Union Calendar No. 450 H.R.5811

110th CONGRESS 2D Session

[Report No. 110-709]

To amend title 44, United States Code, to require preservation of certain electronic records by Federal agencies, to require a certification and reports relating to Presidential records, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 15, 2008

Mr. WAXMAN (for himself, Mr. CLAY, and Mr. HODES) introduced the following bill; which was referred to the Committee on Oversight and Government Reform

JUNE 11, 2008

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on April 15, 2008]

A BILL

- To amend title 44, United States Code, to require preservation of certain electronic records by Federal agencies, to require a certification and reports relating to Presidential records, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Electronic Message Pres3 ervation Act".

4 SEC. 2. PRESERVATION OF ELECTRONIC MESSAGES.

5 (a) REQUIREMENT FOR PRESERVATION OF ELEC6 TRONIC MESSAGES.—

7 (1) IN GENERAL.—Chapter 29 of title 44, United
8 States Code, is amended by adding at the end the fol9 lowing new section:

10 *"§2911. Electronic messages*

"(a) REGULATIONS REQUIRED.—Not later than 18
months after the date of the enactment of this section, the
Archivist shall promulgate regulations governing agency
preservation of electronic messages that are records. Such
regulations shall, at a minimum—

"(1) require the electronic capture, management,
and preservation of such electronic records in accordance with the records disposition requirements of
chapter 33 of this title;

20 "(2) require that such electronic records are
21 readily accessible for retrieval through electronic
22 searches;

23 "(3) establish mandatory minimum functional
24 requirements for electronic records management sys25 tems to ensure compliance with the requirements in
26 paragraphs (1) and (2);

"(4) establish a process to certify that Federal agencies' electronic records management systems meet the functional requirements established under paragraph (3); and "(5) include timelines for agency compliance with the regulations that ensure compliance as expeditiously as practicable but not later than four years after the date of the enactment of this section. "(b) COVERAGE OF OTHER ELECTRONIC RECORDS.—

10 To the extent practicable, the regulations promulgated
11 under subsection (a) shall also include requirements for the
12 capture, management, and preservation of other electronic
13 records.

14 "(c) COMPLIANCE BY FEDERAL AGENCIES.—Each
15 Federal agency shall comply with the regulations promul16 gated under subsection (a).

17 "(d) REVIEW OF REGULATIONS REQUIRED.—The Ar18 chivist shall periodically review and, as necessary, amend
19 the regulations promulgated under this section.

20 "(e) REPORTS ON IMPLEMENTATION OF REGULA-21 TIONS.—

22 "(1) AGENCY REPORT TO ARCHIVIST.—Not later
23 than four years after the date of the enactment of this
24 section, the head of each Federal agency shall submit

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1	to the inclusion of the agency's compliance
2	with the regulations promulgated under this section.
3	"(2) Archivist report to congress.—Not
4	later than 90 days after receipt of all reports required
5	by paragraph (1), the Archivist shall submit to the
6	Committee on Homeland Security and Governmental
7	Affairs of the Senate and the Committee on Oversight
8	and Government Reform of the House of Representa-
9	tives a report on Federal agency compliance with the
10	regulations promulgated under this section.".
11	(2) Clerical Amendment.—The table of sec-
12	tions for chapter 29 of title 44, United States Code,
13	is amended by adding after the item relating to sec-
14	tion 2910 the following new item:
	"2911. Electronic messages.".
15	(b) DEFINITIONS.—Section 2901 of title 44, United
16	States Code, is amended—
17	(1) by striking "and" at the end of paragraph
18	(14);
19	(2) by striking the period at the end of para-
20	graph (15) and inserting a semicolon; and
21	(3) by adding at the end the following new para-
22	graphs:
23	"(16) the term 'electronic messages' means elec-
24	tronic mail and other electronic messaging systems

that are used for purposes of communicating between
individuals; and
"(17) the term 'electronic records management
system' means a software system designed to manage
electronic records within an information technology
system, including by—
"(A) categorizing and locating records;
``(B) ensuring that records are retained as
long as necessary;
``(C) identifying records that are due for
disposition; and
``(D) the storage, retrieval, and disposition
of records.".
SEC. 3. PRESIDENTIAL RECORDS.
(a) Additional Regulations Relating to Presi-
DENTIAL RECORDS.—
(1) IN GENERAL.—Section 2206 of title 44,
United States Code, is amended—
(A) by striking "and" at the end of para-
graph (3);
(B) by striking the period at the end of
paragraph (4) and inserting "; and"; and
(C) by adding at the end the following:
"(5) provisions for establishing standards nec-

1	Presidential records during the President's term of of-
2	fice, including—
3	"(A) records management controls necessary
4	for the capture, management, and preservation
5	of electronic messages;
6	"(B) records management controls necessary
7	to ensure that electronic messages are readily ac-
8	cessible for retrieval through electronic searches;
9	and
10	"(C) a process to certify the electronic
11	records management system to be used by the
12	President for the purposes of complying with the
13	requirements in subparagraphs (A) and (B).".
14	(2) DEFINITION.—Section 2201 of title 44,
15	United States Code, is amended by adding at the end
16	the following new paragraphs:
17	"(5) The term 'electronic messages' has the
18	meaning provided in section 2901(16) of this title.
19	"(6) The term 'electronic records management
20	system' has the meaning provided in section 2901(17)
21	of this title.".
22	(b) Certification of President's Management of
23	Presidential Records.—

2	title 44, United States Code, is amended by adding
3	at the end the following new section:
4	"§2208. Certification of the President's management
5	of Presidential records
6	"(a) ANNUAL CERTIFICATION.—The Archivist shall
7	annually certify whether the records management controls
8	established by the President meet requirements under sec-
9	tions 2203(a) and 2206(5) of this title.
10	"(b) Report to Congress.—The Archivist shall re-
11	port annually to the Committee on Homeland Security and
12	Governmental Affairs of the Senate and the Committee on
13	Oversight and Government Reform of the House of Rep-
14	resentatives on the status of the certification.".
15	(2) Clerical Amendment.—The table of sec-
16	tions for chapter 22 of title 44, United States Code,
17	is amended by adding at the end the following new
18	item:
	"2208. Certification of the President's management of Presidential records.".
19	(c) Report to Congress.—Section 2203(f) of title
20	44, United States Code, is amended by adding at the end
21	the following:
22	"(4) One year following the conclusion of a President's
23	term of office, or if a President serves consecutive terms one
24	year following the conclusion of the last term, the Archivist
25	shall submit to the Committee on Homeland Security and
	•HR 5811 RH

(1) CERTIFICATION REQUIRED.—Chapter 22 of

Governmental Affairs of the Senate and the Committee on
 Oversight and Government Reform of the House of Rep resentatives a report on—

4 "(A) the volume and format of Presidential
5 records deposited into that President's Presidential
6 archival depository; and
7 "(B) whether the records management controls of

8 that President met the requirements under sections
9 2203(a) and 2206(5) of this title.".

(d) EFFECTIVE DATE.—The amendments made by this
section shall take effect one year after the date of the enactment of this Act.

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