COVERAGE LIMITS.—Section 1306(b) of the National
3	Flood Insurance Act of 1968 (42 U.S.C. 4013(b)) is amend-
4	ed—
5	(1) in paragraph (2)—
6	(A) by striking "in the case of any residen-
7	tial property" and inserting "in the case of any
8	residential building designed for the occupancy
9	of from one to four families"; and
10	(B) by striking "shall be made available to
11	every insured upon renewal and every applicant
12	for insurance so as to enable such insured or ap-
13	plicant to receive coverage up to a total amount
14	(including such limits specified in paragraph
15	(1)(A)(i)) of \$250,000" and inserting "shall be
16	made available, with respect to any single such
17	building, up to an aggregate liability (including
18	such limits specified in paragraph $(1)(A)(i)$ ) of
19	\$250,000"; and
20	(2) in paragraph (4)—
21	(A) by striking "in the case of any nonresi-
22	dential property, including churches," and in-
23	serting "in the case of any nonresidential build-
24	ing, including a church,"; and

1 (B) by striking "shall be made available to 2 every insured upon renewal and every applicant 3 for insurance, in respect to any single structure, 4 up to a total amount (including such limit spec-5 ified in subparagraph (B) or (C) of paragraph 6 (1), as applicable) of \$500,000 for each structure 7 and \$500,000 for any contents related to each 8 structure" and inserting "shall be made avail-9 able with respect to any single such building, up 10 to an aggregate liability (including such limits 11 specified in subparagraph (B) or (C) of para-12 graph (1), as applicable) of \$500,000, and cov-13 erage shall be made available up to a total of 14 \$500,000 aggregate liability for contents owned 15 by the building owner and \$500,000 aggregate li-16 ability for each unit within the building for con-17 tents owned by the tenant". 18 (c) Indexing of Maximum Coverage Limits.—Sub-19 section (b) of section 1306 of the National Flood Insurance Act of 1968 (42 U.S.C. 4013(b)) is amended— 20 21 (1) in paragraph (4), by striking "and" at the 22 end; 23 (2) in paragraph (5), by striking the period at

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the end and inserting "; and";

- 1 (3) by redesignating paragraph (5) as para-2 graph (7); and
  - (4) by adding at the end the following new paragraph:

"(8) each of the dollar amount limitations under paragraphs (2), (3), (4), (5), and (6) shall be adjusted effective on the date of the enactment of the Flood Insurance Reform Act of 2011, such adjustments shall be calculated using the percentage change, over the period beginning on September 30, 1994, and ending on such date of enactment, in such inflationary index as the Administrator shall, by regulation, specify, and the dollar amount of such adjustment shall be rounded to the next lower dollar; and the Administrator shall cause to be published in the Federal Register the adjustments under this paragraph to such dollar amount limitations; except that in the case of coverage for a property that is made available, pursuant to this paragraph, in an amount that exceeds the limitation otherwise applicable to such coverage as specified in paragraph (2), (3), (4), (5), or (6), the total of such coverage shall be made available only at chargeable rates that are not less than the estimated premium rates for such coverage determined in accordance with section 1307(a)(1).".

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1	(d) Optional Coverage for Loss of Use of Per-
2	SONAL RESIDENCE AND BUSINESS INTERRUPTION.—Sub-
3	section (b) of section 1306 of the National Flood Insurance
4	Act of 1968 (42 U.S.C. 4013(b)), as amended by the pre-
5	ceding provisions of this section, is further amended by in-
6	serting after paragraph (4) the following new paragraphs:
7	"(5) the Administrator may provide that, in the
8	case of any residential property, each renewal or new
9	contract for flood insurance coverage may provide not
10	more than \$5,000 aggregate liability per dwelling
11	unit for any necessary increases in living expenses in-
12	curred by the insured when losses from a flood make
13	the residence unfit to live in, except that—
14	"(A) purchase of such coverage shall be at
15	the option of the insured;
16	"(B) any such coverage shall be made avail-
17	able only at chargeable rates that are not less
18	than the estimated premium rates for such cov-
19	erage determined in accordance with section
20	1307(a)(1); and
21	"(C) the Administrator may make such cov-
22	erage available only if the Administrator makes
23	a determination and causes notice of such deter-
24	mination to be published in the Federal Register
25	$\it that$ —

1	"(i) a competitive private insurance
2	market for such coverage does not exist; and
3	"(ii) the national flood insurance pro-
4	gram has the capacity to make such cov-
5	erage available without borrowing funds
6	from the Secretary of the Treasury under
7	section 1309 or otherwise;
8	"(6) the Administrator may provide that, in the
9	case of any commercial property or other residential
10	property, including multifamily rental property, cov-
11	erage for losses resulting from any partial or total
12	interruption of the insured's business caused by dam-
13	age to, or loss of, such property from a flood may be
14	made available to every insured upon renewal and
15	every applicant, up to a total amount of \$20,000 per
16	property, except that—
17	"(A) purchase of such coverage shall be at
18	the option of the insured;
19	"(B) any such coverage shall be made avail-
20	able only at chargeable rates that are not less
21	than the estimated premium rates for such cov-
22	erage determined in accordance with section
23	1307(a)(1); and
24	"(C) the Administrator may make such cov-
25	erage available only if the Administrator makes

1	a determination and causes notice of such deter-
2	mination to be published in the Federal Register
3	that—
4	"(i) a competitive private insurance
5	market for such coverage does not exist; and
6	"(ii) the national flood insurance pro-
7	gram has the capacity to make such cov-
8	erage available without borrowing funds
9	from the Secretary of the Treasury under
10	section 1309 or otherwise;".
11	(e) Payment of Premiums in Installments for
12	Residential Properties.—Section 1306 of the National
13	Flood Insurance Act of 1968 (42 U.S.C. 4013) is amended
14	by adding at the end the following new subsection:
15	"(d) Payment of Premiums in Installments for
16	Residential Properties.—
17	"(1) Authority.—In addition to any other
18	terms and conditions under subsection (a), such regu-
19	lations shall provide that, in the case of any residen-
20	tial property, premiums for flood insurance coverage
21	made available under this title for such property may
22	be paid in installments.
23	"(2) Limitations.—In implementing the au-
24	thority under paragraph (1), the Administrator may
25	establish increased chargeable premium rates and sur-

1	charges, and deny coverage and establish such other
2	sanctions, as the Administrator considers necessary to
3	ensure that insureds purchase, pay for, and maintain
4	coverage for the full term of a contract for flood insur-
5	ance coverage or to prevent insureds from purchasing
6	coverage only for periods during a year when risk of
7	flooding is comparatively higher or canceling coverage
8	for periods when such risk is comparatively lower.".
9	SEC. 5. REFORMS OF PREMIUM RATES.
10	(a) Increase in Annual Limitation on Premium
11	Increases.—Section 1308(e) of the National Flood Insur-
12	ance Act of 1968 (42 U.S.C. 4015(e)) is amended by strik-
13	ing "10 percent" and inserting "20 percent".
14	(b) Phase-In of Rates for Certain Properties
15	IN NEWLY MAPPED AREAS.—
16	(1) In General.—Section 1308 of the National
17	Flood Insurance Act of 1968 (42 U.S.C. 4015) is
18	amended—
19	(A) in subsection (a), in the matter pre-
20	ceding paragraph (1), by inserting "or notice"
21	after "prescribe by regulation";
22	(B) in subsection (c), by inserting "and
23	subsection (g)" before the first comma; and
24	(C) by adding at the end the following new
25	subsection:

"(q) 5-Year Phase-In of Flood Insurance Rates 1 2 FOR CERTAIN PROPERTIES IN NEWLY MAPPED AREAS.— 3 "(1) 50 PERCENT RATE FOR INITIAL YEAR.—Not-4 withstanding subsection (c) or any other provision of 5 law relating to chargeable risk premium rates for 6 flood insurance coverage under this title, in the case 7 of any area that was not previously designated as an 8 area having special flood hazards and that, pursuant 9 to any issuance, revision, updating, or other change 10 in flood insurance maps, becomes designated as such 11 an area, during the 12-month period that begins, ex-12 cept as provided in paragraph (2), upon the date that 13 such maps, as issued, revised, updated, or otherwise 14 changed, become effective, the chargeable premium 15 rate for flood insurance under this title with respect 16 to any covered property that is located within such 17 area shall be 50 percent of the chargeable risk pre-18 mium rate otherwise applicable under this title to the 19 property.

"(2) APPLICABILITY TO PREFERRED RISK RATE
AREAS.—In the case of any area described in paragraph (1) that consists of or includes an area that,
as of date of the effectiveness of the flood insurance
maps for such area referred to in paragraph (1) as
so issued, revised, updated, or changed, is eligible for

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- any reason for preferred risk rate method premiums for flood insurance coverage and was eligible for such premiums as of the enactment of the Flood Insurance Reform Act of 2011, the 12-month period referred to in paragraph (1) for such area eligible for preferred risk rate method premiums shall begin upon the expi-ration of the period during which such area is eligible for such preferred risk rate method premiums.
  - "(3) Phase-in of full actuarial rates.—
    With respect to any area described in paragraph (1),
    upon the expiration of the 12-month period under
    paragraph (1) or (2), as applicable, for such area, the
    Administrator shall increase the chargeable risk premium rates for flood insurance under this title for
    covered properties in such area by 20 percent, and by
    20 percent upon the expiration of each successive 12month period thereafter until the chargeable risk premium rates comply with subsection (c).
  - "(4) COVERED PROPERTIES.—For purposes of the subsection, the term 'covered property' means any residential property occupied by its owner or a bona fide tenant as a primary residence.".
  - (2) REGULATION OR NOTICE.—The Administrator of the Federal Emergency Management Agency shall issue an interim final rule or notice to imple-

1	ment this subsection and the amendments made by
2	this subsection as soon as practicable after the date of
3	the enactment of this Act.
4	(c) Phase-In of Actuarial Rates for Certain
5	Properties.—
6	(1) In general.—Section 1308(c) of the Na-
7	tional Flood Insurance Act of 1968 (42 U.S.C.
8	4015(c)) is amended—
9	(A) by redesignating paragraph (2) as
10	paragraph (7); and
11	(B) by inserting after paragraph (1) the fol-
12	lowing new paragraphs:
13	"(2) Commercial properties.—Any nonresi-
14	dential property.
15	"(3) Second Homes and Vacation Homes.—
16	Any residential property that is not the primary resi-
17	dence of any individual.
18	"(4) Homes sold to new owners.—Any single
19	family property that—
20	"(A) has been constructed or substantially
21	improved and for which such construction or im-
22	provement was started, as determined by the Ad-
23	ministrator, before December 31, 1974, or before
24	the effective date of the initial rate map pub-
25	lished by the Administrator under paragraph (2)

1	of section 1360(a) for the area in which such
2	property is located, whichever is later; and
3	"(B) is purchased after the effective date of
4	this paragraph, pursuant to section $5(c)(3)(A)$ of
5	the Flood Insurance Reform Act of 2011.
6	"(5) Homes damaged or improved.—Any
7	property that, on or after the date of the enactment
8	of the Flood Insurance Reform Act of 2011, has expe-
9	rienced or sustained—
10	"(A) substantial flood damage exceeding 50
11	percent of the fair market value of such property;
12	or
13	"(B) substantial improvement exceeding 30
14	percent of the fair market value of such property.
15	"(6) Homes with multiple claims.—Any se-
16	vere repetitive loss property (as such term is defined
17	in section $1361A(b)$ ).".
18	(2) Technical amendments.—Section 1308 of
19	the National Flood Insurance Act of 1968 (42 U.S.C.
20	4015) is amended—
21	(A) in subsection (c)—
22	(i) in the matter preceding paragraph
23	(1), by striking "the limitations provided
24	under paragraphs (1) and (2)" and insert-
25	ing "subsection (e)"; and

1	(ii) in paragraph (1), by striking ",
2	except" and all that follows through "sub-
3	section (e)"; and
4	(B) in subsection (e), by striking "para-
5	graph (2) or (3)" and inserting "paragraph
6	(7)".
7	(3) Effective date and transition.—
8	(A) Effective date.—The amendments
9	made by paragraphs (1) and (2) shall apply be-
10	ginning upon the expiration of the 12-month pe-
11	riod that begins on the date of the enactment of
12	this Act, except as provided in subparagraph (B)
13	of this paragraph.
14	(B) Transition for properties covered
15	BY FLOOD INSURANCE UPON EFFECTIVE DATE.—
16	(i) Increase of rates over time.—
17	In the case of any property described in
18	paragraph (2), (3), (4), (5), or (6) of section
19	1308(c) of the National Flood Insurance Act
20	of 1968, as amended by paragraph (1) of
21	this subsection, that, as of the effective date
22	under subparagraph (A) of this paragraph,
23	is covered under a policy for flood insurance
24	made available under the national flood in-
25	surance program for which the chargeable

premium rates are less than the applicable estimated risk premium rate under section 1307(a)(1) of such Act for the area in which the property is located, the Administrator of the Federal Emergency Management Agency shall increase the chargeable premium rates for such property over time to such applicable estimated risk premium rate under section 1307(a)(1).

(ii) Amount of annual increase.—
Such increase shall be made by increasing the chargeable premium rates for the property (after application of any increase in the premium rates otherwise applicable to such property), once during the 12-month period that begins upon the effective date under subparagraph (A) of this paragraph and once every 12 months thereafter until such increase is accomplished, by 20 percent (or such lesser amount as may be necessary so that the chargeable rate does not exceed such applicable estimated risk premium rate or to comply with clause (iii)).

(iii) Properties subject to phasein and annual increases.—In the case of

1	any pre-FIRM property (as such term is
2	defined in section 578(b) of the National
3	Flood Insurance Reform Act of 1974), the
4	aggregate increase, during any 12-month
5	period, in the chargeable premium rate for
6	the property that is attributable to this sub-
7	paragraph or to an increase described in
8	section 1308(e) of the National Flood Insur-
9	ance Act of 1968 may not exceed 20 percent.
10	(iv) Full actuarial rates.—The
11	provisions of paragraphs (2), (3), (4), (5),
12	and (6) of such section 1308(c) shall apply
13	to such a property upon the accomplishment
14	of the increase under this subparagraph and
15	the reafter.
16	(d) Prohibition of Extension of Subsidized
17	Rates to Lapsed Policies.—Section 1308 of the Na-
18	tional Flood Insurance Act of 1968 (42 U.S.C. 4015), as
19	amended by the preceding provisions of this Act, is further
20	amended—
21	(1) in subsection (e), by inserting "or subsection
22	(h)" after "subsection (c)";
23	(2) by adding at the end the following new sub-
24	section:

1	"(h) Prohibition of Extension of Subsidized
2	Rates to Lapsed Policies.—Notwithstanding any other
3	provision of law relating to chargeable risk premium rates
4	for flood insurance coverage under this title, the Adminis-
5	trator shall not provide flood insurance coverage under this
6	title for any property for which a policy for such coverage
7	for the property has previously lapsed in coverage as a re-
8	sult of the deliberate choice of the holder of such policy, at
9	a rate less than the applicable estimated risk premium rates
10	for the area (or subdivision thereof) in which such property
11	is located.".
12	(e) Recognition of State and Local Funding for
13	Construction, Reconstruction, and Improvement of
14	FLOOD PROTECTION SYSTEMS IN DETERMINATION OF
15	Rates.—
16	(1) In general.—Section 1307 of the National
17	Flood Insurance Act of 1968 (42 U.S.C. 4014) is
18	amended—
19	(A) in subsection (e)—
20	(i) in the first sentence, by striking
21	"construction of a flood protection system"
22	and inserting "construction, reconstruction,
23	or improvement of a flood protection system
24	(without respect to the level of Federal in-
25	vestment or participation)"; and

1	(ii) in the second sentence—
2	(I) by striking "construction of a
3	flood protection system" and inserting
4	"construction, reconstruction, or im-
5	provement of a flood protection sys-
6	tem"; and
7	(II) by inserting 'based on the
8	present value of the completed system"
9	after "has been expended"; and
10	(B) in subsection (f)—
11	(i) in the first sentence in the matter
12	preceding paragraph (1), by inserting
13	"(without respect to the level of Federal in-
14	vestment or participation)" before the pe-
15	riod at the end;
16	(ii) in the third sentence in the matter
17	preceding paragraph (1), by inserting ",
18	whether coastal or riverine," after "special
19	flood hazard"; and
20	(iii) in paragraph (1), by striking "a
21	Federal agency in consultation with the
22	local project sponsor" and inserting "the en-
23	tity or entities that own, operate, maintain,
24	or repair such system".

1	(2) REGULATIONS.—The Administrator of the
2	Federal Emergency Management Agency shall pro-
3	mulgate regulations to implement this subsection and
4	the amendments made by this subsection as soon as
5	practicable, but not more than 18 months after the
6	date of the enactment of this Act. Paragraph (3) may
7	not be construed to annul, alter, affect, authorize any
8	waiver of, or establish any exception to, the require-
9	ment under the preceding sentence.
10	SEC. 6. TECHNICAL MAPPING ADVISORY COUNCIL.
11	(a) Establishment.—There is established a council
12	to be known as the Technical Mapping Advisory Council
13	(in this section referred to as the "Council").
14	(b) Membership.—
15	(1) In general.—The Council shall consist of—
16	(A) the Administrator of the Federal Emer-
17	gency Management Agency (in this section re-
18	ferred to as the "Administrator"), or the designee
19	$\it the reof;$
20	(B) the Director of the United States Geo-
21	logical Survey of the Department of the Interior,
22	or the designee thereof;
23	(C) the Under Secretary of Commerce for
24	Oceans and Atmosphere, or the designee thereof;

1	(D) the commanding officer of the United
2	States Army Corps of Engineers, or the designee
3	thereof;
4	(E) the chief of the Natural Resources Con-
5	servation Service of the Department of Agri-
6	culture, or the designee thereof;
7	(F) the Director of the United States Fish
8	and Wildlife Service of the Department of the In-
9	terior, or the designee thereof;
10	(G) the Assistant Administrator for Fish-
11	eries of the National Oceanic and Atmospheric
12	Administration of the Department of Commerce,
13	or the designee thereof; and
14	(H) 14 additional members to be appointed
15	by the Administrator of the Federal Emergency
16	Management Agency, who shall be—
17	(i) an expert in data management;
18	(ii) an expert in real estate;
19	(iii) an expert in insurance;
20	(iv) a member of a recognized regional
21	flood and storm water management organi-
22	zation;
23	(v) a representative of a State emer-
24	gency management agency or association or
25	organization for such agencies;

1	(vi) a member of a recognized profes-
2	sional surveying association or organiza-
3	tion;
4	(vii) a member of a recognized profes-
5	sional mapping association or organization;
6	(viii) a member of a recognized profes-
7	sional engineering association or organiza-
8	tion;
9	(ix) a member of a recognized profes-
10	sional association or organization rep-
11	resenting flood hazard determination firms;
12	(x) a representative of State national
13	flood insurance coordination offices;
14	(xi) representatives of two local govern-
15	ments, at least one of whom is a local levee
16	flood manager or executive, designated by
17	the Federal Emergency Management Agency
18	as Cooperating Technical Partners; and
19	(xii) representatives of two State gov-
20	ernments designated by the Federal Emer-
21	gency Management Agency as Cooperating
22	Technical States.
23	(2) Qualifications.—Members of the Council
24	shall be appointed based on their demonstrated knowl-
25	edge and competence regarding surveying, cartog-

raphy, remote sensing, geographic information systems, or the technical aspects of preparing and using flood insurance rate maps. In appointing members under paragraph (1)(I), the Administrator shall ensure that the membership of the Council has a balance of Federal, State, local, and private members.

### (c) Duties.—

(1) New Mapping Standards.—Not later than the expiration of the 12-month period beginning upon the date of the enactment of this Act, the Council shall develop and submit to the Administrator and the Congress proposed new mapping standards for 100-year flood insurance rate maps used under the national flood insurance program under the National Flood Insurance Act of 1968. In developing such proposed standards the Council shall—

(A) ensure that the flood insurance rate maps reflect true risk, including graduated risk that better reflects the financial risk to each property; such reflection of risk should be at the smallest geographic level possible (but not necessarily property-by-property) to ensure that communities are mapped in a manner that takes into consideration different risk levels within the community:

- 1 (B) ensure the most efficient generation, 2 display, and distribution of flood risk data, mod-3 els, and maps where practicable through dy-4 namic digital environments using spatial data-5 base technology and the Internet;
  - (C) ensure that flood insurance rate maps reflect current hydrologic and hydraulic data, current land use, and topography, incorporating the most current and accurate ground and bathymetric elevation data;
  - (D) determine the best ways to include in such flood insurance rate maps levees, decertified levees, and areas located below dams, including determining a methodology for ensuring that decertified levees and other protections are included in flood insurance rate maps and their corresponding flood zones reflect the level of protection conferred;
  - (E) consider how to incorporate restored wetlands and other natural buffers into flood insurance rate maps, which may include wetlands, groundwater recharge areas, erosion zones, meander belts, endangered species habitat, barrier islands and shoreline buffer features, riparian forests, and other features;

1	(F) consider whether to use vertical posi-
2	tioning (as defined by the Administrator) for
3	flood insurance rate maps;
4	(G) ensure that flood insurance rate maps
5	differentiate between a property that is located
6	in a flood zone and a structure located on such
7	property that is not at the same risk level for
8	flooding as such property due to the elevation of
9	$the \ structure;$
10	(H) ensure that flood insurance rate maps
11	take into consideration the best scientific data
12	and potential future conditions (including pro-
13	jections for sea level rise); and
14	(I) consider how to incorporate the new
15	standards proposed pursuant to this paragraph
16	in existing mapping efforts.
17	(2) Ongoing duties.—The Council shall, on an
18	ongoing basis, review the mapping protocols developed
19	pursuant to paragraph (1), and make recommenda-
20	tions to the Administrator when the Council deter-
21	mines that mapping protocols should be altered.
22	(3) Meetings.—In carrying out its duties under
23	this section, the Council shall consult with stake-
24	holders through at least 4 public meetings annually,

and shall seek input of all stakeholder interests in-

- 1 cluding State and local representatives, environ-
- 2 mental and conservation organizations, insurance in-
- 3 dustry representatives, advocacy groups, planning or-
- 4 ganizations, and mapping organizations.
- 5 (d) Prohibition on Compensation.—Members of the
- 6 Council shall receive no additional compensation by reason
- 7 of their service on the Council.
- 8 (e) Chairperson.—The Administrator shall serve as
- 9 the Chairperson of the Council.
- 10 (f) STAFF.—
- 11 (1) FEMA.—Upon the request of the Council, the
- 12 Administrator may detail, on a nonreimbursable
- basis, personnel of the Federal Emergency Manage-
- 14 ment Agency to assist the Council in carrying out its
- 15 duties.
- 16 (2) Other federal agencies.—Upon request
- of the Council, any other Federal agency that is a
- 18 member of the Council may detail, on a non-reim-
- bursable basis, personnel to assist the Council in car-
- 20 rying out its duties.
- 21 (g) Powers.—In carrying out this section, the Coun-
- 22 cil may hold hearings, receive evidence and assistance, pro-
- 23 vide information, and conduct research, as the Council con-
- 24 siders appropriate.

1	(h) TERMINATION.—The Council shall terminate upon
2	the expiration of the 5-year period beginning on the date
3	of the enactment of this Act.
4	SEC. 7. FEMA INCORPORATION OF NEW MAPPING PROTO
5	COLS.
6	(a) New Rate Mapping Standards.—Not later than
7	the expiration of the 6-month period beginning upon sub-
8	mission by the Technical Mapping Advisory Council under
9	section 6 of the proposed new mapping standards for flood
10	insurance rate maps used under the national flood insur-
11	ance program developed by the Council pursuant to section
12	6(c), the Administrator of the Federal Emergency Manage-
13	ment Agency (in this section referred to as the "Adminis-
14	trator") shall establish new standards for such rate maps
15	based on such proposed new standards and the rec-
16	ommendations of the Council.
17	(b) Requirements.—The new standards for flood in-
18	surance rate maps established by the Administrator pursu-
19	ant to subsection (a) shall—
20	(1) delineate and include in any such rate
21	maps—
22	(A) all areas located within the 100-year
23	flood plain;

1	(B) areas of residual risk, including areas
2	behind levees, dams, and other man-made struc-
3	tures; and
4	(C) areas subject to graduated and other
5	risk levels, to the maximum extent possible;
6	(2) ensure that any such rate maps—
7	(A) include levees, including decertified lev-
8	ees, and the level of protection they confer;
9	(B) reflect current land use and topography
10	and incorporate the most current and accurate
11	ground level data;
12	(C) take into consideration the impacts and
13	use of fill and the flood risks associated with al-
14	$tered\ hydrology;$
15	(D) differentiate between a property that is
16	located in a flood zone and a structure located
17	on such property that is not at the same risk
18	level for flooding as such property due to the ele-
19	vation of the structure;
20	(E) identify and incorporate natural fea-
21	tures and their associated flood protection bene-
22	fits into mapping and rates; and
23	(F) identify, analyze, and incorporate the
24	impact of significant changes to building and de-
25	velopment throughout any river or costal water

1	system, including all tributaries, which may im-
2	pact flooding in areas downstream; and
3	(3) provide that such rate maps are developed on
4	a watershed basis.
5	(c) Report.—If, in establishing new standards for
6	flood insurance rate maps pursuant to subsection (a) of this
7	section, the Administrator does not implement all of the rec-
8	ommendations of the Council made under the proposed new
9	mapping standards developed by the Council pursuant to
10	section 6(c), upon establishment of the new standards the
11	Administrator shall submit a report to the Committee on
12	Financial Services of the House of Representatives and the
13	Committee on Banking, Housing, and Urban Affairs of the
14	Senate specifying which such recommendations were not
15	adopted and explaining the reasons such recommendations
16	were not adopted.
17	(d) Implementation.—The Administrator shall, not
18	later than the expiration of the 6-month period beginning
19	upon establishment of the new standards for flood insurance
20	rate maps pursuant to subsection (a) of this section, com-
21	mence use of the new standards and updating of flood insur-
22	ance rate maps in accordance with the new standards. Not
23	later than the expiration of the 5-year period beginning

24 upon the establishment of such new standards, the Adminis-

25 trator shall complete updating of all flood insurance rate

- 1 maps in accordance with the new standards, subject to the
- 2 availability of sufficient amounts for such activities pro-
- 3 vided in appropriation Acts.
- 4 (e) Temporary Suspension of Mandatory Pur-
- 5 Chase Requirement for Certain Properties.—
- 6 (1) Submission of elevation certificate.—
- 7 Subject to paragraphs (2) and (3) of this subsection,
- 8 subsections (a), (b), and (e) of section 102 of the Flood
- 9 Disaster Protection Act of 1973 (42 U.S.C. 4012a),
- and section 202(a) of such Act, shall not apply to a
- 11 property located in an area designated as having a
- special flood hazard if the owner of such property sub-
- mits to the Administrator an elevation certificate for
- such property showing that the lowest level of the pri-
- mary residence on such property is at an elevation
- 16 that is at least three feet higher than the elevation of
- 17 the 100-year flood plain.
- 18 (2) Review of Survey.—The Administrator
- shall accept as conclusive each elevation survey sub-
- 20 mitted under paragraph (1) unless the Administrator
- 21 conducts a subsequent elevation survey and deter-
- 22 mines that the lowest level of the primary residence
- 23 on the property in question is not at an elevation that
- is at least three feet higher than the elevation of the
- 25 100-year flood plain. The Administrator shall provide

any such subsequent elevation survey to the owner of
 such property.

- (3) Determinations for properties on borders of special flood hazard areas.—
  - (A) Expedited determination.—In the case of any survey for a property submitted to the Administrator pursuant to paragraph (1) showing that a portion of the property is located within an area having special flood hazards and that a structure located on the property is not located within such area having special flood hazards, the Administrator shall expeditiously process any request made by an owner of the property for a determination pursuant to paragraph (2) or a determination of whether the structure is located within the area having special flood hazards.
  - (B) Prohibition of fee.—If the Administrator determines pursuant to subparagraph (A) that the structure on the property is not located within the area having special flood hazards, the Administrator shall not charge a fee for reviewing the flood hazard data and shall not require the owner to provide any additional elevation data.

- 1 (C) SIMPLIFICATION OF REVIEW PROC2 ESS.—The Administrator shall collaborate with
  3 private sector flood insurers to simplify the re4 view process for properties described in subpara5 graph (A) and to ensure that the review process
  6 provides for accurate determinations.
- 7 (4) TERMINATION OF AUTHORITY.—This sub-8 section shall cease to apply to a property on the date 9 on which the Administrator updates the flood insur-10 ance rate map that applies to such property in ac-11 cordance with the requirements of subsection (d).

### 12 SEC. 8. TREATMENT OF LEVEES.

- 13 Section 1360 of the National Flood Insurance Act of
- 14 1968 (42 U.S.C. 4101) is amended by adding at the end
- 15 the following new subsection:
- 16 "(k) Treatment of Levees.—The Administrator
- 17 may not issue flood insurance maps, or make effective up-
- 18 dated flood insurance maps, that omit or disregard the ac-
- 19 tual protection afforded by an existing levee, floodwall,
- 20 pump or other flood protection feature, regardless of the ac-
- 21 creditation status of such feature.".

### 22 SEC. 9. PRIVATIZATION INITIATIVES.

- 23 (a) FEMA AND GAO REPORTS.—Not later than the
- 24 expiration of the 18-month period beginning on the date
- 25 of the enactment of this Act, the Administrator of the Fed-

- 1 eral Emergency Management Agency and the Comptroller
- 2 General of the United States shall each conduct a separate
- 3 study to assess a broad range of options, methods, and strat-
- 4 egies for privatizing the national flood insurance program
- 5 and shall each submit a report to the Committee on Finan-
- 6 cial Services of the House of Representatives and the Com-
- 7 mittee on Banking, Housing, and Urban Affairs of the Sen-
- 8 ate with recommendations for the best manner to accom-
- 9 plish such privatization.

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### (b) Private Risk-Management Initiatives.—

- (1) Authority.—The Administrator of the Federal Emergency Management Agency may carry out such private risk-management initiatives under the national flood insurance program as the Administrator considers appropriate to determine the capacity of private insurers, reinsurers, and financial markets to assist communities, on a voluntary basis only, in managing the full range of financial risks associated with flooding.
- (2) Assessment.—Not later than the expiration of the 12-month period beginning on the date of the enactment of this Act, the Administrator shall assess the capacity of the private reinsurance, capital, and financial markets by seeking proposals to assume a portion of the program's insurance risk and submit to

1 the Congress a report describing the response to such 2 request for proposals and the results of such assess-3 ment. (3) Protocol for release of data.—The Ad-5 ministrator shall develop a protocol to provide for the 6 release of data sufficient to conduct the assessment re-7 quired under paragraph (2). 8 (c) Reinsurance.—The National Flood Insurance Act of 1968 is amended— 10 (1) in section 1331(a)(2) (42 U.S.C. 4051(a)(2)), 11 by inserting ", including as reinsurance of insurance 12 coverage provided by the flood insurance program" 13 before ", on such terms"; 14 (2) in section 1332(c)(2) (42 U.S.C. 4052(c)(2)), 15 by inserting "or reinsurance" after "flood insurance 16 coverage"; 17 (3) in section 1335(a) (42 U.S.C. 4055(a))— 18 (A) by inserting "(1)" after "(a)"; and 19 (B) by adding at the end the following new 20 paragraph: 21 "(2) The Administrator is authorized to secure rein-22 surance coverage of coverage provided by the flood insurance 23 program from private market insurance, reinsurance, and capital market sources at rates and on terms determined by the Administrator to be reasonable and appropriate in

1	an amount sufficient to maintain the ability of the program
2	to pay claims and that minimizes the likelihood that the
3	program will utilize the borrowing authority provided
4	under section 1309.";
5	(4) in section 1346(a) (12 U.S.C. 4082(a))—
6	(A) in the matter preceding paragraph (1),
7	by inserting ", or for purposes of securing rein-
8	surance of insurance coverage provided by the
9	program," before "of any or all of";
10	(B) in paragraph (1)—
11	(i) by striking "estimating" and in-
12	serting "Estimating"; and
13	(ii) by striking the semicolon at the
14	end and inserting a period;
15	(C) in paragraph (2)—
16	(i) by striking "receiving" and insert-
17	ing "Receiving"; and
18	(ii) by striking the semicolon at the
19	end and inserting a period;
20	(D) in paragraph (3)—
21	(i) by striking "making" and inserting
22	"Making"; and
23	(ii) by striking "; and" and inserting
24	$a \ period;$
25	(E) in paragraph (4)—

1	(i) by striking "otherwise" and insert-
2	ing "Otherwise"; and
3	(ii) by redesignating such paragraph
4	as paragraph (5); and
5	(F) by inserting after paragraph (3) the fol-
6	lowing new paragraph:
7	"(4) Placing reinsurance coverage on insurance
8	provided by such program."; and
9	(5) in section $1370(a)(3)$ (42 U.S.C. $4121(a)(3)$ ),
10	by inserting before the semicolon at the end the fol-
11	lowing: ", is subject to the reporting requirements of
12	the Securities Exchange Act of 1934, pursuant to sec-
13	tion 13(a) or 15(d) of such Act (15 U.S.C. 78m(a),
14	78o(d)), or is authorized by the Administrator to as-
15	sume reinsurance on risks insured by the flood insur-
16	ance program".
17	(d) Assessment of Claims-Paying Ability.—
18	(1) Assessment.—Not later than September 30
19	of each year, the Administrator of the Federal Emer-
20	gency Management Agency shall conduct an assess-
21	ment of the claims-paying ability of the national
22	flood insurance program, including the program's uti-
23	lization of private sector reinsurance and reinsurance
24	equivalents, with and without reliance on borrowing
25	authority under section 1309 of the National Flood

1	Insurance Act of 1968 (42 U.S.C. 4016). In con-
2	ducting the assessment, the Administrator shall take
3	into consideration regional concentrations of coverage
4	written by the program, peak flood zones, and rel-
5	evant mitigation measures.
6	(2) Report.—The Administrator shall submit a
7	report to the Congress of the results of each such as-
8	sessment, and make such report available to the pub-
9	lic, not later than 30 days after completion of the as-
10	sessment.
11	SEC. 10. FEMA ANNUAL REPORT ON INSURANCE PROGRAM.
12	Section 1320 of the National Flood Insurance Act of
13	1968 (42 U.S.C. 4027) is amended—
14	(1) in the section heading, by striking "REPORT
15	TO THE PRESIDENT" and inserting "ANNUAL REPORT
16	TO CONGRESS";
17	(2) in subsection (a)—
18	(A) by striking 'biennially';
19	(B) by striking "the President for submis-
20	sion to"; and
21	(C) by inserting "not later than June 30 of
22	each year" before the period at the end;
23	(3) in subsection (b), by striking "biennial" and
24	inserting "annual"; and

1	(4) by adding at the end the following new sub-
2	section:
3	"(c) Financial Status of Program.—The report
4	under this section for each year shall include information
5	regarding the financial status of the national flood insur-
6	ance program under this title, including a description of
7	the financial status of the National Flood Insurance Fund
8	and current and projected levels of claims, premium re-
9	ceipts, expenses, and borrowing under the program.".
10	SEC. 11. ACTUARIAL RATES FOR SEVERE REPETITIVE LOSS
11	PROPERTIES REFUSING MITIGATION OR PUR-
12	CHASE OFFERS.
13	Subsection (h) of section 1361A of the National Flood
14	Insurance Act of 1968 (42 U.S.C. 4102a(h)) is amended—
15	(1) in paragraph (1)—
16	(A) in subparagraph (B), by striking "150
17	percent" and all that follows through "para-
18	graph (3)" and inserting "the applicable esti-
19	mated risk premium rate for such coverage for
20	the area (or subdivision thereof) determined in
21	accordance with section 1307(a), subject to
22	phase-in of such rates in the same manner pro-
23	vided under paragraph (2) of section $1308(g)$ for
24	properties described in paragraph (1) of such
25	section": and

1	(B) by inserting after and below subpara-
2	graph (B) the following:
3	"An offer to take action under paragraph (1) or (2)
4	of subsection (c) shall be considered to be made for
5	purposes of this paragraph with respect to a severe re-
6	petitive loss property regardless of the time that the
7	offer was made and regardless of whether the Admin-
8	istrator has transferred financial assistance under
9	this section to the State or community making the
10	offer for funding such action, but only if the owner
11	of the property is provided a reasonable period of
12	time, not to exceed 15 days, to respond to the offer.";
13	(2) by striking paragraphs (2) and (3); and
14	(3) by redesignating paragraphs (4) through (6)
15	as paragraphs (2) through (4), respectively.
16	SEC. 12. MITIGATION ASSISTANCE.
17	Subsection (e) of section 1366 of the National Flood
18	Insurance Act of 1968 (42 U.S.C. 4104c(e)) is amended by
19	adding at the end the following new paragraph:
20	"(6) Eligibility of demolition and rebuild-
21	ING OF PROPERTIES.—The Administrator shall con-
22	sider as an eligible activity the demolition and re-
23	building of properties to at least base flood levels or
24	higher, if required by the Administrator or if required
25	by any State or local ordinance, and in accordance

1	with project implementation criteria established by
2	$the\ Administrator.$ ".
3	SEC. 13. GRANTS FOR DIRECT FUNDING OF MITIGATION AC-
4	TIVITIES FOR INDIVIDUAL REPETITIVE
5	CLAIMS PROPERTIES.
6	(a) Direct Grants to Owners.—Section 1323 of the
7	National Flood Insurance Act of 1968 (42 U.S.C. 4030) is
8	amended—
9	(1) in the section heading, by inserting "DI-
10	RECT" before "GRANTS"; and
11	(2) in subsection (a), in the the matter preceding
12	paragraph (1)—
13	(A) by inserting ", to owners of such prop-
14	erties," before "for mitigation actions"; and
15	(B) by striking "1" and inserting "two".
16	(b) Availability of Funds.—Paragraph (9) of sec-
17	tion 1310(a) of the National Flood Insurance Act of 1968
18	(42 U.S.C. 4017(a)) is amended by inserting "which shall
19	remain available until expended," after "any fiscal year,".
20	SEC. 14. NOTIFICATION TO HOMEOWNERS REGARDING
21	MANDATORY PURCHASE REQUIREMENT AP-
22	PLICABILITY AND RATE PHASE-INS.
23	Section 201 of the Flood Disaster Protection Act of
24	1973 (42 U.S.C. 4105) is amended by adding at the end
25	the following new subsection:

1	"(f) Annual Notification.—The Administrator, in
2	consultation with affected communities, shall establish and
3	carry out a plan to notify residents of areas having special
4	flood hazards, on an annual basis—
5	"(1) that they reside in such an area;
6	"(2) of the geographical boundaries of such area;
7	"(3) of whether section 1308(h) of the National
8	Flood Insurance Act of 1968 applies to properties
9	within such area;
10	"(4) of the provisions of section 102 requiring
11	purchase of flood insurance coverage for properties lo-
12	cated in such an area, including the date on which
13	such provisions apply with respect to such area, tak-
14	ing into consideration section 102(i); and
15	"(5) of a general estimate of what similar home-
16	owners in similar areas typically pay for flood insur-
17	ance coverage, taking into consideration section
18	1308(g) of the National Flood Insurance Act of
19	1968.".
20	SEC. 15. NOTIFICATION OF ESTABLISHMENT OF FLOOD
21	ELEVATIONS.
22	Section 1360 of the National Flood Insurance Act of
23	1968 (42 U.S.C. 4101), as amended by the preceding provi-
24	sions of this Act, is further amended by adding at the end
25	the following new subsection:

1	"(l) Notification to Members of Congress of
2	Map Modernization.—Upon any revision or update of
3	any floodplain area or flood-risk zone pursuant to sub-
4	section (f), any decision pursuant to subsection (f)(1) that
5	such revision or update is necessary, any issuance of pre-
6	liminary maps for such revision or updating, or any other
7	significant action relating to any such revision or update,
8	the Administrator shall notify the Senators for each State
9	affected, and each Member of the House of Representatives
10	for each congressional district affected, by such revision or
11	update in writing of the action taken.".
12	SEC. 16. NOTIFICATION TO TENANTS OF AVAILABILITY OF
13	CONTENTS INSURANCE.
14	The National Flood Insurance Act of 1968 is amended
15	by inserting after section 1308 (42 U.S.C. 4015) the fol-
16	lowing new section:
17	"SEC. 1308A. NOTIFICATION TO TENANTS OF AVAILABILITY
18	OF CONTENTS INSURANCE.
19	"(a) In General.—The Administrator shall, upon en-
20	tering into a contract for flood insurance coverage under
21	this title for any property—
22	"(1) provide to the insured sufficient copies of
23	the notice developed pursuant to subsection (b); and
24	"(2) require the insured to provide a copy of the
25	notice, or otherwise provide notification of the infor-

1	mation under subsection (b) in the manner that the
2	manager or landlord deems most appropriate, to each
3	such tenant and to each new tenant upon commence-
4	ment of such a tenancy.
5	"(b) Notice.—Notice to a tenant of a property in ac-
6	cordance with this subsection is written notice that clearly
7	informs a tenant—
8	"(1) whether the property is located in an area
9	having special flood hazards;
10	"(2) that flood insurance coverage is available
11	under the national flood insurance program under
12	this title for contents of the unit or structure leased
13	by the tenant;
14	"(3) of the maximum amount of such coverage
15	for contents available under this title at that time;
16	and
17	"(4) of where to obtain information regarding
18	how to obtain such coverage, including a telephone
19	number, mailing address, and Internet site of the Ad-
20	ministrator where such information is available.".
21	SEC. 17. NOTIFICATION TO POLICY HOLDERS REGARDING
22	DIRECT MANAGEMENT OF POLICY BY FEMA.
23	Part C of chapter II of the National Flood Insurance
24	Act of 1968 (42 U.S.C. 4081 et seq.) is amended by adding
25	at the end the following new section:

1	"SEC. 1349. NOTIFICATION TO POLICY HOLDERS REGARD-
2	ING DIRECT MANAGEMENT OF POLICY BY
3	FEMA.
4	"(a) Notification.—Not later than 60 days before the
5	date on which a transferred flood insurance policy expires,
6	and annually thereafter until such time as the Federal
7	Emergency Management Agency is no longer directly ad-
8	ministering such policy, the Administrator shall notify the
9	holder of such policy that—
10	"(1) the Federal Emergency Management Agency
11	is directly administering the policy;
12	"(2) such holder may purchase flood insurance
13	that is directly administered by an insurance com-
14	pany; and
15	"(3) purchasing flood insurance offered under the
16	National Flood Insurance Program that is directly
17	administered by an insurance company will not alter
18	the coverage provided or the premiums charged to
19	such holder that otherwise would be provided or
20	charged if the policy was directly administered by the
21	Federal Emergency Management Agency.
22	"(b) Definition.—In this section, the term 'trans-
23	ferred flood insurance policy' means a flood insurance pol-
24	icu that—

1	"(1) was directly administered by an insurance
2	company at the time the policy was originally pur-
3	chased by the policy holder; and
4	"(2) at the time of renewal of the policy, direct
5	administration of the policy was or will be trans-
6	ferred to the Federal Emergency Management Agen-
7	cy.".
8	SEC. 18. NOTICE OF AVAILABILITY OF FLOOD INSURANCE
9	AND ESCROW IN RESPA GOOD FAITH ESTI-
10	MATE.
11	Subsection (c) of section 5 of the Real Estate Settle-
12	ment Procedures Act of 1974 (12 U.S.C. 2604(c)) is amend-
13	ed by adding at the end the following new sentence: "Each
14	such good faith estimate shall include the following con-
15	spicuous statements and information: (1) that flood insur-
16	ance coverage for residential real estate is generally avail-
17	able under the national flood insurance program whether
18	or not the real estate is located in an area having special
19	flood hazards and that, to obtain such coverage, a home
20	owner or purchaser should contact the national flood insur-
21	ance program; (2) a telephone number and a location on
22	the Internet by which a home owner or purchaser can con-
23	tact the national flood insurance program; and (3) that the
24	escrowing of flood insurance payments is required for many
25	loans under section 102(d) of the Flood Disaster Protection

1 Act of 1973, and may be a convenient and available option with respect to other loans.". SEC. 19. REIMBURSEMENT FOR COSTS INCURRED BY HOME-4 **OBTAINING OWNERS LETTERS OF MAP** 5 AMENDMENT. (a) In General.—Section 1360 of the National Flood 6 Insurance Act of 1968 (42 U.S.C. 4101), as amended by 8 the preceding provisions of this Act, is further amended by adding at the end the following new subsection: 10 "(m) Reimbursement.— 11 "(1) Requirement upon bona fide offer.— 12 If an owner of any property located in an area de-13 scribed in section 102(i)(3) of the Flood Disaster Pro-14 tection Act of 1973 obtains a letter of map amend-15 ment due to a bona fide error on the part of the Ad-16 ministrator of the Federal Emergency Management 17 Agency, the Administrator shall reimburse such 18 owner, or such entity or jurisdiction acting on such 19 owner's behalf, for any reasonable costs incurred in 20 obtaining such letter. 21 "(2) Reasonable costs.—The Administrator 22 shall, by regulation or notice, determine a reasonable amount of costs to be reimbursed under paragraph 23 24 (1), except that such costs shall not include legal or

attorneys fees. In determining the reasonableness of

- 1 costs, the Administrator shall only consider the actual
- 2 costs to the owner of utilizing the services of an engi-
- 3 neer, surveyor, or similar services.".
- 4 (b) REGULATIONS.—Not later than 90 days after the
- 5 date of the enactment of this Act, the Administrator of the
- 6 Federal Emergency Management Agency shall issue the reg-
- 7 ulations or notice required under section 1360(m)(2) of the
- 8 National Flood Insurance Act of 1968, as added by the
- 9 amendment made by subsection (a) of this section.
- 10 SEC. 20. TREATMENT OF SWIMMING POOL ENCLOSURES
- 11 OUTSIDE OF HURRICANE SEASON.
- 12 Chapter I of the National Flood Insurance Act of 1968
- 13 (42 U.S.C. 4001 et seq.) is amended by adding at the end
- 14 the following new section:
- 15 "SEC. 1325. TREATMENT OF SWIMMING POOL ENCLOSURES
- 16 OUTSIDE OF HURRICANE SEASON.
- 17 "In the case of any property that is otherwise in com-
- 18 pliance with the coverage and building requirements of the
- 19 national flood insurance program, the presence of an en-
- 20 closed swimming pool located at ground level or in the space
- 21 below the lowest floor of a building after November 30 and
- 22 before June 1 of any year shall have no effect on the terms
- 23 of coverage or the ability to receive coverage for such build-
- 24 ing under the national flood insurance program established

1	pursuant to this title, if the pool is enclosed with non-sup-
2	porting breakaway walls.".
3	SEC. 21. CDBG ELIGIBILITY FOR FLOOD INSURANCE OUT-
4	REACH ACTIVITIES AND COMMUNITY BUILD-
5	ING CODE ADMINISTRATION GRANTS.
6	Section 105(a) of the Housing and Community Devel-
7	opment Act of 1974 (42 U.S.C. 5305(a)) is amended—
8	(1) in paragraph (24), by striking "and" at the
9	end;
10	(2) in paragraph (25), by striking the period at
11	the end and inserting a semicolon; and
12	(3) by adding at the end the following new para-
13	graphs:
14	"(26) supplementing existing State or local fund-
15	ing for administration of building code enforcement
16	by local building code enforcement departments, in-
17	cluding for increasing staffing, providing staff train-
18	ing, increasing staff competence and professional
19	qualifications, and supporting individual certifi-
20	cation or departmental accreditation, and for capital
21	expenditures specifically dedicated to the administra-
22	tion of the building code enforcement department, ex-
23	cept that, to be eligible to use amounts as provided in
24	this paragraph—

1	"(A) a building code enforcement depart-
2	ment shall provide matching, non-Federal funds
3	to be used in conjunction with amounts used
4	under this paragraph in an amount—
5	"(i) in the case of a building code en-
6	forcement department serving an area with
7	a population of more than 50,000, equal to
8	not less than 50 percent of the total amount
9	of any funds made available under this title
10	that are used under this paragraph;
11	"(ii) in the case of a building code en-
12	forcement department serving an area with
13	a population of between 20,001 and 50,000,
14	equal to not less than 25 percent of the total
15	amount of any funds made available under
16	this title that are used under this para-
17	graph; and
18	"(iii) in the case of a building code en-
19	forcement department serving an area with
20	a population of less than 20,000, equal to
21	not less than 12.5 percent of the total
22	amount of any funds made available under
23	this title that are used under this para-
24	graph;

except that the Secretary may waive the matching fund requirements under this subparagraph, in whole or in part, based upon the level of economic distress of the jurisdiction in which is located the local building code enforcement department that is using amounts for purposes under this paragraph, and shall waive such matching fund requirements in whole for any recipient jurisdiction that has dedicated all building code permitting fees to the conduct of local building code enforcement; and

"(B) any building code enforcement department using funds made available under this title for purposes under this paragraph shall empanel a code administration and enforcement team consisting of at least 1 full-time building code enforcement officer, a city planner, and a health planner or similar officer; and

"(27) provision of assistance to local governmental agencies responsible for floodplain management activities (including such agencies of Indians tribes, as such term is defined in section 4 of the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4103)) in communities that participate in the national flood insurance

1	program under the National Flood Insurance Act of
2	1968 (42 U.S.C. 4001 et seq.), only for carrying out
3	outreach activities to encourage and facilitate the
4	purchase of flood insurance protection under such Act
5	by owners and renters of properties in such commu-
6	nities and to promote educational activities that in-
7	crease awareness of flood risk reduction; except that—
8	"(A) amounts used as provided under this
9	paragraph shall be used only for activities de-
10	signed to—
11	"(i) identify owners and renters of
12	properties in communities that participate
13	in the national flood insurance program,
14	including owners of residential and com-
15	$mercial\ properties;$
16	"(ii) notify such owners and renters
17	when their properties become included in, or
18	when they are excluded from, an area hav-
19	ing special flood hazards and the effect of
20	such inclusion or exclusion on the applica-
21	bility of the mandatory flood insurance
22	purchase requirement under section 102 of
23	the Flood Disaster Protection Act of 1973
24	(42 U.S.C. 4012a) to such properties;

1	"(iii) educate such owners and renters
2	regarding the flood risk and reduction of
3	this risk in their community, including the
4	continued flood risks to areas that are no
5	longer subject to the flood insurance manda-
6	tory purchase requirement;
7	"(iv) educate such owners and renters
8	regarding the benefits and costs of main-
9	taining or acquiring flood insurance, in-
10	cluding, where applicable, lower-cost pre-
11	ferred risk policies under this title for such
12	properties and the contents of such prop-
13	erties;
14	"(v) encourage such owners and renters
15	to maintain or acquire such coverage;
16	"(vi) notify such owners of where to
17	obtain information regarding how to obtain
18	such coverage, including a telephone num-
19	ber, mailing address, and Internet site of
20	the Administrator of the Federal Emergency
21	Management Agency (in this paragraph re-
22	ferred to as the 'Administrator') where such
23	information is available; and
24	"(vii) educate local real estate agents
25	in communities participating in the na-

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tional flood insurance program regarding
the program and the availability of coverage under the program for owners and
renters of properties in such communities,
and establish coordination and liaisons
with such real estate agents to facilitate
purchase of coverage under the National
Flood Insurance Act of 1968 and increase
awareness of flood risk reduction;

"(B) in any fiscal year, a local governmental agency may not use an amount under this paragraph that exceeds 3 times the amount that the agency certifies, as the Secretary, in consultation with the Administrator, shall require, that the agency will contribute from non-Federal funds to be used with such amounts used under this paragraph only for carrying out activities described in subparagraph (A); and for purposes of this subparagraph, the term 'non-Federal funds' includes State or local government agency amounts, in-kind contributions, any salary paid to staff to carry out the eligible activities of the local governmental agency involved, the value of the time and services contributed by volunteers to carry out such services (at

a rate determined by the Secretary), and the value of any donated material or building and the value of any lease on a building;

"(C) a local governmental agency that uses amounts as provided under this paragraph may coordinate or contract with other agencies and entities having particular capacities, specialties, or experience with respect to certain populations or constituencies, including elderly or disabled families or persons, to carry out activities described in subparagraph (A) with respect to such populations or constituencies; and

"(D) each local government agency that uses amounts as provided under this paragraph shall submit a report to the Secretary and the Administrator, not later than 12 months after such amounts are first received, which shall include such information as the Secretary and the Administrator jointly consider appropriate to describe the activities conducted using such amounts and the effect of such activities on the retention or acquisition of flood insurance coverage."

### 1 SEC. 22. TECHNICAL CORRECTIONS.

- 2 (a) Flood Disaster Protection Act of 1973.—
- 3 The Flood Disaster Protection Act of 1973 (42 U.S.C. 4002)
- 4 et seq.) is amended—
- 5 (1) by striking "Director" each place such term
- 6 appears, except in section 102(f)(3) (42 U.S.C.
- 7 4012a(f)(3)), and inserting "Administrator"; and
- 8 (2) in section 201(b) (42 U.S.C. 4105(b)), by
- 9 striking "Director's" and inserting "Administra-
- 10 *tor's*".
- 11 (b) National Flood Insurance Act of 1968.—The
- 12 National Flood Insurance Act of 1968 (42 U.S.C. 4001 et
- 13 seq.) is amended—
- 14 (1) by striking "Director" each place such term
- appears and inserting "Administrator"; and
- 16 (2) in sections 1363 (42 U.S.C. 4104), by strik-
- ing "Director's" each place such term appears and
- 18 inserting "Administrator's".
- 19 (c) Federal Flood Insurance Act of 1956.—Sec-
- 20 tion 15(e) of the Federal Flood Insurance Act of 1956 (42
- 21 U.S.C. 2414(e)) is amended by striking "Director" each
- 22 place such term appears and inserting "Administrator".
- 23 SEC. 23. REPORT ON WRITE-YOUR-OWN PROGRAM.
- Not later than one year after the date of the enactment
- 25 of this Act, the Administrator of the Federal Emergency
- 26 Management Agency shall submit to Congress a report de-

- 1 scribing procedures and policies that the Administrator can
- 2 implement to limit the percentage of flood insurance polices
- 3 directly managed by the Agency to not more than 10 per-
- 4 cent, if possible, of all flood insurance policies issued in ac-
- 5 cordance with the National Flood Insurance Program.

### 6 SEC. 24. STUDIES OF VOLUNTARY COMMUNITY-BASED

- 7 FLOOD INSURANCE OPTIONS.
- 8 (a) Studies.—The Administrator of the Federal
- 9 Emergency Management Agency and the Comptroller Gen-
- 10 eral of the United States shall each conduct a separate study
- 11 to assess options, methods, and strategies for offering vol-
- 12 untary community-based flood insurance policy options
- 13 and incorporating such options into the national flood in-
- 14 surance program. Such studies shall take into consideration
- 15 and analyze how the policy options would affect commu-
- 16 nities having varying economic bases, geographic locations,
- 17 flood hazard characteristics or classifications, and flood
- 18 management approaches.
- 19 (b) REPORTS.—Not later than the expiration of the 18-
- 20 month period beginning on the date of the enactment of this
- 21 Act, the Administrator of the Federal Emergency Manage-
- 22 ment Agency and the Comptroller General of the United
- 23 States shall each submit a report to the Committee on Fi-
- 24 nancial Services of the House of Representatives and the
- 25 Committee on Banking, Housing, and Urban Affairs of the

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1	Senate on the results and conclusions of the study such
2	agency conducted under subsection (a), and each such re-
3	port shall include recommendations for the best manner to
4	incorporate voluntary community-based flood insurance op-
5	tions into the national flood insurance program and for a
6	strategy to implement such options that would encourage
7	$communities\ to\ undertake\ flood\ mitigation\ activities.$
8	SEC. 25. REPORT ON INCLUSION OF BUILDING CODES IN
9	FLOODPLAIN MANAGEMENT CRITERIA.
10	Not later than the expiration of the 6-month period
11	beginning on the date of the enactment of this Act, the Ad-
12	ministrator of the Federal Emergency Management Agency
13	shall conduct a study and submit a report to the Committee
14	on Financial Services of the House of Representatives and
15	the Committee on Banking, Housing, and Urban Affairs
16	of the Senate regarding the impact, effectiveness, and feasi-
17	bility of amending section 1361 of the National Flood In-
18	surance Act of 1968 (42 U.S.C. 4102) to include widely used
19	and nationally recognized building codes as part of the
20	floodplain management criteria developed under such sec-
21	tion, and shall determine—

22 (1) the regulatory, financial, and economic im-23 pacts of such a building code requirement on home-24 owners, States and local communities, local land use

1	policies, and the Federal Emergency Management					
2	Agency;					
3	(2) the resources required of State and local com-					
4	munities to administer and enforce such a building					
5	code requirement;					
6	(3) the effectiveness of such a building code re					
7	quirement in reducing flood-related damage to build					
8	ings and contents;					
9	(4) the impact of such a building code require-					
10	ment on the actuarial soundness of the National					
11	Flood Insurance Program;					
12	(5) the effectiveness of nationally recognized					
13	codes in allowing innovative materials and systems					
14	for flood-resistant construction;					
15	(6) the feasibility and effectiveness of providing					
16	an incentive in lower premium rates for flood insur-					
17	ance coverage under such Act for structures meeting					
18	whichever of such widely used and nationally recog-					
19	nized building code or any applicable local building					
20	code provides greater protection from flood damage;					
21	(7) the impact of such a building code require-					
22	ment on rural communities with different building					
23	code challenges than more urban environments; and					
24	(8) the impact of such a building code require-					

ment on Indian reservations.

### 1 SEC. 26. STUDY ON GRADUATED RISK.

2	(a) Study.—The National Academy of Sciences shall
3	conduct a study exploring methods for understanding grad-
4	uated risk behind levees and the associated land develop-
5	ment, insurance, and risk communication dimensions,
6	which shall—
7	(1) research, review, and recommend current best
8	practices for estimating direct annualized flood losses
9	behind levees for residential and commercial struc-
10	tures;
11	(2) rank such practices based on their best value,
12	balancing cost, scientific integrity, and the inherent
13	uncertainties associated with all aspects of the loss es-
14	timate, including geotechnical engineering, flood fre-
15	quency estimates, economic value, and direct dam-
16	ages;
17	(3) research, review, and identify current best
18	floodplain management and land use practices behind
19	levees that effectively balance social, economic, and
20	environmental considerations as part of an overall
21	flood risk management strategy;
22	(4) identify examples where such practices have
23	proven effective and recommend methods and proc-
24	esses by which they could be applied more broadly
25	across the United States given the variety of different

- 1 flood risks, State and local legal frameworks, and 2 evolving judicial opinions;
- (5) research, review, and identify a variety of 3 4 flood insurance pricing options for flood hazards be-5 hind levees which are actuarially sound and based on 6 the flood risk data developed using the top three best 7 value approaches identified pursuant to paragraph 8 (1);
- 9 (6) evaluate and recommend methods to reduce 10 insurance costs through creative arrangements between insureds and insurers while keeping a clear ac-12 counting of how much financial risk is being borne by 13 various parties such that the entire risk is accounted 14 for, including establishment of explicit limits on dis-15 aster aid or other assistance in the event of a flood; 16 and
  - (7) taking into consideration the recommendations pursuant to paragraphs (1) through (3), recommend approaches to communicating the associated risks to community officials, homeowners, and other residents.
- 22 (b) Report.—Not later than the expiration of the 12-23 month period beginning on the date of the enactment of this Act, the National Academy of Sciences shall submit a report to the Committees on Financial Services and Science.

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- 1 Space, and Technology of the House of Representatives and
- 2 the Committees on Banking, Housing, and Urban Affairs
- 3 and Commerce, Science and Transportation of the Senate
- 4 on the study under subsection (a) including the information
- 5 and recommendations required under such subsection.
- 6 SEC. 27. NO CAUSE OF ACTION.
- 7 No cause of action shall exist and no claim may be
- 8 brought against the United States for violation of any noti-
- 9 fication requirement imposed upon the United States by
- 10 this Act or any amendment made by this Act.

# Union Calendar No. 57

112TH CONGRESS H. R. 1309

[Report No. 112-102]

## A BILL

To extend the authorization of the national flood insurance program, to achieve reforms to improve the financial integrity and stability of the program, and to increase the role of private markets in the management of flood insurance risk, and for other purposes.

### June 9, 2011

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed