entitled "Table of Allotments, FM Broadcast Stations (Canton and Glasford, Illinois)" (Docket 97-186) received on September 24, 1998; to the Committee on Commerce, Science, and Transportation.

EC-7217. A communication from the Chief Counsel of the Bureau of the Public Debt, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Regulations Governing Book-Entry Treasury Bonds, Notes, and Bills; Determination Regarding State Statutes; Wisconsin, New Hampshire and Michigan" (Circ. No. 2-86) received on September 24, 1998; to the Committee on Finance.

EC-7218. A communication from the Benefits Administrator of the AgAmerica Western Farm Credit Bank, transmitting, pursuant to law, the Bank's annual retirement plan report for calendar year 1997 and the Audited Retirement Plan Financial Statements for calendar year 1996 and 1997; to the Committee on Governmental Affairs.

EC-7219. A communication from the Assistant Attorney General, Office of Justice Programs, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Bulletproof Vest Partnership Grant Act of 1998" (RIN1121-AA48) received on September 22, 1998; to the Committee on the Judiciary.

EC-7220. A communication from the Deputy Assistant Secretary for Policy, Department of Labor, transmitting, pursuant to law, the report of a rule entitled "Interim Rule Amending Summary Plan Description Regulation" (RIN1210-AA55) received on September 22, 1998; to the Committee on Labor and Human Resources.

EC-7221. A communication from the Director of the Office of Regulations Management, Department of Veterans Affairs, transmitting, pursuant to law, the report of a rule entitled "Claims Based on Ionizing Radiation (Prostate Cancer and Any Other Cancer)" (RIN2900–AI00) receive on September 22, 1998; to the Committee on Veteran Affairs.

EC-7222. A communication from the Acting Assistant Administrator for Fisheries, National Oceanic and Atmospheric Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Endangered and Threatened Species; Threatened Status for Johnson's Seagrass" (I.D. 052493B) received on September 22, 1998; to the Committee on Environment and Public Works.

EC-7223. A communication from the Administrator of the Environmental Protection Agency, transmitting, pursuant to law, a report on the State of Louisiana's federally approved Coastal Wetlands Conservation Plan; to the Committee on Environment and Public Works.

EC-7224. A communication from the Chairman of the Nuclear Regulatory Commission, transmitting, pursuant to law, a report entitled ''The Price-Anderson Act—Crossing the Bridge to the Next Century: A Report to Congress''; to the Committee on Environment and Public Works.

EC-7225. A communication from the Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Transfer for Disposal and Manifests; Minor Technical Conforming Amendment" (RIN3150-AF99) received on September 21, 1998; to the Committee on Environment and Public Works.

EC-7226. A communication from the Office of Congressional Affairs, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled "Physical Protection for Spent Nuclear Fuel and High-Level Radioactive Waste: Technical Amendment" (RIN3150-AG00) received on September 21, 1998; to the Committee on Environment and Public Works.

#### REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. CAMPBELL, from the Committee on Indian Affairs, with an amendment in the nature of a substitute:

H.R. 700. A bill to remove the restriction on the distribution of certain revenues from the Mineral Springs parcel to certain members of the Agua Caliente Band of Cahuilla Indians (Rept. No. 105–349).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment:

S. 2351. A bill to direct the Secretary of the Interior to make corrections to a map relating to the Coastal Barrier Resources System (Rept. No. 105–350).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with amendments:

S. 2469. A bill to direct the Secretary of the Interior to make technical corrections to a map relating to the Coastal Barrier Resources System (Rept. No. 105-351).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment in the nature of a substitute:

S. 2470. A bill to direct the Secretary of the Interior to make technical corrections to a map relating to the Coastal Barrier Resources System (Rept. No. 105–352).

By Mr. CHAFEE, from the Committee on Environment and Public Works, with an amendment:

S. 2474. A bill to direct the Secretary of the Interior to make corrections to certain maps relating to the Coastal Barrier Resources System (Rept. No. 105–353).

S. 2505. A bill to direct the Secretary of the Interior to convey title to the Tunnison Lab Hagerman Field Station in Gooding County, Idaho, to the University of Idaho (Rept. No. 105-354)

By Mr. CHAFEE, from the Committee on Environment and Public Works, without amendment:

H.R. 8. A bill to amend the Clean Air Act to deny entry into the United States of certain foreign motor vehicles that do not comply with State laws governing motor vehicles emissions, and for other purposes (Rept. No. 105–355).

# INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second time by unanimous consent. and referred as indicated:

By Mr. HARKIN:

S. 2521. A bill to amend the Inspector General Act of 1978 (5 U.S.C. App.) to provide that Offices of Inspector General shall be treated as independent agencies in the preparation of the United States Budget, and for other purposes; to the Committee on Governmental Affairs.

By Mr. DEWINE (for himself, Mr. COVERDELL, Mr. GRAHAM, Mr. FAIR-CLOTH, Mr. BOND, Mr. D'AMATO, Mr. BREAUX, Mr. HELMS, Mrs. FEINSTEIN, Mr. MACK, Mr. HATCH, Mr. CRAIG, Mr. ABRAHAM, Mr. HUTCHINSON, Mr. ALLARD, Mr. FRIST, Mr. MURKOWSKI, Mrs. HUTCHISON, Ms. LANDRIEU, Mr. BROWNBACK, Mr. BURNS, Mr. BENNETT, Mr. ASHCROFT, Mr. COCHRAN, Mr. BAUCUS, Mr. SMITH of Oregon, Mr. ROBERTS, Mr. CLELAND, and Mr. GRASSLEY):

S. 2522. A bill to support enhanced drug interdiction efforts in the major transit countries and support a comprehensive sup-

ply eradication and crop substitution program in source countries; to the Committee on Foreign Relations.

By Mr. GRAMM (for himself and Mrs. HUTCHISON):

S. 2523. A bill to designate the Federal building located at 300 East 8th Street in Austin, Texas, as the ''J.J. 'Jake' Pickle Federal Building''; to the Committee on Environment and Public Works.

By Mr. HATCH:

S. 2524. A bill to codify without substantive change laws related to Patriotic and National Observances, Ceremonies, and Organizations and to improve the United States Code; to the Committee on the Judiciary.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. HARKIN:

S. 2521. A bill to amend the Inspector General Act of 1978 (5 U.S.C. App.) to provide that Offices of Inspector General shall be treated as independent agencies in the preparation of the United States Budget, and for other purposes; to the Committee on Governmental Affairs.

INSPECTOR GENERAL ACT AMENDMENTS

• Mr. HARKIN. Mr. President, I introduce a bill to establish a more independent budget process for the Inspector Generals of each federal Department.

Under our current budget process, each federal Department Secretary has the power to determine the budget of its Inspector General or IG. While our Department Secretaries generally do a fine job of overseeing their respective Departments and agencies, I feel that it is a conflict of interest for the head of an executive agency to also determine the funding levels for an office whose main function is investigating that agency. In the interest of proper checks and balances, I would hope that we could establish true independence for the IGs budgets.

The IGs are our government watchdogs. Yet, too often, their budgets have been cut back. The United States government is wrestling with streamlining its programs and revamping how it does business. But it has been the IG offices which have largely identified the waste, fraud, and abuse in the federal government and allow this body to make significant budget cuts in an effective manner. We need stronger watchdogs, not weaker.

The offices of Inspectors General has served this country well in making sure that the taxpayers' dollars are not misspent. This spring, for example, the Department of Defense's IG, Eleanor Hill, testified before the House Oversight Subcommittee. She described over \$15 billion in fiscal year 1996 funds that were put to better use as a result of IG efforts. Hill pointed out that, "At the Department of Defense, since FY 1989, IG audit reports have identified almost \$16 billion in agreed upon savings. During the same period, monetary recoveries through investigations by the Defense Criminal Investigative Service, the criminal investigative arm

of my office, have totaled over \$4.5 billion. Historically, our criminal investigators alone have returned at least \$15 in recoveries and fines for every dollar spent on their operations."

In her testimony, DOD Inspector General Eleanor Hill concludes with what she feels are the greatest concerns for the future of the Office of Inspector General. She points out examples of crimes on the Internet, the overload of paperwork and false claims. But the biggest problem, according to Ms. Hill, "has been the continuing difficulties we face in coping with programmed downsizing." As we attempt to cut wasteful spending and streamline offices, it is the office of Inspectors General which must not be put on the chopping block.

Unfortunately, the support for the IGs has been often reduced more than for other parts of the government. For example, the Department of Energy faced an 11% cut for FY 1996, but a 21% cut in its IG budget. It is my fear that as we continue to cut budgets, the IGs will be first on the chopping blocks at a time when we need them even more to identify wasteful and outdated programs.

It should be obvious, Mr. President, that those who could be investigated by the Inspectors General should not be given the responsibility of developing and approving IG budgets. The Securities and Exchange Commission's budget is not decided by Wall Street firms; The Nuclear Regulatory Commission's budget is not decided by the nation's nuclear power companies. Congress must ensure that no department secretary can take vengeance upon an aggressive IG office.

My bill aims to ensure an effective and independent federal Inspector General system and allow each IG, in consultation with its parent Department, to decide the budget of the IG's office. This bill would provide greater autonomy for the office and prevent strong criticism of a Department, or the singling out of wasteful programs, from affecting watchdog funding.

We have seen repeatedly how a valuable resource like the Inspector General's office has been able to bring this body's attention, and the American public's attention, to some of the wasteful spending of the federal government. I urge my colleagues to support this important legislation.

By Mr. DEWINE (for himself, Mr. COVERDELL, Mr. GRAHAM, Mr. FAIRCLOTH, Mr. BOND, D'AMATO, Mr. BREAUX, Mr HELMS, Mrs. FEINSTEIN, Mr. MACK, Mr. HATCH, Mr. CRAIG, Mr. Abraham, Mr. Hutchinson, Mr. Allard, Mr. Frist, Mr. MURKOWSKI, Mrs. HUTCHISON, Ms. Landrieu, Mr. Brownback, Mr. Burns, Mr. Bennett, Mr. ASHCROFT, Mr. COCHRAN, Mr. BAUCUS, Mr. SMITH of Oregon, Mr. ROBERTS, Mr. CLELAND, and Mr. GRASSLEY):

S. 2522. A bill to support enhanced drug interdiction efforts in the major transit countries and support a comprehensive supply eradication and crop substitution program in source countries; to the Committee on Foreign Relations

WESTERN HEMISPHERE DRUG ELIMINATION ACT

Mr. DEWINE. Mr. President, today I am pleased to join with over 25 of my Senate colleagues to reintroduce the Western Hemisphere Drug Elimination Act. Our bipartisan legislation calls for an additional \$2.6 billion investment in international counter-narcotic efforts over the next 3 years. With the additional resources provided in this legislation, we can begin to restore a comprehensive eradication, interdiction and crop substitution strategy.

I say "restore," Mr. President, because we currently are not making the same kind of effort to keep drugs from entering the United States that we used to. Drugs are now easy to find, and easy to buy. As a result, the amount of drugs sold on our streets, and the number of people who use drugs, especially young people, is unprecedented.

The facts demonstrate this sobering trend. The August 1998 National Household Survey on Drug Abuse report by the Substance Abuse and Mental Health Administration list the following disturbing facts:

In 1997, 13.9 million Americans age 12and-over cited themselves as "current users" of illicit drugs—a 7% increase of 1996's figure of 13 million Americans. That translates to nearly a million new users of drugs each year.

From 1992–1997, the number of children aged 12-to-17 who are using illegal drugs has more than doubled, and has increased by 27% just from 1996–1997 alone.

For kids 12-to-17, first time heroin use, which can be fatal surged an astounding 875% from 1991–1996. The overall number of past month heroin users increased 378% from 1993 to 1997.

We cannot in good conscience and with a straight face say that our drug control strategy is working. It is not. More children are using drugs. With an abundant supply, drug traffickers now are seeking to increase their sales by targeting children ages 10 through 12. This is nothing less than an assault on the future of our children, and the future of the country itself. This is nothing less than a threat to our national values, and yes, even our national security

Åll of this begs the question: What are we doing wrong? Clearly, there is no one simple answer. However, one thing is clear: our overall drug strategy is imbalanced. To be effective, our national drug strategy must have a strong commitment in the following three areas: (1) demand reduction, which consists of prevention, treatment, and education programs. These are administered by all levels of government—federal, state and local—as well as non-profit and private organiza-

tions; (2) domestic law enforcement, which again, has to be provided by all three levels of government; and (3) international eradication and interdiction efforts, which are the sole responsibility of the Federal Government.

These three components are interdependent. A strong investment in each of them is necessary for each to work individually and collectively. For example, a strong effort to destroy or seize drugs at the source or outside of the United States both reduces the amount of drugs in the country, and drives up the street price. And as we all know, higher prices will reduce consumption. This in turn helps our domestic law enforcement and demand reduction efforts.

As any football fan will tell you, a winning team is one that plays well at all three phases of the game—offense, defense, and special teams. The same is true with out anti-drug strategy—all three components have to be effective if our strategy is going to be a winning effort.

While I think the current administration has shown a clear commitment to demand reduction and domestic law enforcement programs, the same cannot be said for the international eradication and interdiction components. This was not always the case.

In 1987, the \$4.79 billion federal drug control budget was divided as follows: 29% for demand reduction programs; 38% for domestic law enforcement; and 33% for international eradication and interdiction efforts. This balanced approach worked. It achieved real success. Limiting drug availability through interdiction drove up the street price of drugs, reduced drug purity levels, and consequently reduced overall drug use. From 1988 to 1991, total drug use declined by 13 percent—cocaine use dropped by 35 percent. And there was a 25 percent reduction in overall drug use by adolescent Americans.

This balanced approach ended in 1993. By 1995, the \$13.3 billion national drug control budget was divided as follows: 35 percent for demand reduction; 53 percent for law enforcement; and 12 percent for international and interdiction efforts. Though the overall antidrug budget increased almost threefold from 1987 to 1995, the percentage allocated for international eradication and interdiction efforts decreased dramatically. This distribution only recently has started to change, but the imbalance is still there. In the President's proposed \$17 billion drug control budget for 1999, 34 percent would be allocated for demand reduction; 52% for law enforcement; and 14% for international and interdiction efforts.

Those are the numbers, but what really matters are what these numbers get you in terms of resources. The hard truth is that our drug interdiction presence—the ship, air and man power dedicated to keeping drugs from reaching our country—has eroded dramatically. Here are just a few examples:

The Department of Defense funding for counter-narcotics decreased from \$504.6 million in 1992 to \$214.7 million in 1995, a 57% decrease in only three years. As a result, flight hours by Airborne Warning and Control Systems—known as AWACs planes—dropped from 38,100 hours in 1992 to 17,713 hours by 1996. a 54% reduction.

At the beginning of the decade, the U.S. Customs service operated its counter-narcotics activities around the clock. This made sense because drug trafficking truly is a 7 day/24 hour enterprise. Today, the Customs Service does not have the resources needed to maintain around-the-clock operations. At a recent hearing on our original legislation, a representative of the U.S. Customs Service testified that the Customs service has 84 boats in the Caribbean conducting drug apprehension efforts-down from 200 vessels in 1990. The Customs Service estimates that they expect to have only half of the current fleet of 84 vessels by the year 2000

Mr. President, these are shocking statistics. And perhaps more than the budget numbers themselves, these statistics demonstrate the imbalance in our overall strategy. I have witnessed the lack of our resources and commitment in the region fisthand. This past year I traveled to the Caribbean several times to see our counter-narcotics operations there. I met with the dedicated people on the frontlines of our drug interdiction efforts. I witnessed our strategy in action, and sat down with the experts—both military and civilian—who are charged with carrying out the monitoring, detection and interdiction of drugs.

On one of my recent trips I saw that in particular, Haiti has become an attractive rest-stop on the cocaine highway. It is strategically located about halfway between the source country—Colombia—and the United States. As the poorest country in the hemisphere, it is extremely vulnerable to the kind of bribery and corruption that the drug trade needs in order to flourish.

Not surprisingly, the level of drugs moving through Haiti has dramatically increased. A U.S. government interagency assessment on cocaine movement found that the total amount of cocaine coming to the United States through Haiti jumped from 5 percent in 1996 to 19 percent by the end of 1997.

In response, we initiated a US law enforcement operation called Operation Frontier Lance, which utilized Coast Guard Cutters, speedboats, and helicopters to detect and capture drug dealers on a 24 hour per day basis. This operation was modeled after another successful interdiction effort that was first done off the coast of Puerto Rico, called Operation Frontier Shield.

Both these operations were done at two different time periods. Operation Frontier Shield utilized nearly two dozen ships and aircraft; and Operation Frontier Lance utilized more than a dozen ships and helicopters. To make Frontier Lance work required that we borrow a few ships and helicopters from operations elsewhere in the Caribbean. Because of our scare resources, we had to rob Peter to help Paul.

These operations produced amazing results. The six month operation in Puerto Rico resulted in the seizure of more than 32,900 pounds of cocaine and 120 arrests. The three month operation in Haiti and the Dominican Republic resulted in 2,990 pounds of cocaine seized and 22 arrests.

These operations demonstrate we can make a big difference if we provide the right levels of material and manpower to fight drug trafficking. One would think that these operations would serve as a model for the entire region. Instead of maintaining these operations, we ended them. This potential roadblock on the cocaine highway is no more.

Now, in Puerto Rico we only have a combined total of 6 air and sea assets doing maintenance operations.

In Haiti and the Dominican Republic, we have only 1 ship and 1 helicopter devoted for the drug operation. Keep in mind that since refugees remain a major problem in this area, these very few vessels are not dedicated solely to drug interdiction. Amazingly, no sooner than we build an effective wall against drug traffickers, we tear it down.

While in the region, I was surprised to learn that in the Eastern Pacific, off the coast of Mexico and Central America, the coast is literally clear for the drug lords to do their business. This is, without any doubt, unacceptable.

Again, we have no presence there because we lack the resources. An interdiction plan does exist for the region, which would involve the deployment of several ships and planes in the region. This operation, unfortunately, was canceled before it even got started because the resources were needed elsewhere. To date, the coastal waters in the Eastern Pacific remain an open sea expressway for drug business.

Mr. President, through my visits to the region, I have seen firsthand the dramatic decline in our eradication and interdiction capability. The results of this decline have been a decline in cocaine seizures, a decline in the price of cocaine, and an increase in drug use. This has to stop. It is a clear and imminent danger to the very heart of our society.

That is why the legislation I am introducing today is timely. We need to dedicate more resources for international efforts to help reverse this trend. Now I want to make it very clear that I strongly support our continued commitment in demand reduction and law enforcement programs! In the end, I believe that reducing demand is the only real way to permanently end illegal drug use. However, this will not happen overnight. That is why we need a comprehensive counter drug strategy that addresses all components of this problem.

There's another fundamental reason why the federal government must do more to stop drugs either at the source or in transit to the United States. If we don't, no one else will. Let me remind our colleagues that our anti-drug efforts here at home are done in cooperation with state and local governments and scores of non-profit and private organizations. However, only the federal government has the responsibility to keep drugs from crossing our borders.

It's not just an issue of responsibility-it's an issue of leadership. The United States has to demonstrate leadership on an international level if we expect to get the full cooperation of source countries, such as Colombia, Peru and Bolivia, as well as countries in the transit zone, including Mexico and the Caribbean island governments. There's little incentive for these countries to invest their limited resources. and risk the lives of their law enforcement officers to stop drug trafficking, unless we provide the leadership and resources necessary to make a serious dent in the drug trade.

Our bill is designed to provide the resources and demonstrate to our friends in the Caribbean, and in Central and South America that we intend to lead once again. With this legislation, we can once again make it difficult for drug lords to bring drugs to our nation, and make drugs far more costly to buy. It's clear drug trafficking imposes a heavy toll on law abiding citizens and communities across our country. It's time we make it a dangerous and costly business for drug traffickers themselves. A renewed investment in international and interdiction programs will make a huge difference—both in the flow and cost of illegal drugs. It worked before and we believe it can work again.

Mr. President, as I said at the beginning, my colleagues and I are reintroducing this legislation. Since we introduced our original bill in July, we have received a number of suggestions on ways to improve the legislation, including several provided in conversations I personally had with General Barry McCaffery, the Director of the Office of National Drug Control Policy-otherwise known as the Drug Czar's office. Some of these suggestions were incorporated in the House bill first introduced by Congressmen BILL McCollum of Florida and Dennis HASTERT of Illinois. The House passed the McCollum/Hastert bill with overwhelmingly bi-partisan support. The final vote was 384 to 39! Clearly, the overwhelming, bipartisan show of support for the Western Hemisphere Drug Elimination Act is a wake up call for leadership—it's time the United States once again lead the way in a comprehensive and balanced strategy to reduce drug use. And the time for leadership is now.

Since House passage of the bill, I have reached out once again to General McCaffrey, and to my friends on the Democrat side of the aisle, on how we

can work together to pass this legislation before we adjourn. I made it clear to General McCaffrey of my commitment to work with him and the Administration to strengthen our drug interdiction efforts, and our overall antidrug strategy. Again, I received several suggestions to improve the bill from the General, but the Administration has shown no interest in getting this bill passed this year.

The resources we would provide in our legislation should be of no surprise to General McCaffrey or anyone involved in our drug control policies. The vast majority of the items in this bill are the very items which the Drug Enforcement Administration, the Coast Guard and Customs Service have been requesting for quite some time now. Many of these items are detailed, practically item per item and dollar amount, in a United States Interdiction Coordinator report, known as USIC, which was requested by the General

The bill we introduce today represents a good faith effort by the sponsors of this legislation to get something done this year. It includes almost all the changes made in the Housepassed bill, and incorporates virtually every suggestion made to me by General McCaffrey. Of central concern to the General, as he expressed in his recent testimony before the Senate Foreign Relations Committee, was the need for greater flexibility. The bill we introduce today provides flexibility for the agencies to determine and acquire the assets best needed for their respective drug interdiction missions. It also provides more flexibility for the Administration in providing needed resources to Latin American countries.

Mr. President, thanks to the suggestions we have received, the bill we are introducing today is a better bill. It has far more bipartisan support than the first version. Again, the growing support for this legislation is not surprising. This is not a partisan issue—we need to do more to fight drugs outside our borders.

Let's be frank—in this anti-drug effort—Congress is the anti-drug funder, but the agencies represented here—the Drug Enforcement Administration, Customs, Coast Guard, State and Defense Departments, and the Drug Czar's office—they are the anti-drug fighters. The dedicated men and women at these agencies are working to keep drugs out of the hands of our kids, and all we're trying to do is to give them the additional resources they have requested to make that work result in a real reduction in drug use. This bill is just the first step in our efforts to work with the agencies represented here. I expect to do more in the future.

Finally, Mr. President, I want to make it clear that while this bill is an authorization measure, I have already started the process to request the money needed for this bill over three years. Even though we introduced the bill for the first time in late July, we

have already secured \$143 million through the Senate passed FY 1999 appropriation measures. Senators COVERDELL, GRAHAM of Florida, GRASSLEY, BOND, FAIRCLOTH, and myself requested these funds through the various appropriation measures.

The cosponsors of this bill also are requesting the assistance of Senators STEVENS and BYRD—the Chairman and Ranking Member of the Senate Appropriations committee—in obtaining funding as part of any emergency supplemental appropriations bill we may consider before we adjourn. Given that it will take some time to dedicate some of our larger assets, such as boats, airplanes, and helicopters, we need to start our investment as soon as possible. I understand a similar effort is underway in the House of Representatives.

Mr. President, I recognize that even as we finally are beginning to balance our budget, we still have to exercise fiscal responsibility. I believe effective drug interdiction is not only good social policy, it is sound fiscal policy as well. It is important to note that seizing or destroying a ton of cocaine in source or transit areas is more cost-effective than trying to seize the same quantity of drugs at the point of sale. But more important, are the short and long term costs if we do not act to reverse the tragic rise in drug use by our children.

Let me remind my colleagues that there are more than twice the number of children aged 12 to 17 using drugs today than there were five years ago. With more kids using drugs, we have more of the problems associated with youth drug use—violence, criminal activity and delinquency. We will have more of the same unless we take action now to restore a balanced drug control strategy. We have to have all the components of our drug strategy working effectively again.

We did it before and we succeeded.

If we pass the Western Hemisphere Drug Elimination Bill we can take the first step toward success. We can provide the resources, and most importantly, the leadership to reduce drugs at the source or in transit.

In the end, Mr. President, that's what this bill is about—it's about leader-ship—effective leadership. We have an opportunity with this legislation to show and exercise leadership. I hope we can seize this opportunity to stop drug trafficking, and more important, to save lives.

Mr. President, I ask unanimous consent that the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

#### S. 2522

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the "Western Hemisphere Drug Elimination

- (b) Table of Contents.—The table of contents for this Act is as follows:
- Sec. 1. Short title; table of contents.
- Sec. 2. Findings and statement of policy.
  TITLE I—ENHANCED SOURCE AND
  TRANSIT COUNTRY COVERAGE
- Sec. 101. Expansion of radar coverage and operation in source and transit countries.
- Sec. 102. Expansion of Coast Guard drug interdiction.
- Sec. 103. Expansion of aircraft coverage and operation in source and transit countries.
- TITLE II—ENHANCED ERADICATION AND INTERDICTION STRATEGY IN SOURCE COUNTRIES
- Sec. 201. Additional eradication resources for Colombia.
- Sec. 202. Additional eradication resources for Peru.
- Sec. 203. Additional eradication resources for Bolivia.
- Sec. 204. Miscellaneous additional eradication resources.
- Sec. 205. Bureau of International Narcotics and Law Enforcement Affairs.
- TITLE III—ENHANCED ALTERNATIVE CROP DEVELOPMENT SUPPORT IN SOURCE ZONE
- Sec. 301. Alternative crop development support
- port.
  Sec. 302. Authorization of appropriations for Agricultural Research Service counterdrug research and development activities.
- Sec. 303. Master plan for mycoherbicides to control narcotic crops.
- TITLE IV—ENHANCED INTERNATIONAL LAW ENFORCEMENT TRAINING
- Sec. 401. Enhanced international law enforcement academy training.
- Sec. 402. Enhanced United States drug enforcement international training
- Sec. 403. Provision of nonlethal equipment to foreign law enforcement organizations for cooperative illicit narcotics control activities.
- TITLE V—ENHANCED DRUG TRANSIT AND SOURCE ZONE LAW ENFORCE-MENT OPERATIONS AND EQUIPMENT
- Sec. 501. Increased funding for operations and equipment; report.
- Sec. 502. Funding for computer software and hardware to facilitate direct communication between drug enforcement agencies.
- Sec. 503. Sense of Congress regarding priority of drug interdiction and counterdrug activities.
- TITLE VI—RELATIONSHIP TO OTHER LAWS
- Sec. 601. Authorizations of appropriations. TITLE VII—CRIMINAL BACKGROUND CHECKS ON PORT EMPLOYEES
- Sec. 701. Background checks.
  - TITLE VIII—DRUG CURRENCY FORFEITURES
- Sec. 801. Short title.
- Sec. 802. Drug currency forfeitures.
  SEC. 2. FINDINGS AND STATEMENT OF POLICY.
- SEC. 2. FINDINGS AND STATEMENT OF POLICY.
- (a) FINDINGS.—Congress makes the following findings:
- (1) Teenage drug use in the United States has doubled since 1993.
- (2) The drug crisis facing the United States is a top national security threat.
- (3) The spread of illicit drugs through United States borders cannot be halted without an effective drug interdiction strategy.
- (4) Effective drug interdiction efforts have been shown to limit the availability of illicit

narcotics, drive up the street price, support demand reduction efforts, and decrease overall drug trafficking and use.

- (5) A prerequisite for reducing youth drug use is increasing the price of drugs. To increase price substantially, at least 60 percent of drugs must be interdicted.
- (6) In 1987, the national drug control budget maintained a significant balance between demand and supply reduction efforts, illustrated as follows:
- $\left(A\right)$  29 percent of the total drug control budget expenditures for demand reduction programs.
- (B) 38 percent of the total drug control budget expenditures for domestic law enforcement
- $\left( C\right)$  33 percent of the total drug control budget expenditures for international drug interdiction efforts.
- (7) In the late 1980's and early 1990's, counternarcotic efforts were successful, specifically in protecting the borders of the United States from penetration by illegal narcotics through increased seizures by the United States Coast Guard and other agencies, including a 302 percent increase in pounds of cocaine seized between 1987 and 1991
- (8) Limiting the availability of narcotics to drug traffickers in the United States had a promising effect as illustrated by the decline of illicit drug use between 1988 and 1991, through a—
  - (A) 13 percent reduction in total drug use;
  - (B) 35 percent drop in cocaine use; and
  - (C) 16 percent decrease in marijuana use.
- (9) In 1993, drug interdiction efforts in the transit zones were reduced due to an imbalance in the national drug control strategy. This trend has continued through 1995 as shown by the following figures:
- (A) 35 percent for demand reduction programs.
- (B) 53 percent for domestic law enforcement.
- (C) 12 percent for international drug interdiction efforts.
- (10) Supply reduction efforts became a lower priority for the Administration and the seizures by the United States Coast Guard and other agencies decreased as shown by a 68 percent decrease in the pounds of cocaine seized between 1991 and 1996.
- (11) Reductions in funding for comprehensive interdiction operations like OPER-ATION GATEWAY and OPERATION STEELWEB, initiatives that encompassed all areas of interdiction and attempted to disrupt the operating methods of drug smugglers along the entire United States border, have created unprotected United States border areas which smugglers exploit to move their product into the United States.
- (12) The result of this new imbalance in the national drug control strategy caused the drug situation in the United States to become a crisis with serious consequences including—
- (A) doubling of drug-abuse-related arrests for minors between 1992 and 1996:
- (B) 70 percent increase in overall drug use among children aged 12 to 17;
- (C) 80 percent increase in drug use for graduating seniors since 1992;
- (D) a sharp drop in the price of 1 pure gram of heroin from \$1,647 in 1992 to \$966 in February 1996; and
- (E) a reduction in the street price of 1 gram of cocaine from \$123 to \$104 between 1993 and 1994.
- (13) The percentage change in drug use since 1992, among graduating high school students who used drugs in the past 12 months, has substantially increased—marijuana use is up 80 percent, cocaine use is up 80 percent, and heroin use is up 100 percent.

- (14) The Department of Defense has been called upon to support counter-drug efforts of Federal law enforcement agencies that are carried out in source countries and through transit zone interdiction, but in recent years Department of Defense assets critical to those counter-drug activities have been consistently diverted to missions that the Secretary of Defense and the Chairman of the Joint Chiefs of Staff consider a higher priority.
- (15) The Secretary of Defense and the Chairman of the Joint Chiefs of Staff, through the Department of Defense policy referred to as the Global Military Force Policy, has established the priorities for the allocation of military assets in the following order: (1) war; (2) military operations other than war that might involve contact with hostile forces (such as peacekeeping operations and noncombatant evacuations); (3) exercises and training; and (4) operational tasking other than those involving hostilities (including counter-drug activities and humanitarian assistance).
- (16) Use of Department of Defense assets is critical to the success of efforts to stem the flow of illegal drugs from source countries and through transit zones to the United States.
- (17) The placement of counter-drug activities in the fourth and last priority of the Global Military Force Policy list of priorities for the allocation of military assets has resulted in a serious deficiency in assets vital to the success of source country and transit zone efforts to stop the flow of illegal drugs into the United States.
- (18) At present the United States faces few, if any, threats from abroad greater than the threat posed to the Nation's youth by illegal and dangerous drugs.
- (19) The conduct of counter-drug activities has the potential for contact with hostile forces.
- (20) The Department of Defense counterdrug activities mission should be near the top, not among the last, of the priorities for the allocation of Department of Defense assets after the first priority for those assets for the war-fighting mission of the Department of Defense.
- (b) STATEMENT OF POLICY.—It is the policy of the United States to—  $\,$
- (1) reduce the supply of drugs and drug use through an enhanced drug interdiction effort in the major drug transit countries, as well support a comprehensive supply country eradication and crop substitution program, because a commitment of increased resources in international drug interdiction efforts will create a balanced national drug control strategy among demand reduction, law enforcement, and international drug interdiction efforts; and
- (2) develop and establish comprehensive drug interdiction and drug eradication strategies, and dedicate the required resources, to achieve the goal of reducing the flow of illegal drugs into the United States by 80 percent by as early as December 31, 2001.

### TITLE I—ENHANCED SOURCE AND TRANSIT COUNTRY COVERAGE

# SEC. 101. EXPANSION OF RADAR COVERAGE AND OPERATION IN SOURCE AND TRANSIT COUNTRIES.

- (a) AUTHORIZATION OF APPROPRIATIONS.—Funds are authorized to be appropriated for the Department of the Treasury for fiscal years 1999, 2000, and 2001 for the enhancement of radar coverage in drug source and transit countries in the total amount of \$14,300,000 which shall be available for the following purposes:
- (1) For restoration of radar, and operation and maintenance of radar, in the Bahamas.

- (2) For operation and maintenance of ground-based radar at Guantanamo Bay Naval Base, Cuba.
- (b) REPORT.—Not later than January 31, 1999, the Secretary of Defense, in conjunction with the Director of Central Intelligence, shall submit to the Committee on National Security and the Permanent Select Committee on Intelligence of the House of Representatives and the Committee on Armed Services and the Select Committee on Intelligence of the Senate a report examining the options available to the United States for improving Relocatable Over the Horizon (ROTHR) capability to provide enhanced radar coverage of narcotics source zone countries in South America and transit zones in the Eastern Pacific. The report shall include—
- (1) a discussion of the need and costs associated with the establishment of a proposed fourth ROTHR site located in the source or transit zones; and
- (2) an assessment of the intelligence specific issues raised if such a ROTHR facility were to be established in conjunction with a foreign government.

### SEC. 102. EXPANSION OF COAST GUARD DRUG INTERDICTION.

- (a) OPERATING EXPENSES.—For operating expenses of the Coast Guard associated with expansion of drug interdiction activities around Puerto Rico, the United States Virgin Islands, and other transit zone areas of operation, there is authorized to be appropriated to the Secretary of Transportation \$151,500,000 for each of fiscal years 1999, 2000, and 2001. Such amounts shall include (but are not limited to) amounts for the following:
- (1) For deployment of intelligent acoustic detection buoys in the Florida Straits and Bahamas
- (2) For a nonlethal technology program to enhance countermeasures against the threat of transportation of drugs by so-called Go-Fast boats.
- (b) Acquisition, Construction, and Improvement.—
- (1) IN GENERAL.—For acquisition, construction, and improvement of facilities and equipment to be used for expansion of Coast Guard drug interdiction activities, there is authorized to be appropriated to the Secretary of Transportation for fiscal year 1999 the total amount of \$630,300,000 which shall be available for the following purposes:
  - (A) For maritime patrol aircraft sensors.
- (B) For acquisition of deployable pursuit boats.
- (C) For the acquisition and construction of up to 15 United States Coast Guard 87-foot Coastal Patrol Boats.
  - (D) For—
- (i) the reactivation of up to 3 United States Coast Guard HU-25 Falcon jets:
- (ii) the procurement of up to 3 C-37A aircraft; or
- (iii) the procurement of up to 3 C-20H aircraft.
- (E) For acquisition of installed or deployable electronic sensors and communications systems for Coast Guard Cutters.
- (F) For acquisition and construction of facilities and equipment to support regional and international law enforcement training and support in Puerto Rico, the United States Virgin Islands, and the Caribbean Basin
- (G) For acquisition or conversion of maritime patrol aircraft.
- (H) For acquisition or conversion of up to 2 vessels to be used as Coast Guard Medium or High Endurance Cutters.
- (I) For acquisition or conversion of up to 2 vessels to be used as Coast Guard Cutters as support, command, and control platforms for drug interdiction operations.

- (J) For acquisition of up to 6 Coast Guard Medium Endurance Cutters.
- (K) For acquisition of up to 6 HC-130J aircraft
- (2) CONTINUED AVAILABILITY.—Amounts appropriated under this subsection may remain available until expended.
- (c) REQUIREMENT TO ACCEPT PATROL CRAFT FROM DEPARTMENT OF DEFENSE.—The Secretary of Transportation shall accept, for use by the Coast Guard for expanded drug interdiction activities, 7 PC-170 patrol craft offered by the Department of Defense.

#### SEC. 103. EXPANSION OF AIRCRAFT COVERAGE AND OPERATION IN SOURCE AND TRANSIT COUNTRIES.

- (a) DEPARTMENT OF THE TREASURY.—Funds are authorized to be appropriated for the Department of the Treasury for fiscal years 1999, 2000, and 2001 for the enhancement of air coverage and operation for drug source and transit countries in the total amount of \$886,500,000 which shall be available for the following purposes:
- (1) For procurement of 10 P-3B Early Warning aircraft for the United States Customs Service to enhance overhead air coverage of drug source zone countries.
- $(\bar{2)}$  For the procurement and deployment of 10 P-3B Slick airplanes for the United States Customs Service to enhance overhead air coverage of the drug source zone.
- (3) In fiscal years 2000 and 2001, for operation and maintenance of 10 P-3B Early Warning aircraft for the United States Customs Service to enhance overhead air coverage of drug source zone countries.
- (4) For personnel for the 10 P-3B Early Warning aircraft for the United States Customs Service to enhance overhead air coverage of drug source zone countries.
- (5) In fiscal years 2000 and 2001, for operation and maintenance of 10 P-3B Slick airplanes for the United States Customs Service to enhance overhead coverage of the drug source zone.
- (6) For personnel for the 10 P-3B Slick airplanes for the United States Customs Service to enhance overhead air coverage of drug source zone countries.
- (7) For construction and furnishing of an additional facility for the P-3B aircraft.
- (8) For operation and maintenance for overhead air coverage for source countries.
- (9) For operation and maintenance for overhead coverage for the Caribbean and Eastern Pacific regions.
- (10) For purchase and for operation and maintenance of 3 RU-38A observation aircraft (to be piloted by pilots under contract with the United States).
- (b) REPORT.—Not later than January 31, 1999, the Secretary of Defense, in consultation with the Secretary of State and the Director of Central Intelligence, shall submit to the Committee on National Security, the Committee on International Relations, and the Permanent Select Committee on Intelligence of the House of Representatives and to the Committee on Armed Services, the Committee on Foreign Relations, and the Select Committee on Intelligence of the Senate a report examining the options available in the source and transit zones to replace Howard Air Force Base in Panama and specifying the requirements of the United States to establish an airbase or airbases for use in support of counternarcotics operations to optimize operational effectiveness in the source and transit zones. The report shall identify the following:
- (1) The specific requirements necessary to support the national drug control policy of the United States.
- (2) The estimated construction, operation, and maintenance costs for a replacement counterdrug airbase or airbases in the source and transit zones.

- (3) Possible interagency cost sharing arrangements for a replacement airbase or airbases
- (4) Any legal or treaty-related issues regarding the replacement airbase or airbases.
- (5) A summary of completed alternative site surveys for the airbase or airbases.
- (c) TRANSFER OF AIRCRAFT.—The Secretary of the Navy shall transfer to the United States Customs Service—
- (1) ten currently retired and previously identified heavyweight P-3B aircraft for modification into P-3 AEW&C aircraft; and
- (2) ten currently retired and previously identified heavyweight P-3B aircraft for modification into P-3 Slick aircraft.

# TITLE II—ENHANCED ERADICATION AND INTERDICTION STRATEGY IN SOURCE COUNTRIES

### SEC. 201. ADDITIONAL ERADICATION RESOURCES FOR COLOMBIA.

- (a) DEPARTMENT OF STATE.—Funds are authorized to be appropriated for the Department of State for fiscal years 1999, 2000, and 2001 for the enhancement of drug-related eradication efforts in Colombia in the total amount of \$201,250,000 which shall be available for the following purposes:
- (1) For each such fiscal year for sustaining support of the helicopters and fixed wing fleet of the national police of Colombia.
- (2) For the purchase of DC-3 transport aircraft for the national police of Colombia.
- (3) For acquisition of resources needed for prison security in Colombia.
- (4) For the purchase of minigun systems for the national police of Colombia.
- (5) For the purchase of 6 UH-60L Black Hawk utility helicopters for the national police of Colombia and for operation, maintenance, and training relating to such heliconters
- (6) For procurement, for upgrade of 50 UH-IH helicopters to the Huey II configuration equipped with miniguns for the use of the national police of Colombia.
- (7) For the repair and rebuilding of the antinarcotics base in southern Colombia.
- (8) For providing sufficient and adequate base and force security for any rebuilt facility in southern Colombia, and the other forward operating antinarcotics bases of the Colombian National Police antinarcotics unit.
- (b) COUNTERNARCOTICS ASSISTANCE.—United States counternarcotics assistance may not be provided for the Government of Colombia under this Act or under any other provision of law on or after the date of enactment of this Act if the Government of Colombia negotiates or permits the establishment of any demilitarized zone in which the eradication of drug production by the security forces of Colombia, including the Colombian National Police antinarcotics unit, is prohibited.

#### SEC. 202. ADDITIONAL ERADICATION RESOURCES FOR PERU.

- (a) DEPARTMENT OF STATE.—Funds are authorized to be appropriated for the Department of State for fiscal years 1999, 2000, and 2001 for the establishment of a third drug interdiction site in Peru to support air bridge and riverine missions for enhancement of drug-related eradication efforts in Peru, in the total amount of \$3,000,000, and an additional amount of \$1,000,000 for each of fiscal years 2000 and 2001 for operation and maintenance.
- (b) DEPARTMENT OF DEFENSE STUDY.—The Secretary of Defense shall conduct a study of Peruvian counternarcotics air interdiction requirements and, not later than 90 days after the date of enactment of this Act, submit to Congress a report on the results of the study. The study shall include a review of the Peruvian Air Force's current and future requirements for counternarcotics air inter-

diction to complement the Peruvian Air Force's A-37 capability.

### SEC. 203. ADDITIONAL ERADICATION RESOURCES FOR BOLIVIA.

Funds are authorized to be appropriated for the Department of State for fiscal years 1999, 2000, and 2001 for enhancement of drugrelated eradication efforts in Bolivia in the total amount of \$17,000,000 which shall be available for the following purposes:

- (1) For support of air operations in Bolivia.(2) For support of riverine operations in
- Bolivia.
  (3) For support of coca eradication pro-
- grams.
  (4) For procurement of 2 mobile x-ray machines, with operation and maintenance sup-

#### SEC. 204. MISCELLANEOUS ADDITIONAL ERADI-CATION RESOURCES.

Funds are authorized to be appropriated for the Department of State for fiscal years 1999, 2000, and 2001 for enhanced precursor chemical control projects, in the total amount of \$500,000.

# SEC. 205. BUREAU OF INTERNATIONAL NARCOTICS AND LAW ENFORCEMENT AFFAIRS.

- (a) Sense of Congress Relating to Professional Qualifications of Officials Responsible for International Narcotics Control.—It is the sense of Congress that any individual serving in the position of assistant secretary in any department or agency of the Federal Government who has primary responsibility for international narcotics control and law enforcement, and the principal deputy of any such assistant secretary, shall have substantial professional qualifications in the fields of—
- (1) management; and
- (2) Federal law enforcement or intelligence.
  - (b) FOREIGN MILITARY SALES.—
- (1) IN GENERAL.—Notwithstanding any other provision of law, upon the receipt by the Department of State of a formal letter of request for any foreign military sales counternarcotics-related assistance from the head of any police, military, or other appropriate security agency official, the principle agency responsible for the implementation and processing of the counternarcotics foreign military sales request shall be the Department of Defense.
- (2) ROLE OF STATE DEPARTMENT.—The Department of State shall continue to have a consultative role with the Department of Defense in the processing of the request described in paragraph (1), after receipt of the letter of request, for all counternarcotics-related foreign military sales assistance.
- (c) SENSÉ OF CONGRESS RELATING TO DEFICIENCIES IN INTERNATIONAL NARCOTICS ASSISTANCE ACTIVITIES.—It is the sense of Congress that the responsiveness and effectiveness of international narcotics assistance activities under the Department of State have been severely hampered due, in part, to the lack of law enforcement expertise by responsible personnel in the Department of State.

# TITLE III—ENHANCED ALTERNATIVE CROP DEVELOPMENT SUPPORT IN SOURCE ZONE

### SEC. 301. ALTERNATIVE CROP DEVELOPMENT SUPPORT.

Funds are authorized to be appropriated for the United States Agency for International Development for fiscal years 1999, 2000, and 2001 for alternative development programs in the total amount of \$180,000,000 which shall be available as follows:

- (1) In the Guaviare, Putumayo, and Caqueta regions in Colombia.
- (2) In the Ucayali, Apurimac, and Huallaga Valley regions in Peru.
- (3) In the Chapare and Yungas regions in Bolivia.

#### SEC. 302. AUTHORIZATION OF APPROPRIATIONS FOR AGRICULTURAL RESEARCH SERVICE COUNTERDRUG RESEARCH AND DEVELOPMENT ACTIVITIES.

- (a) IN GENERAL.—There is authorized to be appropriated to the Secretary of Agriculture for each of fiscal years 1999, 2000, and 2001, \$23,000,000 to support the counternarcotics research efforts of the Agricultural Research Service of the Department of Agriculture. Of that amount, funds are authorized as follows:
- (1) \$5,000,000 shall be used for crop eradication technologies.
- (2) \$2,000,000 shall be used for narcotics plant identification, chemistry, and biotechnology.
- (3) \$1,000,000 shall be used for worldwide crop identification, detection tagging, and production estimation technology.
- (4) \$5,000,000 shall be used for improving the disease resistance, yield, and economic competitiveness of commercial crops that can be promoted as alternatives to the production of narcotics plants.
- (5) \$10,000,000 to contract with entities meeting the criteria described in subsection (b) for the product development, environmental testing, registration, production, aerial distribution system development, product effectiveness monitoring, and modification of multiple mycoherbicides to control narcotic crops (including coca, poppy, and cannabis) in the United States and internationally.
- (b) Criteria for Eligible Entities.—An entity under this subsection is an entity which possesses—
  - (1) experience in diseases of narcotic crops;(2) intellectual property involving seed-
- borne dispersal formulations;
  (3) the availability of state-of-the-art con-
- tainment or quarantine facilities;
  (4) country-specific mycoherbicide formu-
- lations;
  (5) specialized fungicide resistant formula-
- tions; or
- (6) special security arrangements.

## SEC. 303. MASTER PLAN FOR MYCOHERBICIDES TO CONTROL NARCOTIC CROPS.

- (a) IN GENERAL.—The Director of the Office of National Drug Control Policy shall develop a 10-year master plan for the use of mycoherbicides to control narcotic crops (including coca, poppy, and cannabis) in the United States and internationally.
- (b) COORDINATION.—The Director shall develop the plan in coordination with—
  - (1) the Department of Agriculture;
- (2) the Drug Enforcement Administration of the Department of Justice;
  - (3) the Department of Defense;
  - (4) the Environmental Protection Agency;
- (5) the Bureau for International Narcotics and Law Enforcement Activities of the Department of State;
- (6) the United States Information Agency; and
- (7) other appropriate agencies.
- (c) REPORT.—Not later than March 1, 1999, the Director of the Office of National Drug Control Policy shall submit to Congress a report describing the activities undertaken to carry out this section.

### TITLE IV—ENHANCED INTERNATIONAL LAW ENFORCEMENT TRAINING

## SEC. 401. ENHANCED INTERNATIONAL LAW ENFORCEMENT ACADEMY TRAINING.

(a) ENHANCED INTERNATIONAL LAW ENFORCEMENT ACADEMY TRAINING.—Funds are authorized to be appropriated for the Department of Justice for fiscal years 1999, 2000, and 2001 for the establishment and operation of international law enforcement academies to carry out law enforcement training activities in the total amount of \$13,400,000 which shall be available for the following purposes:

- (1) For the establishment and operation of an academy which shall serve Latin America and the Caribbean.
- (2) For the establishment and operation of an academy in Bangkok, Thailand, which shall serve Asia.
- (3) For the establishment and operation of an academy in South Africa which shall serve Africa
- (b) MARITIME LAW ENFORCEMENT TRAINING CENTER.—Funds are authorized to be appropriated for the Department of Transportation and the Department of the Treasury for fiscal years 1999, 2000, and 2001 for the joint establishment, operation, and maintenance in San Juan, Puerto Rico, of a center for training law enforcement personnel of countries located in the Latin American and Caribbean regions in matters relating to maritime law enforcement, including customs-related ports management matters, as follows:
- (1) For each such fiscal year for funding by the Department of Transportation, \$1,500,000. (2) For each such fiscal year for funding by
- the Department of the Treasury, \$1,500,000.

  (c) UNITED STATES COAST GUARD INTER-
- (c) UNITED STATES COAST GUARD INTERNATIONAL MARITIME TRAINING VESSEL.—Funds are authorized to be appropriated for the Department of Transportation for fiscal years 1999, 2000, and 2001 for the establishment, operation, and maintenance of maritime training vessels in the total amount of \$15,000,000 which shall be available for the following purposes:
- (1) For a vessel for international maritime training, which shall visit participating Latin American and Caribbean nations on a rotating schedule in order to provide law enforcement training and to perform maintenance on participating national assets.
- (2) For support of the United States Coast Guard Balsam Class Buoy Tender training vessel.

#### SEC. 402. ENHANCED UNITED STATES DRUG EN-FORCEMENT INTERNATIONAL TRAINING.

- (a) MEXICO.—Funds are authorized to be appropriated for the Department of Justice for fiscal years 1999, 2000, and 2001 for substantial exchanges for Mexican judges, prosecutors, and police, in the total amount of \$2,000,000 for each such fiscal year.
- (b) BRAZIL.—Funds are authorized to be appropriated for the Department of Justice for fiscal years 1999, 2000, and 2001 for enhanced support for the Brazilian Federal Police Training Center, in the total amount of \$1,000,000 for each such fiscal year.
- (c) PANAMA. –
- (1) IN GENERAL.—Funds are authorized to be appropriated for the Department of Transportation for fiscal years 1999, 2000, and 2001 for operation and maintenance, for locating and operating Coast Guard assets so as to strengthen the capability of the Coast Guard of Panama to patrol the Atlantic and Pacific coasts of Panama for drug enforcement and interdiction activities, in the total amount of \$1,000,000 for each such fiscal year.
- (2) ELIGIBILITY TO RECEIVE TRAINING.—Notwithstanding any other provision of law, members of the national police of Panama shall be eligible to receive training through the International Military Education Training program.
- (d) VENEZUELA.—There are authorized to be appropriated for the Department of Justice for each of fiscal years 1999, 2000, and 2001, \$1,000,000 for operation and maintenance, for support for the Venezuelan Judicial Technical Police Counterdrug Intelligence Center.
- (e) ECUADOR.—Funds are authorized to be appropriated for the Department of Transportation and the Department of the Treasury for each of fiscal years 1999, 2000, and 2001 for the buildup of local coast guard and port

control in Guayaquil and Esmeraldas, Ecuador, as follows:

- (1) For each such fiscal year for the Department of Transportation, \$500,000.
- (2) For each such fiscal year for the Department of the Treasury, \$500,000.
- (f) HAITI AND THE DOMINICAN REPUBLIC.—Funds are authorized to be appropriated for the Department of the Treasury for each of fiscal years 1999, 2000, and 2001, \$500,000 for the buildup of local coast guard and port control in Haiti and the Dominican Republic.
- (g) CENTRAL AMERICA.—There are authorized to be appropriated for the Department of the Treasury for each of fiscal years 1999, 2000, and 2001, \$12,000,000 for the buildup of local coast guard and port control in Belize, Costa Rica, El Salvador, Guatemala, Honduras, and Nicaragua.

#### SEC. 403. PROVISION OF NONLETHAL EQUIP-MENT TO FOREIGN LAW ENFORCE-MENT ORGANIZATIONS FOR COOP-ERATIVE ILLICIT NARCOTICS CON-TROL ACTIVITIES.

- (a) IN GENERAL.—The Administrator of the Drug Enforcement Administration, in consultation with the Secretary of State, may transfer or lease each year nonlethal equipment, of which each piece of equipment may be valued at not more than \$100,000, to foreign law enforcement organizations for the purpose of establishing and carrying out cooperative illicit narcotics control activities.
- (b) ADDITIONAL REQUIREMENT.—The Administrator shall provide for the maintenance and repair of any equipment transferred or leased under subsection (a).
- (c) SENSE OF CONGRESS.—It is the sense of Congress that—
- (1) all United States law enforcement personnel serving in Mexico should be accredited the same status under the Vienna Convention on Diplomatic Immunity as other diplomatic personnel serving at United States posts in Mexico; and
- (2) all Mexican narcotics law enforcement personnel serving in the United States should be accorded the same diplomatic status as Drug Enforcement Administration personnel serving in Mexico.

### TITLE V—ENHANCED DRUG TRANSIT AND SOURCE ZONE LAW ENFORCEMENT OP-ERATIONS AND EQUIPMENT

### SEC. 501. INCREASED FUNDING FOR OPERATIONS AND EQUIPMENT; REPORT.

- (a) DRUG ENFORCEMENT ADMINISTRATION.—Funds are authorized to be appropriated for the Drug Enforcement Administration for fiscal years 1999, 2000, and 2001 for enhancement of counternarcotic operations in drug transit and source countries in the total amount of \$58,900,000 which shall be available for the following purposes:
  - (1) For support of the Merlin program.
  - (2) For support of the intercept program.
- (3) For support of the Narcotics Enforcement Data Retrieval System.
- (4) For support of the Caribbean Initiative.
- (5) For the hire of special agents, administrative and investigative support personnel, and intelligence analysts for overseas assignments in foreign posts.
- (b) DEPARTMENT OF STATE.—Funds are authorized to be appropriated for the Department of State for fiscal year 1999, 2000, and 2001 for the deployment of commercial unclassified intelligence and imaging data and a Passive Coherent Location System for counternarcotics and interdiction purposes in the Western Hemisphere, the total amount of \$20,000,000.
- (c) DEPARTMENT OF THE TREASURY.—Funds are authorized to be appropriated for the United States Customs Service for fiscal years 1999, 2000, and 2001 for enhancement of counternarcotic operations in drug transit and source countries in the total amount of

\$71,500,000 which shall be available for the following purposes:

- (1) For refurbishment of up to 30 interceptor and Blue Water Platform vessels in the Caribbean maritime fleet.
- (2) For purchase of up to 9 new interceptor vessels in the Caribbean maritime fleet.
- (3) For the hire and training of up to 25 special agents for maritime operations in the Caribbean.
- (4) For purchase of up to 60 automotive vehicles for ground use in South Florida.
- (5) For each such fiscal year for operation and maintenance support for up to 10 United States Customs Service Citations Aircraft to be dedicated for the source and transit zone.
- (6) For purchase of non-intrusive inspection systems consistent with the United States Customs Service 5-year technology plan, including truck x-rays and gamma-imaging for drug interdiction purposes at high-threat seaports and land border ports of entry.
- (d) DEPARTMENT OF DEFENSE REPORT.—Not later than January 31, 1999, the Secretary of Defense, in consultation with the Director of the Office of National Drug Control Policy, shall submit to the Committee on National Security and the Permanent Select Committee on Intelligence of the House of Representatives and the Committee on Armed Services and the Select Committee on Intelligence of the Senate a report examining and proposing recommendations regarding any optimize organizational changes to counterdrug activities, including alternative cost-sharing arrangements regarding the following facilities:
- (1) The Joint Inter-Agency Task Force, East, Key West, Florida.
- (2) The Joint Inter-Agency Task Force, West, Alameda, California.
- (3) The Joint Inter-Agency Task Force, South, Panama City, Panama.
  - (4) The Joint Task Force 6, El Paso, Texas.

# SEC. 502. FUNDING FOR COMPUTER SOFTWARE AND HARDWARE TO FACILITATE DIRECT COMMUNICATION BETWEEN DRUG ENFORCEMENT AGENCIES.

- (a) AUTHORIZATION.—Funds are authorized to be appropriated for the development and purchase of computer software and hardware to facilitate direct communication between agencies that perform work relating to the interdiction of drugs at United States borders, including the United States Customs Service, the Border Patrol, the Federal Bureau of Investigation, the Drug Enforcement Agency, and the Immigration and Naturalization Service, in the total amount of \$50,000,000.
- (b) AVAILABILITY.—Funds authorized pursuant to the authorization of appropriations in subsection (a) shall remain available until expended.

#### SEC. 503. SENSE OF CONGRESS REGARDING PRI-ORITY OF DRUG INTERDICTION AND COUNTERDRUG ACTIVITIES.

It is the sense of Congress that the Secretary of Defense should revise the Global Military Force Policy of the Department of Defense in order—

- (1) to treat the international drug interdiction and counter-drug activities of the Department as a military operation other than war, thereby elevating the priority given such activities under the Policy to the next priority below the priority given to war under the Policy and to the same priority as is given to peacekeeping operations under the Policy; and
- (2) to allocate the assets of the Department to drug interdiction and counter-drug activities in accordance with the priority given those activities.

## TITLE VI—RELATIONSHIP TO OTHER LAWS

### SEC. 601. AUTHORIZATIONS OF APPROPRIATIONS.

The funds authorized to be appropriated for any department or agency of the Federal Government for fiscal years 1999, 2000, or 2001 by this Act are in addition to funds authorized to be appropriated for that department or agency for fiscal year 1999, 2000, or 2001 by any other provision of law.

### TITLE VII—CRIMINAL BACKGROUND CHECKS ON PORT EMPLOYEES

#### SEC. 701. BACKGROUND CHECKS.

(a) BACKGROUND CHECKS.—Upon the request of any State, county, port authority, or other local jurisdiction of a State, the Attorney General shall grant to such State, county, port authority, or other local jurisdiction access to information collected by the Attorney General pursuant to section 534 of title 28, United States Code, for the purpose of allowing such State, county, port authority, or other local jurisdiction to conduct criminal background checks on employees, or applicants for employment, at any port under the jurisdiction of such State, county, port authority, or other local jurisdiction.

(b) PORT DEFINED.—In this section, the term "port" means any place at which vessels may resort to load or unload cargo.

## TITLE VIII—DRUG CURRENCY FORFEITURES

#### SEC. 801. SHORT TITLE.

This title may be cited as the "Drug Currency Forfeitures Act".

#### SEC. 802. DRUG CURRENCY FORFEITURES.

- (a) IN GENERAL.—Section 511 of the Controlled Substances Act (21 U.S.C. 881) is amended by inserting after subsection (j) the following:
  - "(k) REBUTTABLE PRESUMPTION.—
  - "(1) DEFINITIONS.—In this subsection—
- ''( $\acute{A}$ ) the term 'drug trafficking offense' means—
- "(i) with respect to an action under subsection (a)(6), any illegal exchange involving a controlled substance or other violation for which forfeiture is authorized under that subsection; and
- ''(ii) with respect to an action under section 981(a)(1)(B) of title 18. United States Code, any offense against a foreign nation involving the manufacture, importation, sale, or distribution of a controlled substance for which forfeiture is authorized under that section; and
- "(B) the term 'shell corporation' means any corporation that does not conduct any ongoing and significant commercial or manufacturing business or any other form of commercial operation.
- "(2) PRESUMPTION.—In any action with respect to the forfeiture of property described in subsection (a)(6) of this section, or section 981(a)(1)(B) of title 18, United States Code, there is a rebuttable presumption that property is subject to forfeiture, if the Government offers a reasonable basis to believe, based on any circumstance described in subparagraph (A), (B), (C), or (D) of paragraph (3), that there is a substantial connection between the property and a drug trafficking offense.
- "(3) CIRCUMSTANCES.—The circumstances described in this paragraph are that—
- "(A) the property at issue is currency in excess of \$10,000 that was, at the time of seizure, being transported through an airport, on a highway, or at a port-of-entry, and—
- "(i) the property was packaged or concealed in a highly unusual manner;
- "(ii) the person transporting the property (or any portion thereof) provided false information to any law enforcement officer or inspector who lawfully stopped the person for

investigative purposes or for purposes of a United States border inspection;

"(iii) the property was found in close proximity to a measurable quantity of any controlled substance; or

"(iv) the property was the subject of a positive alert by a properly trained dog;

- "(B) the property at issue was acquired during a period of time when the person who acquired the property was engaged in a drug trafficking offense or within a reasonable time after such period, and there is no likely source for such property other than that offense;
- "(C)(i) the property at issue was, or was intended to be, transported, transmitted, or transferred to or from a major drug-transit country, a major illicit drug producing country, or a major money laundering country, as determined pursuant to section 481(e) or 490(h) of the Foreign Assistance Act of 1961 (22 U.S.C. 2291(e) and 2291j(h)), as applicable; and
- $\lq\lq$  (ii) the transaction giving rise to the forfeiture—
- "(I) occurred in part in a foreign country whose bank secrecy laws render the United States unable to obtain records relating to the transaction by judicial process, treaty, or executive agreement; or
- "(II) was conducted by, to, or through a shell corporation that was not engaged in any legitimate business activity in the United States; or
- "(D) any person involved in the transaction giving rise to the forfeiture action—
- "(i) has been convicted in any Federal, State, or foreign jurisdiction of a drug trafficking offense or a felony involving money laundering; or
- "(ii) is a fugitive from prosecution for any offense described in clause (i).
- "(4) OTHER PRESUMPTIONS.—The establishment of the presumption in this subsection shall not preclude the development of other judicially created presumptions, or the establishment of probable cause based on criteria other than those set forth in this subsection."
- (b) Money Laundering Forfeitures.—Section 981 of title 18, United States Code, is amended by adding at the end the following:
- "(k) REBUTTABLE PRESUMPTION.—In any action with respect to the forfeiture of property described in subsection (a)(1)(A), there is a rebuttable presumption that the property is the proceeds of an offense involving the felonious manufacture, importation, receiving, concealment, buying, selling, or otherwise dealing in a controlled substance (as defined in section 102 of the Controlled Substances Act), and thus constitutes the proceeds of specified unlawful activity (as defined in section 1956(c)), if any circumstance set forth in subparagraph (A), (B), (C), or (D) section 511(k)(3) of the Controlled Substances Act (21 U.S.C. 881(k)(3)) is present."

Mr. COVERDELL. Mr. President, I am pleased today to join my colleagues from both sides of the aisle in reintroducing the Western Hemisphere Drug Elimination Act of 1998. This legislation authorizes a \$3 billion, three year initiative to enhance international drug eradication, interdiction and crop substitution efforts.

The other body has already adopted a companion version of this bill in a 384-39 vote. That level of support reflects, I believe, a growing recognition by members of Congress that our current approach to the drug war is not working. While treatment and education and other demand reduction activities are vital to an overall drug strategy,

you do not win a war by only treating the wounded. A balanced strategy is essential and we have in recent years neglected the interdiction and international components of counterdrug efforts.

The result has been a flood of drugs into our streets and schools and neighborhoods and disturbing increases in

drug use.

On August 21, 1998, the National Household Survey on Drug Abuse, conducted by the Substance Abuse & Mental Health Administration, was released. That report indicates that in 1997, 13.9 million Americans 12-and-over cited themselves as "current users" of illicit drugs—a 7 percent increase from 1996. Current illicit drug use among our nation's youth continues to increase at an alarming rate. From 1992-1997. youth aged 12-to-17 using illegal drugs has more than doubled (120 percent) with a 27 percent increase from 1996-1997 alone.

On September 1, 1998, the Back to School 1998: CASA Teen Survey, conducted by the National Center on Addiction & Substance Abuse at Columbia University, was released. A majority (51 percent) of high school students say the drug problem is getting worse. For the fourth straight year, both middle and high school students say that drugs are their biggest concern. More than three-quarters of high school teens report that drugs are used, sold and kept at their schools—an increase from 72 percent in 1996 to 78 percent in

This newly drafted version of the Western Hemisphere Drug Elimination Act reflects testimony heard at the joint hearing of the Senate Foreign Relations Committee and the Senate Caucus on International Narcotics Control held on September 15. General Barry McCaffrey, Director of the Office of National Drug Control Policy, as well as officials from the Departments of State and Defense, the Drug Enforcement Administration, the U.S. Customs Service and the United States Coast Guard testified. The committees also heard from experts of the General Accounting Office and the Institute for Defense Anal-

General McCaffrey in particular asked for greater flexibility in the provisions of the bill and we have granted that request. Our legislation still authorizes new aircraft, cutters, and "gofast" boats for the Coast Guard and Customs Service. But we give these agencies the flexibility to prioritize from a menu of option and determine for themselves which are the greatest needs.

The bill supports increased eradication and interdiction efforts in Bolivia, Colombia, Peru, and Mexico, as well as assistance for alternative crop development support in the Andean region. But again, we have tailored its provisions to give the State Department needed flexibility in determining priorities and adjusting to changing conditions.

The bill also provides for development of international law enforcement training and improvements in drug transit and source zone law enforcement operations and equipment.

Mr. President, the Western Hemisphere Drug Elimination Act of 1998 is a bipartisan effort to restore a balanced drug strategy. I urge all Sen-

ators to support it.

Mr. D'AMATO. Mr. President, I am pleased to join with my colleagues as original co-sponsor of the revised Western Hemisphere Drug Elimination Act of 1998. This bill reflects a balanced approach in curbing the flow of narcotics over our borders; to stop the drugs before they arrive in the United States.

Illegal drug use by our children and youth is taking an enormous toll on families and communities all over the country. A study released by the National Institute on Drug Abuse found that cocaine and marijuana use among high school seniors has increased 80% since 1992. Even more alarming is that heroin use among twelfth graders doubled.

The effects of drugs are astounding. It is estimated that drug-related illness, death and crime cost the United States approximately \$67 billion a year. That is \$1,000 for every man. woman and child in America. The resources we spend to combat drugs could have been used for so many other valuable social and economic development programs. That is why, after decades of trying to combat the scourge of drugs, we must finally put a stop to it.

New York State is no stranger to the plight created by illegal drugs. Last year, almost 40% of the heroin seized at our international borders was seized in the New York metropolitan area. This disproportionate amount of drugs destined for New York communities underscores my intention to do what is necessary to end the flow of drugs into our country.

An effective counter-narcotics control strategy should be balanced and coordinated—including interdiction, prevention and law enforcement. But a disturbing trend has emerged. Since 1987, the percentage of the national drug control budget earmarked for interdiction and international efforts has decreased from 33% to just 12%. That is a trend we intend to reverse with this bill.

This is an opportunity to make a commitment to substantially reducing drug availability in the United States. In this spirit, the sponsors of this bill have consulted with the Office of National Drug Control Policy to improve on certain aspects of this legislation. But one thing won't change. This bill will provide the necessary resources, \$2.6 billion over three years, to increase our interdiction efforts. We can all agree on one thing—we have to stop the drugs before they reach our communities. And it's important to mention that the House of Representatives overwhelmingly approved a similar

The Western Hemisphere Drug Elimination Act of 1998 reaches that goal by providing a comprehensive eradication, interdiction and crop substitution strategy. This initiative will make supply reduction a priority again—guaranteeing valuable equipment for our law enforcement including speed boats at least as fast as those belonging to the drug lords. Our radars and early warning aircraft will be improved so that they will detect the small and elusive drug planes that smuggle tons of narcotics destined for out streets. This initiative will restore balance to the drug control strategy and make significant inroads towards keeping drugs from reaching our neighborhoods, and more importantly, our children.

This initiative recognizes that drug availability can be decreased by operating against every level of the drug process—from the growing fields to the clandestine laboratories to the trafficking. By continuing to work with reputable law enforcement in narcotic source and transit countries, we may be able to eradicate drugs at their ori-

The importance of this legislation cannot be underestimated. Everyday, our men and women of law enforcement, at the federal, state and local levels, make great sacrifices as they face the heavy burden of fighting the drug war. They protect the citizens of this country and we should respond by providing them with all the tools they need to get the job done. These people have committed themselves to eliminating illegal drugs from our streets. Now we must demonstrate to them that we will support them in their struggle—a struggle they carry on to protect us.

I commend the sponsors of this bill for working toward an agreement on this bill and I urge my colleagues to

support its enactment.
Mr. BREAUX. Mr. President, I rise today in support of S. 2341, the Western Hemisphere Drug Elimination Act, introduced by Senator DEWINE, myself and twenty-nine of our distinguished

colleagues.

Research shows that increased Federal. State and local efforts are needed to enforce the already existing laws, as well as to pass pro-active legislation to deal with ever changing trends in substance abuse. Unfortunately, there is compelling evidence that over the past decade the changing trends indicate that drug use has increased, particularly among young people. My colleagues and I believe that the growth in drug use has some connection to the decline in resources dedicated to drug interdiction efforts outside our borders over this period. While previous budgets have appropriately devoted resources to demand and domestic law enforcement programs, evidence also shows that there must be a returned focus on interdiction and eradication programs. I have continued to support a continued federal commitment to demand reduction and law enforcement

programs since ultimately these activities drive the drug trade in the United States. However, we can not reverse the disturbing increases in drug use unless we also dedicate more funds to drug interdiction and restore a more balanced drug control strategy.

Mr. President, I believe that this \$2.6 billion over 3 years initiative to enhance international eradication, interdiction and crop substitution efforts targets the threat to the United States caused by drug lords. Furthermore, by addressing the very highlights of the bill and appropriating the necessary monies, drug lords and drug traffickers will be more clearly targeted. While this bill is very detailed, let me mention a few of the highlights:

It would improve our aircraft, maritime and radar coverage of both drug-source and drug-transit countries;

It would enhance drug-eradication and interdiction efforts in source countries;

It would enhance the development of alternative crops in drug-source countries; It would support international law enforcement training;

It would enhance law enforcement interdiction operations.

Mr. President, all too often, the drug smugglers have the upper hand with state-of-the-art boats and aircraft. I might add the United States specifically lacks adequate surface assets and is using aircraft with 1990 technology. I believe that this bill will help turn the tide in the war on drugs by equipping the Coast Guard, Customs, DEA, DOD and other law enforcement agencies with the latest in proven technology.

Mr. President, I want my colleagues to take note of the fact that an identical bill H.R.4300 has already been passed in the House of Representatives by a vote of 384-39. I urge my colleagues to support the Western Hemisphere Drug Elimination Act and make it far more difficult for drug lords to bring drugs to our nation. I believe that increasing funds for eradication and interdiction efforts will make a difference

#### By Mr. HATCH:

S. 2524. A bill to cofidy without substantive change laws related to Patriotic and National Observances, Ceremonies, and Organizations and to improve the United States Code; to the Committee on the Judiciary.

### U.S. CODE REVISIONS

Mr. HATCH. Mr. President, I rise to introduce today a bill to amend title 36 of the U.S. Code, to codify certain laws related to patriotic and national organizations that were enacted after the cut-off date for the title 36 codification recently enacted by Public Law 105–225. The bill makes technical corrections in title 36 and repeals obsolete and unnecessary provisions.

#### ADDITIONAL COSPONSORS

S. 614

At the request of Mr. BREAUX, the name of the Senator from Michigan

(Mr. ABRAHAM) was added as a cosponsor of S. 614, a bill to amend the Internal Revenue Code of 1986 to provide flexibility in the use of unused volume cap for tax-exempt bonds, to provide a \$20,000,000 limit on small issue bonds, and for other purposes.

S. 1021

At the request of Mr. HAGEL, the name of the Senator from Virginia (Mr. ROBB) was added as a cosponsor of S. 1021, a bill to amend title 5, United States Code, to provide that consideration may not be denied to preference eligibles applying for certain positions in the competitive service, and for other purposes.

S. 1464

At the request of Mr. HATCH, the name of the Senator from Colorado (Mr. ALLARD) was added as a cosponsor of S. 1464, a bill to amend the Internal Revenue Code of 1986 to permanently extend the research credit, and for other purposes.

S. 1707

At the request of Ms. MIKULSKI, the name of the Senator from Michigan (Mr. LEVIN) was added as a cosponsor of S. 1707, a bill to amend the Federal Food, Drug, and Cosmetic Act to provide for improved safety of imported foods.

S. 1868

At the request of Mr. NICKLES, the name of the Senator from Minnesota (Mr. GRAMS) was added as a cosponsor of S. 1868, a bill to express United States foreign policy with respect to, and to strengthen United States advocacy on behalf of, individuals persecuted for their faith worldwide; to authorize United States actions in response to religious persecution worldwide; to establish an Ambassador at Large on International Religious Freedom within the Department of State, a Commission on International Religious Persecution, and a Special Adviser on International Religious Freedom within the National Security Council; and for other purposes.

S. 2046

At the request of Mr. ASHCROFT, the name of the Senator from Ohio (Mr. DEWINE) was added as a cosponsor of S. 2046, a bill to ensure that Federal, State and local governments consider all nongovernmental organizations on an equal basis when choosing such organizations to provide assistance under certain government programs, without impairing the religious character of any of the organizations, and without diminishing the religious freedom of beneficiaries of assistance funded under such programs, and for other purposes.

S. 2176

At the request of Mr. LEAHY, the name of the Senator from California (Mrs. BOXER) was added as a cosponsor of S. 2176, a bill to amend sections 3345 through 3349 of title 5, United States Code (commonly referred to as the "Vacancies Act"), to clarify statutory requirements relating to vacancies in

and appointments to certain Federal offices, and for other purposes.

S. 2196

At the request of Mr. GORTON, the name of the Senator from North Dakota (Mr. DORGAN) was added as a cosponsor of S. 2196, a bill to amend the Public Health Service Act to provide for establishment at the National Heart, Lung, and Blood Institute of a program regarding lifesaving interventions for individuals who experience cardiac arrest, and for other purposes.

S. 2217

At the request of Mr. FRIST, the names of the Senator from Pennsylvania (Mr. SANTORUM) and the Senator from Maryland (Mr. SARBANES) were added as cosponsors of S. 2217, a bill to provide for continuation of the Federal research investment in a fiscally sustainable way, and for other purposes.

S. 2233

At the request of Mr. Conrad, the names of the Senator from Utah (Mr. Bennett), the Senator from Pennsylvania (Mr. Santorum), and the Senator from Montana (Mr. Burns) were added as cosponsors of S. 2233, a bill to amend section 29 of the Internal Revenue Code of 1986 to extend the placed in service date for biomass and coal facilities.

S. 2263

At the request of Mr. GORTON, the name of the Senator from New Jersey (Mr. TORRICELLI) was added as a cosponsor of S. 2263, a bill to amend the Public Health Service Act to provide for the expansion, intensification, and coordination of the activities of the National Institutes of Health with respect to research on autism.

S. 2296

At the request of Mr. MACK, the name of the Senator from North Carolina (Mr. HELMS) was added as a cosponsor of S. 2296, a bill to amend the Internal Revenue Code of 1986 to repeal the limitation on the amount of receipts attributable to military property which may be treated as exempt foreign trade income.

S. 2358

At the request of Mr. ROCKEFELLER, the name of the Senator from Virginia (Mr. ROBB) was added as a cosponsor of S. 2358, a bill to provide for the establishment of a service-connection for illnesses associated with service in the Persian Gulf War, to extend and enhance certain health care authorities relating to such service, and for other purposes.

S. 2364

At the request of Mr. Chafee, the names of the Senator from West Virginia (Mr. Rockefeller), the Senator from Louisiana (Ms. Landrieu), and the Senator from Pennsylvania (Mr. Specter) were added as cosponsors of S. 2364, a bill to reauthorize and make reforms to programs authorized by the Public Works and Economic Development Act of 1965.