

Hoyer	McKinney	Sanders
Jackson (IL)	McNulty	Sandlin
Jackson-Lee	Meehan	Sawyer
(TX)	Meek	Schumer
Jefferson	Menendez	Scott
Johnson, E. B.	Millender-	Serrano
Kanjorski	McDonald	Sherman
Kaptur	Miller (CA)	Skaggs
Kennedy (MA)	Moakley	Slaughter
Kennedy (RI)	Mollohan	Smith, Adam
Kennelly	Moran (VA)	Stark
Kilpatrick	Nadler	Stokes
King (NY)	Neal	Stupak
Kucinich	Oberstar	Tauscher
LaFalce	Olver	Thompson
Lampson	Owens	Tierney
Lantos	Pallone	Torres
Lewis (GA)	Pastor	Towns
Lofgren	Payne	Velazquez
Lowey	Pelosi	Vento
Manton	Pomeroy	Waters
Markey	Rangel	Watt (NC)
Martinez	Reyes	Waxman
Matsui	Rothman	Wexler
McCarthy (MO)	Roybal-Allard	Weygand
McDermott	Rush	Woolsey
McGovern	Sabo	

NOT VOTING—31

Abercrombie	Farr	Ney
Aderholt	Fattah	Pickering
Bartlett	Frank (MA)	Sanchez
Becerra	Gekas	Schiff
Bereuter	Gonzalez	Souder
Bonior	Goodling	Spratt
Borski	Hall (OH)	Talent
Delahunt	Herger	Whitfield
Dellums	Hinojosa	Yates
Dicks	McKeon	
Eshoo	Nethercutt	

□ 1845

Mr. POSHARD changed his vote from "nay" to "yea."

So the joint resolution was passed.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

PERSONAL EXPLANATION

Mr. GOODLING. Mr. Speaker, regrettably I was not present to vote on Roll Call Vote #7 H.J. Res. 107, concerning attorneys fees, costs, and sanctions payable by the White House health care task force. If I had been present I would have voted aye.

PERSONAL EXPLANATION

Ms. SANCHEZ. Mr. Speaker, I was unavoidably detained on February 4, 1998 for the vote on H.J. Res. 107, Fees and Sanctions Relating to Health Care Task Force. Had I been present, I would have voted 'aye.'

GENERAL LEAVE

Mr. HAYWORTH. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks on H.J. Res. 107.

The SPEAKER pro tempore (Mr. BLILEY). Is there objection to the request of the gentleman from Arizona?

There was no objection.

REMOVAL OF NAME OF MEMBER
AS COSPONSOR OF H.R. 1415

Mr. BUNNING. Mr. Speaker, I ask unanimous consent to have my name removed as a cosponsor of H.R. 1415.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Kentucky?

There was no objection.

REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF S. 1575, RONALD REAGAN WASHINGTON NATIONAL AIRPORT

Mr. SOLOMON, from the Committee on Rules, submitted a privileged report (Rept. No. 105-414) on the resolution (H. Res. 349) providing for consideration of the Senate bill (S. 1575) to rename the Washington National Airport located in the District of Columbia and Virginia as the "Ronald Reagan Washington National Airport," which was referred to the House Calendar and ordered to be printed.

REMOVAL OF NAME OF MEMBER
AS COSPONSOR OF H.R. 2552

Mr. BACHUS. Mr. Speaker, I ask unanimous consent to have my name removed as a cosponsor of H.R. 2552.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Alabama?

There was no objection.

REPORT CONCERNING CONTINUING NATIONAL EMERGENCY WITH RESPECT TO IRAQ—MESSAGE FROM THE PRESIDENT OF THE UNITED STATES (H. DOC. NO. 105-207)

The Speaker pro tempore laid before the House the following message from the President of the United States; which was read and, together with the accompanying papers, without objection, referred to the Committee on International Relations and ordered to be printed:

To the Congress of the United States:

I hereby report to the Congress on the developments since my last report of July 31, 1997, concerning the national emergency with respect to Iraq that was declared in Executive Order 12722 of August 2, 1990. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c).

Executive Order 12722 ordered the immediate blocking of all property and interests in property of the Government of Iraq (including the Central Bank of Iraq) then or thereafter located in the United States or within the possession or control of a United States person. That order also prohibited the importation into the United States of goods and services of Iraqi origin, as well as the exportation of goods, services, and technology from the United States to Iraq. The order prohibited travel-related transactions to or from Iraq and the performance of any contract in support of any industrial, commercial, or governmental project in Iraq. United States persons were also prohibited from granting or extending credit or loans to the Government of Iraq.

The foregoing prohibitions (as well as the blocking of Government of Iraq property) were continued and augmented on August 9, 1990, by Executive Order 12724, which was issued in order to align the sanctions imposed by the United States with United Nations Security Council Resolution (UNSCR) 661 of August 6, 1990.

This report discusses only matters concerning the national emergency with respect to Iraq that was declared in Executive Order 12722 and matters relating to Executive Orders 12724 and 12817 (the "Executive Orders"). The report covers events from August 2, 1997, through February 1, 1998.

1. In April 1995, the U.N. Security Council adopted UNSCR 986 authorizing Iraq to export up to \$1 billion in petroleum and petroleum products every 90 days for a total of 180 days under U.N. supervision in order to finance the purchase of food, medicine, and other humanitarian supplies. UNSCR 986 includes arrangements to ensure equitable distribution of humanitarian goods purchased with UNSCR 986 oil revenues to all the people of Iraq. The resolution also provides for the payment of compensation to victims of Iraqi aggression and for the funding of other U.N. activities with respect to Iraq. On May 20, 1996, a memorandum of understanding was concluded between the Secretariat of the United Nations and the Government of Iraq agreeing on terms for implementing UNSCR 986. On August 8, 1996, the UNSC committee established pursuant to UNSCR 661 ("the 661 Committee") adopted procedures to be employed by the 661 Committee in implementation of UNSCR 986. On December 9, 1996, the President of the Security Council received the report prepared by the Secretary General as requested by paragraph 13 of UNSCR 986, making UNSCR 986 effective as of 12:01 a.m. December 10, 1996.

On June 4, 1997, the U.S. Security Council adopted UNSCR 1111, renewing for another 180 days the authorization for Iraqi petroleum sales and purchases of humanitarian aid contained in UNSCR 986 of April 14, 1995. The Resolution became effective on June 8, 1997. On September 12, 1997, the Security Council, noting Iraq's decision not to export petroleum and petroleum products pursuant to UNSCR 1111 during the period June 8 to August 13, 1997, and deeply concerned about the resulting humanitarian consequences for the Iraqi people, adopted UNSCR 1129. This resolution replaced the two 90-day quotas with one 120-day quota and one 60-day quota in order to enable Iraq to export its full \$2 billion quota of oil within the original 180 days of UNSCR 1111. On December 4, 1997, the U.N. Security Council adopted UNSCR 1143, renewing for another 180 days, beginning December 5, 1997, the authorization for Iraqi petroleum sales and humanitarian aid purchases contained in UNSCR 986. As of January 2, 1998, however, Iraq still had not exported any

petroleum under UNSCR 1143. During the reporting period, imports into the United States under this program totaled about 14.2 million barrels, bringing total imports since December 10, 1996, to approximately 23.7 million barrels.

2. There have been two amendments to the Iraqi Sanctions Regulations, 31 C.F.R. Part 575 (the "ISR" or the "Regulations") administered by the Office of Foreign Assets Control (OFAC) of the Department of Treasury during the reporting period. The Regulations were amended on August 25, 1997. General reporting, recordkeeping, licensing, and other procedural regulations were moved from the Regulations to a separate part (31 C.F.R. Part 501) dealing solely with such procedural matters (62 Fed. Reg. 45098, August 25, 1997). A copy of the amendment is attached.

On December 30, 1997, the Regulations were amended to remove from appendices A and B to 31 C.F.R. chapter V the name of an individual who had been determined previously to act for or on behalf of, or to be owned or controlled by, the Government of Iraq (62 Fed. Reg. 67729, December 30, 1997). A copy of the amendment is attached.

As previously reported, the Regulations were amended on December 10, 1996, to provide a statement of licensing policy regarding specific licensing of United States persons seeking to purchase Iraqi-origin petroleum and petroleum products from Iraq (61 Fed. Reg. 65312, December 11, 1996). Statements of licensing policy were also provided regarding sales of essential parts and equipment for the Kirkuk-Yumurtalik pipeline system, and sales of humanitarian goods to Iraq, pursuant to United Nations approval. A general license was also added to authorize dealings in Iraqi-origin petroleum and petroleum products that have been exported from Iraq with United Nations and United States Government approval.

All executory contracts must contain terms requiring that all proceeds of oil purchases from the Government of Iraq, including the State Oil Marketing Organization, must be placed in the U.N. escrow account at Banque Nationale de Paris, New York (the "986 escrow account"), and all Iraqi payments for authorized sales of pipeline parts and equipment, humanitarian goods, and incidental transaction costs borne by Iraq will, upon approval by the 661 Committee and satisfaction of other conditions established by the United Nations, be paid or payable out of the 986 escrow account.

3. Investigations of possible violations of the Iraqi sanctions continue to be pursued and appropriate enforcement actions taken. Several cases from prior reporting periods are continuing and recent additional allegations have been referred by OFAC to the U.S. Customs Service for investigation.

On July 15, 1995, a jury in the Eastern District of New York returned a verdict of not guilty for two defendants

charged with the attempted exportation and transshipment to Iraq of zirconium ingots in violation of IEEPA and the ISR. The two were charged in a Federal indictment on July 10, 1995, along with another defendant who entered a guilty plea on February 6, 1997.

Investigation also continues into the roles played by various individuals and firms outside Iraq in the Iraqi government procurement network. These investigations may lead to additions to OFAC's listing of individuals and organizations determined to be Specially Designated Nationals (SDNs) of the Government of Iraq.

Since my last report, OFAC collected civil monetary penalties totaling more than \$1.125 million for violations of IEEPA and the ISR relating to the sale and shipment of goods to the Government of Iraq and an entity in Iraq. Additional administrative proceedings have been initiated and others await commencement.

4. The Office of Foreign Assets Control has issued hundreds of licensing determinations regarding transactions pertaining to Iraq or Iraqi assets since August 1990. Specific licenses have been issued for transactions such as the filing of legal actions against Iraqi governmental entities, legal representation of Iraq, and the exportation to Iraq of donated medicine, medical supplies, and food intended for humanitarian relief purposes, sales of humanitarian supplies to Iraq under UNSCR 986 and 1111, diplomatic transactions, the execution of powers of attorney relating to the administration of personal assets and decedents' estates in Iraq, and the protection of preexistent intellectual property rights in Iraq. Since my last report, 88 specific licenses have been issued, most with respect to sales of humanitarian goods.

Since December 10, 1996, OFAC has issued specific licenses authorizing commercial sales of humanitarian goods funded by Iraqi oil sales pursuant to UNSCR 986 and 1111 valued at more than \$239 million. Of that amount, approximately \$222 million represents sales of basic foodstuffs, \$7.9 million for medicines and medical supplies, \$8.2 million for water testing and treatment equipment, and nearly \$700,000 to fund a variety of United Nations activities in Iraq. International humanitarian relief in Iraq is coordinated under the direction of the United Nations Office of the Humanitarian Coordinator of Iraq. Assisting U.N. agencies include the World Food Program, the U.N. Population Fund, the U.N. Food and Agriculture Organization, the World Health Organization, and UNICEF. As of January 8, 1998, OFAC had authorized sales valued at more than \$165.8 million worth of humanitarian goods during the reporting period beginning August 2, 1997.

5. The expenses incurred by the Federal Government in the 6-month period from August 2, 1997, through February 1, 1998, that are directly attributable to the exercise of powers and authorities

conferred by the declaration of a national emergency with respect to Iraq are reported to be about \$1.2 million, most of which represents wage and salary costs for Federal personnel. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Service, the Office of the Under Secretary for Enforcement, and the Office of the General Counsel), the Department of State (particularly the Bureau of Economic and Business Affairs, the Bureau of Near Eastern Affairs, the Bureau of International Organization Affairs, the Bureau of Political-Military Affairs, the Bureau of Intelligence and Research, the U.S. Mission to the United Nations, and the Office of the Legal Adviser), and the Department of Transportation (particularly the U.S. Coast Guard).

6. The United States imposed economic sanctions on Iraq in response to Iraq's illegal invasion and occupation of Kuwait, a clear act of brutal aggression. The United States, together with the international community, is maintaining economic sanctions against Iraq because the Iraqi regime has failed to comply fully with relevant United Nations Security Council resolutions. Iraqi compliance with these resolutions is necessary before the United States will consider lifting economic sanctions. Security Council resolutions on Iraq call for the elimination of Iraqi weapons of mass destruction, Iraqi recognition of Kuwait and the inviolability of the Iraq-Kuwait boundary, the release of Kuwaiti and other third-country nationals, compensation for victims of Iraqi aggression, long-term monitoring of weapons of mass destruction capabilities, the return of Kuwaiti assets stolen during Iraq's illegal occupation of Kuwait, renunciation of terrorism, an end to internal Iraqi repression of its own civilian population, and the facilitation of access of international relief organizations to all those in need in all parts of Iraq. Seven and a half years after the invasion, a pattern of defiance persists: a refusal to account for missing Kuwaiti detainees; failure to return Kuwaiti property worth millions of dollars, including military equipment that was used by Iraq in its movement of troops to the Kuwaiti border in October 1994; sponsorship of assassinations in Lebanon and in northern Iraq; incomplete declarations to weapons inspectors and refusal to provide immediate, unconditional, and unrestricted access to sites by these inspectors; and ongoing widespread human rights violations. As a result, the U.N. sanctions remain in place; the United States will continue to enforce those sanctions under domestic authority.

The Baghdad government continues to violate basic human rights of its own citizens through systematic repression of all forms of political expression, oppression of minorities, and denial of humanitarian assistance. The

Government of Iraq has repeatedly said it will not comply with UNSCR 688 of April 5, 1991. The Iraqi military routinely harasses residents of the north, and has attempted to "Arabize" the Kurdish, Turkomen, and Assyrian areas in the north. Iraq has not relented in its artillery attacks against civilian population centers in the south, or in its burning and draining operations in the southern marshes, which have forced thousands to flee to neighboring states.

The policies and actions of the Saddam Hussein regime continue to pose an unusual and extraordinary threat to the national security and foreign policy of the United States, as well as to regional peace and security. The U.N. resolutions affirm that the Security Council be assured of Iraq's peaceful intentions in judging its compliance with sanctions. Because of Iraq's failure to comply fully with these resolutions, the United States will continue to apply economic sanctions to deter it from threatening peace and stability in the region.

WILLIAM J. CLINTON.
THE WHITE HOUSE, February 3, 1998.

IN SUPPORT OF HMO REFORM

(Ms. JACKSON-LEE of Texas asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. JACKSON-LEE of Texas. Mr. Speaker, I, too, rise to support the patient bill of rights and reform of HMOs because I believe it will help create a better health care system in this country.

Today as well I rise to support another project supported so strongly by our First Lady Hillary Clinton, and that is to commemorate the one-year anniversary of the Microcredit Summit, an international conference held here in Washington last year. The summit launched a campaign to provide 100 million of the world's poorest families with credit for self-employment and other businesses and financial services by the year 2005. This, in fact, was not a handout but a hand up. This House passed that Microcredit for Self-reliance Act last year to assist in that endeavor.

Microenterprises are very small, informally organized businesses, other than those that grow crops. Microenterprises often employ only one person, the owner-operator, but in some lower-income countries microenterprises employ a third or more of the labor force. The microenterprise program is targeted at the poor, seeking to help them increase their income and assets, raise their skills and productivity, increase their pride and self-esteem. It helps mostly women.

I am here to support this program and hope the Congress will continue to fund it and applaud the First Lady for her vision in helping the world improve their lives and conditions.

Microcredit is particularly important because more than ninety percent of microcredit loans

go to women, who are, along with children, hardest hit by poverty. The small loans enable women to open their own businesses and, ideally, increase their independence and status in male-dominated cultures.

The positive effects of the microenterprise program cannot be minimized. Access to microcredit helps to educate women. It raises their income level and, thus, that of their families. It has been well-documented that education women have fewer children, have more time between births, and therefore, have fewer health problems and have healthier children.

On this one-year anniversary of their convention, I commend the thousands of delegates who came together at the Microcredit Summit, dedicated to improving the lives of our world's poor. I applaud not only the significant work that has been done, but that that is yet to come. I join other Members of this body in encouraging expansion of the Microenterprise program, particularly throughout Africa. No segment of the world's unfortunately enormous, poverty-stricken population should be denied the incredible opportunities this program provides.

SPECIAL ORDERS

The SPEAKER pro tempore (Mr. LUCAS of Oklahoma). Under the Speaker's announced policy of January 7, 1997, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. DAVIS) is recognized for 5 minutes.

(Mr. DAVIS of Illinois addressed the House. His remarks will appear hereafter in the Extensions of Remarks.)

THE BIPARTISAN CAMPAIGN INTEGRITY ACT

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Arkansas (Mr. HUTCHINSON) is recognized for 5 minutes.

Mr. HUTCHINSON. Mr. Speaker, I rise today to speak in support of the Bipartisan Campaign Integrity Act, which is H.R. 2183. I want to express my thanks to the Speaker and to the leadership of this body for the action they took before we went home at the end of the first session in which they promised that we would have a vote in this House of Representatives on this floor in March on campaign finance reform.

I think this is a significant step that takes this body with the American people to reforming our campaign finance system that has led to so many abuses during the last election cycle. So I am grateful for the leadership of this body and their commitment, although it does not answer all of the problems. There is still a division as to exactly what we need to offer, but we need to address soft money, and that is understood by the leadership, as well as those who are committed to reform in this body.

So as momentum grows in America for campaign finance reform, I am delighted that the momentum is also growing for the Bipartisan Campaign Integrity Act. This last week we added 3 new cosponsors to this legislation. There are now 74 sponsors of the Bipartisan Campaign Integrity Act. Republicans and Democrats alike from all areas of the political spectrum can support this legislation because it is bipartisan, because it avoids the extreme, and it moves to what we can agree upon in the area of campaign finance reform, and that is really the criteria for reform that might be able to pass this bipartisan body.

I was encouraged this last week that we had the support of 189 former Members of Congress for campaign finance reform legislation. They came out and indicated their support for the proposals of former Presidents Bush, Carter and Ford, expressing the need and hope for campaign finance reform legislation that includes a ban on soft money. This range of former Members of Congress goes from Howard Baker to Mark Hatfield to Alan Simpson, to Bob Michel on the Republican side, Rudy Boschwitz, Brock Adams, Mickey Edwards, to David Pryor on the Democrat side, George McGovern, Howell Heflin, Alan Cranston, and so on. And so former Members of this body who have been taken back from the fray of politics here in the Congress can step back and say, we need this reform and they support it wholeheartedly.

So momentum is building in America for reform, but it is also building in this body and the support for the Bipartisan Campaign Integrity Act is also growing.

What does this legislation do? First of all, it bans soft money to the national political parties, and this must be the linchpin of any significant reform legislation. This last week Charlie Trie was arrested. He submitted himself after the indictment was returned, and what happened? What are the allegations? They involve the chase, the inexplicable, inordinate, exaggerated chase of soft money during the last election cycle, and that is what led to the abuses that we saw, that was revealed so extensively in Senator THOMPSON's hearings. So this proposal bans soft money to the national political parties.

The second thing it does, it indexes contribution limits to the rate of inflation, and this is important. An individual's contribution does not lose value, but it gradually increases as inflation increases. So this is important to individuals to keep the value of their contribution.

The third thing it does is that it helps the political parties to raise the honest money, the hard dollars, the individual contributions, and we need to help the political parties whenever we accompany it by a ban on soft money to them.