

lose the medical assistance they have now.

What this piece of legislation says is that we want people to be able to live at home in as near a normal circumstance as possible, with dignity. That is what the Work Incentives Improvement Act is all about.

I come to the floor to say to my colleague, Senator KENNEDY, that if he wants to force the issue on this bill that we have before us, the Energy and Water Appropriations bill, I am all for that. If we can get some kind of a commitment from Senators as to whether we can bring this piece of legislation up freestanding, have an up-or-down vote—78 Senators are cosponsors—then I am for that.

Those of us who feel strongly about this issue and have met with people back home and heard their pleas really want to respond to the concerns and circumstances of their lives. It is very moving to meet with people in the disabilities community, to have people say to you: If you could do this, it would help us so much.

We are running out of patience; we really are. For colleagues who are blocking this and getting in the way of our being able to bring this to the floor and having a vote on this, be it unanimous consent, or be it 78 to 22, or 99 to 1 or whatever the case might be, so be it. I do not mind the 1; I have been on the losing end of a couple 99 to 1 votes in the last two months. If a Senator feels strongly about that, and it is his or her honest opinion that this legislation shouldn't pass, fine. He or she has the right to speak out, to try to persuade others and to vote his or her conscience. What I don't like is the way in which this piece of legislation has been held up so that it is not possible to debate it and vote on it at all. That, I think, is unconscionable.

Mr. REID. Will the Senator yield?

Mr. WELLSTONE. I will be pleased to yield.

Mr. REID. As the Senator was traveling here from Minnesota by air, Senator KENNEDY gave a very moving presentation about the necessity for this legislation, which, when he finished, caused the two managers of this legislation to talk about some of the work you and Senator KENNEDY and Senator DOMENICI and this Senator joined in, dealing with mental health parity. It was a very good discussion, stimulated by Senator KENNEDY's presentation on this legislation, which is so badly needed.

Senator KENNEDY has indicated that he filed this amendment on this legislation in the hope of focusing attention on this issue. If we have so much support—we have almost 80 Senators supporting this legislation—it would seem that we should figure out a way to pay for it. That is the problem. I think that will come to be, as Senator KENNEDY has talked to the majority leader and other people who recognize that they control the ebb and flow of legislation on this floor. In short, I say to the Sen-

ator, I think Senator KENNEDY did the right thing in filing this amendment on this legislation, or any other legislation. If it doesn't work out on this bill, he might have to do it on the next bill, but I support the efforts of the Senator from Minnesota.

Mr. WELLSTONE. Madam President, again, I appreciate the comments of Senator REID of Nevada. I think all of us feel strongly about this and are prepared to fight it out. We have waited long enough for the men and women, the young people and the elderly people with disabilities who want to work and who will lose health care coverage. We ought to pass this legislation, and the sooner the better.

I will yield the floor in a moment. I wasn't here for the colloquy or the suggestion about our mental health parity legislation. I am looking forward to this journey with Senators DOMENICI, REID, and KENNEDY—and maybe I am really being presumptuous, but I hope Senator COLLINS and others as well, because I think the time has come for this idea. I think you can make a pretty strong case there that there is entirely too much discrimination when it comes to coverage for those struggling with mental illness. This cuts across a broad section of the population.

I am extremely hopeful that we will be able to pass this legislation, which would make a huge positive difference in the lives of so many people. I want to say on the floor that I am also committed to trying to do more when it comes to substance abuse treatment. We have the same problem there, where people have pretty good coverage for physical illnesses, but for somebody struggling with alcoholism, it is a detox center 2 or 3 days each time a year, and that is it. You know, a lot of these diseases are brain diseases with biochemical connections and neurological connections and people's health insurance should cover the disease of addiction just like it covers heart disease or diabetes.

Our policy is way behind; it is outdated and discriminatory. The tragedy of it is that so many people in the recovery community can talk about the ways in which, when they received treatment, they have been able to rebuild their lives and contribute at their place of work, to their families, and to their communities. This is nonsensical. So these will be separate pieces of legislation on the Senate side. But I am very excited about this effort with Senator DOMENICI, Senator REID, Senator KENNEDY, and others as well. I believe we can pass this mental health parity legislation. I think what we did in 1996 was a small step forward. Now I think we have to do something that will really provide people with much more coverage.

Having said that, let me just make one other point. When we talk about this whole issue of parity and trying to end discrimination in health insurance coverage, one issue we still don't deal with is what happens if people have no

coverage at all. When we are saying you ought to treat these illnesses the same way we treat physical illnesses, what we are not doing is dealing with those that have no coverage whatsoever. I still think that a front-burner issue in American politics is universal health care coverage and comprehensive health care reform.

I have introduced legislation called the Healthy Americans Act. Sometime I would like to bring it out on the floor and have an up-or-down vote on it. I think we ought to be talking about universal coverage. The insurance industry took it off the table a few years ago; I think we should put it back on the table and I am going to work as hard as I can to do that.

But right now, I wanted to come to the floor and support Senator KENNEDY's effort. Hopefully, we will soon have an up-or-down vote on the Work Incentives Improvement Act. I hope we don't have to keep bringing it out as an amendment on other bills so it gets the attention it needs. This is a piece of legislation that deserves an up-or-down vote now.

Finally, also in the spirit of amendments, I will keep bringing back the welfare tracking amendment, because the more I look at the studies that are coming out and the more I talk to people in the field, the more strongly I feel that as policymakers we ought to at least have some evaluation of what we have done. I think it is a terrible mistake not to do so. My amendment lost by one vote last time. I will bring it back, and I hope to get a couple more votes. It does nothing more than just say to Health and Human Services let's get from the States data every year so we know what is happening to the women and children, so we can have a sense of what kind of jobs they have, at what wages, and whether there is child care for children. We need to do that. It is a terrible mistake not to have that knowledge.

I want to mention to colleagues that I will be bringing this amendment out within the next week—if not this week, next week—and I am hoping this time to somehow get a majority vote for it. I think it is reasonable and we should do it. I don't think we should turn away from this. It is important to know, especially because in the next couple of years, by 2002, in every State in the country, benefit reductions will have been fully felt. I think we ought to know how we are doing before that happens.

I yield the floor.

Mr. DOMENICI. I thank the Senator.

Mr. WELLSTONE. I say to Senator DOMENICI, I look forward to this work on the Mental Health Equitable Treatment Act.

ENERGY AND WATER DEVELOPMENT APPROPRIATIONS ACT, 2000

The Senate continued with the consideration of the bill.

Mr. DOMENICI. Mr. President, I need to get amendments filed.

Madam President, we have a series of amendments in a managers' package. They have been cleared on both sides. When I send them to the desk to be considered en bloc, it is for adoption, not just for sending to the desk.

AMENDMENTS NOS. 651 THROUGH 660, EN BLOC

Mr. DOMENICI. Madam President, I send a managers' package of amendments to the desk and ask that they be considered en bloc.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from New Mexico [Mr. DOMENICI] proposes amendments numbered 651 through 660, en bloc.

The amendments are as follows:

AMENDMENT NO. 651

On page 5, line 18, insert the following before the colon:

"*Provided further*, That \$100,000 of the funding appropriated herein for section 107 navigation projects may be used by the Corps of Engineers to produce a decision document, and, if favorable, signing a project cost sharing agreement with a non-Federal project sponsor for the Rochester Harbor, New York (CSX Swing Bridge), project".

AMENDMENT NO. 652

On page 16, line 7, insert the following before the period.

"*Provided further*, That \$500,000 of the funding appropriated herein is provided for the Walker River Basin, Nevada project, including not to exceed \$200,000 for the Federal assessment team for the purpose of conducting a comprehensive study of Walker River Basin issues."

AMENDMENT NO. 653

On page 5, line 18, insert the following before the colon:

"*Provided further*, That the Secretary of the Army, acting through the Chief of Engineers, may use \$1,500,000 of funding appropriated herein to initiate construction of shoreline protection measures at Assateague Island, Maryland".

AMENDMENT NO. 654

Insert at page 22, line 7, following "expended":

"*Provided further*, That of the amount provided, \$2,000,000 may be available to the Natural Energy Laboratory of Hawaii, for the purpose of monitoring ocean climate change indicators".

AMENDMENT NO. 655

On page 20, line 24, following "Fund", insert the following:

"*Provided*, That \$15,000,000, of which \$10,000,000 shall be derived from reductions in contractor travel balances, shall be available for civilian research and development".

AMENDMENT NO. 656

On page 25, line 14, following "Energy", insert the following:

"*Provided further*, That, \$10,000,000 of the amount provided for stockpile stewardship shall be available to provide laboratory and facility capabilities in partnership with small businesses for either direct benefit to Weapons Activities or regional economic development".

AMENDMENT NO. 657

On page 8, line 12, insert the following before the period.

"*Provided further*, That the Secretary of the Army, acting through the Chief of Engineers, shall use \$100,000 of available funds to study the economic justification and environmental acceptability, in accordance with section 509(a) of Public Law 104-303, of maintaining the Matagorda Ship Channel, Point Comfort Turning Basin, Texas, project, and to use available funds to perform any required maintenance in fiscal year 2000 once the Secretary determines such maintenance is justified and acceptable as required by Public Law 104-303".

AMENDMENT NO. 658

(Purpose: To reallocate funding of certain water resource projects in the state of Florida)

On page 4, between lines 7 and 8, insert the following:

Brevard County, Florida, Shore Protection, \$1,000,000;
Everglades and South Florida Ecosystem Restoration, Florida, \$14,100,000;
St. John's County, Florida, Shore Protection, \$1,000,000.

AMENDMENT NO. 659

(Purpose: To modify provisions relating to funds of the United States Enrichment Corporation)

Beginning on page 41, strike line 6 and all that follows through page 42, line 14, and insert the following:

(b) INVESTMENT OF AMOUNTS IN THE USEC FUND.—

(1) IN GENERAL.—The Secretary of the Treasury shall invest such portion of the United States Enrichment Corporation Fund as is not, in the judgment of the Secretary, required to meet current withdrawals. Investments may be made only in interest-bearing obligations of the United States.

(2) ACQUISITION OF OBLIGATIONS.—For the purpose of investments under paragraph (1), obligations may be acquired—

(A) on original issue at the issue price; or
(B) by purchase of outstanding obligations at the market price.

(3) SALE OF OBLIGATIONS.—Any obligation acquired by the Fund may be sold by the Secretary of the Treasury at the market price.

(4) CREDITS TO FUND. The interest on, and the proceeds from the sale or redemption of, any obligations held in the fund shall be credited to and form a part of the Fund.

AMENDMENT NO. 660

(Purpose: To require the Corps of Engineers to conduct a general reevaluation report on the project for flood control, Park River, Grafton, North Dakota)

On page 2, strike line 22 and insert the following: New Jersey, \$226,000;

Project for flood control, Park River, Grafton, North Dakota, general reevaluation report, using current data, to determine whether the project is technically sound, environmentally acceptable, and economically justified, \$50,000;

The PRESIDING OFFICER. Without objection, the amendments are agreed to.

The amendments (Nos. 651 through 660) were agreed to.

Mr. DOMENICI. Madam President, I thank the ranking minority member for his cooperation. This package includes some amendments that are from his side of the aisle and some from our side, which continues to make this a very bipartisan bill.

I yield the floor.

Mr. REID. Madam President, it is my understanding that the unanimous consent request of my friend has been agreed to.

The PRESIDING OFFICER. The Senator is correct.

Mr. BENNETT addressed the Chair.

The PRESIDING OFFICER. The Senator from Utah is recognized.

Mr. BENNETT. Madam President, I ask unanimous consent to proceed as in morning business for not more than 10 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

KOSOVO

Mr. BENNETT. Madam President, as one who voted against the air war and called for the suspension of bombing on the grounds that it was not working, I rise to acknowledge clearly, and indeed even joyfully, that we have reached a significant milestone and have turned a significant and most welcome corner in our humanitarian effort to stop the butchery in the Balkans. I congratulate President Clinton, Secretary Cohen and, of course, the men and women of all ranks in the U.S. military for their ability to project American military power for good in a distant land.

I also congratulate Secretary Albright for her ability to hold together an occasionally fractious coalition. With the bombing stopped and NATO troops moving unopposed into Kosovo, it is certainly a time for celebration. It is not, however, a time to suggest that the problems of the Balkans are at an end, or even that the end is in sight. There have been many mentions of Winston Churchill in the last few months. I am reminded of one of Churchill's comments from World War II, made as he celebrated America's entry into that war:

It is not the end of the war. It is not even the beginning of the end. But it is the end of the beginning.

Let us review where we have been, where we are, and what we still have to do before there is peace in the Balkans.

First, where we have been. As happy as we are with today's headlines, let us remember that we failed to meet our initial objectives. Secretary Albright told us that we had to bomb to prevent widespread atrocities in Kosovo and a flood of refugees over its borders into neighboring countries. The bombing failed to do that, and the resultant human suffering has been immense and is continuing.

Even at this point, let us not deceive ourselves about the effectiveness of the bombing. One of the reasons I was wrong in suggesting that the bombing would not work was that I did not know that the Kosovar Liberation Army would mount a serious offensive on the ground. It failed. But it caused the Serbian military to leave its hidden sanctuaries in order to repulse the Kosovars. Only then, while the Serbian military was engaged in ground action,